AMENDED IN COMMITTEE 1/30/13 RESOLUTION NO.

23-13

FILE NO. 121201

Mayor Lee and Supervisor Chu
BOARD OF SUPERVISORS

[Finding of Fiscal Feasibility - Moscone Center Expansion Project]

Resolution finding that a project proposed by the City to expand and renovate the North and South exhibit halls of the Moscone Convention Center, including reconfiguring the North and South exhibit halls to create additional contiguous exhibit space, a new ballroom, new loading and building service space, and improvements to the landscaping, urban design, and public realm, within and adjacent to the North and South exhibit halls, is fiscally feasible and responsible under Administrative Code, Chapter 29.

WHEREAS, The Successor to the San Francisco Redevelopment Agency (the "Agency") owns and the City and County of San Francisco (the "City") leases from the Agency approximately 5 acres located at 720 Howard Street, which is currently improved with the North exhibit hall of the Moscone Convention Center ("Moscone North"), and approximately 10 acres located at 747 Howard Street, which is the South exhibit hall ("Moscone South") of the Moscone Convention Center; and

WHEREAS, The City, with the authorization of the Agency, and acting through its Department of Public Works ("DPW") and Office of Economic and Workforce Development ("OEWD"), and the San Francisco Tourism Improvement District Management Corporation ("SFTIDMC"), in its capacity as owners association on behalf of the San Francisco Tourist Improvement District ("TID"), proposes to build, finance and operate a development project consisting of the renovation and expansion of Moscone North and Moscone South (the "Project").

WHEREAS, The Project would reconfigure Moscone North and Moscone South to create up to 550,000 square feet of contiguous exhibit space, which would be accomplished

by connecting existing space within the center, and constructing a new 35,000 to 75,000 gross square foot ballroom, up to 200,000 square feet of new convention and meeting space, and up to 100,000 square feet of loading and building service space, and

WHEREAS, The Moscone Center contributes significantly to the City's economy, generating \$1.8 billion in spending in the City in 2011 from persons attending meetings, conventions and trade shows, and

WHEREAS, The Moscone Center is the smallest among 13 convention centers with which it is most competitive, and convention centers in at least two cities, Los Angeles and San Diego, have completed expansion or are in the process of expanding, while at least one, Las Vegas, is putting substantial capital into renovating the public spaces in and around its convention center; and

WHEREAS, The Moscone Center has reported record attendance in recent years, compounding the need for additional space, as San Francisco ranks particularly favorably among international convention attendees due to the large amount of direct air service to San Francisco International Airport, particularly from countries in Asia; and

WHEREAS, Meeting planners have reported that the current lack of contiguous space is a serious detriment to their ability to book Moscone Center and San Francisco, which has resulted in a loss of approximately \$2 trillion in direct spending as a result of lack of available space for conventions with dates between 2010 and 2019, as these events instead booked convention centers in Chicago, Las Vegas, San Diego and other cities, taking with them delegate spending, tax revenue and other economic impact; and

WHEREAS, The Moscone Expansion Project will be financed via a partnership between the tourist hotel community and the City, with the tourist hotels located within the proposed Moscone Expansion District (the "District") paying their share of expansion-related

costs out of special tax assessments, and the City paying its share of expansion-related costs out of general fund revenues or other funds and sources; and

WHEREAS, The District and City would each pledge revenues to pay principal, interest and related financing costs on payments of any bond, financing lease (including certificates of participation), or other similar obligations of the City that will be issued to facilitate the expansion, and based on this shared-cost scenario; and

WHEREAS, The City is expected to derive significant economic benefits in return for its financial commitment, as the Moscone Center Expansion Project would generate construction jobs, and additional economic activity in the form of increased spending for local businesses and increased tax revenue for the City; and

WHEREAS, Administrative Code Section 29.2 requires that, before submitting an environmental evaluation application (an "Environmental Application") to the Planning Department under Administrative Code Chapter 31 and the California Environmental Quality Act, Public Resources Code Sections 21000 and Guidelines for Implementation of the California Environmental Quality Act, Title 14, Division 6, Chapter 3 of the California Code of Regulations (collectively, "CEQA") related to the proposed Project, the sponsoring City department must procure from the Board of Supervisors a determination that the plan to undertake and implement the proposed Project is fiscally feasible and responsible; and

WHEREAS, Because the cost to construct the Project will exceed \$25 million, the proposed Project is subject to the process set forth in Administrative Code Chapter 29 for the Board of Supervisors to determine whether the Project is fiscally feasible and responsible; and

WHEREAS, The Mayor's Office on Economic and Workforce Development has prepared a fiscal feasibility analysis for the proposed Project, which meets the requirements of Administrative Code Chapter 29.1 (the "Fiscal Feasibility Report"), which report is on file with

the Clerk of the Board of Supervisors in File No. <u>121201</u>, and is hereby incorporated by this reference as part of the Resolution as if fully set forth herein; and

WHEREAS, The Fiscal Feasibility Report shows that the Project would generate substantial fiscal benefits for the City, including thousands of jobs and tens of millions of dollars a year in tax and other revenues; and

WHEREAS, Under Administrative Code Section 29.3, DPW, OEWD, and TID have submitted to the Board of Supervisors a general description of the proposed Project, the general purpose of the proposed Project, and preliminary fiscal plan that consists of the Fiscal Feasibility Report; and

WHEREAS, The Board of Supervisors has reviewed and considered the general description of the proposed Project, the general purpose and intended public benefits of the proposed Project, the Fiscal Feasibility Report and other information submitted to it in connection with the Project and has considered: (1) the direct and indirect financial benefits of the Project to the City, including to the extent applicable cost savings or new revenues, including tax revenues, generated by the proposed Project; (2) the estimated costs of construction for the proposed Project; (3) the anticipated available funding sources for the proposed Project; (4) the long-term operating and maintenance costs of the proposed Project; and, (5) the debt load to be carried by the City and the District; now, therefore, be it

RESOLVED, That the Board of Supervisors finds that the plan to undertake and implement the proposed Project is fiscally feasible and responsible under San Francisco Administrative Code Chapter 29, subject to the consideration and final approval by this Board of the resolution of formation of the Moscone Expansion District located in Board of Supervisor's File No. 130043; and, be it

FURTHER RESOLVED, That under San Francisco Administrative Code Chapter 29, the Environmental Application for the Project may now be filed with the Planning Department

and the Planning Department may undertake environmental review of the proposed Project as required by Administrative Code Chapter 31 and CEQA; and, be it

FURTHER RESOLVED, That the City will conduct environmental review of the proposed Project under CEQA and nothing in this resolution approves or implements the proposed Project or any of its related facilities, grants any entitlements for the proposed Project or includes any determination as to whether the City should approve the proposed Project; nor does adoption of this resolution foreclose the possibility of considering alternatives to the proposed Project, adopting mitigation measures or deciding not to approve the proposed Project after conducting appropriate environmental review under CEQA. Any development of the Project shall be conditioned on the receipt of all required regulatory approvals, including, but not limited to, approvals from various City and State regulatory agencies with jurisdiction, following completion of the CEQA process, including required public review.



City and County of San Francisco **Tails**

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Resolution

File Number:

121201

Date Passed: February 05, 2013

Resolution finding that a project proposed by the City to expand and renovate the North and South exhibit halls of the Moscone Convention Center, including reconfiguring the North and South exhibit halls to create additional contiguous exhibit space, a new ballroom, new loading and building service space, and improvements to the landscaping, urban design, and public realm, within and adjacent to the North and South exhibit halls, is fiscally feasible and responsible under Administrative Code. Chapter 29.

January 30, 2013 Budget and Finance Committee - AMENDED

January 30, 2013 Budget and Finance Committee - RECOMMENDED AS AMENDED

February 05, 2013 Board of Supervisors - ADOPTED

Ayes: 11 - Avalos, Breed, Campos, Chiu, Chu, Cohen, Farrell, Kim, Mar, Wiener and Yee

File No. 121201

I hereby certify that the foregoing Resolution was ADOPTED on 2/5/2013 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

Date Approved