File No. 120286

Amended in Board 04/10/12

# RESOLUTION NO. (28-(2

[Support for State and Federal Measures to Protect Homeowners and Suspension of Foreclosure Activities in San Francisco]

Resolution supporting the California Homeowner Bill of Rights; urging City and County officials and departments to protect homeowners from unlawful foreclosures; and urging City contractors and all mortgage and banking institutions to suspend foreclosure activities and related auctions and evictions until State and Federal measures to protect homeowners from unfair and unlawful practices and provisions for principal reductions are in place.

WHEREAS, The United States Department of Justice (DOJ) recently entered into a \$26 billion settlement agreement with five major banks, including San Francisco-based Wells Fargo, over findings of misconduct in foreclosure activities serving as a first step towards ensuring broader investigation, due process, principal reduction, and more comprehensive restitution for borrowers who have lost their homes unjustly; and

WHEREAS, In light of mounting investigations into alleged malfeasance by banking institutions and mortgage and trustee companies, state legislators have introduced a package of bills known as the California Homeowner Bill of Rights, as encompassed in Senate Bills 1470, 1471, 1472, and 1473, to help protect homeowners from unlawful foreclosure actions and ensure due process and accountability from the mortgage industry; and

WHEREAS, Despite the DOJ settlement, and mounting evidence of nefarious banking and mortgage industry practices, and filing of legislative measures to protect homeowners and tenants, there is still no immediate protection and relief for millions of homeowners whose struggling to pay their mortgage, homes are underwater, or currently facing foreclosure; and

WHEREAS, Many of these foreclosures can be attributed to predatory banking

practices that disproportionately targeted racial and ethnic minority communities, especially working-class African-Americans and Latinos; and

WHEREAS, A September 2011 report entitled "Wall Street Wrecking Ball: What Foreclosures Are Costing San Francisco Neighborhoods" by the Alliance of Californians for Community Empowerment ["ACCE"] and the California Reinvestment Coalition ["CRC"] of the ReFund California Coalition, estimated that between 2008 and the end of 2012, over 12,410 San Franciscans will have lost their homes to foreclosures; and

WHEREAS, Over half of the foreclosures (6,279) occurred in San Francisco's predominantly African American and Latino communities of the Excelsior, Lakeview, and Oceanview in District 11; Bayview and Visitacion Valley in District 10; and the Mission and Bernal communities of District 9; and

WHEREAS, In the third quarter of 2011, the real estate data firm Zillow found that over 18 percent of San Francisco homes were underwater –with their homes worth less than the value of its mortgage – severely impacting the stability of the local economy; and

WHEREAS, The City and County of San Francisco Assessor-Recorder independent report entitled "Foreclosure in California: A Crisis of Compliance", ["the Report"] released in February 2012, provided an audit of 382 foreclosures, a statistically significant sample of homes that went through foreclosure in San Francisco during the period of January 2009 through October 2011; and

WHEREAS, The Report revealed that 84 percent of the foreclosures sampled had at least one clear violation of law such as substitutions executed by an entity other than the beneficiary, false claims of beneficiary status, and back-dated documents; and

WHEREAS, According to the Report, mortgage companies perpetuate 82 percent of fraudulent practices, including fabricating documents, submitting them as evidence to

foreclosure on homeowners; back-dating documents, and robo-signing – using fake signatures to accelerate foreclosure documents; and

WHEREAS, The non-judicial foreclosure process in the City and County of San Francisco has been compromised by recorded documents that do not meet due process and chain of title standards and that based on the Report, our City and County departments have no choice but to rely on recorded foreclosure documents that are legally insufficient; and

WHEREAS, A recent CRC survey of 75 Housing and Urban Development certified housing counselors found clear evidence of Dual-Tracking a process where borrowers are working with their banks on a loan modification, but, at the same time, they are also tracked for foreclosure and, in some cases, have their home sold out from under them; and

WHEREAS, A recent survey of 260 consumer attorneys by the National Association of Consumer Advocates, the National Association of Consumer Bankruptcy Attorneys, and the National Consumer Law Center found that 90% of respondents report representing a homeowner placed in foreclosure while awaiting a Government Sponsored Enterprise (GSE) loan and/or Home Affordable Modification Program (HAMP) loan; and

WHEREAS, California State Attorney General Kamala Harris has been a leader on holding major banks accountable for unlawful foreclosure practices and on February 27, 2012, asked for a suspension of foreclosures on loans controlled by Fannie Mae and Freddie Mac and has made similar requests of the major banks pending an investigation and proposals for principal reduction; now, therefore, be it

RESOLVED, That the Board of Supervisors urges all City and County officials and contractors of the City and County of San Francisco, including but not limited to, the offices of the Mayor, the Assessor-Recorder, the City Attorney, the District Attorney, and the Sheriff, to take proactive steps and measures to ensure that the City and County of San Francisco prevents and protects its resident form illegal foreclosures, auctions, and evictions; and, be it

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<u>FURTHER RESOLVED, That the Board of Supervisors requests the Controller to</u> <u>conduct a follow up audit to the Assessor-Recorder independent report entitled "Foreclosure</u> <u>in California: A Crisis of Compliance"; and,</u>

FURTHER RESOLVED, That the Board of Supervisors urges the Mayor to direct the City lobbyists in Washington D.C. to support efforts towards principal reduction modifications and our City lobbyists in the California State Capitol to prioritize support for the California Homeowner Bill of Rights State Bills, as encompassed in Senate Bills 1470, 1471, 1472, 1473; to urge lawmakers to modify the effective dates so that they expeditiously take effect upon passage; and to proactively advocate for the following legislation to retain the following provisions:

SB 1470: Foreclosure Reduction Act of 2012 – Allow for the translation of notices into the six most spoken languages in California and provide for adequate time for a borrower to evaluate loan modification offers and consult a housing counselor;

SB 1471: Due Process Reform Legislation – Require creditors to provide a single point of contact to borrowers in the foreclosure process who will be responsible for providing an accurate account and other information related to the foreclosure and loss mitigation efforts, and also authorize borrowers to challenge the unlawful commencement of a foreclosure process in court;

SB 1472: Blight Prevention Legislation – Ensure that receivership powers should be tied to enabling low income households to occupy the property, and partnerships with qualified nonprofits should be encouraged;

SB 1473: Tenant Protection Legislation – Clarify that local ordinances may provide additional and greater protection against eviction; and, be it

FURTHER RESOLVED, That the Board of Supervisors supports nearly 100 organizations and calls on our representatives in Washington DC to urge Edward DeMarco,

Acting Director of the Federal Housing and Finance Agency (FHFA), to suspend all foreclosure activities until such time FHFA has in place policies to:

Reduce Principal – Allow Fannie Mae and Freddie Mac to offer loan modifications containing principal reduction down to market value, at least where this passes the net present value test, which will often be the case;

Stop Dual-Tracking – Prevent Fannie Mae and Freddie Mac servicers from continuing the foreclosure process while borrowers are negotiating for a loan modification;

Offer Tenants Long-Term Leases – Require Fannie Mae and Freddie Mac to offer tenants residing in foreclosed properties the option of a two-year lease if they wish to remain in their homes; and, be it

FURTHER RESOLVED, That the Board of Supervisors urges all banks, especially our City banking partners Bank of America, Union Bank, and Wells Fargo to immediately suspend foreclosure activities and evictions until a full investigation of irregularities and legal violations is conducted; and until state and federal reforms to protect homeowners from unfair and unlawful practices and a pathway to due process and principal reduction are in place.



# City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

## Resolution

### File Number: 120286

Date Passed: April 10, 2012

Resolution supporting the California Homeowner Bill of Rights; urging City and County officials and departments to protect homeowners from unlawful foreclosures; and urging City contractors and all mortgage and banking institutions to suspend foreclosure activities and related auctions and evictions until State and Federal measures to protect homeowners from unfair and unlawful practices and provisions for principal reductions are in place.

April 02, 2012 Land Use and Economic Development Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

April 02, 2012 Land Use and Economic Development Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

April 02, 2012 Land Use and Economic Development Committee - RECOMMENDED AS AMENDED

April 10, 2012 Board of Supervisors - AMENDED

Ayes: 11 - Avalos, Campos, Chiu, Chu, Cohen, Elsbernd, Farrell, Kim, Mar, Olague and Wiener

April 10, 2012 Board of Supervisors - ADOPTED AS AMENDED

Ayes: 11 - Avalos, Campos, Chiu, Chu, Cohen, Elsbernd, Farrell, Kim, Mar, Olague and Wiener

File No. 120286

I hereby certify that the foregoing Resolution was ADOPTED AS AMENDED on 4/10/2012 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

#### UNSIGNED

#### Mayor

APRIL 20, 2012

**Date Approved** 

I hereby certify that the foregoing resolution, not being signed by the Mayor within the time limit as set forth in Section 3.103 of the Charter, became effective without his approval in accordance with the provision of said Section 3.103 of the Charter.

Angela Calvillo