Amended in Committee 6/13/2011

ORDINANCE NO. 143-11

[General Plan Amendments - Executive Park Subarea Plan]

Ordinance amending the San Francisco General Plan by amending the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan, the Land Use Index and maps and figures in various elements and adopting findings, including environmental findings and findings of consistency with the General Plan and Planning Code Section 101.1.

NOTE:

Additions are <u>single-underline italics Times New Roman;</u> deletions are <u>strike-through italics Times New Roman</u>. Board amendment additions are <u>double-underlined</u>; Board amendment deletions are <del>strikethrough normal</del>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Board of Supervisors of the City and County of San Francisco hereby finds and determines that:

A. The proposed amendments to the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan, the Land Use Index and the maps and figures in various elements of the General Plan will establish a new vision for the area of creating a vibrant, urban, pedestrian oriented mixed-use, predominantly residential neighborhood characterized by active publicly-accessible streets.

B. The General Plan amendments are necessary because the existing plan contemplates suburban-like office and hotel development where mixed-use residential development is now desirable. Since 1976, the San Francisco Executive Park Subarea has been the subject of several development plans, environmental analyses, and City actions.

(1) In 1976, the Planning Commission certified the San Francisco Executive Park Final EIR and approved a development of 833,000 square feet of office space, 174,000 square feet of hotel/meeting space and 75,000 square feet of retail space (about 1,100,000

Supervisor Cohen BOARD OF SUPERVISORS square feet in total), plus 3,900 parking spaces. At the time, Amendments were made to the South Bayshore Plan to allow commercial uses at the location. ("1978 Development Plan").

(2) In 1980 and 1981, the Planning Commission approved minor changes to the 1978 Development Plan, which slightly altered the locations and amounts of the various land uses. The City issued permits for the construction of four office buildings and a restaurant under the 1978 Development Plan; three of the office buildings had been constructed by 1985 (OB-1, OB-2 and OB-3), for a total of about 307,600 square feet of office space and 2,500 square feet of retail space. The fourth office building and the restaurant were not constructed.

(3) In 1985, following certification of a subsequent environmental impact report, the Planning Commission approved a Planned Unit Development that revised the 1978 Development Plan that, when combined with the four office buildings and restaurant previously approved, provided for 1,644,000 square feet of office space, 234,000 square feet of hotel, 50,000 square feet of retail/restaurant space and 600 residential units, plus about 5,300 parking spaces. At the same time, the City developed the Executive Park Subarea Plan, an amendment to the General Plan, which memorialized the development program and urban form for the area. The City also approved related Planning Code Map amendments.

(4) In 1992, the developer sought and obtained a further revision to the Planned Unit Development, including minor General Plan amendments. This revision added 25,000 square feet of health club space, 10,000 square feet of child care space and an additional 10,000 square feet of restaurant space and increased the square footage of residential use but not the unit count. Five residential buildings, located in the eastern portion of the site, containing 304 units and 517 parking spaces have been constructed under this development proposal by TopVision. ("TopVision Phases I and II").

(5) In 1999, the Planning Commission certified a supplemental environmental impact report and extended and modified the prior 1985 Planned Unit Development authorization by adopting a residential variant, which provided for some additional residential development in the northwestern portion of the site ("2000 Planned Unit Development"). The City also amended the Executive Park Subarea Plan, replacing all of the Plan's figures and adding new text. The general land use program remained the same.

(6) In 2005, Signature Properties obtained approval under a separate Planned Unit Development for the northwestern portion of the Subarea Plan Area. Nearing completion, it will include up to 450 residential units, 14,000 square feet of retail space, and 588 parking spaces when built-out. The City adopted further amendments to the Executive Park Subarea Plan as part of this Planned Unit Development approval.

(7) In 2007 TopVision obtained approval under the 2000 Approved Development Plan for a Phase III development, which includes 465 units and about 776 parking spaces north of existing TopVision Phases I and II residential buildings on the eastern portion of the Subarea Plan Area.

(8) Existing and approved development projects in the Executive Park Subarea Plan Area currently include up to approximately 1,220 residential units, 307,600 square feet of office space in OB-1, OB-2 and OB-3, 17,400 square feet of retail and restaurant space, 2,013 residential parking spaces and 830 office parking spaces.

(9) The Yerby Company ("Yerby") has applied for approval to demolish OB-1 and replace it with a mixed use, predominantly residential development of up to 500 dwelling units and 750 subsurface parking spaces, and Universal Paragon Corporation ("UPC") has applied for approval to demolish OB-2 and OB-3 and replace them with up to 1,100 residential units and 1,677 subsurface parking spaces. These projects will require amendment of the

Executive Park Subarea Plan and related amendments to the Zoning Map and Planning Code. The proposed General Plan amendments would apply to the entire 71-acre Executive Park Subarea Plan Area, be consistent with existing development and approvals, and provide for the transition of the existing office park development within a 14.5 acre southern portion of the Subarea Plan Area (the Yerby and UPC development sites) to a new, primarily residential area with 1,600 additional residential units and about 73,000 gsf retail. These projects would complete the build-out of the Subarea Plan Area and accomplish its transition from the office park first approved in 1976 to a new mixed-use, predominantly residential neighborhood.

(10) Since 2006, proposed amendments to the Executive Park Subarea Plan and the development proposals of Yerby and UPC have been reviewed in public meetings by the Bayview Hunters Point community, the Visitacion Valley community, the Little Hollywood community and other stakeholders, including at meetings held before the Executive Park Citizens Advisory Committee, a body composed of property owners of Executive Park, the Bayview Hunters Point Redevelopment Project Area Committee, and the Visitacion Valley Planning Alliance.

C. On May 5, 2011, by Motion No. 18350, the Planning Commission certified as adequate, accurate and complete the Final Environmental Impact Report ("FEIR") for the Executive Park project. A copy of Planning Commission Motion No. 18350 is on file with the Clerk of the Board of Supervisors in File No. <u>110626</u>

D. In accordance with the actions contemplated herein, the Planning Commission adopted Motion No. 18351 concerning findings pursuant to the California Environmental Quality Act. Said Motion is on file with the Clerk of the Board of Supervisors in File No. <u>110626</u> and the Board incorporates those findings herein by this reference. <u>Also on file</u> with the Clerk of the Board in File No. <u>110626</u> is an Addendum prepared by the <u>Planning Department dated June 7, 2011, finding that no new significant impacts would result</u>

from a modification to the Project analyzed in the EIR that moves the tower closest to Highway 101 one parcel to the East; the Board incorporates the findings in the Addendum herein by this reference.

E. Pursuant to San Francisco Charter Section 4.105 and Planning Code Section 340, any amendments to the General Plan shall first be considered by the Planning Commission and thereafter recommended for approval or rejection by the Board of Supervisors. On May 5, 2011, by Resolution No. 18352, the Commission conducted a duly noticed public hearing on the General Plan amendments pursuant to Planning Code Section 340, adopted the General Plan amendments and recommended them for approval to the Board of Supervisors. A copy of Planning Commission Resolution No. 18352 is on file with the Clerk of the Board of Supervisors in File No. <u>110624</u>

F. The Board of Supervisors finds that this ordinance is in conformity with the Priority Policies of Section 101.1 of the Planning Code and, on balance, consistent with the General Plan as it is proposed for amendment herein, and hereby adopts the findings set forth in Planning Commission Resolution No. 18352 and incorporates such findings by reference as if fully set forth herein.

Section 2. The Board of Supervisors hereby approves the following amendments to the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan ("BVHP") of the General Plan. These amendments are described generally below.

A. The existing Executive Park Subarea Plan, which includes Objective 19, Policies 19.1 through 19.9, and Figures 18 through 21 of the Bayview Hunters Point Area Plan, provides for the creation of a balanced urban gateway to the city containing office, retail space and residential uses integrated with a "town center," promenades and open space, with a new residential community to the east. Figures 18 through 21 illustrate the San Francisco Executive Park Land Use Plan, Auto Access, Auto Egress and Urban Form Plan. The Board

of Supervisors hereby repeals in its entirety the text and figures of the existing Executive Park Subarea Plan, which are shown in Exhibit A to this ordinance, on file with the Clerk of the Board of Supervisors in File No. <u>110624</u>.

B. The Board adopts as an entirely new Executive Park Subarea Plan the text and figures marked as Exhibit B to this ordinance, which is on file with the Clerk of the Board of Supervisors in File No. <u>110624</u>. Described generally, the amendments to the text, maps and figures of the Executive Park Subarea Plan reflect the change in the nature of the development proposal for Executive Park from primarily an office development to a mixed-use predominantly residential neighborhood.

1. The amended text of the General Plan Amendments contained in the Executive Park Subarea Plan provides for the transition from an office park with some housing that is internally focused and gated to a mixed-used residential neighborhood with attractive public streets and open space connectivity. The amendments are designed to: (1) create a urban residential neighborhood, including the redevelopment over time of the office uses now there, (2) meet the daily needs of residents within the neighborhood by encouraging neighborhood – serving retail uses, (3) create a city street pattern supportive of an urban residential neighborhood, (4) encourage walking and bicycling, (5) reduce dependency on the automobile, (6)establish a residential community that reflects the scale and character of a typical San Francisco urban neighborhood, (7) create a distinctive skyline that complements Bayview Hill, the surrounding neighborhoods and the Bay and is viewed as a gateway to San Francisco from the south, (8) promotes the sustainability of resources, (9) provides and enhances community facilities in the neighborhood and (10) enhances and provides improved connections to public open space.

2. The amended figures in the Executive Park Subarea Plan contain the following entirely new figures:

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1	Figure 1 – Context Map
2	Figure 2 – Neighborhood Map
3	Figure 3 – Existing Lot Pattern
4	Figure 4 – Existing Land Use Districts
5	Figure 5 – Proposed Land Use Districts
6	Figure 6 – Proposed Street Network
7	Figure 7 – Proposed Circulation Network
8	Figure 8 – Pedestrian Network and Public Open Space
9	Section 3. The Board of Supervisors hereby approves the following amendments to
10	other figures in the Bayview Hunters Point Area Plan of the General Plan by updating Figures
11	4, 5, 8, 9, 12, and 15 to add a boundary around Executive Park and a referral notation to the
12	Executive Park Subarea Plan of the Bayview Hunters Point Area Plan.
13	Section 4. The Board of Supervisors hereby approves the following amendments to the
14	maps and figures in other Elements of the General Plan as follows:
15	Commerce and Industry
16	Map 1 – Generalized Commercial and Industry. Remove shading at Executive Park.
17	Map 2 – Generalized Commercial and Industry Density Plan. Remove shading at
18	Executive Park.
19	Transportation
20	Map 6 – Vehicular Street Map. Insert boundary around Executive Park and refer to the
21	Executive Park Subarea Plan of the Bayview Hunters Point Area Plan.
22	Map 11 – Pedestrian Network. Insert boundary around Executive Park and refer to the
23	Executive Park Subarea Plan of the Bayview Hunters Point Area Plan.
24	Map 12 – Neighborhood Pedestrian Streets. Insert boundary around Executive Park
25	and refer to the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan.
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## **Urban Design**

Map 4 – Urban Design Guidelines for Height of Buildings. Insert boundary around Executive Park and refer to the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan.

Map 5 – Urban Design Guidelines for Bulk of Buildings. Insert boundary around Executive Park and refer to the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan.

## **Recreation and Open Space**

Map 8 – Eastern Shoreline Plan. Add shading at the location of the Executive Park Open Space. Insert boundary around Executive Park and refer to the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan.

Section 5. The Board of Supervisors hereby approves the following amendment to the General Plan to amend the Land Use Index:

Section I: Housing

Executive Park Subarea Plan of the Bayview Hunters Point Area Plan

<u>Objective 1, Policies 1.1, 1.2, 1.3</u>

<u>Objective 2, 2.1</u>

Housing Figures – Land Use Maps from the General Plan

Executive Park Subarea Plan of the Bayview Hunters Point Area Plan

Figure 5 – Proposed Land Use Districts

Commerce and Industry Figures – Land Use Maps from the General Plan

**Executive Park Subarea Plan of the Bayview Hunters Point Area Plan** 

Figure 5 – Proposed Land Use Districts

Section III -- Recreation and Open Space

Executive Park Subarea Plan of the Bayview Hunters Point Area Plan

1	Objective 9, Policy 9.1
2	Objective 10, Policies 10.1, 10.2
3	Recreation and Open Space Figures – Land Use Maps from the General Plan
4	Executive Park Subarea Plan of the Bayview Hunters Point Area Plan
5	Figure 10 – Pedestrian Network and Open Space
6	Section VI – Population Density and Building Intensity
7	Executive Park Subarea Plan of the Bayview Hunters Point Area Plan
8	Objective 1, Policies 1.1, 1.2
9	Objective 6, Policy 6.1
10	Objective 7, Policy 7.1
11	Population Density and Building Intensity – Land Use Maps from the General Plan
12	Executive Park Subarea Plan of the Bayview Hunters Point Area Plan
13	Figure 4 – Existing Land Use Districts
14	<u>Figure 5 – Proposed Land Use Districts</u>
15	<u>Figure 7 – Existing Height Districts</u>
16	<u>Figure 8 – Proposed Height Districts</u>
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18	APPROVED AS TO FORM:
19	DENNIS J. HERRERA, City Attorney
20	By: Came Marien
21	Elaine C. Warren Deputy City Attorney
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Planning Commission BOARD OF SUPERVISORS



## City and County of San Francisco Tails Ordinance

City Hall I Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File Number: 110624

Date Passed: July 12, 2011

Ordinance amending the San Francisco General Plan by amending the Executive Park Subarea Plan of the Bayview Hunters Point Area Plan, the Land Use Index, and maps and figures in various elements and adopting findings, including environmental findings and findings of consistency with the General Plan and Planning Code Section 101.1.

June 13, 2011 Land Use and Economic Development Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

June 13, 2011 Land Use and Economic Development Committee - CONTINUED AS AMENDED

June 20, 2011 Land Use and Economic Development Committee - RECOMMENDED

June 28, 2011 Board of Supervisors - PASSED, ON FIRST READING

Ayes: 11 - Avalos, Campos, Chiu, Chu, Cohen, Elsbernd, Farrell, Kim, Mar, Mirkarimi and Wiener

July 12, 2011 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Avalos, Campos, Chiu, Chu, Cohen, Elsbernd, Farrell, Kim, Mar, Mirkarimi and Wiener

File No. 110624

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 7/12/2011 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

Mayor Edwin Lee

**Date Approved** 

City and County of San Francisco

Page 4

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