FILE NO. 031609

districts.]

ORDINANCE NO. 32-04

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Ordinance amending Article 15 of the Business and Tax Regulations Code by amending Sections 1510 and 1511 to authorize the Board of Supervisors to initiate proceedings to establish property and business improvement districts upon receipt of a petition signed by property owners responsible for 30 percent of the proposed assessment; authorizing such districts to be formed for a term of up to 15 years; authorizing such districts to encompass and assess residential property; authorizing such districts to recover start-up costs through assessments; authorizing the Board of Supervisors to disestablish a district without cause upon a supermajority vote of the Board; requiring a minimum level of representation by business owners on the governing body of the proposed district; requiring that the Clerk of the Board notify business owners in English, Spanish and Cantonese when a petition for district formation is received; making technical corrections to Sections 1534 and 1535. repealing existing Sections 1513 through 1533 and 1540 through 1591, and making

[Authorizing an alternative procedure for establishing property and business improvement

Note:

environmental findings.

Additions are *single-underline* italics Times New Roman; deletions are strikethrough italics Times New Roman. Board amendment additions are double underlined. Board amendment deletions are strikethrough normal.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings

The Planning Department has determined that the actions contemplated in this Ordinance are not defined as a project under the California Environmental Quality Act ("CEQA"), California Public Resources Code sections 21000 et seg., and 14 CCR section 15000 et seq., CEQA Guidelines section 15378(b)(4). Said determination is on file with the

Clerk of the	Board of	Supervisors in	File No.	031609	and is	incorporated	<u>herein</u> l	by this
<u>reference.</u>								

Section 2. The Board of Supervisors finds as follows:

- (a) It is in the public interest to enable the City to fund property-related improvements, maintenance and activities through the levy of assessments upon the residential, as well as commercial, real property that derives special benefits from those improvements, maintenance and activities.
- (b) In many of San Francisco's neighborhoods, commercial and residential properties are intermingled, such that both commercial and residential properties are both likely to benefit specially from property-related improvements, maintenance and activities. In San Francisco's unique urban environment, even purely residential neighborhoods are likely to benefit from such activities.
- (c) Accordingly, it is appropriate in San Francisco that property and business improvement and maintenance districts be able to encompass commercial, mixed use, and residential neighborhoods in which the property owners desire to avail themselves of the benefits provided by such a district.
- (d) In order to give such districts increased flexibility for planning and financing improvements and activities, it is appropriate to authorize the formation of new assessment districts with a maximum terms of up to 2015 years.
- Section 23. The San Francisco Business and Tax Regulations Code is hereby amended by amending Article 15, to read as follows:

SEC. 1510. SHORT TITLE.

This Article shall be cited and referred to as the San Francisco Business Improvement

District ("BID") Procedure Code.

SEC. 1511. PURPOSE.

(a) <u>State law provides procedures to form property and business improvement districts.</u>

This Article provides <u>authority for the City to invoke that those state procedures and in addition to apply it those procedures to residential property that would not be covered were the City to follow</u>

the state law exclusively. This Article incorporates the state law and then specifies how the Board of Supervisors may choose to augment the state law provisions by choosing to: (1) reduce the percentage of petitions required from owners in order to initiate formation; (2) have the district encompass and assess residential property; or (3) extend the term of the district to a maximum of 2015 years, unless a longer term is authorized by state law; or (4) authorize the district to recover through assessments the costs incurred in its formation. In addition, this Article augments state law by authorizing the Board of Supervisors to disestablish a district upon a supermajority vote of the Board, requiring the Clerk of the Board to notify business owners in English, Cantonese and Spanish when a petition for district formation is received, and setting minimum levels of representation by business owners on the governing body of the proposed district. an alternative procedure by which the Board may finance improvements, services, and activities that provide special benefit to property within specific activities that provide special benefit to property within specific activities that provide special benefit to property within specific activities that provide special benefit to property

Bbusiness Improvement and maintenance Ddistricts and may finance enhancements through annual assessments apportioned among parcels of real property within such districts. It is the intent of this Article to provide a vehicle for financing enhancements which supplement and compliment existing services. District formation and assessment proceedings may not be initiated under this Article to finance replacing or supplanting existing City services. Nothing herein shall be construed as prohibiting the establishment of districts to finance local capital improvements under any other ordinance or any other law of the State of California.

SEC. 1511. SAN FRANCISCO PROCEDURAL AND SUBSTANTIVE AUGMENTATION OF

STATE LAW REQUIREMENTS GOVERNING PROPERTY AND BUSINESS IMPROVEMENT

DISTRICTS.

In forming assessment districts that will fund improvements and services that confer special benefit on businesses, residential, commercial or residential and commercial property, the Board of Supervisors may elect to use the procedures set forth in California Streets & Highways Code Sections 36600 et seq. or may elect to use those procedures except as modified herein. The Board of Supervisors shall be bound by, and comply with, the applicable state law governing the formation of property and business improvement and maintenance districts in all other respects not inconsistent with this Article when forming an assessment district to fund improvements and services that provide special benefits to businesses, commercial and/or residential property.

- (a) Notwithstanding Streets & Highways Code Section 36621(a) or any other provision of state law, the Board of Supervisors may initiate proceedings to establish a property and business improvement district upon receipt of a petition signed by property owners in the proposed district who will pay at least 30 percent of the assessments proposed to be levied. The amount of assessment attributable to property owned by the same property owner that is in excess of 40 percent of the amount of all assessments proposed to be levied, shall not be included in determining whether the petition is signed by the property owners who will pay the requisite percentage of assessments. Where the Board initiates proceedings pursuant to this subsection, the Board shall conduct a protest ballot proceeding in accordance with Article XIII D of the California Constitution notwithstanding any language to the contrary of Streets & Highways Code Section 36623.
- (b) Notwithstanding Streets & Highways Code Section 36622(h) or any other provision of state law, the Board of Supervisors may form a district authorized to levy assessments for a maximum term of up to twenty15 years, except where a longer term is authorized by state law.
- (c) Notwithstanding Streets & Highways Code Section 36632(b) or any other provision of state law, the Board of Supervisors may establish an assessment district pursuant to this Article that that encompasses, and levies assessments upon, and funds improvements and services that specially benefit, properties zoned for residential use.

- (d) The Board of Supervisors may authorize an assessment district formed pursuant to this Article to recover through assessments the costs incurred in forming the district, including:
- (1) The costs of preparation of the management plan and engineer's report required by state law:
- (2) The cost of circulating and submitting the petition to the Board of Supervisors seeking establishment of the district;
- (3) The costs of printing, advertising and the giving of published, posted or mailed notices:
- (4) Compensation of any engineer or attorney employed to render services in proceedings under this Article or Streets and Highway Code Sections 36600 et seq.; and
- (5) Costs associated with any ballot proceedings required by law for approval of a new or increased assessment.

If the district will be authorized to recover these costs, the management plan required pursuant to Streets & Highways Code Section 36622 shall specify the formation costs eligible for recovery through assessments, the schedule for recovery of those costs, and the basis for determining the amount of the additional assessment for recovery of costs, including the maximum amount of the additional assessment, expressed either as a dollar amount, or as a percentage of the underlying assessment.

(e) Notwithstanding Streets & Highways Code Section 36670 or any other provision of state law, the Board of Supervisors may, by a supermajority vote of eight or more members, notice a hearing and initiate proceedings to disestablish for any reason a district formed after the effective date of this section. Where the Board of Supervisors seeks to disestablish a district in circumstances not authorized under Streets & Highways Code Section 36670, both the resolution of intention to disestablish the district and any final

resolution to disestablish the district shall be subject to a supermajority vote of eight or more members. This paragraph shall not be applicable where the district has outstanding bonded indebtedness.

- Article shall set forth minimum requirements to ensure adequate representation of business owners located within the district who do not own, or have an ownership interest in, commercial property located within the district. Not less than 20 percent of voting members the governing body of the district shall be such business owners. Where warranted by the circumstances in a proposed district, the Board of Supervisors may require that the management plan provide a greater level of business owner representation.
- seeking formation of a district pursuant to this Article, the Clerk shall mail notice to all businesses located within the proposed district holding a current registration certificate issued by the Tax Collector. The notice shall be in English, Spanish and Cantonese, and shall inform the recipients that (1) a petition for formation of a property and business improvement district has been received; (2) if the district is formed, it would authorize assessments against property and/or businesses in the district and (3) that formation of the district is subject to the approval of the Board of Supervisors following public hearings and a vote by persons subject to the assessment (unless the petition was signed by persons responsible for over 50 percent of the assessment, and such vote is not required pursuant to Streets & Highways Code Section 36623). The notice shall also describe how recipients may obtain further information about the petition and proposed district.

SEC. 1513. WAIVER/ORDERS FINAL

All objections not made within the time or manner herein provided are waived. All decisions and determinations of the Board, upon notice and hearing, shall be final and conclusive upon all

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Charter, or any successor provision, the resolution of intent shall be referred to the department for a report regarding conformity with the Master Plan.

(b) If a resolution of intent or annual plan is referred to the Department of City

Planning pursuant to this Section, the department shall make its report to the Board at or before the public hearing on the resolution of intent or annual plan. (b) If a resolution of intent is referred to the Department of City Planning pursuant to this Section, the department shall make its report to the Board at or before the public hearing on the resolution of intent.

SEC. 1535. ASSESSMENT LIMITATION. SEC. 1514. ASSESSMENT LIMITATION.

No amount proposed to be assessed upon any lot for the construction of any improvement or the acquisition of any property for public use shall exceed one half of the assessed value of the tot. The total amount of all assessments levied on lots within the district for the construction or any improvement or the acquisition of any property for public use shall not exceed one half the assessed value of all lots assessed or proposed to be assessed. Assessment amounts shall satisfy any further limitations imposed by Section 6.410 of the Charter and Part 5 of Division 4 of the California Streets and Highways Code or any preemptive successor statute. No amount proposed to be assessed upon any lot for the construction of any improvement or the acquisition of any property for public use shall exceed one-half of the assessed value of the lot. The total amount of all assessments levied on lots within the district for the construction or any improvement or the acquisition of any property for public use shall not exceed one-half the assessed value of all lots assessed or proposed to be assessed. Assessment amounts shall satisfy any further limitations imposed by Section 1.20 of the Administrative Code and Part 5 of Division 4 of the California Streets and Highways Code or any preemptive successor statute.

SUBDIVISION 4

NOTICE AND HEARINGS

SEC. 1540. PUBLISHED NOTICE.

The Board shall publish any resolution of intent adopted pursuant to the provisions of this Article, or a summary thereof, as well as the time, date, and place of the public hearing and the final determination hearing, in a newspaper of general circulation in the City at least once. The notice shall state that the resolution of intent and the accompanying district plan or annual plan shall be available for public inspection at the Office of the Clerk.

SEC. 1541. MAILED NOTICE.

(b) The notice shall include a description of the lot regarding which it is addressed sufficient to identify the lot and shall include the estimated amount of the proposed assessment against the lot for every year in which such an amount is included in the district plan. The notice shall state that the resolution of intention and the district plan or annual plan shall be available for public inspection at the Office of the Clerk. The notice shall explain the procedure and deadline by which owners may file a protest, shall explain the effect of failing to file such a protest and shall explain the effect of a majority protest.

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SEC. 1545. FINAL DETERMINATION HEARING.

At the final determination hearing, the Board shall hear and consider oral and written objections submitted by any interested person pertaining to the formation of the district, the extent of the district, the furnishing of specified enhancements within the district or any other matter contained in the resolution of intent. At the final determination hearing, or at any meeting to which the public hearing or final determination hearing shall have been adjourned and at which public testimony is taken, the Board may establish the proposed district, pursuant to the provisions of Subdivision 6 of this Article, or approve an annual plan, pursuant to Section 1586 of this Article.

SEC. 1546. ADDITIONAL NOTICE AND HEARING(S).

————To the extent not otherwise satisfied by the provisions of this Article, the Board shall cause such additional notice and opportunity for public testimony as may be required by Section 54954.6 of the California Government Code, by any applicable successor statute, or by any preemptive state law.

SUBDIVISION 5

PROTESTS

SEC. 1550. PROTESTS.

(b) All protests must be filed with the Clerk by mail or hand delivery no later than 45 days after the adoption of the resolution of intent. Any protest not made at the time or in the manner provided herein shall be deemed to be waived voluntarily, and the person(s) who might have protested shall be deemed to have consented to the proposed assessment and any other act, determination, or proceeding regarding which a protest could have been submitted. Notwithstanding the foregoing, the (c) Any protest may be withdrawn, in writing, by the person who submitted the protest at any time prior to the Board's determination, pursuant to Section 1560 of this Article, of (a) All protests must be in writing and must be signed by the owner. Protests shall contain the name, address and telephone number of the owner and a description of the lot owned sufficient to identify it, as well as the nature and grounds of the protest. Any protest pertaining to the regularity or sufficiency of the proceedings shall clearly set forth the irregularity or defect to which the (b) If the person(s) signing the protest is not the addressee of a mailed notice, the protester shall certify in the protest that (s)he is the owner of the property and submit written evidence of his/her interest in support thereof. The board shall be under no duty to obtain or consider any other evidence as to the holding of property interests. The Board's determination as to the validity of any If the Board finds and determines, pursuant to Section 1560 of this Article, that a majority protest exists, and protests are not withdrawn so as to reduce the same to less than a majority, the Board shall abandon the proceedings to form the district identified on the resolution of intent and

for a period of one year from the date of the majority protest determination. If the Board determines that a majority protest exists in connection with a resolution of intent to approve an annual plan, pursuant to Section 1586, no further proceedings to establish the same or substantially similar modifications proposed by the annual plan shall be initiated for a period of one year from the date of the majority protest determination. If the majority protest is only against the furnishing of a specified type(s) of enhancement, proceedings to form a district or modify a district may continue as long as such enhancement(s) are eliminated from the district plan.

SUBDIVISION 6

ESTABLISHMENT OF A DISTRICT

SEC. 1560. FINDINGS PRIOR TO FINAL DETERMINATION.

(a) Majority Protest. Prior to making a final determination on an ordinance forming a district or approving an annual plan, the Board shall determine whether a majority protest has been presented. In making this determination, the Board shall consider only those protests submitted and not withdrawn in accordance with Section 1550 of this Article. Where multiple individuals submit protests as owners of a single lot, no more than one protest for the full amount of the assessment proposed against that lot shall be counted in the calculation of a majority protest. If assessments are proposed to be levied for more than one fiscal year, the Board shall use the proposed assessment for the first fiscal year to determine whether a majority protest exists. The Board's determination as to the existence of a majority protest shall be final and conclusive.

(b) Baseline Service Levels. Where the district plan indicates that assessment revenues will be used to pay for improvements, services or activities of a type that has been provided with general City revenues in the area proposed for district formation within the previous three years, the Board shall make a finding regarding the average annual level of such improvements, services or activities so provided during that period. In addition, the Board shall make a finding regarding the

Section 1586 shall constitute the levy of an assessment.

SUBDIVISION 7

COLLECTION-OF ASSESSMENTS

SEC. 1570. POSTING OF ASSESSMENTS.

The Tax Collector shall post an assessment as a separate item on the tax bill. However, in any year in which the Controller finds that the level of improvements, services, or activities to be financed by an assessment of a type that has been provided in the district area with general City revenues and/or which are provided in comparable areas of the City with general City revenues falls below the baseline service level found by the Board pursuant to Section 1560(b) of this Article, the Tax Collector shall not post the assessment on the tax bill.

SEC. 1571. COLLECTION OF ASSESSMENTS.

equalized secured and utility tax rolls upon which ad valorem property taxes are collected and shall be in addition to all ad valorem property taxes, and shall be collected together with and not separate therefrom and shall be enforced in the same manner and by the same persons and at the same time and with the same penalties and interest for nonpayment thereof as are ad valorem property taxes. All laws applicable to the collection and enforcement of ad valorem property taxes shall be applicable to the assessments, and the charged lot, if defaulted for taxes, shall be subject to redemption in the same manner as such real property is redeemed from default for ad valorem property taxes, and if not redeemed, shall in like manner be subject to sale by the Tax Collector.

(b) Assessments levied on possessory interests shall be collected upon the most recent unsecured property tax roll and shall be in addition to all of the unsecured property taxes, shall be collected together with and not separate therefrom and shall be enforced in the same manner and by the same persons and at the same time and with the same penalties and interest for nonpayment thereof as are unsecured property taxes. All laws applicable to the collection and enforcement of unsecured property taxes shall be applicable to the assessment levy.

SEC. 1381. CONTRACT/EXPENDITURE OF DISTRICT FUNDS.
———The proceeds of any assessment levied pursuant to this Article shall be held by the
Controller and shall be separately accounted for in the books and records of the City. The City shall
enter into a contract obliging the district management association to provide the enhancements for a
specified term. The City shall disburse assessment revenues, minus district formation costs, to the
district management association in accordance with the budgetary and fiscal provisions of the Charter.
The district management association shall use best efforts to hire district residents and homeless people
to perform the work required by the district plan. None of the proceeds collected pursuant to this
Article shall be used for any purposes other than those set forth in the district plan.
SEC. 1582. ANNUAL PLAN.
(a) On or before March 1st of each year, the district management association shall
file an annual plan with the Clerk for any upcoming fiscal year during which the district plan
contemplates the levy of an assessment.
(b) The annual plan may specify assessment rates for any fiscal year in which no
rates were established by the district plan and may propose modifications to the district plan. The
annual plan shall identify the district by name, specify the fiscal year to which it applies, and contain
the following information:
——————————————————————————————————————
modifications would authorize enhancements not contemplated in the district plan, would increase the

assessment levied upon any lot over amounts previously authorized, or would authorize an assessment against any lot not previously subject to assessment, the modification must be explained in sufficient detail to allow each owner to estimate the amount of the assessment to be levied against his or her property for that fiscal year;

(2) An estimate of the costs of providing the enhancements and district formation costs for that fiscal year;

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disestablishment occurs before an assessment is levied for the fiscal year, the method and basis that was used to calculate the assessment levied in the immediate prior fiscal year shall be used to calculate the amount of any refund. In the event of district expiration or disestablishment, all assets of the district shall revert to the City.

(e) Notice of the disestablishment shall be published once in a newspaper of general circulation in the City, not later than 15 days after the ordinance disestablishing the district is adopted.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

DAVID A. GREENBURG Deputy City Attorney



City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Ordinance

File Number:

031609

Date Passed:

Ordinance amending Article 15 of the Business and Tax Regulations Code by amending Sections 1510 and 1511 to authorize the Board of Supervisors to initiate proceedings to establish property and business improvement districts upon receipt of a petition signed by property owners responsible for 30 percent of the proposed assessment; authorizing such districts to be formed for a term of up to 15 years; authorizing such districts to encompass and assess residential property; authorizing such districts to recover start-up costs through assessments; authorizing the Board of Supervisors to disestablish a district without cause upon a supermajority vote of the Board; requiring a minimum level of representation by business owners on the governing body of the proposed district; requiring that the Clerk of the Board notify business owners in English, Spanish and Cantonese when a petition for district formation is received; making technical corrections to Sections 1534 and 1535, repealing existing Sections 1513 through 1533 and 1540 through 1591, and making environmental findings.

February 10, 2004 Board of Supervisors — PASSED ON FIRST READING

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Gonzalez, Hall, Ma, Maxwell, McGoldrick, Peskin, Sandoval

February 24, 2004 Board of Supervisors — FINALLY PASSED

Ayes: 9 - Alioto-Pier, Ammiano, Daly, Dufty, Gonzalez, Hall, Ma, Peskin,

Sandoval

Absent: 1 - Maxwell Excused: 1 - McGoldrick File No. 031609

I hereby certify that the foregoing Ordinance was FINALLY PASSED on February 24, 2004 by the Board of Supervisors of the City and County of San Francisco.

Gloria L. Young

Clerk of the Board

Date Approved