

PUBLIC UTILITIES REVENUE BOND OVERSIGHT COMMITTEE CITY AND COUNTY OF SAN FRANCISCO

AGENDA

Public Utilities Commission Building 525 Golden Gate Ave., 3rd Floor Tuolumne Conference Room San Francisco, CA 94102

Listen/Public Call-In Phone Number (415) 906-4659 Conference ID: 725 177 332 #

Join on your computer, mobile app or room device Click here to join the meeting

Tuesday, September 10, 2024 - 9:00 AM

Regular Meeting

Mission:

The Revenue Bond Oversight Committee (RBOC) monitors the expenditure of revenue bond proceeds related to the repair, replacement, upgrade and expansion of the SFPUC's water, power and sewer infrastructure. The RBOC provides independent oversight to ensure transparency and accountability. The RBOC's goal is to ensure that SFPUC revenue bond proceeds are spent for their intended purposes in accordance with legislative authorization and other applicable laws.

Remote Access to Information and Participation

RBOC convenes hybrid meetings that allow in-person attendance, in-person public comment (prioritized before remote public comment), remote access, and remote public comment via teleconference (https://sfbos.org/remote-meeting-call). Members of the public may also submit their comments by email to RBOC@sfgov.org; all comments received will be made a part of the official record.

1. Call to Order and Roll Call

Seat 1	Vacant
Seat 2	Lars Kamp
Seat 3	Jason Leung
Seat 4	Claire Veuthey, Vice Chair
Seat 5	Vacant
Seat 6	Abby Veeser
Seat 7	Reuben Holober, Chair

2. General Public Comment: Members of the public may address RBOC on matters that are within RBOC jurisdiction and not on this agenda.

3. RBOC: City Services Auditor Services Billings Invoice – Fiscal Year 2023-2024

Members of RBOC shall discuss the City Service Auditor's Fiscal Year 2023-2024 Billings Invoice and consider it for approval.

Discussion and possible action.

Attachment: City Services Auditor Fiscal Year 2023-2024 Bill

(Public Comment)

4. RBOC: RBOC Sunset Date – January 1, 2025

Members of RBOC shall discuss the January 1, 2025 sunset date of the committee established by Ordinance No. 309-18.

Support Document Links:

Civil Grand Jury: 2023-2024 Civil Grand Jury Report;

Department of Elections: 2024 Proposition D: City Commissions and Mayoral Authority Department of Elections: 2024 Proposition E: Creating a Task Force to Recommend Changing, Eliminating, or Combining City Commissions

Changing, Liminating, or Combining City

Discussion and possible action.

(Public Comment)

5. RBOC: Audit Update

Members of RBOC shall discuss the status of ongoing audits.

Discussion and possible action.

(Public Comment)

6. Minutes Approval – August 13, 2024 Regular Meeting

Discussion and action.

Attachment: August 13, 2024 RBOC Regular Meeting Minutes

(Public Comment)

7. Announcements, Comments, Questions, and Future Agenda Items

Discussion and possible action. (Public Comment)

RBOC has scheduled the following meeting dates in 2024:

- *October 8, 2024;*
- November 12, 2024; and
- December 10, 2024.

RBOC is tracking the following topics and issues as potential Future Agenda Items:

- A. SFPUC: State Federal Loan Updates;
- B. SFPUC: Staff Report: Environmental Justice;
- C. RBOC: Acquiring consultant to examine expected performance of completed projects;
- D. SFPUC: Water Enterprise Update (May be scheduled in Spring 2025)

8. Adjournment

Agenda Item Information

Each item on the agenda may include: 1) Department or Agency cover letter and/or report; 2) Public correspondence; 3) Other explanatory documents. For more information concerning agendas, minutes, and meeting information, such as these documents, please contact:

RBOC Clerk, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102 <u>rboc@sfgov.org</u> (415) 554-5184.

Audio recordings of the meeting of the Revenue Bond Oversight Committee are available at: http://sanfrancisco.granicus.com/ViewPublisher.php?view_id=97

Meeting Procedures

Public Comment will be taken before or during the Committee's consideration of each agenda item. Speakers may address the Committee for up to three minutes on that item. During General Public Comment, members of the public may address the Committee on matters that are within the Committee's jurisdiction and are not on the agenda.

Procedures do not permit: 1) persons in the audience to vocally express support or opposition to statements by Commissioners by other persons testifying; 2) ringing and use of cell phones, pagers, and similar sound-producing electronic devices; 3) bringing in or displaying signs in the meeting room; and 4) standing in the meeting room.

The ringing of and use of cell phones, pagers and similar sound-producing electronic devices are prohibited at this meeting. Please be advised that the Chair may order the removal from the meeting room of any person(s) responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic devices.

LANGUAGE INTERPRETERS: Requests must be received at least 48 hours in advance of the meeting to help ensure availability. Contact Wilson Ng (415) 554-5184. AVISO EN ESPAÑOL: La solicitud para un traductor debe recibirse antes de mediodía de el viernes anterior a la reunion. Llame a Wilson Ng o Arthur Khoo (415) 554-5184. PAUNAWA: Ang mga kahilingan ay kailangang matanggap sa loob ng 48 oras bago mag miting upang matiyak na matutugunan ang mga hiling. Mangyaring tumawag kay sa (415) 554-5184.

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Revenue Bond Oversight Committee meetings are held at the Public Utilities Commission, 525 Golden Gate Avenue, San Francisco, CA. The hearing rooms at the Public Utilities Commission are specified on the agenda and are wheelchair accessible. To request sign language interpreters, readers, large print agendas or other accommodations, please call (415) 554-5184. Requests made at least 48 hours in advance of the meeting will help to ensure availability.

Know Your Rights Under The Sunshine Ordinance

Government's duty is to serve the public, reaching its decision in full view of the public. Commissions, boards, councils, and other agencies of the City and County exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people's review. For information on your rights under the Sunshine Ordinance (San Francisco Administrative Code, Chapter 67) or to report a violation of the ordinance, contact by mail Sunshine Ordinance Task Force, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco CA 94102; phone at (415) 554-7724; fax at (415) 554-5163; or by email at sotf@sfgov.org. Citizens may obtain a free company of the Sunshine Ordinance by printing the San Francisco Administrative Code, Chapter 67, on the Internet at http://www.sfbos.org/sunshine.

Ethics Requirements

Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by the San Francisco Lobbyist Ordinance [SF Campaign & Governmental Conduct Code, Section 2.100] to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the San Francisco Ethics Commission at 25 Van Ness Avenue, Suite 220, San Francisco, CA 94102; telephone (415) 252-3100; fax (415) 252-3112; website http://www.sfgov.org/ethics. Under Campaign and Governmental Conduct Code, Section 1.127, no person or entity with a financial interest in a land use matter pending before the Board of Appeals, Board of Supervisors, Building Inspection Commission, Commission on Community Investment and Infrastructure, Historic Preservation Commission, Planning Commission, Port Commission, or the Treasure Island Development Authority Board of Directors, may make a campaign contribution to a member of the Board of Supervisors, the Mayor, the City Attorney, or a candidate for any of those offices, from the date the land use matter commenced until 12 months after the board or commission has made a final decision, or any appeal to another City agency from that decision has been resolved. For more information about this restriction, visit www.sfethics.org.

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Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by the San Francisco Lobbyist Ordinance [SF Campaign & Governmental Conduct Code, Section 2.100, et. seq.] to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the Ethics Commission at: 25 Van Ness Avenue, Suite 220, San Francisco, CA 94102; telephone (415) 581-3100; fax (415) 252-3112; website www.sfgov.org/ethics.



Office of the Controller City Services Auditor Annual Billing FY 2023-2024

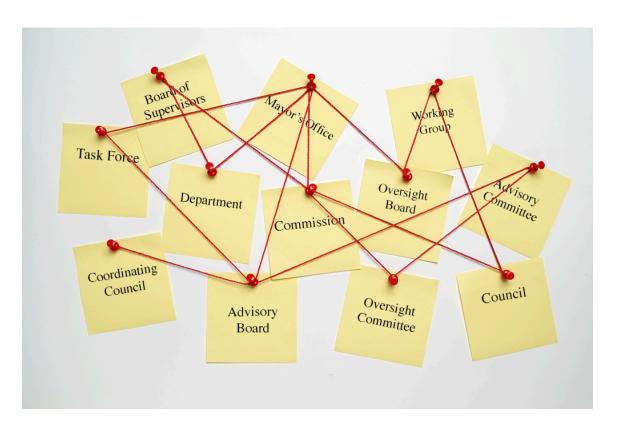
Greg Wagner Controller

ChiaYu Ma Deputy Controller

Departme	ent: PUC - Public Utilities Commission (RBOC)						
Summary							
			Budget	Year to Date	Q1-Q4		Balance
				Charges			
FY24	27180~210813~10000~10026772~14~581130 (CSA-PUC work order,		\$ 152,972	\$ -	\$ 152,9	72 \$	-
	temporary for the purpose of YE close)*						
Tota							
Department A	Audits and Projects						
CSA Unit	Project	Allocation	Project Hours	Billable Hours	CSA Rate		Total Bill
CSA Audits	PUC RBOC Audit Contract Oversight 2 of 3 FY22	100%	54.25	54.25	\$ 176	52 \$	9,576
CSA Audits	PUC RBOC Audit Contract Oversight 3 of 3 FY24	100%	145.00	145.00	\$ 176	52 \$	25,595
Total			199.25	199.25	\$ 176.	52 \$	35,172
Contract and	Miscellaneous						
CSA Unit	Project Name - Supplier Name	Allocation			Total Invoice		Total Bill
None	PUC RBOC Audit Contract Oversight 2 of 3 FY22 - HKA Global, LLC	100%			\$ 117,8	00	117,800
Other							
None							
Total						\$	-
Q4 Total						\$	152,972

Commission Impossible?

Getting the Most from San Francisco's Commissions



June 20, 2024



About the San Francisco Civil Grand Jury

The San Francisco Civil Grand Jury (the "Jury") is a government oversight panel of volunteers who serve for one year. Each Jury determines which local government entities within San Francisco it will investigate. Private citizens also may submit written complaints to the Jury, for investigation at the Jury's discretion. The Jury cannot investigate disputes between private parties, criminal activity, or activities outside its jurisdiction, which is the government of the City and County of San Francisco and any other local governments within city limits.

In reports made available to the public, the Jury documents findings and recommendations based on its investigations. Reports do not generally identify individuals by name, and disclosure of the specific identity of anyone interviewed by the Jury is prohibited.

The San Francisco Civil Grand Jury consists of 19 city residents impaneled by a Superior Court Judge. By state law, a person is eligible for Civil Grand Jury service if the person is a U.S. citizen, 18 years of age or older, of ordinary intelligence and good character, and has a working knowledge of the English language.

Ralph Lane

2023-2024 Civil Grand Jurors

Jonathan E. Cowperthwait

Michael Carboy Foreperson Carol Healey Carol Anderson Jim Ketcham

Roee Landesman

Peter Boyd

Will McCaa Phyllis Deets

Paul Dravis John Monson **Bart Fisher** Niall Murphy

Brian Flaherty Beverley Talbott

Will Fox Fred Waldman

Marina Franco

Summary

Starting with the first 21 commissions created with the San Francisco City and County Charter in 1898, the number of commissions, advisory boards, and other appointed bodies in the city has grown to 115 today. In this report, we refer collectively to these entities as *commissions and boards, commissions and other appointed bodies,* or simply *commissions*.¹ Our investigation looked into how well these bodies serve San Franciscans.

The Jury's challenges began with determining how many commissions San Francisco currently has. We discovered there is no centralized list of commissions, and there is no department or agency that is responsible for overseeing their effectiveness.

This lack of a single, authoritative list of commissions was the first of the Jury's several discoveries and indicated to us that the entire commission system suffers from a lack of transparency and structure. We believe this lack of clarity and structure has contributed to a declining level of confidence in the commission system.

The Jury compiled what we believe is the first accurate and comprehensive list of commissions in San Francisco. Our list describes their roles and responsibilities, meeting requirements, the area of city government they advise or oversee, sunset dates, and more.

Compared to peer cities in California, San Francisco has a lot of commissions. Because San Francisco is both a city and a county, we compared our commissions to city and county commissions relevant to peer cities and made adjustments when necessary. After accounting for this and adjusting for population, we determined that San Francisco has approximately twice as many commissions as its peers in California.

Commission Impossible

¹ For a discussion of the different types of appointed bodies, see "<u>Commissions Go by Many Names</u>" in Background.

Our investigation uncovered many essential commissions that run effectively and are integral parts of San Francisco government. We also discovered other commissions whose benefits do not appear to outweigh their costs.

The primary value of San Francisco's commissions are their oversight role in city and county government, public engagement, transparency and accountability, but these benefits come with costs. Commissions with oversight power and decision-making responsibilities require dedicated staff, office space, and legal support.

Commissions' biggest costs are the amount of time that city staff incur preparing for commission meetings and responding to requests from the commission for information and various analyses. We determined this can be as high as 10% of staff time.

Staffing the nearly 1,200 seats on San Francisco's many commissions is a particularly burdensome process. At various points during our investigation, we found up to 15% of commission seats were unfilled. These open seats often prevent commissions from having quorums — that is, a required minimum number of attendees — which leads to canceled or rescheduled meetings, delaying such vital business as approving contracts.

We recommend that the city create a permanent Commission Oversight Board (COB) whose purpose will be to: i) regularly evaluate the performance of San Francisco's commissions; ii) create standards for the duties, responsibilities and performance of commissions and the commissioners and members who serve on these bodies; and iii) periodically identify commissions that should be changed or abolished.

The rich irony of recommending a new commission to reduce the number of commissions is not lost on us. However we believe such a body is vital in order to optimize and streamline the city's byzantine commission system.

While most commissions play a necessary role in San Francisco governance and perform well, some are of questionable value. The system needs significant reform which includes fewer commissions, centralized oversight, consistent standards, and performance assessments.

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Background

Several media stories have asserted that San Francisco's many commissions – more than Los Angeles, more than San Diego, all unelected – add a layer of bureaucracy that constrains the city's ability to address our most pressing problems.² In interviews with the Jury, city officials and employees shared similar concerns. We interviewed nearly 100 of them as we sought to learn how commissions originate, how they operate, and whether they are effective. The results of that work follow in this report.

A Brief History of San Francisco's Commissions

The California state constitution was ratified in November 1849. In February 1850, the state legislature divided California into counties, including San Francisco. In April of the same year, the City of San Francisco was established by the state and in September statehood was granted by the US Congress. Six years later, in April 1856, the state legislature passed the Consolidation Act, which consolidated the county and city government of San Francisco and established the physical boundaries that we have today.³

San Francisco voters passed our first city charter in 1898 (the 1898 Charter), which became law in 1900. The Charter establishes "home rule" authority, whereby San Francisco is able to make its own laws at the local level, and exercise wide-ranging authority in municipal matters. The 1898 Charter embodied a "strong mayor" model: the Mayor was the presiding officer of the Board of Supervisors, had veto power over legislation and the budget, and had sole appointment authority for commissioners. City government consisted of an executive branch (Mayor),

² Josh Koehn, "Only 1 Person at SF City Hall Knows the Answer to This Simple Question," The San Francisco Standard, July 6, 2023. Adam Lashinsky, "Why Creating a Homeless Accountability Commission is the Epitome of What's Wrong with San Francisco," San Francisco Examiner, October 14, 2022.

³ The Consolidation Act and Other Acts Relating to the Government of the City and County of San Francisco, (United States: Wm. M. Hinton & Company, 1887).

legislative body (Board of Supervisors or Board), and 21 charter boards and commissions to provide oversight of core city departments.⁴

A revised City Charter approved by voters in 1932 gave voters the power to create policy by amending the Charter through ballot measures, and the Board of Supervisors the power to create boards and commissions by ordinance which must be signed by the Mayor.⁵

San Francisco's 1996 Charter, enacted as November 1995's Proposition E, took effect on July 1, 1996. Since then a number of new commissions have been added to the Charter by amendment, and the Charter has also been amended to incorporate changes to existing commissions including changes as to which elected officials make appointments.

San Francisco Has Many Commissions

San Francisco has 115 active commissions. That's more than the cities of San José (27),⁷ Los Angeles (48),⁸ and San Diego (49).⁹ Even on a county basis, with the exception of Los Angeles, San Francisco has more commissions: Santa Clara (70),¹⁰ Los Angeles (151)¹¹ and San Diego (96).¹²

The growth in San Francisco commissions started in earnest in the 1970s, increasing nearly four-fold between 1970 and 2020. Not surprisingly, the proliferation of commissions has outpaced the city's ability to keep track of them. The Jury compared numerous lists of

⁴ William Issel and Robert Cherny, "<u>San Francisco City Charters 1916-1932</u>," FoundSF. San Francisco Charter Commission, San Francisco Charter Commission Records, 1931–1980, San Francisco Public Library SFH 25.

⁵ San Francisco Board of Supervisors Budget and Legislative Analyst, "<u>Analysis of City Commissions</u>, <u>Boards, Task Forces and other Oversight and Advisory Bodies (Project 100152.2).</u>"

⁶ San Francisco City Charter.

⁷ City of San José, "Boards & Commissions," City of San José, Accessed May 8, 2024.

⁸ City of Los Angeles, "Boards and Commissions," City of Los Angeles, Accessed May 8, 2024.

⁹ City of San Diego, "Boards and Commissions," City of San Diego, Accessed May 8, 2024.

¹⁰ Santa Clara County Advisory Commission on Consumer Affairs, "Maddy Report (Local Appointments List)," Accessed May 21, 2024.

¹¹ County of Los Angeles Board of Supervisors, "Membership Roster," Los Angeles County Board of Supervisors, Accessed May 8, 2024.

¹² San Diego County, "Committees," PrimeGov Portal, Accessed May 8, 2024.

commissions and boards provided by various city departments – and found none of them to be complete, or fully consistent with one another.

Accordingly, we conducted an extensive review of these lists and other sources to produce <u>Appendix A: Active San Francisco Commissions and Boards</u>, a compilation of every active appointed body that we discovered during our investigation.

The Jury also collected information about each commission, including its purpose, statutory basis, sunset date, frequency of meetings, vacancies and much more. Throughout this process, we gathered insights and information from a large number of city employees and officials familiar with commissions, as well as a number of commissioners themselves.

This process required constant vetting, as new commissions are created and sunset dates for existing commissions are extended on a regular basis. In addition, some commissions are difficult to find in the Municipal Code.

This list does not include appointed bodies that we determined to be inactive – or possibly so – but that still appear in the Charter or Municipal Code and often in lists provided by city departments. For a discussion of these apparently inactive bodies, see <u>Appendix C: Inactive</u> <u>Bodies</u>.

Commissions Go By Many Names

Appointed bodies established by the city employ an astounding array of descriptors, including *commission*, *board*, *committee*, *task force*, *council*, *working group*, and so on. In fact, the Jury found 25 different permutations of these terms.

Table 1: Permutations of names for appointed bodies in San Francisco

Different Names of San Francisco Boards, Commissions and other Bodies			
Advisory Board	Coordinating Council		
Advisory Committee	Council		
Advisory Council	District		
Advisory Group	Executive Committee		
Authority	Group		
Authority Board	Oversight and Advisory Committee		
Board	Oversight Board		
Board of Directors	Oversight Committee		
Board of Trustees	Partnership		
Commission	Public Authority		
Committee	Task Force		
Coordinating Board	Working Group		
Coordinating Committee			

Other than the use of *commission* to refer to the appointed bodies outlined in Article IV of the San Francisco Charter, we could not find consistent naming standards. (What's more, there are non-Article IV bodies called commissions.) It's unclear what criteria, if any, define a commission as opposed to a board or a council.

In this report we use the terms *commissions* and *boards*, *commissions* and *other* appointed *bodies*, and sometimes simply *commissions* to refer collectively to the appointed bodies whose purview includes one or more of the following responsibilities:

- Overseeing city departments, with the power to approve budgets and in some cases hire and remove department heads
- Advising city departments and/or the Mayor's Office
- Adjudicating issues (appeals boards)
- Advising the Board of Supervisors
- Advising other commissions. For example, a citizens advisory committee may advise a commission that oversees a city department.

We also refer to commissions and boards as being either "decision-making" or "advisory." This is largely based on classifications from the Office of the City Attorney and the Jury's research. Decision-making bodies exercise the sovereign powers of the city and others are advisory.

Not All Commissions Are Alike

Nearly all commissions are authorized by either the San Francisco Charter¹³ or the Municipal Code. Within the Municipal Code, most commissions are authorized by the Administrative Code, although some are authorized by the Planning Code, Building Code, Health Code, and Police Code. Some commissions are created by the Charter but with composition or responsibilities defined by an ordinance. Their roles, authority, size, and requirements for membership vary greatly.

This report delves into these differences in an attempt to classify and evaluate San Francisco's myriad commissions.

¹³ San Francisco City Charter, <u>Article IV: Executive Branch—Boards, Commissions and Departments</u>.

Analysis

The Jury found it useful to distinguish commissions based on their *statutory origin* and *authority*, which among other things reveals how much power — or how little — a particular body has. We developed this approach from commission lists provided by the City Attorney's Office and other city entities, provisions in the City Charter and Municipal Code, and interviews with city officials and employees who work with or regularly appear before commissions.

Commissions Created by Charter

Charter commissions are created by and derive their authority from the City Charter. The oldest existing commissions — some of the most powerful — were created by Charters adopted in 1898 and 1932. For example, the predecessors for the current Recreation and Park, Fire and Police commissions were established in 1898. Out of the 115 commissions we identified, 42 are charter commissions.

Most charter commissions oversee major components of the city's executive branch — the Mayor, city departments, and other units of government. Although the Board of Supervisors cannot directly engage city departments regarding day-to-day operations, the board can have an oversight role in investigating departmental operations.

Only through voter approval of a charter amendment or adoption of a new Charter can a charter commission be created, dissolved, or modified. The Board of Supervisors can place a charter amendment on the ballot with a simple majority (6 out of 11 votes), while citizens can do so with signatures from at least 10% of the total number of voters in the most recent election.¹⁴

¹⁴ City of San Francisco, "<u>Guide to Qualifying San Francisco Initiative Measures</u>," *City of San Francisco*, Accessed May 21, 2024.

Depending on the requirements outlined in the Charter, members of a charter commission may be appointed exclusively by the Mayor (for example, the Health Commission, Human Rights Commission), jointly by the Mayor and Board of Supervisors (Planning Commission, Police Commission), or jointly by the Mayor, Board, and other entities (Elections Commission, Ethics Commission).

There are important caveats, however. Certain mayoral appointments to charter commissions take effect immediately and the Board of Supervisors has 30 days to reject such appointments by a supermajority of 8 out of 11 votes (Airport Commission, Civil Service Commission) or a simple majority (Police Commission, Public Utilities Commission). In some cases, the Mayor's choice is limited to the Commission's own nominees (Asian Art Commission).

The Mayor, on the other hand, has no power to approve or reject appointments made by the Board of Supervisors. This imbalance means that the Board of Supervisors generally has more power than the Mayor over who is appointed to charter commissions.

Commissions Created by Ordinance

An *ordinance* is a law that either has been passed by the Board of Supervisors with a simple majority, with presentation to the Mayor for signature, non-signature, or veto, or has been adopted by the voters at an election. Most commissions created by ordinance are authorized in the Administrative Code, such as the Immigrant Rights Commission, Ballot Simplification Committee, and the Film Commission. A few are established by other municipal codes like the Building Code (Access Appeals Commission) and the Health Code (Commission of Animal Control and Welfare). Out of the 115 commissions we identified, 73 were created by ordinance.

Depending on the commission, members may be appointed: i) solely by the Mayor; ii) solely by the Board of Supervisors; iii) jointly by the Mayor, Board of Supervisors, or other entities such as the Controller's Office; or iv) jointly or solely by other entities other than the Mayor and Board of Supervisors.

Commissions created by ordinance are generally easier to establish, amend, or abolish, than charter commissions because they don't require voter approval unless the commission had originally been established by the voters.

Commissions Associated with State or Federal Law

The city has created commissions to meet requirements for receiving state and federal funds, or to otherwise implement state or federal legislation. For example, the Children and Families Commission (formerly First 5 of San Francisco) is authorized by the administrative code to guide the local distribution of Prop 10 funding, which uses monies from a statewide tobacco tax.

Decision-Making Commissions

Decision-making commissions oversee the department or agency with which they're associated. They can create, revise, and approve department policies, programs, and proposed budgets. Depending on their purview, they can also hear testimony and conduct investigations into departmental operations, and they can recommend for appointment or remove department heads. Out of the 115 commissions we identified, 52 are decision-making.

Nearly all charter commissions are decision-making, although a few, like the Youth Commission and the Public Utilities Rate Fairness Board, are advisory. In addition, while some commissions created by ordinance are decision-making, such as the Film Commission and Assessment Appeals Board, most are advisory.

Quasi-Judicial Commissions

Some decision-making commissions have a *quasi-judicial* function, meaning they can hear evidence, make findings, and issue rulings based on evidence and applicable law. Quasi-judicial functions include issuing and revoking permits, and adjudicating matters between the city and

its employees, and between the city and private parties. Out of the 115 commissions we identified, 26 have quasi-judicial authority.

For example, the Police Commission, in addition to overseeing the Police Department, has a quasi-judicial role, specifically:

[T]he chief of the police department ... may temporarily suspend a member of the department pending a hearing before the police commission on disciplinary charges against the member....¹⁵

As noted, this provision gives the Police Commission authority to adjudicate employee discipline matters through a hearing process.

Similarly, the Planning Commission oversees the Planning Department and issues development permits through its quasi-judicial hearings. The Board of Appeals, on the other hand, is an example of a quasi-judicial commission with no oversight power — its only role is to hear and decide appeals on licenses and permits that have been denied by city agencies or departments.

Advisory Commissions

In contrast to decision-making commissions, *advisory bodies* have no real authority or oversight power. Typically they are created to provide broader and deeper opportunities for community engagement, such as to collect feedback and make recommendations for matters being considered by the Board of Supervisors, city departments, and the Mayor. These bodies often have a narrow focus and connections to specific city constituencies. For the most part, advisory bodies did not come into existence until the 1970s — decades after the first decision-making commissions were created under the 1898 Charter. Out of the 115 commissions we identified, 63 are advisory. While most advisory commissions were created through the Administrative Code, a few, like the Youth Commission, are charter commissions.

¹⁵ San Francisco Charter, Appendix A, § A8.343, "<u>Fine, Suspension, and Dismissal in Police and Fire Departments</u>."

Does San Francisco Have Too Many Commissions?

The Jury reviewed the historical growth of commissions. We identified all commissions in several cities and counties in California of similar size and character, and compared these to San Francisco's commissions. We also analyzed the benefits and costs of commissions.

San Francisco has 115 Active Commissions

The proliferation of San Francisco's appointed bodies began in earnest in the 1970s, when the city had about 30 of them, and has grown nearly fourfold, to 115 active commissions today. (For the criteria we used to include or exclude appointed bodies from our list, see <u>Appendix A: Active San Francisco Commissions and Boards.</u>)

Growth in Commissions

Figure 1 shows the number of San Francisco commissions beginning to increase in the early 1970s. This growth was largely driven by the introduction of advisory boards into the Municipal Code.

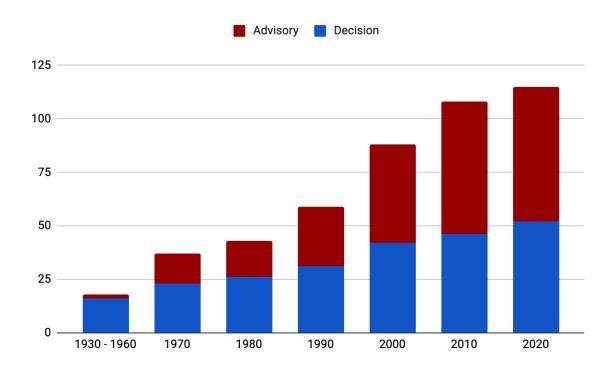


Figure 1: Growth of advisory and decision-making bodies in San Francisco¹⁶

Today, San Francisco has more advisory boards (63) than decision-making commissions (52). In addition, the number of advisory boards and other types of bodies (73) now greatly exceeds the number of charter commissions (42).

Growth in Charter Commissions

Several charter commissions have been added in recent years: Public Works Commission (newly formed in 2020), Sanitation and Streets Commission (2020), Sheriff's Department Oversight Board (2020), and Homelessness Oversight Commission (2022). Other charter commissions added since the 1970s include the Youth Commission, Asian Art Commission (previously an advisory body), Airport Commission, Human Rights Commission, Commission on the Status on Women, Health Commission, Small Business Commission, Ethics Commission, Historic Preservation Commission, and Building Inspection Commission.

 $^{^{\}rm 16}$ See $\underline{\rm Methodology}$ for a description of the Jury's use of historical commissions documents.

Growth in Advisory Boards

Beginning in the 1970s, the Board of Supervisors got into the practice of creating new advisory boards to address specific issues. Although Section 2.21 of the Board of Supervisors Rules of Order provides that advisory boards should sunset after three years, many advisory bodies have been in existence for decades. Repeatedly, many of these bodies have been legislatively reviewed and renewed by the Board.

Among the changes introduced by the 1996 City Charter was a transfer of the power to appoint certain department heads from their related commissions to the Mayor. In the ensuing years, however, the Board of Supervisors has endeavored to take some of this new authority away from the Mayor by initiating legislation that gives the Board more power to appoint commissioners.

For example, starting in 2000, the Board created several ballot measures, subsequently approved by voters, that gave them more power over a number of important commissions including the Planning Commission, Board of Appeals, and Police Commission. One critical change approved by the voters: the threshold by which the Board can reject certain mayoral commission appointments was reduced from a supermajority to a simple majority.

Veteran city officials and employees indicated to the Jury that these changes accelerated the creation of more advisory bodies, such as the Park, Recreation and Open Space Advisory Committee (2000) and the Public Utilities Commission Citizens Advisory Committee (2004). since these bodies provided more opportunities for departmental oversight.

Comparison to Peer Cities and Counties

To put the total number of San Francisco's commissions in context, the Jury compared San Francisco's commissions to those in metropolitan Los Angeles, San Diego, and San José.

This analysis was not without a few challenges. Because San Francisco is unique in its status as a city and county, it was necessary to analyze peer cities *and* their surrounding counties. Certain types of commissions exist on a city-only basis (for example, police), some cover city *and* county (health, airport) and others are county-only (sheriff).

Second, because commissions with similar functions had varying names, we had to develop a system of classifying these commissions to facilitate an apples-to-apples comparison.

Third, counties spanning large geographical areas often had many commissions of the same type across the county. For example, Los Angeles County has 48 water commissions.

Fourth, the cities and counties we selected have much larger populations. This difference required us to compare both the absolute number of commissions as well as the number of commissions *per capita*.

The analysis was quite revealing: although San Francisco has the smallest population compared to its peers, the city has about *one and a half times* as many commissions and, if we adjust for population, about *five times* as many commissions.

Table 2: Number of San Francisco commissions as compared to peer cities and counties

Peer Comparison—Cities					
City	San Francisco	Los Angeles	San Diego	San José	
Number of Residents	848,000	4,050,000	1,420,000	1,078,000	
Number of Commissions	115	48	49	27	

Peer Comparison—Counties					
County	San Francisco	Los Angeles	San Diego	Santa Clara	
Number of Residents	848,000	9,539,730	3,298,000	1,840,000	
Number of Commissions	115	151	96	70	

Our peer cities and counties analysis demonstrates that it is possible to run large cities and counties with many fewer commissions and boards than we have in San Francisco.

Benefits of Commissions

However challenging a commission-counting exercise may be, their absolute number is less important than their value to citizens and the city entities that they oversee or advise.

We conducted interviews with about 100 city officials and employees familiar with the workings of specific commissions. Given the number of commissions, it was not practical to speak with representatives from each of them, but we believe our large sample set made it possible to apply what we learned to all of San Francisco's appointed bodies.

Commissions Are Valuable Checks and Balances

When San Francisco's commission structure was created in the first Charter, its objective was to oversee the office of a strong mayor. The power that the Board of Supervisors and the Mayor wield in regard to commissions has see-sawed over the years, yet commissions continue to provide important checks and balances by preventing the Board or the Mayor from having undue influence over city departments.

The greatest benefits of our commissions and boards are the opportunity for the public to learn what their government is doing and to provide forums for inquiry and feedback, through a body that is largely independent of the Mayor and Board of Supervisors.

Commissions Provide Citizen Engagement

San Franciscans are notably vocal and involved in local politics. Commissions are a primary means by which they can engage directly with the government. Nearly all commissioners are residents of San Francisco and together reflect the wide variety of constituencies that make up the city.

Most commissions hold regular public meetings and engage in public outreach to connect people to their elected and appointed officials. Ideally, these officials then make more informed decisions.

Commissions Foster Transparency

The primary benefits of citizen engagement are transparency and accountability. By soliciting public feedback and encouraging public inquiry, departments know that the citizens they serve are paying attention.

Many commissions work directly with the departments they oversee to create policies and operating plans that are presented to the public. As a result, the public can see department goals, proposed budgets, and programs. By preparing annual reports, commissions also enable citizens to evaluate departments' effectiveness and oversight.

Commissions Promote Accountability

Accountability flows from transparency. Because decision-making commissions often have responsibilities for approving budgets and contracts and conducting department heads' performance evaluations, these commissions' very existence communicates to elected and other city officials that the public is paying attention, ideally leading to more careful decisions by these officials.

Commissions Provide Oversight

The commissions in the 1898 Charter were created to provide an important oversight role in the "strong mayor" model. Today, when a department has an oversight commission, the department head reports to both the Mayor and the commission. With few exceptions, decision-making commissions have the power to approve contracts, approve department budgets for submission to the Mayor, conduct the performance evaluation of the department head and, if necessary, remove the department head.

Because it's not feasible for the Board of Supervisors to manage the day-to-day operations of departments, commissions provide a certain level of scrutiny and oversight that would otherwise not happen. However, notwithstanding the buffer that commissions provide between the Mayor and department heads, veteran city officials let us know that if the Mayor were determined to remove a department head, the effort would likely be successful.

Commissions Contribute Expertise

Commissioners contribute a wide range of knowledge, experience, and community connections. Many are experts in fields related to the departments they oversee, bring decades of other relevant experience, and are deeply connected to communities that benefit from their commissions' work.

Commissioners, who are essentially part-time volunteers, can't be expected to have as deep and nuanced understanding of day-to-day issues facing departments as full-time departmental staff. However, we learned from many higher-level department figures that there is a general appreciation for the guidance commissioners provide to departments.

Costs of Commissions

As volunteers, members of decision-making bodies generally receive small stipends for attending meetings, and some commissioners are also entitled to San Francisco health insurance benefits, although very few take advantage of it. In the context of the San Francisco budget, these costs are insignificant.

Costs come in the form of time and effort spent by administrative and department management staff to support commissions. Other costs, harder to gauge but real enough, include decisions deferred and programs delayed as a result of the Board of Supervisors appointing a board to study an issue and make recommendations, rather than the Board or the appropriate city department taking action themselves.

Administrative Costs

For nearly every commission, one or more employees of the department that the commission oversees or advises is responsible for scheduling meetings, preparing and circulating meeting materials, exchanging documents with the City Attorney's office, and coordinating public meeting broadcasts with SFGovTV. In part, their work is mandated by San Francisco's Sunshine

Ordinance¹⁷ and California's Brown Act,¹⁸ which require that meetings be open to public comment and that related materials be publicly available.

The Jury determined that the average advisory board required 0.8 full-time equivalent (FTE) staff, while the average decision-making commission required double the staffing resources, or 1.5 FTE. In the case of a few advisory bodies, a member of the body performed administrative tasks, but for most advisory and all decision-making bodies, the role is typically filled by a commission secretary or other administrative staff who are city employees.

In addition to administrative staff, many commissions also require assistance from the City Attorney's Office for tasks such as preparing and reviewing contracts. Although the Office does not precisely track how much time their attorneys spend supporting commissions, it was clear, from discussions with the Office, that their assistance adds up to a significant amount of time.

Department Management Costs

In addition to their day-to-day job, city department heads, senior department staff, and analysts must also work to support the city's commissions. They routinely prepare presentations and reports for commission meetings — and often must present similar reporting to multiple appointed bodies.

From interviews, the Jury found that these tasks consume about 8% of senior department staff time, with decision-making commissions requiring an average of 10% and advisory commissions an average of 6.5%. We also learned that the preparation and presentation of departmental reports to commissions can be a major distraction from the department's focus on the delivery of city services. This time spent supporting commissions represents the most significant driver of commissions' cost.

¹⁷ SF Admin. Code Chapter 67.

¹⁸ Cal. Government Code § 54950 et seq.

Appointment Costs and Vacancies

Approximately 1,200 seats are authorized for San Francisco commissions. The process for recruiting, vetting, and approving so many commissioners is arduous, time-consuming — and inadequate.

The Jury obtained data on both required and actual membership of 110 commissions and advisory bodies. In nearly a quarter of cases, these bodies had less than three fourths of their required members. We researched the number of expired terms among all seats on 98 commissions, and found 228, representing over 15% of commission seats. Members of non-charter commissions with expired terms often continue in their roles until they are replaced, ¹⁹ but the volume of holdovers is evidence that the city's appointment processes struggle to keep up.

Table 3: Commission metrics for advisory and decision-making bodies

	Vacancies	Meetings Canceled	Members
Advisory Bodies	20%	25%	13.0
Decision-Making Bodies	11%	10%	8.2

To navigate the many and varied requirements governing the commissioner appointment process, a full-time staffer in the Mayor's Office manages mayoral appointments to commissions, while the Board of Supervisors' Rules Committee and the Clerk of the Board spend significant time managing that body's appointments and approvals. After each potential commissioner is recruited, a Notice of Appointment is submitted to the Rules Committee for approval.

The Jury determined that if the number of commissions were reduced from 115 to 100, and the average number of seats per commission decreased from 12 to 10, then the number of commissioners would decrease by almost 20%.

¹⁹ Cal. Gov't Code § 1302.

In addition to decreased appointment costs, the benefits of fewer commissions seats would be more fully-staffed commissions, more selective appointment of commissioners, and fewer meetings canceled for lack of quorum — resulting in more work performed.

Nearly 20 Percent of Meetings Canceled in 2023

In 2023, almost 20% of commission and board meetings were canceled. Advisory boards were more likely to have canceled meetings (25%) than decision-making boards (10%). In addition to wasted administrative resources and inconvenience to members of the public who may have traveled to attend the meeting, canceled meetings are particularly problematic when a commission is responsible for approving contracts. Delayed contract approvals can result in late payments to organizations that furnish vital services to the city's most vulnerable residents.

Deferred Decisions, Delayed Policies and Programs

Several city officials cited a perception that officials tend to refer difficult decisions to commissions instead of taking action directly, resulting in delays. Through resolution and ordinance, the Board of Supervisors has created task forces to address a myriad of issues in which decisions might have proven politically controversial or unpopular.

We found more than 40 resolutions and ordinances to establish task forces or advisory bodies to study, provide input, and make recommendations. A typical resolution created a committee "to supervise a consultant study to develop policy criteria and recommendations."

Annual Reports Required But Not Readily Available

Nearly all San Francisco commissions are required to provide annual reports. Per the City Charter, annual reports for charter commissions must document the commission's activities, areas of jurisdiction, authority, purpose, and goals. The Administrative Code requires reports to provide a general summary of commission services, programs, and achievements.²⁰

²⁰ San Francisco Administrative Code § 1.56, "<u>Annual Reports</u>." San Francisco City Charter, § 4.103, "<u>Boards and Commissions — Annual Report</u>."

Crucially, however, the Jury found no consistent or simple means of obtaining this reporting. We observed that some commissions post reports on their website, some append them to annual budget proposals, and some furnish them to the Clerk of the Board of Supervisors for inclusion in the Board meeting agenda — although we did not find evidence that the Board discussed or acted on these reports. Links to some reports, but not all, are available on a San Francisco Public Library webpage.²¹

The reports themselves varied greatly in their composition and reporting depth. These ranged from two simple paragraphs to glossy reports of many pages.

Because of the effort required to obtain these reports, they provide little to no benefit for monitoring the performance of commissions, nor do they furnish transparency for the public.

The Jury believes the city would be well served by having clear requirements for comprehensive annual reports. Such reporting ought to include statements of purpose, areas of jurisdiction, authorities, goals, summaries of services and programs, highlights of achievements, commission/body members, commissioner attendance, history of vacant seats, meeting frequency, canceled meetings, support staff, other costs and more.

Evaluating Commission Performance

To evaluate the effectiveness of commissions and boards, the Jury collected data on each commission, including its purpose, statutory basis, corresponding city department, number of seats and vacancies, meeting requirements, and actual meetings. We also reviewed meeting agendas, minutes to assess each body's accomplishments and level of public comment and participation. This research was supplemented by over 100 interviews with officials, commission members, and city employees.

²¹ San Francisco Public Library, "Annual Reports of City Agencies," SFPL.org, Accessed May 21, 2024.

Charter Commissions

The City Charter has a total of 42 commissions of which a majority, 23, are established in Article IV. The remaining commissions are established in other articles, including Article V (for example, the Arts Commission), Articles VIIIA (Municipal Transportation Agency Board of Directors) and VIIIB (Public Utilities Commission), Article X (Civil Service Commission), Article XII (Retirement Board), Article XIII (Elections Commission), and Article XV (Ethics Commission).

The decision-making charter commissions are essential oversight bodies for key departments and agencies. In general, the Jury found these commissions to be professionally run and to perform their oversight roles adequately; that is, the benefits of nearly all these commissions exceeded their costs. That said, we encourage these commissions to consider the Jury's recommendations regarding commission structure and management.

Table 4: Charter Article IV commissions

Charter Article IV Commissions			
Airport Commission	Human Services Commission		
Board of Appeals	Planning Commission		
Building Inspection Commission	Police Commission		
Commission on the Environment	Port Commission		
Commission on the Status of Women	Public Utilities Commission		
Disability and Aging Services Commission	Public Works Commission		
Entertainment Commission	Recreation and Park Commission		
Fire Commission	Sanitation and Streets Commission		
Health Commission	Sheriff's Department Oversight Board		
Historic Preservation Commission	Small Business Commission		
Homelessness Oversight Commission	Youth Commission		
Human Rights Commission			

Charter Article V Commissions

Article V represents the arts commissions. The museum commissions (Asian Art, Fine Arts, and War Memorial Board of Trustees) are charitable trust departments, which differ from other

charter commissions in several respects. They acquire, protect, and conserve art and other assets; make them available to the public; and raise money to further these goals. The Jury found these commissions to be serving their purpose well.

Table 5: Article V commissions

Arts Commissions			
Arts Commission	Fine Arts Museums Board of Trustees		
Asian Art Commission War Memorial Board of Trustees			

Other Charter Commissions

The Jury identified 15 commissions established in other Articles of the Charter, including Articles VII, VIII, VIIIA, VIIIB, X, XII, XIII, XV, and XVI. Our evaluations found that most of these boards and commissions perform well. We encourage them to review our recommendations at the end of this report.

Table 6: Other Charter commissions

Other Charter Commissions				
Children, Youth and Their Families Oversight and Advisory Committee	Library Commission			
Civil Service Commission	Municipal Transit Authority Board of Directors			
Dignity Fund Oversight and Advisory Committee	Municipal Transportation Agency Citizens' Advisory Council			
Elections Commission	Rate Fairness Board			
Elections Task Force	Retiree Health Care Trust Fund Board			
Ethics Commission	Service Provider Working Group			
Health Service Board	Retirement Board			
Juvenile Probation Commission				

Quasi-Judicial Bodies

Out of the 115 commissions the Jury identified, we determined that 26 have quasi-judicial authority. These bodies hear evidence, make findings, and issue rulings based on the evidence and applicable law. Their functions include issuing and revoking permits, adjudicating matters between the city and its employees, and between the city and private parties. They play an important role in the functioning of our government. In general, these bodies perform their functions well. We believe they should continue, and we encourage them to review our recommendations at the end of this report.

Table 7: Quasi-judicial bodies

Quasi-Judicial Bodies			
Abatement Appeals Board	Historic Preservation Commission		
Access Appeals Commission	Human Rights Commission		
Assessment Appeals Boards 1, 2 and 3	Juvenile Probation Commission		
Board of Appeals	Planning Commission		
Board of Examiners	Police Commission		
Building Inspection Commission	Refuse Rate Board		
Civil Service Commission	Relocation Appeals Board		
Entertainment Commission	Residential Rent Stabilization and Arbitration Board		
Ethics Commission	Residential Users Appeal Board		
Fire Commission	Retirement Board		
Health Commission	Shelter Monitoring Committee		
Health Service Board	Sheriff's Department Oversight Board		

Bodies Associated with State or Federal Laws

Out of the 115 commissions the Jury identified, we determined that 16 are either required by state or federal law or are set up to access state and federal funds. They play an important role supporting the City's relationships with other related governments. In general, these bodies perform their functions well. We encourage them to review our recommendations at the end of this report.

Table 8: Bodies associated with state or federal laws

Bodies Associated with State or Federal Laws	
Access Appeals Commission	Juvenile Justice Coordinating Council
Airport Commission	Juvenile Probation Commission
Behavioral Health Commission	Municipal Transportation Agency Board of Directors
Child Care Planning and Advisory Council	Paratransit Coordinating Council
Children and Families Commission	Relocation Appeals Board
Citizens' Committee on Community Development	Residential Rent Stabilization and Arbitration Board
Committee on City Workforce Alignment	Treasure Island Development Authority
Community Corrections Partnership	Workforce Investment San Francisco Board

Advisory Bodies

Out of the 115 commissions the Jury identified, we determined that 63 are advisory, shown in Table 9. Advisory bodies typically have limited or no authority or oversight power, but nonetheless still provide broad and deep opportunities for diverse participation and community engagement. We found more variation in advisory board and commission performance than with other types of commissions. They were more likely to have canceled meetings, member vacancies, and overlapping responsibilities with other bodies. Our recommendations for abolishing or retaining advisory bodies follow in Table 10.

Table 9: Advisory bodies

Advisor	y Bodies
Advisory Committee of Street Artists and Craftsmen Examiners	Market and Octavia Community Advisory Committee
Advisory Council to the Disability and Aging Services Commission	Mayor's Disability Council
Age & Disability Friendly SF Implementation Workgroup	Mental Health SF Implementation Working Group
Ballot Simplification Committee	Mission Bay Transportation Improvement Fund Advisory Committee
Bayview Hunters Point Citizens Advisory Committee	Municipal Green Building Task Force
Behavioral Health Commission	Municipal Transportation Agency Citizens' Advisory Council
Bicycle Advisory Committee	Our City, Our Home Oversight Committee
Cannabis Oversight Committee	Paratransit Coordinating Council
Capital Planning Committee	Park, Recreation, and Open Space Advisory Committee
Child Care Planning and Advisory Council	Permit Prioritization Task Force
Children, Youth and Their Families Oversight and Advisory Committee	Public Utilities Commission Citizens' Advisory Committee
Citizens' Committee on Community Development	Public Utilities Revenue Bond Oversight Committee
Citizens' General Obligation Bond Oversight Committee	Rate Fairness Board
City Hall Preservation Advisory Commission	Reentry Council
Code Advisory Committee	Sentencing Commission
Commission of Animal Control and Welfare	Service Provider Working Group
Committee on City Workforce Alignment	Shelter Grievance Advisory Committee
Community Corrections Partnership	Shelter Monitoring Committee
Dignity Fund Oversight and Advisory Committee	SOMA Community Stabilization Fund Community Advisory Committee
Disaster Council	South of Market Community Planning Advisory Committee
Early Childhood Community Oversight and Advisory Committee	Southeast Community Facility Commission
Food Security Task Force	State Legislation Committee
Free City College Oversight Committee	Structural Advisory Committee
Graffiti Advisory Board	Sugary Drinks Distributor Tax Advisory Committee
Housing Stability Fund Oversight Board	Sunshine Ordinance Task Force
Immigrant Rights Commission	Sweatfree Procurement Advisory Group

Advisory Bodies									
In-Home Supportive Services Public Authority	Treasure Island/Yerba Buena Island Citizens Advisory Board								
Inclusionary Housing Technical Advisory Committee	Treasury Oversight Committee								
Juvenile Justice Coordinating Council	Urban Forestry Council								
LGBTQI+ Advisory Committee	Veterans' Affairs Commission								
Local Homeless Coordinating Board	Youth Commission								
Long Term Care Coordinating Council									

Abolish or Retain? The Jury Recommends

The Jury recommends abolishing boards that it found to be redundant or otherwise unnecessary, shown in Table 10. Only one, the Sanitation and Streets Commission, is a charter commission.

In the course of interviewing officials and employees at different levels for most major city departments, the Jury found no shortage of appointed bodies to advise them. A few noted that boards advise them in areas where city department heads and staff are themselves quite knowledgeable.

The Department of Homelessness and Supportive Housing (HSH) has an oversight commission and four advisory boards. One oversight commission and five other boards advise the Department of Public Health (DPH). The Public Utilities Commission (PUC) has them all beat with one oversight commission and six additional boards. Moreover, five bodies affiliated with children's services advise several city departments.

Inevitably, multiple advisory bodies working in the same area leads to redundant efforts and wasted time and funding. City department staff and managers often must present the same report to more than one board. To get an idea of how much overlap there is among boards and commissions, see <u>Appendix B: Abolish or Retain</u>, with appointed bodies grouped by similar purview.

Other factors that went into the Jury recommendations to abolish various boards include, according to the Jury's research, numerous canceled meetings, little public comment or engagement at meetings, and a lack of substantive achievements.

Table 10: Commissions recommended by the Jury for abolishment

Commission Name	Comments
Advisory Committee of Street Artists and Craftsmen Examiners	Redundant; we recommend the Arts Commission perform this activity.
Advisory Council to the Disability and Aging Services Commission	Redundant; we recommend this body be merged into the Disability and Aging Services commission.
City Hall Preservation Advisory Commission	Redundant; we recommend this body be merged with the Historic Preservation Commission.
Early Childhood Community Oversight and Advisory Committee	Redundant; we recommend this body be merged into the Children and Families commission.
Food Security Task Force	Redundant; we recommend the Human Services Agency perform this activity.
Free City College Oversight Committee	Redundant; we recommend the City College Board of Trustees perform this activity.
Housing Stability Fund Oversight Board	Redundant; we recommend the Mayor's Office of Housing and Community Development perform this activity.
Long Term Care Coordinating Council	Redundant; we recommend the Department of Disability and Aging Services perform this activity.
Mayor's Disability Council	Redundant; we recommend this body be merged into the Disability and Aging Services commission.
Public Utilities Revenue Bond Oversight Committee	Redundant; we recommend the City Service Auditor perform this activity.
Rate Fairness Board	Redundant; we recommend the Public Utilities Commission perform this activity.
Sanitation and Streets Commission	Obsolete; Sanitation and Streets Department no longer exists.
Service Provider Working Group	Redundant; we recommend this body be spun off as an entity unconnected to the city.
Shelter Grievance Advisory Committee	Redundant; we recommend the Department of Homelessness and Supportive Housing perform this activity.
Sweatfree Procurement Advisory Group	Redundant; we recommend the Office of Labor Standards perform this activity.

Inactive Bodies

The Jury found 20 bodies, all but one advisory, that appear to be inactive. (See <u>Appendix C:</u> <u>Inactive Bodies</u> for more detailed information.) Most of these bodies have not met in several years; are past their sunset dates with no indication of having been reauthorized; have been subsumed into other commissions; or otherwise appear inactive. However, their authorizations still appear in the Administrative Code. Moreover, a May 7, 2024 memo from the City Attorney's office, *List of Boards, Commissions, and Advisory Bodies Created by Charter, Ordinance, or Statute*, ²² shows all of these bodies, and some still appear on other recently published lists as well.

Table 11: Inactive bodies

Inactive	Bodies
Adult Day Health Care Planning Council	Industrial Development Authority Board
Advisory Council on Human Rights	Our Children, Our Families Council
Citizens Advisory Committee for Street Utility Construction	Pedestrian Safety Advisory Committee
Close Juvenile Hall Working Group	Real Estate Fraud Prosecution Trust Fund Committee
Commission on Aging Advisory Council	Residential Rehabilitation Area Citizen Advisory Committees
Committee for Planning Utility Construction Program	Residential Rehabilitation Area Rent Committees
Committee for Utility Liaison on Construction and Other Projects	Single Room Occupancy Task Force
Eastern Neighborhoods Community Advisory Committee	Street Utilities Coordinating Committee
Family Violence Council	Supportive Housing Services Fund Committee
Housing Conservatorship Working Group	Workforce Development Advisory Committee

²² City and County of San Francisco, "<u>List of Commissions & Boards</u>," *City Attorney of San Francisco*, Accessed May 22, 2024.

Commission Sizes: From the Few to the Many

The membership rosters for San Francisco commissions range from 3 to 38 - or 42, if you count bodies that the Jury considers inactive.

On the whole, charter and other decision-making commissions tend to have fewer members than do advisory boards. Ten active commissions have 20 or more members, all but two of which are advisory. Advisory bodies average 13 members, while for decision-making bodies it's just over 8 members. Article IV charter commissions are smaller still, averaging 5 to 7 members. It's worth noting that the most powerful commissions typically have the fewest members.

It goes without saying that if commissions and boards had fewer members, keeping them fully staffed would be a smaller administrative burden.

Appointment Criteria: Complex and Varied

With few exceptions, commissioners must be residents of San Francisco and of voting age (18 or older). One or more members of most charter and other decision-making commissions need professional experience or expertise that relates directly to the commission's purview. Beyond that, appointment criteria can vary widely.

Many bodies require relevant "lived experience," such as homelessness (for the Homelessness Oversight Commission), residing in an area of concern to the commission (Bayview Hunters Point Citizens Advisory Committee), or fitting a particular demographic served by the commission (Disability and Aging Services Commission). Both the Municipal Transportation Agency Board of Directors and its Citizens Advisory Council require most members to ride MUNI regularly throughout their terms.²³

For more than a few advisory bodies, each of the 11 supervisors must appoint at least one person to the body from that supervisor's district. Moreover, it's often the case that one body

²³ San Francisco Board of Supervisors, "<u>2024 Annual Listing of Active Boards, Commissions, Committees, and Task Forces With Requirements for Membership, Qualifications, Appointment and Term Dates, and Terms Expiring in 2023," Board of Supervisors, Accessed May 22, 2024.</u>

requires appointments by multiple department heads and a different set of qualifications for each appointment.

Consider the Sugary Drinks Distributor Tax Advisory Committee. The appointing authorities for this 16-member body include the Board of Supervisors, Department of Public Health, Office of Economic and Workforce Development, Department of Children, Youth, and Their Families, San Francisco Unified School District, and Recreation and Park. The qualifications for *each* respective appointment are distinct: a nonprofit advocate for communities disproportionately affected by consuming sugar-sweetened beverages, a medical employee with experience treating diseases linked to these beverages, a DPH employee who treats chronic disease, a person with expertise in oral health, someone with expertise in "food security" or access, an employee of Park and Rec, a parent of an SFUSD student, and so on.²⁴

Interviews confirmed the importance of staffing a commission with people who have a connection to the constituencies the commission serves. However, the Jury also found that recruiting and appointing commission members is most time-consuming — and can lead to more vacancies — for bodies with a wide range of requirements. Where possible, the Jury recommends relaxing membership qualifications to facilitate the appointment process.

The Appointment Process

The majority of appointments to commissions come from the Mayor's Office and the Board of Supervisors, although other city departments make quite a few as well. Most mayoral appointments to charter and other decision-making bodies require some level of approval from the Board of Supervisors, while the Mayor has no say over Board appointments. (For more detail on these requirements, see the table in *Appendix A:* Active San Francisco Commissions and Boards and its Appointed By column.)

At least one full-time employee in the Mayor's office sources candidates for Mayoral appointments. All supervisors and their staff spend significant time sourcing Board

²⁴ San Francisco Board of Supervisors, "<u>2024 Annual Listing of Active Boards, Commissions, Committees, and Task Forces</u>," *Board of Supervisors*, Accessed May 22, 2024.

appointments. The Mayor's office submits notices of appointment to the Clerk of the Board for processing, and the Board of Supervisors Rules Committee holds hearings for appointments.

Commission secretaries also assist with staffing commissions. They keep track of term expiration dates, encourage appointing bodies to find new members, and track appointment status with the Rules Committee to help facilitate quorums for meetings.

As outlined in Charter Section 3.100(18), a Notice of Appointment includes statements of qualifications including how the appointment represents the communities of interest, neighborhoods, and diverse populations of San Francisco. Appointees for most decision-making commissions also must complete a California Statement of Economic Interests (Form 700). In reviewing these statements, we found short biographies (usually three paragraphs) and appointee résumés or CVs. Compared to the detailed applications the San Francisco Civil Grand Jurors completed, or the applications for redistricting commissions for the State of California and some counties, these statements do not provide enough information for thorough applicant reviews.

An Overly Political Process?

In conversations with the Jury, city officials made the common observation that the process for appointing commissioners is overly political. Although it's not surprising for politicians to appoint people sympathetic to their views, we heard distinct concerns over an inclination to appoint supporters and friends, with qualifications being secondary.

One way to provide more political transparency to the commissioner appointment process is to ask appointees to disclose their political activities. This information includes service as an officer, employee, consultant, or volunteer for a political party or campaign committee, as well as campaign contributions and lobbying.

Commissioners Are Generous Political Donors

We found that commissioners and members of advisory bodies are active political donors.

According to the San Francisco's Ethics Commission, a little over 400 (about a third of the total)

have contributed an average of \$2,500 (median \$900) to political campaign committees over the past several years. This compares with the slightly less than 3% of registered voters who have contributed an average of \$525 (median \$300) to political campaigns as tracked by the Ethics Commission.

This data is based on donations reported on behalf of individuals. There are other ways to effectively donate to political campaigns that are not captured in this data.

More than 75 Percent of Advisory Bodies Have No Sunset Dates

A sunset statute or provision establishes a date, or the occurrence of a specific event, on which an entity, law, or benefit will expire without specific legislative action to continue it, usually through reauthorization by the legislative body that created the statute or provision. Sunset provisions give governments the latitude to reconsider the merits of a past decision in light of current needs, policies, and public sentiment.

The sunset provision (if any) for a commission or advisory board is embedded in the legislation that establishes the body. Perhaps understandably, no charter commissions have sunset dates, as most of them are decision-making bodies with ongoing oversight responsibilities for key city departments and agencies. That said, we determined that 6 charter commissions are advisory bodies, and of the 63 advisory bodies on the Jury's list, only 15 have sunset dates.

Rule 2.21 of the Board of Supervisors Rules of Order holds that "Whenever the Board creates or reauthorizes, by ordinance or resolution, a board, committee, task force, or other multi-member body,... [t]he enabling legislation shall include [among other requirements] a sunset clause not to exceed three years."

Yet the Board pays scant heed to its own rules. For example, the sunset clause in the Administrative Code for the South of Market Community Planning Advisory Committee states: "Notwithstanding Rule 2.21 of the Board of Supervisors Rules of Order, which provides that advisory bodies created by the Board should sunset within three years, the Board intends the Committee to exist for longer than three years." That committee, established in 2019, has a

sunset date of January 1, 2035. We noted that several other advisory bodies containing the "Notwithstanding Rule 2.21" language were given sunset dates of 10 years or more.

Many advisory bodies with sunset dates have been reauthorized multiple times by the Board. Sunset clauses in the Municipal Code for all but one of these advisory bodies qualify the sunset provision with "unless the Board of Supervisors by ordinance extends the term" or similar language.

Sometimes an advisory body will actually sunset. But that's no guarantee it will not resurface. The Graffiti Advisory Board, established in 1993 and renewed on multiple occasions, was finally allowed to sunset in 2022. But the sun rose again on this board in late 2023 when it was reauthorized by the Board of Supervisors, with 15 voting members (the previous board had 25).²⁵

No Formal Evaluation Process for Commissions

The Jury did not find any formal process for evaluating the effectiveness of commissions in San Francisco. To learn more about how the performance of oversight bodies can be evaluated, we searched for examples from other municipalities. We found numerous articles indicating that measuring performance is critical to improving performance. The Jury consulted articles from the Georgia City-County Management Association, ²⁶ Harvard Business Review, ²⁷ and EY (Ernst & Young). ²⁸

Comprehensive commission evaluations can involve many criteria and be challenging to administer. One of the most effective methods we discovered was self-evaluation and peer evaluation in which commissioners are given questionnaires that cover different aspects of overall commission performance and individual commissioner contributions.

²⁵ Adam Shanks, Craig Lee, and Evan Wyloge, "<u>San Francisco Wants to Reestablish Graffiti Advisory Board</u>," *San Francisco Examiner*, October 26, 2023.

²⁶ Georgia City-County Management Association, "Resources," GCMA, Accessed May 21, 2024.

²⁷ Jeffrey A. Sonnenfeld, "What Makes Great Boards Great," Harvard Business Review (September 2002).

²⁸ Jamie Smith, "<u>How Boards are Strengthening Their Self-Assessments and Related Disclosures</u>," *Board Matters* (November 2021).

Given the large number of commissions in San Francisco, any process for evaluating commission performance needs to be easy to implement and any questionnaire simple to complete. Further, we believe that it would be possible for an organization responsible for managing San Francisco commissions to develop a relatively short self-evaluation form that could be administered on an annual basis which would generate valuable insights leading to significant improvements in the effectiveness of commissions.

Commissioner Performance: Mixed

We heard from a broad range of city officials and employees that commissioner performance is mixed. In particular, members of charter commissions, which oversee departments that provide the most crucial city services (Police, Fire, Public Health, and so forth) must be knowledgeable, exercise sound judgment, and act in the public interest. However, we did not find evidence of any formal processes for evaluating commissioner performance. The Jury assumes that some evaluation of performance is done when a commissioner or advisory body member is reappointed, but we did not find any standard process for this, either.

Given the anecdotal nature of the data regarding commissioner performance, we don't have a firm idea of how many commissioners are performing well and how many are not. During interviews, we frequently heard that it would be valuable to have a more formal commissioner performance evaluation system.

Valuable Commissioners

The Jury found many deeply committed individuals who bring relevant expertise, experience, and passion to their commission duties and who engage constructively with the public. They show up prepared for every meeting, and the heads of the departments they oversee value their input and seek it out. Although it's rare that commissioners have more expertise or knowledge of core department issues and policies than department managers, these commissioners do provide counsel and perspective that improves decision-making. Some commissioners, while

lacking directly relevant experience, nevertheless have valuable connections to their community and are productive members of their commissions.

Not-So-Valuable Commissioners

Some commissioners frequently miss meetings or arrive unprepared, and generally lack necessary levels of engagement. Although it's certainly not the norm, we even learned of commissioners who fall asleep at meetings.

We learned from the literature cited above that a common method for gauging the effectiveness of members of appointed bodies is self- and peer-evaluations. We believe that the performance of boards and commissions would benefit from an ongoing, consistent process that includes self- and peer-review.

Commissioner Training: Yes, Please

Our investigation found a relatively ad hoc system for onboarding and training commissioners. The primary resource is the network of commission secretaries who provide reports, agendas, and other materials commissioners need to prepare for meetings. Commission secretaries do not have any formal organization through which they can support each other and commissioners, although the Director of Boards and Commissions in the Mayor's Office organizes a voluntary quarterly meeting that had been well attended pre-COVID.

Commissioners receive the Good Government Guide from the City Attorney's Office, and they receive sunshine and ethics training from that office under the auspices of the Ethics Commission.

Notwithstanding this training, 24 commissioners and board members missed the April 2 deadline²⁹ to file a Statement of Economic Interest (Form 700), which requires city officials to

²⁹ Kelly Waldron, "<u>450+ San Francisco Officials Have Not Disclosed Financial Interests</u>," *Mission Local*, April 9, 2024.

disclose possible conflicts of interest with their government role. (Members are barred from voting and participating in meetings until they file Form 700.)³⁰

From numerous interviews, we learned that some members of advisory boards need to "stay in their respective lanes" — that is, to grasp the limitations of their roles in regard to the city departments or oversight commissions that they advise. Administrative staff are sometimes asked to analyze and report on matters that are not within an advisory board's purview, resulting in unnecessary time and effort by city employees.

We believe that providing training on the roles and responsibilities of commissions could help commissioners "stay in their lane" and would lead to improved commission performance and lower administrative costs.

³⁰ San Francisco Ethics Commission, "<u>List of Officers & Employees Without Current Annual Filings</u>," *San Francisco Ethics Commission*, Accessed May 21, 2024.

Findings and Recommendations

The Jury made the following findings and recommendations.

Finding 1: No up-to-date, accurate list of active appointed bodies exists, which impedes government transparency

Most city departments are overseen or advised by one or more commissions and boards. Yet there is no readily available, reliable way to identify all currently active bodies.

Recommendation 1.1 By October 1, 2024, the City Attorney's Office shall prepare and publish an up-to-date, accurate list of active commissions and other appointed bodies each year. In preparing the list, the City Attorney's Office should consult this report, including especially the list created by this Civil Grand Jury as shown in <u>Appendix A: Active San Francisco Commissions and Boards</u>, and the list of inactive bodies shown in <u>Appendix C: Inactive Bodies</u>.

Recommendation 1.2 By December 17, 2024 if feasible, or by January 31, 2025 if not feasible, the Board of Supervisors shall pass an ordinance requiring the City Attorney's Office by January 31 of each year to prepare and make available to the public an up-to-date, accurate list of active commissions and other appointed bodies, as described in Recommendation 1.1.

Recommendation 1.3 The report referenced in Recommendation 1.1 shall be posted not only on the City Attorney's website, but also on a new Commissions Oversight Body (COB) website (see Recommendation 2.1) or on a city website that is used more frequently by the public to obtain information about city programs and services. Good examples include Los Angeles County³¹ and San Diego County.³²

³¹ County of Los Angeles. "EO & County Commissions." LA County Board of Supervisors. Accessed May 21, 2024.

³² County of San Diego. "<u>San Diego County Boards and Commissions.</u>" County of San Diego. Accessed May 21, 2024.

Recommendation 1.4 In the event the ordinance referenced in Recommendation 1.2 is not enacted in time to take effect by January 31, 2025, the City Attorney shall prepare and make available to the public by January 31, 2025 an up-to-date, accurate list of appointed bodies.

Finding 2: It's difficult to evaluate appointed bodies, because no authority systematically reviews their performance

Recommendation 2.1 By May 1, 2025, the City shall enact an ordinance to create the Commissions Oversight Body (COB), or a body by another name as the Board of Supervisors deems appropriate. This ordinance shall set forth the membership requirements and the duties of the COB.

Recommendation 2.2 The ordinance described in Recommendation 2.1 shall set forth the membership requirements of the COB as follows:

- One representative from the Controller's Office, who will chair the COB. The Controller's
 Office shall provide the professional expertise and administrative assistance necessary
 to support the COB's duties.
- One representative from the Mayor's Office.
- One representative from the Office of the Clerk of the Board of Supervisors.
- Four residents of San Francisco who do not work in city government, who are not
 members of any commission or board, and whose professional experience or civic
 participation qualify them for this role. The Controller, Mayor, Board of Supervisors and
 City Attorney shall each appoint one of these residents, with no confirmation
 requirement.

Recommendation 2.3 The ordinance described in Recommendation 2.1 shall require the COB, by June 30 each year, to i) evaluate all appointed bodies on the list that will be issued by the City Attorney per Recommendation 1.1, and ii) produce an annual report containing the COB's

evaluations and recommendations pertaining to all commissions (COB Annual Report) that shall be forwarded to the Board of Supervisors and the Mayor for further action.

Recommendation 2.4 For each appointed body to be evaluated per Recommendation 2.3, the ordinance described in Recommendation 2.1 shall require the COB to collect and include the following information in the annual report:

- Statement of purpose
- Effective date
- Sunset date (if any)
- Body's classification as decision-making or advisory, quasi-judicial, associated with state or federal law
- Legal authorization, whether by charter, ordinance, resolution, or by other means
- Appointing authority
- Summary of the body's key actions and accomplishments
- Link to the body's most recent annual report, if applicable
- Link to the body's website
- Number of members
- Number of required meetings per year
- Number of actual meetings
- Number of canceled meetings
- The number of board or commission member self- and peer-reviews completed
- Number of vacancies
- Number of expired terms with holdover members

Recommendation 2.5 For each appointed body to be evaluated per Recommendation 2.3 and 2.4, the ordinance that is described in Recommendation 2.1 shall require the COB to recommend changes (if any) regarding the appointed body, to the Board of Supervisors and the Mayor, and to other entities as necessary to implement these recommendations. These recommendations can include, but are not limited to, a recommendation to remove members of a body, abolish the body, or retain the body with changes to its composition, duties, authority, meeting requirements, and sunset date.

Recommendation 2.6 The ordinance described in Recommendation 2.1 shall require the COB to evaluate advisory bodies annually, and to evaluate all other bodies every three years, with the option to do so on a rotating basis (evaluating about one-third of such bodies in year 1, one-third in year 2, and one-third in year 3).

Recommendation 2.7 The Mayor's Office shall include funding in the fiscal 2025 budget for additional staff or other resources, as needed, for the Controller's Office to perform the duties required by the COB as described in Recommendation 2.2.

Finding 3: The high number of advisory bodies creates unnecessary administrative burdens

The sheer number of advisory bodies results in redundancy (multiple bodies with a similar purview) and administrative burdens for city departments in staffing the bodies and in preparing for meetings.

Recommendation 3.1 The ordinance described in Recommendation 2.1 shall require that for each appointed body, the COB recommend retaining, abolishing, or merging with another appointed body, as part of the evaluation process described in Recommendations 2.3, 2.4, and 2.5. To aid in making its initial recommendations, the COB shall review *Appendix B:* Abolish or Retain.

Finding 4: Unfilled seats can result in canceled meetings, which imposes extra costs and delays decision-making

The primary reason for canceled meetings is the lack of a quorum. The process of recruiting and appointing members is a time-intensive, significant cost of commissions and boards.

Reducing the size of commissions and boards and limiting specific member requirements can reduce the time and cost of appointing members.

Recommendation 4.1 The City shall enact an ordinance limiting the membership of new decision-making bodies to 7 members or fewer and limiting the membership of new advisory boards to 11 members or fewer.

Recommendation 4.2 The ordinance described in Recommendation 2.1 shall require the COB to recommend reducing the size of all existing commissions and boards according to Recommendation 4.1.

Recommendation 4.3 The ordinance described in Recommendation 2.1 shall require the COB to develop guidelines for simplifying and streamlining the criteria for who can serve on commissions and boards.

Finding 5: Most appointed bodies have no sunset dates, which affects their relevance and accountability

More than 75 percent of advisory bodies do not have sunset dates despite the guidance in the Board of Supervisors' Rules of Order that all advisory bodies have a sunset date that does not exceed three years.

Recommendation 5.1 By May 1, 2025, the City shall enact an ordinance or propose a ballot measure to codify a sunset date that does not exceed three years for all advisory bodies for which it has the authority to pass such an ordinance or propose such a ballot measure. If passed, this law shall apply immediately to advisory bodies that currently have no sunset date. For advisory bodies with a sunset date, this law shall apply if or when the body is reauthorized.

Recommendation 5.2 The Clerk of the Board shall notify the City Attorney six months before a body is scheduled to sunset so that the City Attorney can remove the body from the code if it is sunsetted.

Finding 6: The descriptors for commissions are varied and confusing

Recommendation 6.1 By May 1, 2025, the City shall enact an ordinance or policy to standardize the names of future commissions and other appointed bodies. The Jury recommends the following naming conventions and recommends that the Board of Supervisors present the text of the ordinance or policy to the COB for approval:

- Commission or Board for a decision-making body, for example, Film Commission or Assessment Appeals Board.
- Advisory Committee or Task Force for an advisory body. For example, Advisory
 Committee for bodies with a broad scope that have a longer duration (Bicycle Advisory
 Committee) and Task Force for bodies with a narrow scope and shorter duration (Permit
 Prioritization Task Force).

Finding 7: Annual reports vary in content and availability, which greatly undermines their value

The requirements for annual reports that commissions and other appointed bodies must submit are vague; the annual reports vary greatly in substance and quality; and they are difficult to find, all of which limits their value.

Recommendation 7.1 By May 1, 2025, the Board of Supervisors shall amend as follows Administrative Code Section 1.56 requiring appointed bodies to submit annual reports:

- (a) Annual reports shall be submitted to the COB for its review by March 31 of the following year.
- (b) Annual reports shall include the information specified in Appendix D: Annual Report Requirements.

Recommendation 7.2 If the COB is not enacted, the Board of Supervisors shall amend Administrative Code Section 1.56 requiring appointed bodies to submit annual reports as follows:

- (a) Annual reports shall be submitted to the COB for its review by March 31 of the following year.
- (b) Annual reports shall include the information specified in Appendix D: Annual Report Requirements.

Finding 8: The appointment process lacks visibility into appointee political activities

The current process for appointing board and commission (including advisory body) members has minimal requirements for information relevant to the appointee's activities and qualifications, especially political activity.

Recommendation 8.1 By May 1, 2025 the City shall enact an ordinance requiring appointee Notice of Appointment statements for an appointed body to include the following information:

- Previous service as a member of a commission or board:
- Political activity, including service as an officer, employee, consultant, or volunteer for a political party or campaign committee;
- Lobbying activity, including contacting any legislative member, legislative staff, or government employee to influence the support or opposition to specific legislation;
- Local political campaign contributions in excess of \$500 per campaign;
- Relevant work or life experience that qualifies the appointee for the commission and reasons for wanting to serve.

Finding 9: A lack of training and performance reviews hampers commissioner effectiveness

Recommendation 9.1 By May 1, 2025 the City shall enact an ordinance requiring that within three months of an individual's initial appointment to a commission or board (including advisory bodies), the individual must undergo training to serve with excellence in the role. This training would be in addition to any other training required by law.

Recommendation 9.2 The Jury recommends that the training required by the ordinance described in Recommendation 9.1 be no less than two hours and no more than four hours in length. The ordinance shall designate one or more city departments as responsible for developing and administering the training program. The ordinance could but need not specify components of the training program. In addition to its being required for new commissioners, the program would be available on an optional basis to all commissioners.

Recommendation 9.3 By May 1, 2025 the city shall enact an ordinance requiring that commissioners (including advisory body members) participate in an annual performance review program that includes self- and peer-reviews. This ordinance shall designate one or more city departments as responsible for this performance review program.

Required and Requested Responses

Pursuant to California Penal Code §933, the Jury requires responses to the findings and recommendations below.

- Mayor and City Attorney within 60 calendar days
- Board of Supervisors within 90 calendar days

Required responses

Respondent	Findings	Recommendations
Mayor	F1, F2, F3, F4, F5, F6, F7, F8, F9	R1.2, R1.3, R2.1, R2.2, R2.3, R2.4, R2.5, R2.6, R2.7, R3.1, R4.1, R4.2, R4.3, R5.1, R6.1, R7.1, R7.2, R8.1 R9.1, R9.2, R9.3
Board of Supervisors	F1, F2, F3, F4, F5, F6, F7, F8, F9	R1.2, R1.3, R2.1. R2.2, R2.3, R2.4, R2.5, R2.6, R2.7, R3.1, R4.1, R4.2, R4.3, R5.1, R5.2, R6.1, R7.1, R7.2, R8.1, R9.1, R9.2, R9.3
City Attorney	F1, F5	R1.1, R1.3, R1.4, R5.2

The Jury requests responses to the findings and recommendations within 60 calendar days.

Requested response

Respondent	Findings	Recommendations
Controller's Office	F2	R2.7

Methodology

To prepare this report, the San Francisco Civil Grand Jury:

- Created an up-to-date, accurate list of commissions and boards largely derived from the following sources:
 - Office of the City Attorney, "List of City Boards, Commissions, and Advisory Bodies Created by Charter, Ordinance or Statute," dated May 7, 2024³³
 - Office of the City Attorney, Memorandum re: "Mayoral Appointments to and Seats on Boards, Commissions, and Other Bodies," dated May 7, 2024³⁴
 - Clerk of the Board of Supervisors, "2024 Annual Listing of Active Boards,
 Commissions, Committees, and Task Forces with Requirements for Membership,
 Qualifications, Appointment and Term Dates, and Terms Expiring in 2023," dated
 December 29, 2023
 - San Francisco Boards & Commissions website³⁵
 - Jury discussions with the Office of the Mayor, San Francisco.
- Conducted interviews with nearly 100 city officials and employees including various commissioners and board members.
- Submitted and reviewed surveys provided to city employees in order to assess the costs
 of administering commissions.

³³ City and County of San Francisco, "<u>List of City Boards, Commissions, and Advisory Bodies Created by Charter, Ordinance, or Statute</u>," *City Attorney of San Francisco*, Accessed May 7, 2024. https://www.sfcityattorney.org/good-government/list-of-commissions-boards/.

³⁴ Deputy City Attorney Jon Givner to Mayor London N. Breed, "Mayoral Appointments to and Seats on Boards, Commissions, and Other Bodies," May 7, 2024.

³⁵ City and County of San Francisco, "Boards," Granicus. April 15, 2024.

- Reviewed commission meeting videos, agendas, and minutes.
- Reviewed the websites and related Municipal Code for all commissions and for the city departments that they oversee or advise.
- Obtained from the Ethics Commission itemized political campaign donations for each commissioner over a 10-year period.
- Analyzed data from peer cities San José, San Diego, and Los Angeles.

Appendix A: Active San Francisco Commissions and Boards

The Civil Grand Jury compiled an up-to-date list of what we believe to be all active commissions and other appointed bodies whose exclusive purview is the City and County of San Francisco. About this list, please note:

- We excluded bodies whose jurisdiction is not limited to the city (for example, the Metropolitan Transportation Commission).
- We excluded bodies that govern agencies distinct from the city (Housing Authority Commission).
- We excluded bodies in the Municipal Code and in the City Attorney's 2024 list of boards and commissions that we determined to be inactive (see <u>Appendix C: Inactive Bodies</u>).
- We excluded all elective bodies (San Francisco Board of Supervisors).
- In addition to bodies created by ordinance or charter, we included advisory bodies approved through executive authority rather than legislation (Mayor's Disability Council).
- For commissions that constitute more than one body, we included the total number of bodies (the Assessment Appeals Board consists of three separate boards).

In the Appointed By column, some entries for Mayoral appointments are marked with asterisks to denote conditions for approval:

* Each appointment is effective immediately unless rejected by a two-thirds vote of the Board of Supervisors within 30 days following the transmittal of the Notice of Appointment to the Clerk of the Board.

** Each appointment is subject to approval by a majority vote of the Board of Supervisors. If the Board does not act on the nomination within 60 days following the transmittal of the Notice of Appointment to the Clerk of the Board, the nominee is deemed approved and the appointment becomes effective.

*** Each appointment is subject to approval by a majority vote of the Board of Supervisors. If the Board does not act within 30 days following the transmittal of the Notice of Appointment to the Clerk of the Board, the nominee is deemed approved and the appointment becomes effective.

**** Each appointment is subject to approval by a majority vote of the Board of Supervisors.

These appointments are not effective until the Board approves them.

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
Anim	nal Care										
1	Commission of Animal Control and Welfare	Holds hearings and makes recommendations to the city on animal-related issues.	Board of Supervisors (BoS), city depts	San Francisco Animal Care and Control (SFACC)	A	N	Health Code § 41.1	1973	None	11	11
Арре	eals										
2	Abatement Appeals Board	Hears appeals against orders of abatement, which are issued when a building code violation is not fixed. Members belong to the Building Inspection Commission.	Mayor, BoS	Department of Building Inspection (DBI)	D	N	Building Code § 105A.2	1932	None	12	6
3	Access Appeals Commission	Conducts hearings on DBI's interpretations of disability access regulations and enforcement.	City depts	Department of Building Inspection (DBI)	D	N	Building Code § 105A.3	1973	None	24	5
4	Assessment Appeals Board # 1	Hears tax assessment appeals regardless of value, type, or location.	BoS	BoS, Office of the Assessor	D	N	Admin Code § 2B.1	1967	None	n/a	8
5	Assessment Appeals Board # 2	One of two boards that hear tax assessment appeals on all residential property of four units or less and property assessed at less than \$50 million.	BoS	BoS, Office of the Assessor	D	N	Admin Code § 2B.1	1967	None	n/a	8
6	Assessment Appeals Board # 3	One of two boards that hear tax assessment appeals on all residential property of four units or less and property assessed at less than \$50 million.	BoS	BoS, Office of the Assessor	D	N	Admin Code § 2B.1	1967	None	n/a	8

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
7	Board of Appeals	Hears and decides appeals of decisions made by various city departments, commissions, and officers in regard to permits, licenses, and other use entitlements.	Mayor, ** BoS**	San Francisco Planning Department, multiple other agencies	D	Y	Charter § 4.106	1932	None	28	5
8	Relocation Appeals Board	Hears appeals from residents whose homes or businesses are displaced by city building projects and who are dissatisfied with the terms of a relocation package.	Mayor	Mayor's Office of Housing and Community Development (MOHCD)	D	N	Admin Code § 24.7	1972	None	n/a	5
Arts	and Culture										
9	Advisory Committee of Street Artists and Craftsmen Examiners	Advises the Arts Commission on the certification of artists to sell their work in designated spaces, including street vending locations throughout San Francisco.	Mayor	San Francisco Arts Commission	А	N	Police Code §§ 2400-2402	1975	None	4	5
10	Arts Commission	Approves designs for all public structures and public works of art, maintains works of art owned by the city, and controls arts expenditures made by the Board of Supervisors.	Mayor,* BoS	Arts Commission	D	Y	Charter § 5.103, § 16.106	1932	None	12	15
11	Asian Art Commission	Determines policy for and oversees the administration of the Asian Art Museum of San Francisco.	Mayor	Asian Art Museum	D	Y	Charter § 5.104	2011	None	10	27
12	City Hall Preservation Advisory Commission	Advises the Mayor, Board of Supervisors, Planning Commission, and others on maintenance, operation, and preservation of City Hall.	Mayor***	City Administrator	A	N	Admin Code §§ 5.240- 5.244	2004	None	12	5
13	Entertainment Commission	Oversees the planning, permitting, and regulation of events and venues in San Francisco.	Mayor,** BoS	City Administrator	D	Y	Charter § 4.117, Admin § 90.3	2002	None	24	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
14	Film Commission	Develops and promotes opportunities for filmmaking and related activities in San Francisco.	Mayor*	Office of Economic and Workforce Development (OEWD)	D	N	Admin Code § 57	1988	None	12	11
15	Fine Arts Museums of San Francisco Board of Trustees	Oversees the de Young Museum and the Palace of the Legion of Honor.	Self-appointing	Fine Arts Museums of San Francisco	D	Y	Charter § 5.105	1972	None	4	6
16	Historic Preservation Commission	Advises the city on historic preservation matters, including the approval, disapproval, or modification of landmark designations and historic district designations.	Mayor**	San Francisco Planning Department	D	Y	Charter § 4.135	2008	None	24	7
17	Library Commission	Sets policy and oversees the library budget for the San Francisco Public Library system.	Mayor*	San Francisco Public Library (SFPL)	D	Y	Charter § 8.102	1923	None	12	7
18	War Memorial and Performing Arts Center Board of Trustees	Governs the War Memorial and Performing Arts Center, a city department consisting of the War Memorial Opera House, Veterans Building (Herbst Theater and Green Room), Davies Symphony Hall, Zellerbach Rehearsal Hall, Memorial Court, and adjacent grounds.	Mayor*	San Francisco War Memorial & Performing Arts Center	D	Y	Charter § 5.106	2000	None	12	11
Canr	nabis										
19	Cannabis Oversight Committee	Advises the Board of Supervisors and Mayor on the implementation and enforcement of cannabis laws and regulations.	BoS, city depts	Office of Cannabis	А	N	Admin Code § 5.38	2018	1/1/2025	5	16

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
Com	munity Development										
20	Bayview Hunters Point Citizens Advisory Committee	Advises the City on planning and land use policy for Zone 2 and Survey Area C of the Bayview Hunters Point Redevelopment Project Area.	Mayor, District 10 supervisor, City Administrator	City Administrator, San Francisco Planning Department	А	N	Admin Code § 5.71	1993	None	12	12
21	Citizens Committee on Community Development	Makes recommendations to the Mayor and Board of Supervisors on HUD-based funding allocations and policy matters that are directly related to community development efforts in the city.	Mayor, BoS	Mayor's Office of Housing and Community Development (MOHCD)	A	N	Admin Code § 2A.290	2009	None	6	9
22	Market and Octavia Community Advisory Committee	Advises the Planning department, Planning Commission, and Board of Supervisors, on the development of the Market and Octavia area.	BoS, Mayor	San Francisco Planning Department	А	N	Planning Code § 341.5; Board of Supervisors Res. No. 474-08	2007	None	4	9
23	SOMA Community Stabilization Fund Community Advisory Committee	Advises the Mayor's Office of Community Development, Board of Supervisors, and the Mayor on recommended expenditures of the SOMA community stabilization fund.	BoS	Mayor's Office of Housing and Community Development (MOHCD)	А	N	Admin Code § 5.27	2005	1/1/2035	12	7
24	South of Market Community Planning Advisory Committee	Advises city agencies regarding the implementation of the Central SoMa, East SoMa, and Western SoMa Area Plans.	BoS, Mayor	San Francisco Planning Department, multiple other agencies	А	N	Admin Code § 5.26	2019	1/1/2035	4	11
25	Southeast Community Facility Commission	Advises the Public Utilities Commission about the operations of the PUC-managed Southeast Community Facility, including educational and job skills programs, child care, a senior activities center, budget matters, and proposed leases with qualified tenants.	Mayor	San Francisco Public Utilities Commission (SFPUC)	А	N	Admin Code §§ 54.1-54.4	1987	None	12	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
Crim	inal Justice										
26	Community Corrections Partnership	Advises the City on the use of evidence-based practices in sentencing and probation.	Multiple agencies dealing with criminal justice system	Adult Probation Department	А	N	Cal. Penal Code §§ 1228- 1233.8	2009	None	n/a	13
27	Reentry Council	Coordinates local efforts to support adults exiting the jail and prison system.	BoS, Mayor, DPH, HSA, multiple depts. dealing with criminal justice system and courts	Multiple agencies dealing with probation, courts, law enforcement, human services	А	N	Admin Code §§ 5.1-1-5.1-6	2008	6/1/2029	12	25
28	Sentencing Commission	Advises the Mayor and the Board of Supervisors on strategies to improve public safety, reduce recidivism, and reform criminal sentencing.	Multiple agencies dealing with criminal justice system	Multiple agencies dealing with probation, courts, law enforcement, human services	А	N	Admin Code §§ 5.25-1– 5.25-4	2012	6/30/2026	3	13
Econ	omic Development										
29	Committee on City Workforce Alignment	Develops a Citywide Workforce Development Plan to coordinate workforce development services across city departments.	Mayor, BoS, multiple city depts.	Office of Economic and Workforce Development (OEWD)	А	N	Admin Code § 30.5	2014	None	4	17
30	Small Business Commission	Analyzes how laws can affect and further the interests of small businesses.	Mayor,* BoS	Office of Economic and Workforce Development (OEWD)	D	Y	Charter § 4.134	2003	None	12	7
31	Treasure Island Development Authority	Guides economic development of Treasure Island and administers municipal services to Treasure Island and Yerba Buena Island.	Mayor	City Administrator	D	N	Cal. Health & Safety Code § 33492.5	1997	None	n/a	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
32	Treasure Island/Yerba Buena Island Citizens Advisory Board	Provides additional as-requested expertise to the TIDA Board of Directors.	Mayor, BoS	Treasure Island Development Authority	А	N	Board of Supervisors Res. No. 89-99	1999	None	12	9
33	Workforce Investment San Francisco Board	Oversees San Francisco's workforce development strategies and receives and manages the City's workforce funding through the Workforce Innovation and Opportunity Act (WIOA).	Mayor	Office of Economic and Workforce Development (OEWD)	D	N	Admin Code § 30.4	2014	None	4	28
Educ	eation										
34	Free City College Oversight Committee	Advises the Board of Supervisors, relevant city departments, and City College on the use of funds from the Free City College Program.	Mayor, BoS, City College entities	San Francisco Department of Children, Youth and their Families (DCYF)	А	N	Admin Code § 5.2	2018	6/30/2029	4	15
Elect	tions										
35	Ballot Simplification Committee	Writes summaries of local ballot measures and assists the Director of Elections in preparing San Francisco's Voter Information Pamphlet.	BoS, Mayor	Department of Elections	А	N	Municipal Elections Code §§ 610, 610, 620	1997	None	n/a	5
36	Elections Commission	Sets general policy for the Department of Elections and approves policies and procedures for each election.	Mayor, BoS, multiple city depts.	Department of Elections	D	Y	Charter § 13.103.5	2001	None	12	7
37	Redistricting Task Force	Reconfigures the districts for the Board of Supervisors following each decennial federal census.	Mayor, BoS, Elections Commission	Department of Elections	D	Y	Charter § 13.110	2002	None	n/a	9

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
Envir	ronment										
38	Commission on the Environment	Sets policy for the Department of the Environment and advises the Mayor and Board of Supervisors on environmental matters.	Mayor*	San Francisco Environment Department	D	Y	Charter § 4.118	2003	None	10	7
39	Municipal Green Building Task Force	Advises the city on green building issues and the integration of green building practices into city departments.	Mayor, 20 city depts and divisions	San Francisco Environment Department	А	N	Environment Code § 702	2004	None	12	21
40	Urban Forestry Council	Develops an urban forest plan and tree care standards and facilitates tree management responsibilities among agencies.	BoS, Mayor, 5 city depts	San Francisco Environment Department	А	N	Environment Code §§ 1200-1209	2016	None	6	15
Gove	ernance										
41	Citizens' General Obligation Bond Oversight Committee	Oversees general obligation bond programs, ensuring public facilities are built to the highest standards and that funds are spent in accordance with voter authorization.	Mayor, BoS, Controller, Civil Grand Jury	Controller's Office	D	N	Admin Code §§ 5.30-5.36	2002	None	n/a	9
42	Ethics Commission	Enforces laws related to campaign finance, governmental ethics, conflicts of interest, and reporting by lobbyists, permit consultants, and major developers.	Mayor, BoS, City Attorney, D.A., Assessor	Ethics Commission	D	Y	Charter § 15.100	1993	None	12	5
43	State Legislation Committee	Recommends endorsement, opposition, or neutrality on proposed state legislation that affects the interests of San Francisco.	Mayor, BoS, Controller, Assessor, City Attorney	Mayor's Office	А	N	Admin Code § 5.5	1939	None	12	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
44	Sunshine Ordinance Task Force	Advises the Board of Supervisors, city departments, and commissions on the implementation of the Sunshine Ordinance and ensures deliberations of city agencies are conducted in public view.	BoS	BoS	А	N	Admin Code § 67.30	1993	None	12	11
45	Treasury Oversight Committee	Oversees the city's surplus funds and investments.	Treasurer	Office of the Treasurer & Tax Collector	А	N	Admin Code § 5.9	2000	None	3	7
Gove	ernment Employees										
46	Civil Service Commission	Oversees the city's merit system to make sure the city hires and promotes workers fairly.	Mayor*	Mayor's Office	D	Y	Charter §§ 10.100, 10.101	1900	None	24	5
47	Retiree Health Care Trust Fund Board	Oversees the city's contribution to the health care premiums of its retirees and their survivors.	Controller, Treasurer, SFERS	San Francisco Employees' Retirement System (SFERS)	D	Y	Charter § 12.204	2008	None	4	5
48	Retirement Board	Oversees administration, pension fund investment, member benefits, and actuarial funding of the city employees' retirement plan.	Mayor,* BoS, Retirement Board	San Francisco Employees' Retirement System (SFERS)	D	Y	Charter § 12.100	2022	None	12	7
Hom	elessness										
49	Homelessness Oversight Commission	Oversees the Department of Homelessness and Supportive Housing (HSH). Approves budgets, establishes departmental performance standards, conducts audits of service delivery, and holds hearings.	Mayor,** BoS	Department of Homelessness and Supportive Housing (HSH)	D	Y	Charter § 4.133	2023	None	12	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
50	Local Homeless Coordinating Board	Works to ensure a unified Continuum of Care strategy that is supported by city officials, nonprofit agencies, and homeless people.	BoS, Mayor	Department of Homelessness and Supportive Housing (HSH)	А	N	Admin Code § 5.31	1996	None	12	9
51	Our City, Our Home Oversight Committee	Advises the Mayor and Board of Supervisors on the allocation of the Our City, Our Home fund, directed at homelessness and financed by Proposition C, the Homelessness Gross Receipts Tax Ordinance.	BoS, Mayor, Controller	Department of Homelessness and Supportive Housing (HSH)	А	N	Admin Code § 5.41	2018	None	12	9
52	Shelter Grievance Advisory Committee	Receives denial of service complaints from shelter residents and recommends to HSH a response to such complaints.	Homelessness Oversight Commission, DPH	Department of Homelessness and Supportive Housing (HSH)	Α	N	Admin Code § 5.36	2022	4/30/2032	4	13
53	Shelter Monitoring Committee	Documents conditions of shelters and resource centers to improve the health, safety, and treatment of residents, clients, and staff.	Homelessness Oversight Commission	Department of Homelessness and Supportive Housing (HSH)	А	N	Admin Code § 20.305	2004	7/1/2027	12	12
Hous	sing										
54	Citywide Affordable Housing Loan Committee	Reviews proposed project funding evaluations in order to vote on allocating funding for affordable housing development.	Mayor	Mayor's Office of Housing and Community Development (MOHCD)	А	N	Admin Code § 120.1, Ord. No. 202-19	1990	None	24	5
55	Housing Stability Fund Oversight Board	Advises the Mayor's Office of Housing & Community Development (MOHCD) on the use of the Housing Stability Fund.	BoS, MOHCD	Mayor's Office of Housing and Community Development (MOHCD)	A	N	Admin Code § 5.45	2020	None	12	11
56	Inclusionary Housing Technical Advisory Committee	Advises City Controller on the triennial Economic Feasibility Analysis of the city's inclusionary and affordable housing obligations as set forth in the Planning Code.	BoS, Mayor	Controller's Office	А	N	Admin Code §§ 5.29-1- 5.29-7	2016	None	4	8

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
57	Residential Rent Stabilization and Arbitration Board	Conducts rent arbitrations and mediations, investigates wrongful evictions, and provides information on the Rent Ordinance.	Mayor *	BoS	D	N	Admin Code § 37.4	1979	None	12	5
Hum	an Services										
58	Advisory Council to the Disability and Aging Services Commission	Advises the Disability and Aging Services (DAS) Commission on specific needs of older adults and adults with disabilities.	BoS	Department of Disability and Aging Services (DAS)	Α	N	Admin Code § 5.54	1985	None	12	22
59	Age & Disability Friendly SF Implementation Workgroup	Oversees implementation of the Age & Disability Friendly Action Plan, a long-range and collaborative initiative to incorporate an age- and disability-friendly lens to all San Francisco policies, programs, and priorities.	Mayor	San Francisco Human Services Agency (SFHSA)	A	N	Not available	2017	None	4	Not available
60	Child Care Planning and Advisory Council	Creates and drives the child care and early education agenda to meet the needs of children birth to age 12 and their families in San Francisco.	BoS, Board of Education	Children and Families Commission (Department of Early Childhood)	A	N	Admin Code § 5.200	1991	None	12	25
61	Children and Families Commission	Oversees the local distribution of Prop 10 funds, which use monies from a tobacco tax to support statewide education and outreach programs for young children and their families. (Formerly First 5 San Francisco.)	BoS, DPH, Human Services Agency, Dept of Children, Youth, and Their Families	San Francisco Department of Early Childhood	D	N	Admin Code § 86.1	1998	None	4	9
62	Children, Youth and Their Families Oversight and Advisory Committee	Participates in the administration of the Children and Youth Fund.	Mayor, BoS	San Francisco Department of Children, Youth and their Families (DCYF)	А	Y	Charter § 16.108-1	2014	None	6	11

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
63	Dignity Fund Oversight and Advisory Committee	Participates in administering the Dignity Fund, which helps seniors and adults with disabilities secure necessary services to age in their own homes and communities.	Mayor,*** DAS Commission and associated boards	Department of Disability and Aging Services (DAS)	А	Y	Charter § 16.128-11	2016	None	12	11
64	Disability and Aging Services Commission	Oversees the Department of Disability and Aging Services (DAS) and acts on DAS staff recommendations to fund programs that promote health, safety, and independence for older people and adults with disabilities.	Mayor*	Department of Disability and Aging Services (DAS)	D	Y	Charter § 4.120	2019	None	12	7
65	Early Childhood Community Oversight and Advisory Committee	Advises the Department of Early Childhood on providing early care and education for children five years old and younger.	Mayor, BoS	San Francisco Department of Early Childhood	А	N	Admin Code §§ 5.13-1- 5.13-6	2014	None	4	9
66	Human Services Commission	Oversees the Department of Benefits and Family Support (part of the Human Services Agency) by formulating, evaluating, and approving policies for city social service programs.	Mayor*	San Francisco Human Services Agency (SFHSA)	D	Y	Charter § 4.111	1964	None	12	5
67	In-Home Supportive Services Public Authority	Assists in finding personnel to deliver IHSS services, which maximize the potential of older adults and people with disabilities to live independently.	BoS	San Francisco Human Services Agency (SFHSA)	А	N	Admin Code § 70.2	1979	None	Not available	13
68	Long Term Care Coordinating Council	Advises the Mayor and city on policy, planning, and service delivery issues for older adults and people with disabilities.	Mayor	Department of Disability and Aging Services (DAS)	А	N	Admin Code § 10.100-12	2004	None	12	16
69	Mayor's Disability Council	Recommends policies to improve coordination of care within different settings (home-based, community-based, and institutional care) and service sectors (health, supportive services, housing).	Mayor	Mayor's Office	А	N	N/A; passive meeting body	1998	None	10	11

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
70	Service Provider Working Group	Advises the Oversight and Advisory Committee of the Department of Children, Youth and Their Families on funding priorities, policy development, and other concerns related to the Children and Youth Fund.	Children, Youth, and Their Families Oversight and Advisory Committee	San Francisco Department of Children, Youth and their Families (DCYF)	A	Y	Charter § 16.108-1	2015	1/1/2039	4	10
71	Veterans' Affairs Commission	Holds hearings and submits recommendations to the Board of Supervisors and the Mayor regarding the needs and concerns of veterans.	BoS, Mayor	San Francisco Human Services Agency (SFHSA)	A	N	Admin Code § 5.100	1982	None	11	13
Park	s and Recreation										
72	Park, Recreation, and Open Space Advisory Committee	Acts as a liaison between the Recreation and Park Commission and the residents, neighborhood groups, and organizations dedicated to park and recreational issues in their districts.	BoS, Mayor	San Francisco Recreation and Park Department	А	N	Park Code § 13.01	2000	None	12	13
73	Recreation and Park Commission	Establishes policies for the Recreation and Park Department.	Mayor*	San Francisco Recreation and Park Department	D	Y	Charter § 4.113	1890	None	12	7
Plan	ning and Building										
74	Board of Examiners	Determines whether new construction methods and materials comply with safety standards established by the San Francisco Construction Codes.	Building Inspection Commission	Department of Building Inspection (DBI)	D	N	Building Code § 105A.1	1956	None	As needed	13
75	Building Inspection Commission	Manages the Department of Building Inspection and oversees enforcement of the city's building codes.	Mayor,** BoS	Department of Building Inspection (DBI)	D	Y	Charter § 4.121	1994	None	12	7
76	Capital Planning Committee	Reviews the proposed capital expenditure plan and monitors the city's ongoing compliance with the final adopted capital plan.	BoS, City Admin, Mayor, Controller, Planning, other depts	Office of Resilience and Capital Planning (ORCP)	A	N	Admin Code § 3.21	2005	None	19	11

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
77	Code Advisory Committee	Advises the Building Inspection Commission on building codes, related rules and regulations, and proposed ordinances that may affect construction permits.	Building Inspection Commission	Department of Building Inspection (DBI)	А	N	Building Code § 105A.4	1994	None	12	17
78	Permit Prioritization Task Force	Recommends list of prioritized permits and project types, reviews existing permit prioritization guidelines, and recommends appropriate modifications.	DBI, Planning, DPW, BoS, Permit Center	Department of Building Inspection (DBI)	А	N	Campaign and Government Conduct Code § 3.400	2023	6/30/2030	1	5
79	Planning Commission	Maintains the San Francisco General Plan and approves all permits and licenses subject to the Planning Code.	Mayor,** BoS	San Francisco Planning Department	D	Y	Charter § 4.105	1929	None	52	7
80	Structural Advisory Committee	Provides independent expert review to the Director of Building Inspection on the design and construction of buildings with special features or special design procedures.	DBI director	Department of Building Inspection (DBI)	А	N	Building Code § 105A.6	2021	None	As needed	3
Publi	ic Health										
81	Behavioral Health Commission	Advises the Board of Supervisors, Health Commission, and Department of Public Health as to how the City's mental health services are administered and provided.	BoS	Department of Public Health (DPH)	А	N	Admin Code § 15.12	1956, 2019	None	12	12
82	Food Security Task Force	Recommends legislative action and city-wide strategies to increase participation in federally funded food programs.	BoS, DAS, DPH, HSA, HSH, other city depts.	Department of Public Health (DPH)	A	N	Admin Code § 5.10	2005	7/1/2026	12	20
83	Health Commission	In coordination with the Department of Public Health (DPH), oversees the city hospitals and emergency medical services.	Mayor*	Department of Public Health (DPH)	D	Y	Charter § 4.110	1984	None	24	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
84	Health Service Board	Administers health plans, reviews costs, and sets policies for the San Francisco Health Service System (SFHSS), which provides medical benefits to current and retired city employees.	Mayor,* Controller, BoS	San Francisco Health Service System (SFHSS)	D	Y	Charter § 12.200	2004	None	12	7
85	Mental Health SF Implementation Working Group	Advises the Department of Public Health, and many other health entities on the implementation of Mental Health SF, which provides mental health services and substance abuse treatment to people who are homeless, uninsured, or enrolled in Medi-Cal or Healthy San Francisco.	BoS, Mayor, City Attorney	Department of Public Health (DPH)	А	N	Admin Code § 5.44	2019	9/1/2026	12	13
86	Sugary Drinks Distributor Tax Advisory Committee	Makes recommendations on the effectiveness of the Sugary Drinks Distributor Tax.	BoS, DPH, other city depts.	Department of Public Health (DPH)	А	N	Admin Code § 5.33	2016	12/31/2028	12	16
Publi	ic Safety										
87	Disaster Council	Develops plans for disaster response requiring the mobilization of public and private resources, and advises the Board of Supervisors on regulations needed to implement these plans.	Mayor, BoS, city depts.	Department of Emergency Management (DEM)	А	N	Admin Code §§ 7.3, 7.4	1970	None	4	6
88	Fire Commission	Oversees the Fire Department, prescribing and enforcing regulations and reviewing Fire Department personnel matters.	Mayor*	San Francisco Fire Department (SFFD)	D	Y	Charter § 4.108	1890	None	24	5
89	Police Commission	Oversees and makes policy for the Police Department and the Department of Police Accountability, investigates citizen complaints of police misconduct, and adjudicates police discipline cases.	BoS, Mayor**	San Francisco Police Department (SFPD), Department of Police Accountability	D	Y	Charter § 4.109	1878	None	36	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
90	Sheriff's Department Oversight Board	Appoints and evaluates the work of the Sheriff's Office of Inspector General (OIG), recommends custodial and patrol best practices, and reports on Sheriff's Department operations to the Board of Supervisors.	BoS, Mayor	Office of the Inspector General	D	Y	Charter § 4.137	2020	None	12	7
Publi	ic Works										
91	Graffiti Advisory Board	Advises the Board of Supervisors and the Mayor on issues relating to the prevention and abatement of graffiti in the city.	BoS, Mayor, DPW, SFPD, Director of Cultural Affairs	Department of Public Works (DPW)	A	N	Admin Code § 5.18-1	2023	11/11/2026	Not available	15
92	Public Works Commission	Sets policy for the Department of Public Works, which is responsible for building and maintaining city-owned facilities, maintaining the public right of way, and planting street trees.	Mayor,** BoS, Controller**	Department of Public Works (DPW)	D	Y	Charter § 4.141	2020	None	24	5
93	Sanitation and Streets Commission	Holds public hearings and recommends policies to DPW regarding sanitation standards and protocols, and maintenance of the public right of way. Originally established to oversee the Sanitation and Streets department, which no longer exists	Mayor,** BoS, Controller**	Department of Public Works (DPW)	D	Y	Charter § 4.139	2020	None	12	5
Socie	al Justice		•			-					
94	Commission on the Status of Women	Recommends policies for and advocates on behalf of women and girls to reduce domestic violence, sexual harassment, and employment discrimination.	Mayor*	Department on the Status of Women	D	Y	Charter § 4.119	1975	None	12	7
95	Human Rights Commission	Investigates and mediates complaints of unlawful discrimination in public contracting, employment, housing, and public accommodations.	Mayor*	San Francisco Human Rights Commission	D	Y	Charter § 4.107	1964	None	24	11

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
96	LGBTQI+ Advisory Committee	Advises the Human Rights Commission on discrimination against and other issues affecting the queer community.	Mayor	San Francisco Human Rights Commission	Α	N	Admin Code § 12.A.(6)(c)	1975	None	Not available	26
97	Immigrant Rights Commission	Guides the Mayor and Board of Supervisors on issues and policies that affect immigrants who live or work in the city.	BoS, Mayor	Office of Civic Engagement and Immigrant Affairs	А	N	Admin Code § 5.201	1977	None	12	15
98	Sweatfree Procurement Advisory Group	Evaluates the implementation, administration, and enforcement of the city's Sweatfree Contracting Ordinance, which requires city contractors and subcontractors to abide by minimum wage and labor standards as required by the Office of Labor Standards Enforcement.	BoS, Mayor, city depts	Office of Labor Standards Enforcement	A	N	Admin Code § 12U.6	2005	None	26	11
Tech	nology										
99	Committee on Information Technology	Develops and approves information and communication technology (ICT) plans, budgets, and projects for all city departments.	BoS, Controller, City Admin, other city depts.	Department of Technology	D	N	Admin Code § 22A.3	2010	None	12	16
Trans	sportation										
100	Airport Commission	Oversees San Francisco International Airport (SFO) Airport and establishes policies by which SFO operates.	Mayor*	San Francisco International Airport (SFO)	D	Y	Charter § 4.115	1970	None	24	5
101	Bicycle Advisory Committee	Advises the SFMTA, Board of Supervisors, and other city agencies on how to make bicycling safer and more accessible.	BoS, city depts.	SFMTA, SF County Transportation Authority, BoS	А	N	Admin Code § 5.130	1990	None	12	17

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
102	Mission Bay Transportation Improvement Fund Advisory Committee	Advises city departments regarding allocation of monies in the Mission Bay Transportation Improvement Fund.	Mayor, BoS, other depts.	San Francisco Municipal Transportation Authority (SFMTA)	А	N	Admin Code §§ 5.23-1– 5.23-6	2015	None	2	5
103	Municipal Transportation Agency Board of Directors	Establishes policies that govern the Municipal Railway (MUNI), traffic-related changes, parking enforcement, the taxicab industry, and city-owned parking facilities.	Mayor***	San Francisco Municipal Transportation Authority (SFMTA)	D	Y	Charter § 8A.100 - 115	2000	None	24	7
104	Municipal Transportation Agency Citizens' Advisory Council	Provides recommendations to the Municipal Transportation Agency regarding any matter within the jurisdiction of the Agency	BoS, Mayor	San Francisco Municipal Transportation Authority (SFMTA)	А	Y	Charter § 8A.111	1999	None	12	15
105	Paratransit Coordinating Council		Paratransit Coordinating Council Executive Committee	San Francisco Municipal Transportation Authority (SFMTA)	А	N	State Law	2000	None	7	38
106	Port Commission	Oversees the Port of San Francisco, which operates, maintains, manages, and regulates the port area of San Francisco, a 7.5-mile stretch of waterfront adjacent to San Francisco Bay.	Mayor***	The Port of San Francisco	D	Y	Charter § 4.114	1968	None	14	5
Utilit	ies										
107	Public Utilities Commission	Provides operational oversight over rates and charges for service, approval of contracts, and organizational policy.	Mayor***	San Francisco Public Utilities Commission (SFPUC)	D	Y	Charter § 4.112	1996	None	24	5
108	Public Utilities Citizens' Advisory Committee	Provides recommendations for the PUC's long-term strategic, financial, and capital improvement plans.	BoS, Mayor	San Francisco Public Utilities Commission (SFPUC)	А	N	Admin Code §§ 5.140- 5.142	2004	None	12	17

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	Members
109	Public Utilities Rate Fairness Board	Reviews and advises the PUC on water, power, and sewer rate matters.	Mayor, BoS, Controller, City Administrator	San Francisco Public Utilities Commission (SFPUC)	А	Y	Charter § 8B.125	2002	None	1	7
110	Public Utilities Revenue Bond Oversight Committee	Oversees the city's use of utility revenue-bond funds.	Mayor, BoS, Controller, Bay Area Water Users Association	San Francisco Public Utilities Commission (SFPUC)	А	N	Admin Code §§ 5A.30- 5A.36	2003	1/1/2025	12	7
111	Refuse Rate Board	Reviews the costs and operations of the city's refuse collectors and adopts rate orders.	Mayor,* SFPUC	Office of the Refuse Rates Administrator (Controller's Office)	D	N	Health Code § 290.6	2022	None	Not available	3
112	Residential Users Appeal Board	Reviews the determination of the wastewater volume discharged to the city's sewer system for the purpose of assessing the user's sewer service charges.	SFPUC	San Francisco Public Utilities Commission (SFPUC)	D	N	BOS Ordinance	1978	None	N/A	3
Yout	h										
113	Juvenile Justice Coordinating Council	As mandated by state law to be eligible for certain funding, develops and implements a continuum of responses to juvenile crime and updates the Multi-Agency Local Action Plan to serve youth in the juvenile justice system.	Chief Probation Officer, BoS	Juvenile Probation Department	А	N	State Law	1996	None	Not available	20
114	Juvenile Probation Commission	Reviews policies and procedures of the Juvenile Probation Department to ensure that the department promotes the safety and welfare of juveniles entering the juvenile justice system, and follows state and court mandates for protection of juveniles.	Mayor *	Juvenile Probation Department	D	Y	Charter § 7.102	1989	None	11	7

	Name	Purpose	Appointed By	City Affiliation	Decision / Advisory	Charter Commission	Authorization	Start Date	Sunset Date	Required Mtgs /Yr	
11	Youth Commission	Advises the Board of Supervisors and the Mayor on the effects of legislative policies, needs assessments, priorities, programs, and budgets concerning the children and youth of the city.		BoS	А	Y	Charter § 4.122	1996	None	22	17

Appendix B: Abolish or Retain

Most commissions perform well, or well enough. The Jury found 15 that appear to duplicate the work of other bodies and/or whose minutes and other documents show numerous canceled meetings, little to no public engagement, or a lack of concrete achievements.

Boards and commissions, with recommendations to abolish or retain

Name	Recommendation	Charter	Decision/ Advisory	Comments
Animal Care				
Commission of Animal Control and Welfare	Retain	N	А	
Appeals				
Abatement Appeals Board	Retain	N	D	
Access Appeals Commission	Retain	N	D	
Assessment Appeals Board # 1	Retain	N	D	
Assessment Appeals Board # 2	Retain	N	D	
Assessment Appeals Board # 3	Retain	N	D	
Board of Appeals	Retain	Υ	D	
Relocation Appeals Board	Retain	N	D	

Name	Recommendation	Charter	Decision/ Advisory	Comments
Arts and Culture				
Advisory Committee of Street Artists and Craftsmen Examiners	Abolish	N	А	Redundant; we recommend the Arts Commission perform this activity.
Arts Commission	Retain	Υ	D	
Asian Art Commission	Retain	Υ	D	
City Hall Preservation Advisory Commission	Abolish	N	Α	Redundant; we recommend this body be merged with the Historic Preservation Commission.
Entertainment Commission	Retain	Υ	D	
Film Commission	Retain	N	D	
Historic Preservation Commission	Retain	Υ	D	
Fine Arts Museums Board of Trustees	Retain	Υ	D	
Library Commission	Retain	Υ	D	
War Memorial Board of Trustees	Retain	Υ	D	
Cannabis				
Cannabis Oversight Committee	Retain	N	А	
Community Development				
Bayview Hunters Point Citizens Advisory Committee	Retain	N	А	
Citizens Committee on Community Development	Retain	N	А	
Market and Octavia Community Advisory Committee	Retain	N	А	
SOMA Community Stabilization Fund Community Advisory Committee	Retain	N	А	

Name	Recommendation	Charter	Decision/ Advisory	Comments
South of Market Community Planning Advisory Committee	Retain	N	А	
Southeast Community Facility Commission	Retain	N	А	
Criminal Justice				
Community Corrections Partnership	Retain	N	А	
Reentry Council	Retain	N	А	
Sentencing Commission	Retain	N	А	
Economic Development			I	
Committee on City Workforce Alignment	Retain	N	А	
Small Business Commission	Retain	Y	D	
Treasure Island Development Authority	Retain	N	D	
Treasure Island/Yerba Buena Island Citizens Advisory Board	Retain	N	Α	
Workforce Investment San Francisco Board	Retain	N	D	
Education				I
Free City College Oversight Committee	Abolish	N	A	Redundant; we recommend the City College Board of Trustees perform this activity.
Elections				
Ballot Simplification Committee	Retain	N	А	
Elections Commission	Retain	Υ	D	
Elections Task Force	Retain	Υ	D	

Name	Recommendation	Charter	Decision/ Advisory	Comments
Environment				
Commission on the Environment	Retain	Υ	D	
Municipal Green Building Task Force	Retain	N	А	
Urban Forestry Council	Retain	N	А	
Governance				
Ethics Commission	Retain	Υ	D	
Citizens' General Obligation Bond Oversight Committee	Retain	N	D	
State Legislation Committee	Retain	N	Α	
Sunshine Ordinance Task Force	Retain	N	А	
Treasury Oversight Committee	Retain	N	А	
Government Employees				
Civil Service Commission	Retain	Υ	D	
Retiree Health Care Trust Fund Board	Retain	Υ	D	
Retirement Board	Retain	Υ	D	
Homelessness				
Homelessness Oversight Commission	Retain	Υ	D	
Local Homeless Coordinating Board	Retain	N	A	
Our City, Our Home Oversight Committee	Retain	N	А	

Name	Recommendation	Charter	Decision/ Advisory	Comments
Shelter Grievance Advisory Committee	Abolish	N	А	Redundant; we recommend the Department of Homelessness and Supportive Housing perform this activity.
Shelter Monitoring Committee	Retain	N	А	
Housing				
Citywide Affordable Housing Loan Committee	Retain	N	А	
Housing Stability Fund Oversight Board	Abolish	N	А	Redundant; we recommend the Mayor's Office of Housing and Community Development perform this activity.
Inclusionary Housing Technical Advisory Committee	Retain	N	А	
Residential Rent Stabilization and Arbitration Board	Retain	N	D	
Human Services Advisory Council to the Disability and Aging Services Commission	Abolish	N	A	Redundant; we recommend this body be merged into the Disability and Aging Services commission.
Age & Disability Friendly SF Implementation Workgroup	Retain	N	Α	
Child Care Planning and Advisory Council	Retain	N	Α	
Children and Families Commission	Retain	N	D	
Children, Youth and Their Families Oversight and Advisory Committee	Retain	Y	Α	
Dignity Fund Oversight and Advisory Committee	Retain	Υ	А	
Disability and Aging Services Commission	Retain	Υ	D	
Early Childhood Community Oversight and Advisory Committee	Abolish	N	А	Redundant; we recommend this body be merged into the Children and Families commission.
Human Services Commission	Retain	Υ	D	
In-Home Supportive Services Public Authority	Retain	N	А	

Name	Recommendation	Charter	Decision/ Advisory	Comments
Long Term Care Coordinating Council	Abolish	N	А	Redundant; we recommend the Department of Disability and Aging Services perform this activity.
Mayor's Disability Council	Abolish	N	А	Redundant; we recommend this body be merged into the Disability and Aging Services commission.
Service Provider Working Group	Abolish	Υ	А	Redundant; we recommend this body be spun off as an entity unconnected to the city.
Veterans' Affairs Commission	Retain	N	А	
Parks and Recreation				
Park, Recreation, and Open Space Advisory Committee	Retain	N	А	
Recreation and Park Commission	Retain	Υ	D	
Planning and Building	D. d. iii			
Board of Examiners	Retain	N	D	
Building Inspection Commission	Retain	Y	D	
Capital Planning Committee	Retain	N	A .	
Code Advisory Committee	Retain	N	A	
Permit Prioritization Task Force	Retain	N	A	
Planning Commission	Retain	Y	D	
Structural Advisory Committee	Retain	N	А	
Public Health				
Behavioral Health Commission	Retain	N	А	
Food Security Task Force	Abolish	N	А	Redundant; we recommend the Human Services Agency perform this activity.

Name	Recommendation	Charter	Decision/ Advisory	Comments
Health Commission	Retain	Υ	D	
Health Service Board	Retain	Υ	D	
Mental Health SF Implementation Working Group	Retain	N	А	
Sugary Drinks Distributor Tax Advisory Committee	Retain	N	А	
Public Safety				
Disaster Council	Retain	N	А	
Fire Commission	Retain	Y	D	
Police Commission	Retain	Y	D	
Sheriff's Department Oversight Board	Retain	Υ	D	
Public Works Graffiti Advisory Board	Retain	N	A	
Public Works Commission	Retain	Υ	D	
Sanitation and Streets Commission	Abolish	Y	D	Obsolete; Sanitation and Streets Department no longer exists.
Social Justice				
Commission on the Status of Women	Retain	Y	D	
Human Rights Commission	Retain	Y	D	
LGBTQI+ Advisory Committee	Retain	N	А	
Immigrant Rights Commission	Retain	N	А	
Sweatfree Procurement Advisory Group	Abolish	N	А	Redundant; we recommend the Office of Labor Standards perform this activity.

Name	Recommendation	Charter	Decision/ Advisory	Comments
Technology				
Committee on Information Technology	Retain	N	D	
Transportation				
Airport Commission	Retain	Υ	D	
Bicycle Advisory Committee	Retain	N	A	
Mission Bay Transportation Improvement Fund Advisory Committee	Retain	N	А	
Municipal Transportation Agency Board of Directors	Retain	Υ	D	
Municipal Transportation Agency Citizens' Advisory Council	Retain	Υ	A	
Paratransit Coordinating Council	Retain	N	А	
Port Commission	Retain	Υ	D	
Utilities				
Public Utilities Commission	Retain	Υ	D	
Public Utilities Commission Citizens' Advisory Committee	Retain	N	А	
Public Utilities Revenue Bond Oversight Committee	Abolish	N	А	Redundant; we recommend the City Service Auditor (CSA) perform this activity.
Rate Fairness Board	Abolish	Υ	А	Redundant; we recommend the Public Utilities Commission perform this activity.
Refuse Rate Board	Retain	N	D	
Residential Users Appeal Board	Retain	N	D	

Name	Recommendation	Charter	Decision/ Advisory	Comments
Youth				
Juvenile Justice Coordinating Council	Retain	N	A	
Juvenile Probation Commission	Retain	Υ	D	
Youth Commission	Retain	Υ	А	

Appendix C: Inactive Bodies

The Jury found 20 bodies that appear to be inactive. Most of these bodies have not met in several years, are past their sunset dates with no indication of reauthorization, or are subsumed into other commissions. However, their authorizations still appear in the Administrative Code and all are listed on the May 7, 2024 memo from the City Attorney's office, *List of City Boards, Commissions, and Advisory Bodies Created by Charter, Ordinance, or Statute.*

Inactive bodies

Name	Purpose	Last Meeting	Sunset Date	Authority	Comments
Adult Day Health Care Planning Council	Prepares a plan to develop a community-based system of quality adult day health care.	Likely in 2000	None	Admin. Code § 44.1	No public activity since 2000. Adult Day Health Care is now provided by Community-Based Adult Services.
Advisory Council on Human Rights	Advises the Human Rights Commission.	n/a	None	Admin. Code § 12A.6	No evidence of public activity.
Citizens Advisory Committee for Street Utility Construction	Provides citizens' input on issues related to digging up streets and sidewalks.	n/a	None	Admin. Code § 5.64-6	This citizens advisory committee appears to have been either replaced by or absorbed into the PUC CAC.
Close Juvenile Hall Working Group	Prepare a plan to close Juvenile Hall no later than December 31, 2021 and expand community-based alternatives to detention.	12/1/2021	See note	Admin. Code § 5.40-1	The Juvenile Probation Department confirmed this commission is no longer active.
Commission on Aging Advisory Council	Advises the Disability and Aging Services Commission.	n/a	None	Admin. Code § 5.54	Commission merged into the Disability and Aging Services Commission.

Inactive bodies (cont'd)

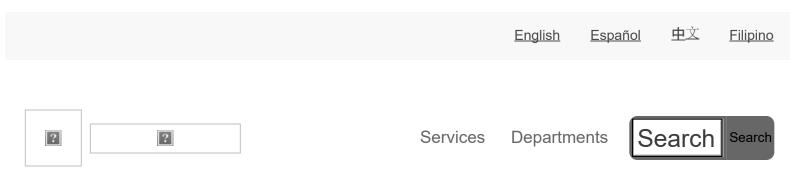
Name	Purpose	Last Meeting	Sunset Date	Authority	Comments
Committee for Planning Utility Construction Program	Plans a construction program of street utilities, including traffic regulations during utility construction or maintenance, and other duties as assigned by the Street Utilities Coordinating Committee.	n/a	None	Admin. Code § 5.63	No evidence of public activity.
Committee for Utility Liaison on Construction and Other Projects	Coordinates scheduling of utility work connected with Department of Public Works projects and plans the utilities undergrounding construction program.	7/2017	None	Admin. Code § 5.63	No evidence of public activity.
Eastern Neighborhoods Community Advisory Committee	Provides input to the city agencies with regard to activities related to the implementation of the Eastern Neighborhood Area Plans.	12/4/2023	1/1/2024	Admin. Code § 5.32-1	No evidence of being reauthorized.
Family Violence Council	Recommends programs and policies to reduce family violence and to optimize system responses when family violence occurs.	11/17/2021	5/1/2024	Admin. Code § 5.19-1	No evidence of a meeting since 2021.
Housing Conservatorship Working Group	Evaluates and reports on the city's implementation of housing conservatorship policies, in accordance with Chapter 5 of the California Welfare and Institutions Code, to address the needs of people with serious mental illness and substance use disorders.	12/4/2023	12/23/2023	Admin. Code § 5.37-1	Sunset in December 2023, no evidence of reauthorization.
Industrial Development Authority Board	Ensures compliance with provisions of the California Industrial Development Financing Act.	n/a	None	Admin. Code § 42.1	No evidence of public activity. This board was possibly replaced by the Office of Economic and Workforce Development.
Our Children, Our Families Council	Aligns city, school district, and community efforts to improve outcomes for children and families by developing a five-year plan to reach those outcomes.	8/14/23	None	Charter § 16.127; Admin. Code § 102.1.	No evidence of public activity since August 2023.
Pedestrian Safety Advisory Committee	Makes recommendations on pedestrian safety, convenience, ambiance, and planning to the Board of Supervisors and other city departments.	Prior to 2020	10/1/2020	Admin. Code § 5.4-1	Sunset in 2020.

Inactive bodies (cont'd)

Name	Purpose	Last Meeting	Sunset Date	Authority	Comments
Real Estate Fraud Prosecution Trust Fund Committee	Created to distribute dedicated funds for the prosecution of real estate fraud within San Francisco.	03/2009	None	Admin.Code § 8.24-5	This committee hasn't met since 2009, according to the City Administrator's Office.
Residential Rehabilitation Area Citizen Advisory Committees	Assist Planning and other city departments on the development of plans for public improvements in residential rehabilitation areas.	n/a	None	Admin. Code §§ 32.30, 32.30-1	No evidence of recent public activity.
Residential Rehabilitation Area Rent Committees	Assist Planning department and other city departments in developing plans in residential rehabilitation areas.	n/a	None	Admin. Code § 32.34	No evidence of recent public activity.
Single Room Occupancy Task Force	Coordinates communication between city departments, SRO owners and managers, nonprofit agencies, and tenants.	10/17/2019	12/31/2021	Admin. Code § 5.28-1	Last agenda dated 10/17/19.
Street Utilities Coordinating Committee	Formulates policy as it affects the use of public streets by public and private utilities.	n/a	None	Admin. Code § 5.60	No evidence of recent public activity.
Supportive Housing Services Fund Committee	Prepares and distributes announcements and requests for grant proposals to existing providers of affordable housing and supportive services.	n/a	None	Admin. Code § 10.100-131(f)	No evidence of recent public activity.
Workforce Development Advisory Committee	Advises the First Source Hiring Administration on workforce development and program policy and oversight.	n/a	None	Admin. Code § 83.8	No evidence of recent public activity.

Appendix D: Annual Report Requirements

- · Statement of purpose
- Description of activities including:
 - Public engagement programs
 - Activities resulting in increased government transparency
 - Other important activities leading to positive public outcomes
- List of commission members that shows:
 - Member demographics
 - For each member the number of meetings attended and number of meetings missed (excused and not excused)
- Average percentage of seats filled, for example:
 - If all seats filled for the year, the average percentage of seats filled would be 100%
 - If 2 of 7 seats were vacant during the year, the average percentage of seats would be (7-2)/7 = 71.4%
 - If 2 of 7 seats were vacant for half the year and then filled for the other half, the average percentage of seats filled would be ((7-2)/7)/2 + (7/7)/2 = 85.7%
- List of commission support staff and other material costs
- Meeting data—for the reporting year and the preceding two years
 - Number of meetings required by municipal code or bylaws
 - Number of meetings held with quorum and without
 - Number of public commenters and public comments (excluding presenters and city staff) at each meeting
- Summary of commissioner evaluations and commission performance



Proposition D: City Commissions and Mayoral Authority

This measure requires 50%+1 affirmative votes to pass

Ballot Simplification Committee digest (PDF)

Legal text (PDF)

Controller analysis (PDF)

Proponent argument author(s): Kanishka Cheng, Together SF

Action

Proponent argument author(s) contact information: None submitted

Proponent argument (PDF)

Proponent's rebuttal to opponent's argument (PDF)

Paid argument(s) in favor (PDF)

Opponent argument author(s): Supervisor Aaron Peskin

Opponent argument author(s) contact information: None submitted

Opponent argument (PDF)

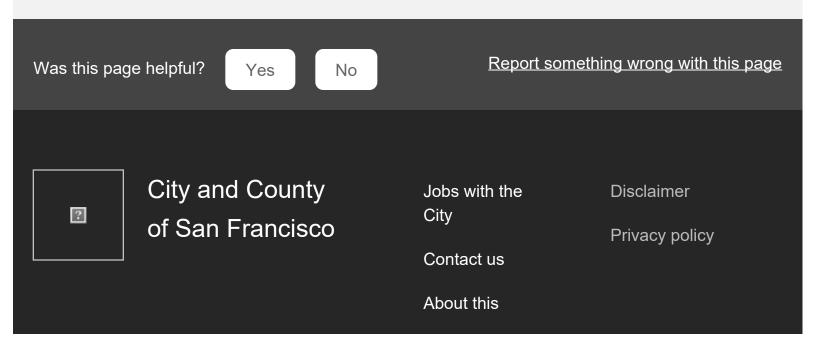
Opponent's rebuttal to proponent's argument (PDF)

Paid arguments against (PDF)

Last updated August 22, 2024

Department

Department of Elections



website

NOTICE OF INTENT TO CIRCULATE PETITION (Cal. Elec. Code § 9202)

NOTICE OF INTENT TO CIRCULATE PETITION

Notice is hereby given by the persons whose names appear hereon of their intention to circulate the petition within the City and County of San Francisco for the purpose of adopting a charter amendment to streamline the vast number of commissions in the City and County of San Francisco, in the pursuit of more efficient and more accountable governance.

A statement of reasons of the proposed action as contemplated in the petition is as follows:

San Francisco is currently facing a host of new and unprecedented challenges, and it is failing to effectively meet the moment, including an inability to effectively deliver on improved street conditions, public safety, homelessness, and economic recovery. It needs to consider new approaches to those challenges. Among other things, San Francisco's current Charter undermines good governance by diffusing and blurring executive and legislative responsibility across nearly 130 commissions in the City's government that are unelected and that, in many cases, lack democratic accountability.

San Francisco has far more commissions—and commissioners (over 1,200)—than it did just a few decades ago and far more than most other large cities in the United States. For example, the Cities of Los Angeles and San Diego each have fewer than 50 commissions. This creates a vast layer of unnecessary bureaucracy that prevents City government from efficiently addressing residents' concerns. Among other things, City staff spend valuable City time and money servicing these commissions—preparing materials for commission meetings, staffing the commissions, helping fill open commission seats, etc.—that would be better devoted to managing the essential operations of the City with a view to solving the challenges that the City currently faces.

Additionally, the current commission system constrains the ability of the Mayor to implement the policies of the executive branch, by preventing the Mayor from appointing and removing the heads of many departments for which the Mayor is ultimately responsible, further diffusing Mayoral accountability.

To address these problems, and to clarify the proper legislative and executive branch roles of the Mayor and the Board of Supervisors, this measure would:

- Create a taskforce responsible for streamlining government bureaucracy by reviewing the existing commission system and recommending to the Board of Supervisors and the Mayor the elimination and merging of redundant commissions. (For example, there are currently five commissions just dealing with children.) Fewer commissions means fewer City resources spent on the commission system, freeing up City staff to focus on directly addressing the needs of residents.
- Set a hard cap of 65 on the maximum number of commissions in the future. This will streamline and strengthen the currently bloated commission system and prevent future outof-control commission growth.

- Create clear lines of authority in government and re-establish that elected officials, not unelected commissions, are accountable for city department performance by eliminating commissions' power to both nominate department heads and remove department heads.
- Create accountability for commissioners too, by allowing appointing authorities to directly appoint and remove their commissioners. This ensures that unelected commissioners are following the will of voters and can be held accountable.
- Require the Board of Supervisors and the Mayor to reevaluate these commissions every 10 years, to ensure their continued utility.

The measure would retain and require a handful of commissions in the Charter, primarily those related to the City's enterprises (Airport, Port, Public Utilities, MTA) and those designed to oversee governmental ethics (Ethics, Elections, Civil Service, etc., as set forth in this measure).

Kanishka Cheng		01/22/24
NAME OF PROPONENT	PROPONENT'S SIGNATURE	DATE

PETITION FOR SUBMISSION TO VOTERS OF PROPOSED AMENDMENT TO THE CHARTER OF THE CITY AND COUNTY OF SAN FRANCISCO

The City Attorney has prepared the following title and summary of the chief purpose and points of the proposed measure:

[TITLE] [SUMMARY]

Be it ordained by the People of the City and County of San Francisco.

SECTION 1. Title.

This charter amendment shall be known and may be cited as the "Cut the Dysfunctional Bureaucracy Initiative" (referred to hereinafter as the "Initiative").

SECTION 2. Findings & Conclusions.

The People of the City and County of San Francisco (the "City") declare their findings and purpose in enacting this Initiative to be as follows:

- (a) San Francisco is currently facing a host of new and unprecedented challenges, and it is failing to effectively meet the moment, including an inability to effectively deliver on improved street conditions, public safety, homelessness, and economic recovery. It needs to consider new approaches to those challenges. Among other things, San Francisco's current Charter undermines good governance by diffusing and blurring executive and legislative responsibility across nearly 130 commissions in the City's government that are unelected and that, in many cases, lack democratic accountability.
- (b) San Francisco has far more commissions—and commissioners (over 1,200)—than it did just a few decades ago and far more than most other large cities in the United States. For example, the Cities of Los Angeles and San Diego each have fewer than 50 commissions. This creates a vast layer of unnecessary bureaucracy that prevents City government from efficiently addressing residents' concerns. Among other things, City staff spend valuable City time and money servicing these commissions—preparing materials for commission meetings, staffing the commissions, helping fill open commission seats, etc.—that would be better devoted to managing the essential operations of the City with a view to solving the challenges that the City currently faces.
- (c) Additionally, the current commission system constrains the ability of the Mayor to implement the policies of the executive branch, by preventing the Mayor from appointing and removing the heads of many departments for which the Mayor is ultimately responsible, further diffusing Mayoral accountability.
- (d) Moreover, the commission system's sprawl and diffusion of authority contributes to difficulties in oversight by elected officials and the public. In recent years, a number of stories of corruption have come to light that were, at least in part, facilitated by this lack of public scrutiny.
- (e) To address these problems, and to clarify the proper legislative and executive branch roles of the Mayor and the Board of Supervisors, this measure would:
 - (1) Create a taskforce responsible for streamlining government bureaucracy by reviewing the existing commission system and recommending to the Board of Supervisors and the Mayor the elimination and merging of redundant commissions. (For example, there are currently five

commissions just dealing with children.) Fewer commissions means fewer City resources spent on the commission system. This frees up City staff to focus on directly addressing the needs of residents.

- (2) Set a hard cap of 65 on the maximum number of commissions in the future. This will streamline and strengthen the currently bloated commission system and prevent future out-of-control commission growth.
- (3) Create clear lines of authority in government and re-establish that elected officials, not un-elected commissions, are accountable for city department performance by eliminating commissions' power to both nominate department heads and remove department heads.
- (4) Create accountability for commissioners too, by allowing appointing authorities to directly appoint and remove their commissioners. This ensures that unelected commissioners are following the will of voters and can be held accountable.
- (5) Require the Board of Supervisors and the Mayor to reevaluate these commissions every 10 years, to ensure their continued utility.
- (f) The measure would retain and require a handful of commissions in the Charter, primarily those related to the City's enterprises (Airport, Port, Public Utilities, MTA) and those designed to oversee governmental ethics (Ethics, Elections, Civil Service, etc., as set forth in this measure).

SECTION 3. Amending Section 3.100 of the Charter.

Section 3.100 of the San Francisco Charter is hereby amended to read as follows (throughout this measure additions are shown as underlined and deletions are shown as strikethroughs):

SEC. 3.100. POWERS AND RESPONSIBILITIES.

The Mayor shall be the chief executive officer and the official representative of the City and County, and shall serve full time in that capacity. The Mayor shall devote his or her entire time and attention to the duties of the office, and shall not devote time or attention to any other occupation or business activity. The Mayor shall enforce all laws relating to the City and County, and accept service of process on its behalf.

The Mayor shall have responsibility for:

- 1. General administration and oversight of all departments and governmental units in the executive branch of the City and County;
 - 2. Coordination of all intergovernmental activities of the City and County;
- 3. Receipt and examination of complaints relating to the administration of the affairs of the City and County, and timely delivery of notice to the complainant of findings and actions taken;
- 4. Assurance that appointees to various governmental positions with the City and County are qualified and are as representative of the communities of interest and diverse population of the City and County as is reasonably practicable, and are representative of both sexes;
- 5. Submission of ordinances and resolutions by the executive branch for consideration by the Board of Supervisors;
- 6. Presentation before the Board of Supervisors of a policies and priorities statement setting forth the Mayor's policies and budget priorities for the City and County for the ensuing fiscal year;

- 7. Appearance, in person, at one regularly-scheduled meeting of the Board of Supervisors each month to engage in formal policy discussions with members of the Board;
- 8. Introduction before the Board of Supervisors of the annual proposed budget or multi-year budget which shall be initiated and prepared by the Mayor. The Mayor shall seek comments and recommendations on the proposed budget from the various commissions, officers and departments; and
- 9. Preparation of and introduction to the Board of Supervisors of supplemental appropriations.

The Mayor shall have the power to:

- 10. Speak and be heard with respect to any matter at any meeting of the Board of Supervisors or any of its committees, and shall have a seat but no vote on all boards and commissions appointed by the Mayor;
- 11. As provided in Section 3.103 of this Charter, veto any ordinance or resolution passed by the Board of Supervisors;
- 12. Subject to the fiscal provisions of this Charter and budgetary approval by the Board of Supervisors, appoint such staff as may be needed to perform the duties and carry out the responsibilities of the Mayor's office, provided that no member of the staff shall receive a salary in excess of seventy percent of that paid the Mayor. For purposes of this provision, staff does not include the City Administrator, department heads or employees of departments placed under his or her direction by Section 3.104. Notwithstanding any other provisions or limitations of this Charter to the contrary, the Mayor may not designate nor may the City and County employ on the Mayor's behalf any person to act as deputy to the Mayor or any similar employment classification, regardless of title, whose responsibilities include but are not necessarily limited to supervision of the administration of any department for which the City Administrator, an elected official other than the Mayor or an appointed board or commission is assigned responsibility elsewhere in this Charter;
- 13. Designate a member of the Board of Supervisors to act as Mayor in the Mayor's absence from the state or during a period of temporary disability;
- 14. In the case of an emergency threatening the lives, property or welfare of the City and County or its citizens, the Mayor may direct the personnel and resources of any department, command the aid of other persons, and do whatever else the Mayor may deem necessary to meet the emergency;

In meeting an emergency, the Mayor shall act only with the concurrence of the Board of Supervisors, or a majority of its members immediately available if the emergency causes any member of the Board to be absent. The Mayor shall seek the Board's concurrence as soon as is reasonably possible in both the declaration of an emergency and in the action taken to meet the emergency. Normal notice, posting and agenda requirements of the Board of Supervisors shall not be applicable to the Board's actions pursuant to these provisions;

- 15. Make an appointment to fill any vacancy in an elective office of the City and County until a successor shall have been elected;
- 16. Subject to the provisions of Charter Section 2.113, submit to the voters a declaration of policy or ordinance on any matter on which the Board of Supervisors is empowered to pass;

- 17. Have and exercise such other powers as are provided by this Charter or by law for the chief executive officer of a City and County;
- 18. Unless otherwise specifically provided, make appointments to <u>appointive</u> boards and commissions which shall be effective immediately and remain so, unless rejected by a two thirds vote of the Board of Supervisors within 30 days following transmittal of Notice of Appointment to the Clerk of the Board of Supervisors, without the need for confirmation by the Board of Supervisors. The Notice of Appointment shall include the appointee's qualifications to serve and a statement how the appointment represents the communities of interest, neighborhoods and diverse populations of the City and County;
 - 19. Appoint and remove department heads subject to the provisions of this Charter; and
- 20. Prepare and submit schedule of rates, fees and other similar charges to the Board of Supervisors.

SECTION 4. Amending Section 4.100 of the Charter.

Section 4.100 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.100. GENERAL.

- (a) In addition to the office of the Mayor, the executive branch of the City and County shall be composed of departments, appointive boards, commissions and other units of government. To the extent law permits, each appointive board, commission, or other unit of government of the City and County established by State or Federal law shall be subject to the provisions of this Article and this Charter.
- (b) (1) Except as otherwise provided in this Charter, as of sixteen months after the effective date of this subsection pursuant to California Government Code section 34459 and 34460, there shall be no more than 65 appointive boards or commissions in the City and County government.
- (2) (A) Except as provided in subsection (b)(2)(B) hereof, an "appointive board" or "commission" as used in this section includes any body that would be defined as a "legislative body" by California Government Code § 54952 as it existed on the effective date of this subsection, whether denominated a "board," "commission," "council," "committee," "task force," or otherwise. It shall include the commissions and boards established by this Charter: the Port Commission, the Public Utilities Commission, the Municipal Transportation Agency Board of Directors, the Airport Commission, the Ethics Commission, the Elections Commission, the Fire Commission, the Police Commission, the Planning Commission, the Health Service Board, the Civil Service Commission, the Disability and Aging Services Commission, the Retirement Board, the Retiree Health Care Trust Fund Board, the Board of Appeals, the Recreation and Park Commission, the Asian Art Commission, the board of trustees of the Fine Arts Museums, and the governing board of the War Memorial and Performing Arts Center.
- (B) Notwithstanding subsection (b)(2), an "appointive board" or "commission" subject to the limit established by subsection (b)(1) hereof shall not include (i) the Board of Supervisors, (ii) any standing or special committees of the Board of Supervisors, (iii) committees of an appointive board or commission consisting entirely of that appointive board or commissions members, (iv) the Elections Task Force specified in Section 13.110(d) of this Charter, or (v) the Committee Streamlining Task Force established by subsection (c) hereof.

- (c) No later than three months following the effective date of this subsection pursuant to California Government Code sections 34459 and 34460, the City Administrator shall convene a five-member Commission Streamlining Task Force. One commissioner shall be designated by each of (1) the Mayor, (2) the President of the Board of Supervisors, (3) the City Administrator, (4) the City Attorney, and (5) the Controller. Notwithstanding any other provision of law, the commissioners designated by the foregoing officers may be employees of the City and County of San Francisco, including employees serving as staff to the appointing authority or authorities of an appointive board or commission. The commissioners shall be subject to removal by their appointing authority.
- (d) (1) The Commission Streamlining Task Force shall conduct a comprehensive review of the existing appointive boards and commissions within the City and County, and no later than nine months following the effective date of this subsection pursuant to California Government Code section 34459 and 34460 it shall prepare and submit to the Board of Supervisors and the Mayor a report containing the Commission's recommendations as to: (i) which of the existing appointive boards and commissions should be dissolved, consolidated, or otherwise restructured to comply with the limitation in subsection (b)(1), (ii) whether any new appointive boards or commissions should be created within that limit, and (iii) whether any functions should be transferred from an one appointive board or commission to another. The City Attorney shall prepare draft legislation that would implement the recommendations of the Commission Streamlining Task Force to accompany the Task Force's report. The Commission Streamlining Task Force shall cease to exist as of the date specified in subsection (b)(1). In the interim between the submission of its report pursuant to this subsection and its dissolution, the Task Force may provide advisory services to the Board of Supervisors or the Mayor, at their request, relating to matters within the Task Force's purview.
- (2) The Commission Streamlining Task Force shall have the authority to hire staff and consultants as needed, but the City Attorney shall provide legal representation to the Commission Streamlining Task Force as it does to all City bodies. The City Administrator shall provide support functions to the Commission Streamlining Task Force until its staff and office are fully functional.
- (e) (1) No later than fifteen months following the effective date of this subsection pursuant to California Government Code sections 34459 and 34460, the Board of Supervisors shall, by ordinance, create, dissolve, reorganize, restructure, or continue appointive boards or commissions to comply with the limit specified in subsection (b)(1). The failure of the Commission Streamlining Task Force to submit a report and recommendations within the time specified in subsection (d)(1) shall not extend the deadline set forth in this subsection.
- (2) (i) In the event the Board of Supervisors fails to meet the deadline specified in subsection (e)(1), all appointive boards and commissions within the City and County shall be dissolved 30 days after that deadline, except those that are required to comply with federal or State law or those specifically provided for in this Charter. Any appointive board or commission that continues in existence because it is required to comply with federal or State law shall be deemed dissolved as soon as that is no longer the case.
- (ii) If there is legal uncertainty regarding whether a given appointive board or commission is required to continue in existence pursuant to subsection (e)(2)(i) or regarding whether that requirement no longer applies, the City Attorney shall make the determination, in consultation with the Mayor and the Controller.

- (iii) This subsection (e) shall not be construed to require the dissolution or alteration of any executive department that is subject to governance or oversight by an appointive board or commission that is dissolved, but the Board by ordinance, or the Mayor pursuant to Section 4.132, may dissolve, merge, modify, or reorganize any departments that are no longer named in the Charter, including those that may have been created by voter-approved ordinance, as they deem appropriate.
- (iv) The dissolution of an appointive board or commission pursuant to this subsection shall not preclude the Board of Supervisors from subsequently re-establishing that Board or Commission by ordinance, provided that it complies with the limit specified by subsection (b)(1).
- (3) Notwithstanding any other provision of law, during the "transition period" specified in subsection (e)(4) hereof, any ordinance that would create, dissolve, reorganize, restructure, or continue any appointive board or commission within the City and County shall require the assent of two-thirds of the membership of the Board of Supervisors. Thereafter, the majority vote threshold for ordinances shall once again apply.
- (4) For purposes of this subsection (e)(3), the "transition period" shall begin on the operative date of this subsection pursuant to California Government Code sections 34459 and 34460 and shall end when the Commission Streamlining Task Force submits its report to the Board of Supervisors and to the Mayor pursuant to subsection (d)(1) or upon the date that is nine months following the effective date of this subsection pursuant to California Government Code sections 34459 and 34460, whichever is earlier.
- (f) Except as otherwise provided in this Charter, after the deadline specified in subsection (b)(1), the Board of Supervisors may, by ordinance, create, dissolve, reorganize, or restructure appointive boards and commissions within the City and County, provided that the numerical limit specified in subsection (b)(1) is not exceeded. By enacting this subsection, the voters hereby grant their permission, notwithstanding section 14.101, for the Board of Supervisors to amend or repeal any ordinance or declaration of policy creating or reorganizing an appointive board or commission that was adopted prior to the effective date of this subsection, by majority vote, notwithstanding the adoption of that ordinance or declaration of policy by a vote of the people and notwithstanding any contrary vote thresholds specified in that ordinance or declaration of policy. In the event that the Board of Supervisors amends or repeals any ordinance or declaration of policy approved by the voters pursuant to this subsection, the Board of Supervisors may identify an appropriate appointive board or commission or department to perform the duties and functions of the appointive board or commission created by that ordinance or declaration of policy.
- (g) (1) Any ordinance that creates, reorganizes, or restructures an appointive board or commission, including any ordinance adopted pursuant to subsection (e)(1), shall automatically sunset ten years from its effective date unless the Board of Supervisors specifies a shorter time by ordinance.
- (2) Within one year preceding the sunset date specified in subsection (g)(1) or any earlier sunset date specified by ordinance, the Board of Supervisors may enact a new ordinance extending the sunset date for a period not to exceed ten additional years. This section shall not be interpreted to limit the number of times the Board may extend the sunset provision of an ordinance pursuant to this subsection.

- (h) (1) The powers, duties and functions of any appointive board or commission that is dissolved pursuant to subsection (e)(2)(i) shall be transferred to the head of the department that was subject to the authority of that appointive board or commission except to the extent that the Board of Supervisors, by ordinance, or the Mayor acting pursuant to Section 4.132, has transferred some or all of those powers, duties, and functions to another executive agency.
- (2) The Mayor, by written directive after consultation with the City Attorney, may transfer or eliminate an appointive board or commission's powers, duties, or functions if the department head cannot legally assume them.
- (3) All adjudicatory functions exercised by appointive boards or commissions that are dissolved pursuant to subsection (e)(2)(1) shall be performed by a hearing officer or Administrative Law Judge ("ALJs"). The City Administrator shall coordinate the hiring or contracting for hearing officers or ALJs unless the Board of Supervisors adopts an ordinance making alternative provision therefore.
- (4) All references in this Charter to an appointive board or commission, however denominated, that is not created by this Charter or otherwise defined in this Charter shall hereafter be deemed to refer to the department that has responsibility for the subject matter in question or to any appointive board or commission designated by the Board of Supervisors pursuant to subsection (e), (f), or (g) of this section.
- (i) Except as otherwise specified in this Charter or state or federal law, no less than two-thirds of the members of any appointive board or commission, as that term is defined in subsection (b)(2), shall be subject to appointment by the Mayor, and except as otherwise specified in this Charter all appointees to such appointive boards or commissions shall be subject to removal by their appointing officer without cause. This section shall apply to any appointive board or commission that is created, reorganized, restructured, or continued by ordinance pursuant to subsections (e), (f), or (g) of this section.
- (j) Except where required to comply with federal or state law, all appointive boards and commissions established by ordinance shall only be advisory to the Board of Supervisors and Mayor, and may not exercise any administrative, governmental, or management powers. This limitation shall not apply to any appointive board or commission created by this Charter unless expressly provided herein.
- (k) Subsections (e) through (j) of this section shall not apply to the San Francisco Residential Rent Stabilization and Arbitration Board established by Chapter 37 of the Administrative Code or to the Refuse Rate Board established by Section 290 of the Health Code, and nothing in this section shall be construed to require that the dissolution of either of those boards, or alterations to their current governance structure or powers and duties.

SECTION 5. Amending Section 4.101 of the Charter.

Section 4.101 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.101. BOARDS AND COMMISSIONS - COMPOSITION

(a) Unless otherwise provided in this Charter, the composition of each appointive board <u>or</u>, commission, or advisory body of any kind established by this Charter or legislative act of the United States of America, the State of California, or the Board of Supervisors shall be broadly

representative of the communities of interest, neighborhoods, and the diversity of the City and County in ethnicity, race, age, sex, gender identity, sexual orientation, and types of disabilities.

- (b) All members of such bodies as described in subsection (a) shall be residents of the City and County and the minimum age required to vote in municipal elections in the City and County, at all times during the term of their respective offices, unless otherwise specifically provided in this Charter. Either or both of the requirements set forth in the first sentence of this subsection (b) shall not apply to appointive boards, or commissions, or advisory bodies established by legislative act if the legislation specifically exempts the position from either or both requirements, or if the appointing officer or entity makes a finding that a person meeting both requirements, and willing to serve, could not be located.
- (c) It shall be the official City policy that the composition of each appointive board<u>or</u>, commission, or advisory body of any kind established by this Charter or legislative act of the United States of America, the State of California, or the Board of Supervisors shall reflect the interests and contributions of people of all races, ethnicities, ages, sexes, gender identities, sexual orientations, and types of disabilities. The voters therefore urge in the strongest terms all City officers and agencies involved in nominating, appointing, or confirming members of those appointive boards, or commissions, or advisory bodies to consider and as appropriate support the nomination, appointment, or confirmation of women, people of color, seniors, people with disabilities, and people that reflect a range of sexual orientations and gender identities to fill seats on those bodies.
- (d) The Commission on the Status of Women shall conduct an analysis of appointments to appointive boards, or commissions, or advisory bodies established in the Charter or by legislative act, in the second and fourth year of each mayoral term to track the diversity of appointments to such bodies. This analysis, to be based only on voluntary disclosures, shall include ethnicity, sex, gender identity, sexual orientation, disability status, and any other relevant demographic qualities. If the Commission on the Status of Women is dissolved or reorganized pursuant to Section 4.100, subsection (e), (f), or (g), of this Charter, the Board of Supervisors shall designate a successor appointive board or commission or department to conduct this analysis.
- (e) Vacancies on appointive boards, <u>or</u> commissions, <u>or other units of government</u> shall be filled for the balance of the unexpired term in the manner prescribed by this Charter or ordinance for initial appointments.
 - (f) Terms of office shall continue as they existed on the effective date of this Charter.

SECTION 6. Amending Section 4.101.5 of the Charter.

Section 4.101.5 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.101.5. HOLD-OVER SERVICE BY BOARD AND COMMISSION MEMBERS.

(a) Application of this Section. Unless otherwise provided in this Charter or required by law, the requirements of this Section shall apply to the members of each appointive board, or commission, or other unit of government of the executive branch of the City and County or otherwise created in the Charter ("Charter Commission"). Citizen advisory committees created in the Charter shall not be considered Charter Commissions for purposes of this Section. The provisions of this Section shall not apply to appointive boards or commissions created in Article V (Executive Branch – Arts and Culture) or Article XII (Employee Retirement and Health Service Systems) of this Charter.

(b) Limitations on Hold-Over-Service. Except as otherwise provided in this Charter, the tenure of a member of any Charter Commission shall terminate no later than 60 days after the expiration of the member's term, unless the member is re-appointed. A member may not serve as a hold-over member of a Charter Commission for more than 60 days after the expiration of his or her term. The tenure of any person sitting as a hold-over member on the effective date of this amendment shall terminate no later than 60 days after the effective date of this amendment.

SECTION 7. Amending Section 4.101.1 of the Charter.

Section 4.101.1 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.101.1. PROHIBITION ON BOARD MEMBERS AND COMMISSIONERS SEEKING ELECTIVE OFFICE.

- (a) Any member of an appointive board, commission, or other body established by this Charter, other than a citizen advisory committee, shall immediately forfeit his or her seat on the appointive board, or commission, or body upon filing a declaration of candidacy for any State elective office, any elective office referenced in Section 13.101, or the Bay Area Rapid Transit Board of Directors.
- (b) This Section 4.101.1 shall not apply to members of <u>appointive</u> boards, <u>or</u> commissions, <u>or</u> other bodies who hold elective offices referenced in Section 13.101 of this Charter, including insofar as the elected official serves on another <u>appointive</u> board, <u>or</u> commission, <u>or other body</u> established by this Charter. This Section 4.101.1 also shall not apply to elected members of bodies established by Article XII of this Charter.

SECTION 8. Amending Section 4.102 of the Charter.

Section 4.102 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.102. BOARDS AND COMMISSIONS - POWERS AND DUTIES.

Unless otherwise provided in this Charter, each appointive board, or commission established in this Charter or included in Section 4.100(k) or other unit of government of the executive branch of the City and County shall:

- 1. Formulate, evaluate and approve goals, objectives, plans and programs and set policies consistent with the overall objectives of the City and County, as established by the Mayor and the Board of Supervisors through the adoption of City legislation;
- 2. Develop and keep current an Annual Statement of Purpose outlining its areas of jurisdiction, authorities, purpose and goals, subject to review and approval by the Mayor and the Board of Supervisors;
- 3. After public hearing, approve applicable departmental budgets or any budget modifications or fund transfers requiring the approval of the Board of Supervisors, subject to the Mayor's final authority to initiate, prepare and submit the annual proposed budget on behalf of the executive branch and the Board of Supervisors' authority under Section 9.103;
- 4. Recommend to the Mayor for submission to the Board of Supervisors rates, fees and similar charges with respect to appropriate items coming within their respective jurisdictions;
- 5. Unless otherwise specifically provided, submitrecommend to the Mayor at least three qualified applicants, and if rejected, to make additional nominations in the same manner, for the position of department head under the board or commission's purview, subject to appointment by

the Mayor but in no event shall the Mayor be limited to appointing a person recommended by the board or commission, nor shall the Mayor be compelled to await the recommendations of the board or commission prior to making an appointment;

- 6. Remove a department head; the Mayor may recommend removal of a department head <u>under the board's or commission's purview</u> to the <u>commissionMayor</u>, and it shall be the commission's duty to act on the Mayor's recommendation by removing or retaining the department head within 30 days; failure to act on the Mayor's recommendation shall constitute official misconduct but the Mayor shall have no obligation to act upon the board's or commission's recommendation within any particular time, nor does the Mayor need to await such a recommendation before removing a department head;
- 7. Conduct investigations into any aspect of governmental operations within its jurisdiction through the power of inquiry, and make recommendations to the Mayor or the Board of Supervisors;
- 8. Exercise such other powers and duties as shall be prescribed by the Board of Supervisors; and
- 9. Appoint an executive secretary to manage the affairs and operations of the board or commission.

In furtherance of the discharge of its responsibilities, an appointive board, commission or other unit of government may:

- 10. Hold hearings and take testimony; and
- 11. Retain temporary counsel for specific purposes, subject to the consent of the Mayor and the City Attorney.

Each board or commission, relative to the affairs of its own department, shall deal with administrative matters solely through the department head or his or her designees, and any dictation, suggestion or interference herein prohibited on the part of any member of a board or commission shall constitute official misconduct; provided, however, that nothing herein contained shall restrict the board or commission's powers of hearing and inquiry as provided in this Charter.

SECTION 9. Amending Section 4.105 of the Charter.

Section 4.105 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.105. PLANNING COMMISSION.

GENERAL. The Planning Commission shall consist of seven members nominated and appointed pursuant to this section. Four Five of the members shall be appointed nominated by the Mayor, and three two of the members shall be appointed nominated by the President of the Board of Supervisors. Charter Section 4.101 shall apply to these appointments, with particular emphasis on the geographic diversity of City neighborhoods. Vacancies shall be filled by the appointing officer.

Each nomination of the Mayor and the President of the Board of Supervisors is subject to approval by the Board of Supervisors, and shall be the subject of a public hearing and vote within 60 days. If the Board fails to act on the nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed approved. The appointment shall become effective on the date the Board adopts a motion approving the

nomination or after 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors.

Members may be removed by the appointing officer only pursuant to Section 15.105.

- In order to stagger the terms, three members shall initially serve two-year terms, and four members shall initially service four-year terms. The initial two and four-year terms of office shall be instituted as follows:
- -1. The respective terms of office of members of the Planning Commission who hold office on the first day of July, 2002, shall expire at 12 o'clock noon on that date, and the four members appointed by the Mayor and the three members appointed by the President of the Board of Supervisors shall succeed to said offices at that time.
- 2. The Clerk of the Board of Supervisors shall determine by lot which two of the four Mayoral appointees shall serve an initial two year term, and which one of the three appointees of the President of the Board of Supervisors shall serve an initial two year term. The remaining appointees shall serve four year terms. All subsequent terms shall be four years.
- The Commission shall provide the Mayor with at least three qualified candidates for Director of Planning, selected on the basis of administrative and technical qualifications, with special regard for experience, training and knowledge in the field of City planning.

The Commission may contract with consultants for such services as it may require subject to the fiscal provisions of this Charter.

GENERAL PLAN. The Commission shall periodically recommend to the Board of Supervisors for approval or rejection proposed amendments to the General Plan. If the Board of Supervisors fails to act within 90 days of receipt, the proposed General Plan or amendments shall be deemed approved. The General Plan which will initially consist of the Master Plan in effect immediately prior to the effective date of this Charter shall consist of goals, policies and programs for the future physical development of the City and County that take into consideration social, economic and environmental factors. In developing their recommendations, the Commission shall consult with commissions and elected officials, and shall hold public hearings as part of a comprehensive planning process. The Planning Department, in consultation with other departments and the City Administrator, shall periodically prepare special area, neighborhood and other plans designed to carry out the General Plan, and periodically prepare implementation programs and schedules which link the General Plan to the allocation of local, state and federal resources. The Planning Department may make such other reports and recommendations to the Mayor, Board of Supervisors and other offices and governmental units as it may deem necessary to secure understanding and a systematic effectuation of the General Plan.

In preparing any plans, the Planning Department may include plans for systems and areas within the Bay Region which have a planning relationship with the City and County.

REFERRAL OF CERTAIN MATTERS. The following matters shall, prior to passage by the Board of Supervisors, be submitted for written report by the Planning Department regarding conformity with the General Plan:

- 1. Proposed ordinances and resolutions concerning the acquisition or vacation of property by, or a change in the use or title of property owned by, the City and County;
 - 2. Subdivisions of land within the City and County;

- 3. Projects for the construction or improvement of public buildings or structures within the City and County;
 - 4. Project plans for public housing, or publicly assisted private housing in the City and County;
 - 5. Redevelopment project plans within the City and County; and
 - 6. Such other matters as may be prescribed by ordinance.

The Commission shall disapprove any proposed action referred to it upon a finding that such action does not conform to the General Plan. Such a finding may be reversed by a vote of two-thirds of the Board of Supervisors.

All such reports and recommendations shall be issued in a manner and within a time period to be determined by ordinance.

PERMITS AND LICENSES. All permits and licenses dependent on, or affected by, the City Planning Code administered by the Planning Department shall be approved by the Commission prior to issuance. The Commission may delegate this approval function to the Planning Department. Notwithstanding the foregoing, certificates of appropriateness for work to designated landmarks and historic districts and applications for alterations to significant or contributory buildings or properties in designated conservation districts that have been approved, disapproved, or modified by the Historic Preservation Commission shall not require approval by the Commission prior to issuance.

ENFORCEMENT. The Planning Department shall administer and enforce the City Planning Code.

ZONING AMENDMENTS. The Commission may propose for consideration by the Board of Supervisors ordinances regulating or controlling the height, area, bulk, set-back, location, use or related aspects of any building, structure or land. An ordinance proposed by the Board of Supervisors concerning zoning shall be reviewed by the Commission. Applications for the reclassification of property may be made by interested parties and must be reviewed by the Commission. Notwithstanding the foregoing, designation of a landmark, a significant or contributory building, an historic district, or a conservation district shall be reviewed by the Commission only as provided in Section 4.135.

Notwithstanding the Commission's disapproval of a proposal from the Board of Supervisors or the application of interested parties, the Board of Supervisors may adopt the proposed ordinance; however, in the case of any proposal made by the application of interested parties, any such adoption shall be by a vote of not less than two-thirds of the Board of Supervisors.

No application of interested parties proposing the same or substantially the same ordinance as that disapproved by the Commission or by the Board of Supervisors shall be resubmitted to or reconsidered by the Commission within a period of one year from the effective date of final action upon the earlier application.

ZONING ADMINISTRATOR. The Director of Planning shall appoint a Zoning Administrator from a list of qualified applicants provided pursuant to the Civil Service provisions of the Charter. The Zoning Administrator shall be responsible for the determination of all zoning variances. The administrator shall have the power to grant only those variances that are consistent with the general purpose and the intent of the zoning ordinance, and in accordance with the general and specific rules of the zoning ordinance, subject to such conditions and safeguards as the Zoning

Administrator may impose. The power to grant variances shall be applied only when the plain and literal interpretation and enforcement of the zoning ordinance would result in practical difficulties, unnecessary hardships or where the results would be inconsistent with the general purpose of the zoning ordinance. Decisions of the Zoning Administrator regarding zoning variances may be appealed to the Board of Appeals.

Before any such variance may be granted, there shall appear, and the Zoning Administrator shall specify in his or her findings, the facts in each case which shall establish:

- (a) That there are exceptional or extraordinary circumstances or conditions applying to the property involved or to the intended use of the property that do not apply generally to the property or class of uses in the same district or zone;
- (b) That owning to such exceptional or extraordinary circumstances the literal enforcement of the zoning ordinance would result in practical difficulty or unnecessary hardship not created by or attributable to the applicant or the owner of the property;
- (c) That such variance is necessary for the preservation and enjoyment of a substantial property right of the applicant, possessed by other property in the same zone and vicinity;
- (d) That the granting of the variance will not be materially detrimental to the public welfare or injurious to the property or improvements in such zone or district in which the property is located; and
- (e) That the granting of such variance will be in harmony with the general purpose and intent of the zoning ordinance and will not adversely affect the general plan.

The determination of the Zoning Administrator shall be final except that appeals therefrom may be taken, as hereinafter provided, to the Board of Appeals, exclusively and notwithstanding any other provisions of this Charter, by any person aggrieved or by any office, agency, or department of the City and County. An appeal from a determination of the Zoning Administrator shall be filed with the Board of Appeals within ten days from the date of such determination. Upon making a ruling or determination upon any matter under his or her jurisdiction, the Zoning Administrator shall thereupon furnish a copy thereof to the applicant and to the Director of Planning. No variance granted by the Zoning Administrator shall become effective until ten days thereafter. An appeal shall stay all proceedings in furtherance of the action appealed from.

CONDITIONAL USE. The Commission shall have the power to hear and decide conditional use applications. An appeal may be taken to the Board of Supervisors from a decision of the Commission to grant or deny a conditional use application. The Board of Supervisors may disapprove the decision of the Commission by a vote of not less than two-thirds of the members of the Board.

SECTION 10. Amending Section 4.106 of the Charter.

Section 4.106 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.106. BOARD OF APPEALS.

(a) The Board of Appeals shall consist of five members nominated and appointed pursuant to this section. ThreeFour of the members shall be nominated by the Mayor pursuant to Section 3.100(18), and twoone of the members shall be appointed by the President of the Board of

Supervisors. Charter Section 4.101 shall apply to these appointments. Vacancies shall be filled by the appointing officer.

Each nomination of the Mayor and the President of the Board of Supervisors is subject to approval by the Board of Supervisors, and shall be the subject of a public hearing and vote within 60 days. If the Board fails to act on the nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed approved. The appointment shall become effective on the date the Board adopts a motion approving the nomination or after 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors.

Members may be removed by the appointing officer only pursuant to Section 15.105.

- In order to stagger the terms, three members shall initially serve two year terms, and two members shall initially service four year terms. The initial two and four year terms of office shall be instituted as follows:
- 1. The respective terms of office of members of the Board of Appeals who hold office on the first day of July, 2002, shall expire at 12 o'clock noon on that date, and the three members appointed by the Mayor and the two members appointed by the President of the Board of Supervisors shall succeed to said offices at that time.
- 2. The Clerk of the Board of Supervisors shall determine by lot which two of the three Mayoral appointees shall serve an initial two-year term, and which one of the two appointees of the President of the Board of Supervisors shall serve an initial two-year term. The remaining appointees shall serve four year terms. All subsequent terms shall be four years.

The Board shall appoint and may remove an executive secretary, who shall serve as department head.

- (b) The Board shall hear and determine appeals with respect to any person who has been denied a permit or license, or whose permit or license has been suspended, revoked or withdrawn, or who believes that his or her interest or the public interest will be adversely affected by the grant, denial, suspension or revocation of a license or permit, except for a permit or license under the jurisdiction of the Recreation and Park Commission or Department, or the Port Commission, or a building or demolition permit for a project that has received a permit or license pursuant to a conditional use authorization.
 - (c) The Board of Appeals shall hear and determine appeals:
- 1. Where it is alleged there is error or abuse of discretion in any order, requirement, decision or determination made by the Zoning Administrator in the enforcement of the provisions of any ordinance adopted by the Board of Supervisors creating zoning districts or regulating the use of property in the City and County; or
- 2. From the rulings, decisions and determinations of the Zoning Administrator granting or denying applications for variances from any rule, regulation, restriction or requirement of the zoning or set-back ordinances, or any section thereof. Upon the hearing of such appeals, the Board may affirm, change, or modify the ruling, decision or determination appealed from, or, in lieu thereof, make such other additional determinations as it shall deem proper in the premises, subject to the same limitations as are placed upon the Zoning Administrator by this Charter or by ordinance.

(d) After a hearing and any necessary investigation, the Board may concur in the action of the department involved, or by the affirmative vote of four members (or if a vacancy exists, by a vote of three members) overrule the action of the Department.

Where the Board exercises its authority to modify or overrule the action of a department, the Board shall state in summary its reasons in writing.

SECTION 11. Repealing Section 4.107 of the Charter.

Section 4.107 of the San Francisco Charter is hereby repealed:

SEC. 4.107. HUMAN RIGHTS COMMISSION.

- The Human Rights Commission shall consist of eleven members appointed by the Mayor, pursuant to Section 3.100, for four year terms. Members may be removed by the Mayor.
- The Commission shall:
- 1. Investigate complaints of unlawful discrimination against any person;
- 2. Ensure the civil rights of all persons;
- —3. Ensure that the affirmative action plans of each department of the City and County are current and are being properly implemented; and report on the implementation of such affirmative action plans to the Mayor and Board of Supervisors;
- -4. Promote understanding among the residents of the City and County and work cooperatively with governmental agencies, community group and others to eliminate discrimination and the results of past discrimination by furnishing information, guidance and technical assistance;
- -5. Study, investigate, mediate and make recommendations with respect to the solving of community-wide problems resulting in intergroup tensions and discrimination;
- -6. Implement the provisions of ordinances prohibiting discrimination in all contracts and subsequent subcontracts, franchises, leases, concessions or other agreements for or on behalf of the City and County; and
- -7. Issue such rules and regulations for the conduct of its business, and prepare such ordinances with respect to human rights for consideration by the Board of Supervisors as are necessary to carry out the purposes of this section.
- In performing its duties, the Commission may hold hearings, issue subpoenas to require witnesses to appear and require the production of evidence, administer oaths, take testimony and issue appropriate orders and petitions for court orders in such manner as may be prescribed by law.

SECTION 12. Amending Section 4.108 of the Charter.

Section 4.108 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.108. FIRE COMMISSION.

The Fire Commission shall consist of five members. The first appointment to fill a full term on the Commission following the expiration of terms existing on the effective date of this subsection shall be designated Seat 1. The remaining seats shall be designated Seats 2, 3, 4, and 5, Seats 2, 3, 4, and 5 shall be appointed by the Mayor, pursuant to Section 3.100(18), for four-year terms. Seat 1 shall be appointed by the Board of Supervisors for a four-year term. Members may be removed by the Mayorappointing authority. In addition to any other powers set forth in this Charter, the

Fire Commission is empowered to prescribe and enforce any reasonable rules and regulations that it deems necessary to provide for the efficiency of the Department, provided that the civil service and ethics provisions of this Charter shall control in the event of any conflict with rules adopted under this section.

SECTION 13. Amending Section 4.109 of the Charter.

Section 4.109 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.109. POLICE COMMISSION.

The Police Commission shall consist of seven members appointed pursuant to this section. The Mayor shall nominate appoint four five members to the commission pursuant to Section 3.100(18), at least one of whom shall be a retired judge or an attorney with trial experience. The Rules Committee of the Board of Supervisors, or any successor committee thereto, shall nominate appoint threetwo other members to the commission. Each nomination shall be subject to confirmation by the Board of Supervisors, and the Mayor's nominations shall be the subject of a public hearing and vote within 60 days. If the Board of Supervisors rejects the Mayor's nomination to fill the seat designated for a retired judge or attorney with trial experience, the Mayor shall nominate a different person with such qualifications. If the Board of Supervisors fails to act on a mayoral nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed confirmed. Appointments to fill a vacancy on the commission shall become operative on the date the Board of Supervisors adopts a motion confirming the nomination, or on the 61st day following the date a mayoral nomination is transmitted to the Clerk of the Board of Supervisors if the Board of Supervisors fails to vote on the nomination prior to such date. Confirmations of nominations to fill a vacancy that will be created upon the expiration of a sitting member's term shall become operative upon the expiration of the sitting member's term, or, if the Board of Supervisors fails to act on a mayoral nomination to fill such anticipated vacancy, on the 61st day following the date the nomination was transmitted to the Clerk of the Board of Supervisors or on the expiration of the sitting member's term, whichever occurs later. The terms and tenures of all members sitting on the commission as of the effective date of the amendments to this section approved at the November 2003 election shall terminate at 12 noon on April 30, 2004. To stagger the terms of the seven members thereafter, of the first four members nominated by the Mayor, two members shall serve terms of two years and two members shall serve terms of four years, and of the three members nominated by the Rules Committee, one member shall serve a term of one year, one member shall serve a term of two years, and one member shall serve a term of three years. The Clerk of the Board of Supervisors shall designate such initial terms by lot. All subsequent appointments to the commission shall be for four-year terms.

The tenure of each member shall terminate upon the expiration of the member's term. The Mayor shall transmit a nomination or renomination to the Clerk of the Board of Supervisors no later than 60 days prior to the expiration of the term of a member nominated by the Mayor. For vacancies occurring for reasons other than the expiration of a member's term, within 60 days following the creation of such vacancy, the Mayor shall nominate a member to fill such vacancy if the vacancy is for a seat filled by nomination of the Mayor.

The District Attorney, Sheriff and Public Defender may recommend persons to the Mayor and Board of Supervisors for nomination or appointment to the Police Commission.

The Mayor, with the consent of the Board of Supervisors, may remove a member the Mayor has nominated appointed. The Board of Supervisors may remove a member the Rules Committee it has nominated appointed.

Notwithstanding any other provision of the Charter, the Chief of Police may be removed by the Commission or the Mayor, pursuant to section 3.100(19) acting jointly or separately of each other. In addition to any other powers set forth in this Charter, the Police Commission is empowered to prescribe and enforce any reasonable rules and regulations that it deems necessary to provide for the efficiency of the Department, provided that the civil service and ethics provisions of this Charter shall control in the event of any conflict with rules adopted under this section Notwithstanding any other provision of this Charter, the Police Commission may adopt policies to set the priorities of the Police Department but may not adopt rules, regulations, or policies that impose any requirement or prohibition on the conduct of Police Department employees.

SECTION 14. Repealing Section 4.110 of the Charter.

Section 4.110 of the San Francisco Charter is hereby repealed:

SEC. 4.110. HEALTH COMMISSION.

The Health Commission shall consist of seven members appointed by the Mayor, pursuant to Section 3.100, for four-year terms. The Commission shall have less than a majority of direct care providers. Members may be removed by the Mayor only pursuant to Section 15.105. The Commission shall control the property under its jurisdiction.

The Commission and the Department shall manage and control the City and County hospitals, emergency medical services, and in general provide for the preservation, promotion and protection of the physical and mental health of the inhabitants of the City and County, except where the Charter grants such authority to another officer or department. The Commission and the Department may also determine the nature and character of public nuisances and provide for their abatement.

SECTION 15. Repealing Section 4.111 of the Charter.

Section 4.111 of the San Francisco Charter is hereby repealed:

SEC. 4.111. HUMAN SERVICES COMMISSION.

The Human Services Commission shall consist of five members appointed by the Mayor, pursuant to Section 3.100, for four-year terms. Members may be removed by the Mayor only pursuant to Section 15.105.

SECTION 16. Amending Section 4.112 of the Charter.

Section 4.112 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.112. PUBLIC UTILITIES COMMISSION.

(a) The Public Utilities Commission shall consist of five members. The first appointment to fill a full term on the Commission following the expiration of terms existing on the effective date of this subsection shall be shall be designated Seat 1. The remaining seats shall be designated Seats 2, 3, 4, and 5. Seats 2, 3, 4, and 5 shall be appointed by the Mayor pursuant to Section 3.100(18), subject to confirmation by a majority of the Board of Supervisors. Seat 1 shall be appointed by the

<u>Board of Supervisors.</u> Each of the members shall serve for a term of four years. Members may be removed by the <u>Mayorappointing officer only pursuant to Section 15.105</u>.

- (b) Seat 1 on the Commission shall be a member with experience in environmental policy and an understanding of environmental justice issues. Seat 2 shall be a member with experience in ratepayer or consumer advocacy. Seat 3 shall be a member with experience in project finance. Seat 4 shall be a member with expertise in water systems, power systems, or public utility management, and Seat 5 shall be an at-large member. The Board of Supervisors shall appoint Seat 1; the Mayor shall appoint Seats 2, 3, 4, and 5.
- (c) The respective terms of office of members of the Public Utilities Commission who old office on August 1, 2008 shall expire at noon on that date, and the members appointed pursuant to the amendments to this Section approved at the June 2008 election shall succeed to said office at that time. In order to provide for staggered terms, the members appointed to Seats 2 and 4 shall serve for an initial term of two years from August 1, 2008. The remaining three members appointed to Seats 1, 3, and 5 shall serve for an initial term of four years from August 1, 2008, and thereafter the terms of all members shall be four years.
- —(d) The Commission shall have charge of the construction, management, supervision, maintenance, extension, operation, use and control of all water and energy supplies and utilities of the City as well as the real, personal and financial assets, which are under the Commission's jurisdiction on the operative date of this Charter, or assigned pursuant to Section 4.132.

SECTION 17. Amending Section 4.113 of the Charter.

Section 4.113 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.113. RECREATION AND PARK COMMISSION.

The Recreation and Park Commission shall consist of seven members. The first and third appointments to fill full terms on the Commission following the expiration of terms existing on the effective date of this subsection shall be designated Seats 1 and 3. The remaining seats shall be designated Seats 2, 4, 5, 6, and 7. Seats 2, 4, 5, 6, and 7 shall be appointed by the Mayor, pursuant to Section 3.100(18), for four-year terms. Seats 1 and 3 shall be appointed by the Board of Supervisors for four-year terms. Members may be removed by the Mayor only pursuant to Section 15.105appointing authority.

Pursuant to the policies and directives set by the Commission and under the direction and supervision of the General Manager, the Recreation and Park Department shall manage and direct all parks, playgrounds, recreation centers and all other recreation facilities, avenues and grounds under the Commission's control or placed under its jurisdiction thereafter, unless otherwise specifically provided in this Charter.

The Department shall promote and foster a program providing for organized public recreation of the highest standard.

The Department shall issue permits for the use of all property under the Commission's control, pursuant to the policies established by the Commission.

As directed by the Commission, the Department shall administer the Park, Recreation and Open Space Fund pursuant to Section 16.107 of this Charter.

The Department shall have the power to construct new parks, playgrounds, recreation centers, recreation facilities, squares and grounds, and to erect and maintain buildings and structures on parks, playgrounds, square, avenues and grounds, except as follows:

- 1. No building or structure, except for nurseries, equipment storage facilities and comfort stations, shall be erected, enlarged or expanded in Golden Gate Park or Union Square Park unless such action has been approved by a vote of two-thirds of the Board of Supervisors;
- 2. No park land may be sold or leased for non-recreational purposes, nor shall any structure on park property be built, maintained or used for non-recreational purposes, unless approved by a vote of the electors. However, with permission of the Commission and approval by the-Board of Supervisors, subsurface space under any public park, square or playground may be used for the operation of a public automobile parking station under the authority of the Department of Parking and TraffieMunicipal Transportation Agency, provided that the Commission determines that such a use would not be, in any material respect or degree, detrimental to the original purpose for which a park, square or playground was dedicated or in contravention of the conditions of any grant under which a park, square or playground might have been received. The revenues derived from any such use, less the expenses incurred by the Department of Parking and TraffieMunicipal Transportation Agency in operating these facilities, shall be credited to Recreation and Park Department funds.
- 3. The Commission shall have the power to lease or rent any stadium or recreation field under its jurisdiction for athletic contests, exhibitions and other special events and may permit the lessee to charge an admission fee.

SECTION 18. Amending Section 4.115 of the Charter.

Section 4.115 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.115. AIRPORT COMMISSION.

The Airport Commission shall consist of five members. The first appointment to fill a full term on the Commission following the expiration of terms existing on the effective date of this subsection shall be designated Seat 1. The remaining seats shall be designated Seats 2, 3, 4, and 5, Seats 2, 3, 4, and 5 shall be appointed by the Mayor, pursuant to Section 3.100(18), for four-year terms. Seat 1 shall be appointed by the Board of Supervisors for a four-year term. Members may be removed by the Mayorappointing authority-only pursuant to Section 15.105.

The Commission shall provide the Mayor with at least three qualified candidates for Director of Airports, related on the basis of executive, administrative and technical qualifications.

The Commission shall have charge of the construction, management, supervision, maintenance, extension, operation, use and control of all property, as well as the real, personal and financial assets which are under the Commission's jurisdiction.

Subject to the approval, amendment or rejection of the Board of Supervisors of each issue, the Commission shall have exclusive authority to plan and issue revenue bonds for airport-related purposes.

SECTION 19. Repealing Section 4.117 of the Charter.

Section 4.117 of the San Francisco Charter is hereby repealed:

SEC. 4.117. ENTERTAINMENT COMMISSION.

The San Francisco Entertainment Commission shall consist of seven members nominated and appointed pursuant to this section. The Mayor shall nominate four members to the commission, and the Board of Supervisors shall appoint, by motion, three other members to the commission. Each nomination of the Mayor shall be subject to approval by the Board of Supervisors, and shall be the subject of a public hearing and vote within 60 days. If the Board of Supervises fails to act on a mayoral nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed approved. Appointments to the commission shall become effective on the date the Board of Supervisors adopts a motion approving the nomination or on the 61st day following the date the mayoral nomination was transmitted to the Clerk of the Board of Supervisors if the Board of Supervisors fails to act upon the nomination prior to such date.

Of the four members nominated by the Mayor, the Mayor shall nominate one member to represent the interests of City neighborhood associations or groups, one member to represent the interests of the urban planning community, and one member to represent the interests of the law enforcement community. Of the three members of the commission appointed by the Board of Supervisors, one member shall represent the interests of city neighborhood associations or groups, one member shall represent the interests of entertainment associations or groups, and one member shall represent the interests of the public health community.

To stagger the terms of the members, the initial appointments to the commission shall be as follows: the Mayor shall nominate two members to serve terms of four years, one member to serve a term of three years, and one member to serve a term of two years. Of the three remaining members of the commission, the Board of Supervisors shall appoint one member to serve a term of four years, one member to serve a term of three years, and one member to serve a term of two years. Except for appointments to fill a vacancy, all subsequent appointments shall be for a term of four years.

Members of the commission nominated by the Mayor may be suspended by the Mayor and removed by the Board of Supervisors only as set forth in Section 15.105. Members of the commission appointed directly by the Board of Supervisors may be suspended by a motion of the Board of Supervisors approved by six votes and may be removed by the Board of Supervisors only as set forth in Section 15.105.

SECTION 20. Amending Section 4.118 of the Charter.

Section 4.118 of the San Francisco Charter is hereby amended to read:

SEC. 4.118. COMMISSION DEPARTMENT ON THE ENVIRONMENT.

The Commission on the Environment shall consist of seven members appointed by the Mayor, pursuant to Section 3.100, for four-year terms. Members may be removed by the Mayor.

The Department of the Environment shall regularly produce an assessment of San Francisco's environmental condition. It shall also produce and regularly update plans for the long-term environmental sustainability of San Francisco.

Pursuant to the policies and directives set by the <u>Board of Supervisors or any appointive board or commission designated by the Board of Supervisors pursuant to section 4.100, subsection (e), (f), or (g), of this Charter Commission, and under the supervision and direction of the department</u>

head, the Department shall manage the environmental programs, duties and functions assigned to it pursuant to Section 4.132 or by ordinance.

The Commission Department shall have the authority to review and make recommendations on any policy proposed for adoption by any City agency regarding conformity with the long-term plans for environmental sustainability, except for those regarding building and land use.

The Commission Department may investigate and make recommendations to all City agencies related to operations and functions, such as:

- 1. Solid waste management;
- 2. Recycling;
- 3. Energy conservation;
- 4. Natural resource conservation;
- 5. Environmental inspections;
- 6. Toxics;
- 7. Urban forestry and natural resources;
- 8. Habitat restoration; and
- 9. Hazardous materials.

The Commission Department shall conduct public education and outreach to the community on environmental issues, including, but not limited to each of the categories listed above.

Any references to a "Commission on the Environment" in this Charter shall mean the Department on the Environment.

SECTION 21. Repealing Section 4.119 of the Charter.

Section 4.119 of the San Francisco Charter is hereby repealed:

SEC. 4.119. COMMISSION ON THE STATUS OF WOMEN.

The Commission on the Status of Women shall consist of seven members. Commission members shall be appointed by the Mayor, pursuant to Section 3.100, for four-year terms. Members may be removed by the Mayor only pursuant to Section 15.105. The Commission shall develop and recommend policies and practices for the City and County to reduce the particular impacts on women and girls of problems such as domestic violence, sexual harassment, employment and health care inequity, and homelessness, as well as advocate on behalf of women and girls in such areas. The Commission may be assigned additional duties and functions by ordinance or pursuant to Section 4.132.

SECTION 22. Amending Section 4.120 of the Charter.

Section 4.120 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.120. DISABILITY AND AGING SERVICES COMMISSION.

(a) The Disability and Aging Services Commission shall consist of seven members. <u>Five shall be</u> appointed by the Mayor, pursuant to Section 3.100(18), for four-year terms. <u>Two shall be</u> appointed by the Board of Supervisors for four-year terms. Members may be removed by the

Mayorappointing authority. The Commission shall oversee the Department of Disability and Aging Services, including the functions of the Public Guardian/Administrator, as well as carry out any additional duties and functions assigned to the Commission by ordinance or pursuant to Section 4.132.

- (b) As of January 15, 2020, Seat 1 on the Commission shall be held by a person who is 60 years old or older; Seat 2 shall be held by a person with a disability, as defined under the Americans With Disabilities Act, who is 18 years old or older; and Seat 3 shall be held by a person who served in the United States military and who was discharged or released under conditions other than dishonorable. Seats 4, 5, 6, and 7, shall have no required qualifications in addition to those set forth in Section 4.101. The Mayor shall appoint Seats 1, 3, 5, 6, and 7. The Board of Supervisors shall appoint Seats 2 and 4.
- (c) For the purpose of calculating the terms of particular seats on the Commission, Seats 1, 2, and 3 are hereby designated as the seats with terms ending on January 15, 2020. Notwithstanding Charter Section 4.101.5, members in those seats who do not as of January 15, 2020 hold the qualifications set forth in subsection (b) respectively may no longer serve in those seats.

SECTION 23. Repealing Section 4.121 of the Charter.

Section 4.121 of the San Francisco Charter is hereby repealed:

SEC. 4.121. BUILDING INSPECTION COMMISSION.

The Building Inspection Commission shall consist of seven members nominated and appointed pursuant to this Section 4.121 and with an emphasis on seeking to include members concerned with tenant safety and habitability issues. Four members shall be nominated by the Mayor for a term of two years. Three members shall be nominated by the President of the Board of Supervisors for a term of two years. Two of the four Mayoral appointments shall each have one or more of the following qualifications: be an active, formerly active, or retired structural engineer, architect, or residential builder. One of the three Board President appointments shall have one or more of the following qualifications: be a residential tenant or work or have worked for a non-profit housing organization.

Each nomination of the Mayor and the President of the Board of Supervisors is subject to approval by the Board of Supervisors, and shall be the subject of a public hearing and vote within 60 days. If the Board fails to act on the nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed approved. The appointment shall become effective on the date the Board adopts a motion approving the nomination or after 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors. Members may be removed by the appointing officer only pursuant to Section 15.105. Vacancies occurring in the offices of members, shall be nominated and appointed in accordance with the appointment process specified in this paragraph.

The Building Inspection Commission shall have responsibility for oversight of the Department of Building Inspection, which shall have responsibility for the enforcement, administration, and interpretation of the San Francisco Housing, Building, Mechanical, Electrical, and Plumbing Codes, except where this Charter specifically grants that power to another department.

The Commission shall oversee the inspection and regulation of additions, alterations, and repairs in all buildings and structures covered by the San Francisco Housing, Building, Mechanical, Electrical, and Plumbing Codes. However, nothing in this Section 4.121 shall diminish or alter the

jurisdiction of the Planning Commission or Department over changes of use or occupancy under the Planning Code. The Commission shall ensure the provision of minimum standards to safeguard life or limb, health, property, and the public welfare by regulating and controlling the safe use of such buildings and structures. The Commission shall ensure the vigorous enforcement of City laws mandating the provision of heat and hot water to residential tenants. The Commission shall also ensure the enforcement of local, state, and federal disability access laws. The Commission shall exercise all the powers and duties of boards and commissions set forth in Sections 4.102, 4.103, and 4.104, and may take other actions as prescribed by ordinance. The members of the Commission shall serve without compensation.

The Commission shall adopt rules and regulations consistent with fulfilling its responsibilities under this Charter. The Commission shall also adopt rules and regulations governing Commission meetings and also adopt requirements for notification and mailing for Commission business. The Commission shall hold public hearings on all proposed amendments to the San Francisco Building Code, Electrical Code, Housing Code, Plumbing Code, and Mechanical Code.

The Commission shall constitute the Abatement Appeals Board, and shall assume all powers granted to this entity under this Charter and the San Francisco Building Code. The Commission shall appoint and may remove at its pleasure members of the Board of Examiners, Access Appeals Commission, and Code Advisory Committee, all of which shall have the powers and duties to the extent set forth in the San Francisco Building Code.

The Commission may reverse, affirm, or modify determinations made by the Department of Building Inspection on all permits required for a final certificate of completion. The Commission's jurisdiction under this paragraph, however, shall not extend to permits appealable to the Planning Commission or Board of Appeals. Appeals of decisions within the Commission's jurisdiction must be filed with the Commission within fifteen days of the challenged determination. The Commission's action shall be final.

SECTION 24. Repealing Section 4.122 of the Charter.

Section 4.122 of the San Francisco Charter is hereby repealed:

SEC. 4.122. YOUTH COMMISSION.

There is hereby established a commission to be known as the Youth Commission (hereinafter called "Commission") to advise the Board of Supervisors and Mayor on issues relating to children and youth. The Commission shall operate under the jurisdiction of the Board of Supervisors.

SECTION 25. Repealing Section 4.123 of the Charter.

Section 4.123 of the San Francisco Charter is hereby repealed:

SEC. 4.123. YOUTH COMMISSION MEMBERSHIP; APPOINTMENT; TERMS; MEETINGS; COMPENSATION; DIRECTOR.

(a) Commission Membership. The Commission shall consist of seventeen (17) voting members, each of whom shall be between the ages of 12 and 23 years at the time of appointment. Each member of the Board of Supervisors and the Mayor shall appoint one member to the Commission. The Mayor shall also appoint five (5) members from underrepresented communities to ensure that the Commission represents the diversity of the City. All appointments shall be completed by the sixtieth day after the effective date of this charter amendment and by that date

of each year thereafter. Commission members shall serve at the pleasure of their appointing authorities.

- The Commission shall consist of individuals who have an understanding of the needs of young people in San Francisco, or experience with children and youth programs or youth organizations, or involvement with school or community activities. The members shall represent the diversity of ethnicity, race, gender and sexual orientation of the people of the City and County, and shall be residents of the City and County.
- (b) Term of Office. Members shall serve a term of one year. The first one year term for all members shall begin upon the date the Clerk of the Board of Supervisors certifies that all members of the Commission have been appointed following the adoption of this charter amendment. Future terms of office shall begin on that date of each successive year. Members shall conduct the first meeting of the Commission within thirty days of the appointment of all members.
- In the event a vacancy occurs during the term of office of any voting member, a successor shall be appointed to complete the unexpired term of the office vacated in a manner similar to that which the member was initially appointed.
- —(c) Removal of Members. Any member whom the Commission certifies to have missed three regularly scheduled meetings of the Commission in any six month period without prior authorization of the Commission shall be deemed to have resigned from the Commission effective on the date of the written certification from the Commission.
- (d) Compensation. Members of the Commission shall not be compensated, nor shall they be reimbursed for expenses.
- (e) Meetings. The Commission shall meet at least once a month.
- (f) Minutes of Meetings. The Commission shall prepare and maintain permanent minutes of the actions taken during its meetings, and shall file copies with the Clerk of the Board of Supervisors.
- (g) Bylaws. To aid in the orderly conduct of business, the Commission shall have the authority to create, amend, and repeal its own code of bylaws.

SECTION 26. Repealing Section 4.124 of the Charter.

Section 4.124 of the San Francisco Charter is hereby repealed:

SEC. 4.124. YOUTH COMMISSION PURPOSE AND DUTIES.

The purpose of the Commission is to collect all information relevant to advising the Board of Supervisors and Mayor on the effects of legislative policies, needs, assessments, priorities, programs, and budgets concerning the children and youth of San Francisco. Before the Board of Supervisors takes final action on any matter that primarily affects children and youth of the City and County, the Clerk of the Board of Supervisors shall refer the matter to the Commission for comment and recommendation. The Commission shall provide any response it deems appropriate within 12 days of the date the Board of Supervisors referred the matter to the Commission. After the 12 day period has elapsed, the Board of Supervisors may act on the matter whether or not the Board has received a response. This referral requirement shall not apply to any matter where immediate action by the Board of Supervisors is necessary to protect the public interest. The Commission shall have the following duties and functions:

- (a) Identify the concerns and needs of the children and youth of San Francisco; examine existing social, economic, educational, and recreational programs for children and youth; develop and propose plans that support or improve such programs; and make recommendations thereon to the Mayor and Board of Supervisors.
- (b) Identify the unmet needs of San Francisco's children and youth through personal contact with these young people, school officials, church leaders, and others; and hold public forums in which both youth and adults are encouraged to participate.
- (c) Elicit the interest, support, and mutual cooperation of private groups (such as fraternal orders, service clubs, associations, churches, businesses, and youth organizations) and City-wide neighborhood planning collaborative efforts for children, youth and families that initiate and sponsor recommendations that address the social, economic, educational, and recreational needs of children and youth in San Francisco. Advise the Board of Supervisors and Mayor about how such recommendations could be coordinated in the community to eliminate duplication in cost and effort.
- -(d) Advise about available sources of governmental and private funding for youth programs.
- (e) Submit recommendations to the Mayor and Board of Supervisors about juvenile crime prevention, job opportunities for youth, recreational activities for teenagers, opportunities for effective participation by youth in the governmental process, and changes in City and County regulations that are necessary to improve the social, economic, educational, and recreational advantages of children and youth.
- (f) Respond to requests for comment and recommendation on matters referred to the Commission by officers, departments, agencies, boards, commissions and advisory committees of the City and County.
- (g) Report to the Board of Supervisors the activities, goals, and accomplishments of the Commission by July 1 of each calendar year, effective July 1, 1997.

SECTION 27. Repealing Section 4.125 of the Charter.

Section 4.125 of the San Francisco Charter is hereby repealed:

SEC. 4.125. JURISDICTION.

The Commission shall be under the jurisdiction of the Board of Supervisors; the Commission shall have only those powers created by Sections 4.122 through 4.125 or by ordinance of the Board of Supervisors.

SECTION 28. Repealing Section 4.133 of the Charter.

Section 4.133 of the San Francisco Charter is hereby repealed:

SEC. 4.133. HOMELESSNESS OVERSIGHT COMMISSION.

— (a) There shall be a Homelessness Oversight Commission ("Commission") to oversee the Department of Homelessness and Supportive Housing ("Department"), or any successor agency. The Department shall, to the extent prescribed by ordinance, manage and direct housing, programs, and services for persons experiencing homelessness in the City, including, but not limited to, street outreach, homeless—shelters, transitional housing, homelessness—prevention, and permanent supportive housing.

- (b) The Commission shall consist of seven members, appointed as follows:
- (1) Seats 1, 2, 3, and 4 shall be appointed by the Mayor subject to confirmation by the Board of Supervisors. Each nomination of the Mayor shall be subject to approval by the Board of Supervisors, and shall be the subject of a public hearing and vote within 60 days of the date the Clerk of the Board receives notice of the nomination from the Mayor. If the Board fails to act on the nomination within those 60 days, the nominee shall be deemed approved. The appointment shall become effective on the date the Board adopts a motion approving the nomination or on the 61st day after the Clerk of the Board receives notice of the nomination, whichever is earlier. Seat I shall be held by a person who has personally experienced homelessness. Seat 2 shall be held by a person with significant experience providing services to or engaging in advocacy on behalf of persons experiencing homelessness. Seat 3 shall be held by a person with expertise in mental health service delivery or substance use treatment. Seat 4 shall be held by a person with a record of participation in a merchants' or small business association, or neighborhood association. In addition to the aforementioned qualifications, at least one of the Mayor's appointees shall have experience in budgeting, finance, and auditing.
- (2) Seats 5, 6, and 7 shall be appointed by the Board of Supervisors. Seat 5 shall be held by a person who has personally experienced homelessness. Seat 6 shall be held by a person with significant experience providing services to or engaging in advocacy on behalf of persons experiencing homelessness. Seat 7 shall be held by a person with significant experience working with homeless families with children and/or homeless youth.
- (3) Section 4.101 shall apply to these appointments, with a particular emphasis on diversity in ethnicity, race, age, sex, gender identity, sexual orientation, and types of disabilities.
- (c) Commission members shall serve at the pleasure of their respective appointing authorities and may be removed by their appointing authorities at any time. Vacancies shall be filled by the respective appointing authorities as prescribed in subsections (b)(1) and (2).
- (d) Commissioners shall serve four year terms, beginning at noon on May 1, 2023; provided, however, the term of the initial appointees in Seats 1, 4, and 6 shall be a two-year term, expiring at noon on May 1, 2025.
- (e) The Commission shall elect a Chair, Vice-Chair, and officers for other such positions, if any, that it chooses to create.
- (f) The Commission shall have the following powers and duties:
- (1) With respect to the Department, the Commission shall exercise all of the powers and duties of boards and commissions as set forth in Sections 4.102, 4.103, and 4.104, including but not limited to, approving applicable departmental budgets, formulating annual and long-term goals consistent with the overall objectives of the City and County, establishing departmental performance standards, holding hearings and taking testimony, conducting public education and outreach concerning programs and services for homeless persons in San Francisco, and issues concerning homelessness, and conducting performance audits of the Department to assess the efficiency and effectiveness of the Department's delivery of services to persons experiencing homelessness and persons participating in programs overseen by the Department, and the extent to which the Department has met the annual goals and performance standards established by the Commission.

- (2) Notwithstanding the Commission's authority to review and set policies, the Commission shall not have the authority to approve, disapprove, or modify criteria used to ascertain eligibility or priority for programs and/or services operated or provided by the Department, where such criteria are required as a condition of the receipt of state or federal funding.
- (g) The Mayor and the Board of Supervisors shall make their initial appointments to Seats 1-7, respectively, on the Commission by no later than noon, March 1, 2023. The Commission shall come into existence upon the appointment, and confirmation where required, of four members, or at noon on May 1, 2023, whichever is later. The Commission shall have its inaugural meeting within 30 days of its coming into existence.
- (h) By no later than May 1, 2023, the City shall enact an ordinance that:
- (1) Amends Article XXXI of Chapter 5 of the Administrative Code, to provide that the Commission shall appoint all members of the Local Homeless Coordinating Board ("LHCB") and that the LHCB's sole duties shall be to serve as the Continuum of Care governing body and to advise the Commission on issues relating to the City's participation in the Continuum of Care program. This subsection (h)(1) shall not preclude the City by ordinance from amending said Article XXXI in a manner that is not inconsistent with this subsection or as necessary to comply with federal requirements relating to the Continuum of Care.
- (2) Amends Article XII of Chapter 20 of the Administrative Code, to provide that the Shelter Monitoring Committee shall advise the Commission in lieu of advising the LHCB. This subsection (h)(2) shall not preclude the City by ordinance from amending said Article XII in a manner that is not inconsistent with this subsection.
- (3) Amends Article XLI of Chapter 5 of the Administrative Code and Section 2810 of Article 28 of the Business and Tax Regulations Code, to provide that the Our City, Our Home Oversight Committee ("Oversight Committee") shall advise and make recommendations to the Commission and the Health Commission, in addition to advising and making recommendations to the Mayor and the Board of Supervisors, on administration of the Our City, Our Home Fund ("Fund") and on monies appropriated from the Fund, which monies are subject to the City budget approval process set forth in Article IX of the Charter, and to provide that the needs assessment conducted by the Oversight Committee shall inform the Department's strategic planning process. This subsection (h)(3) shall not preclude the City by ordinance from amending said Article XLI and said Section 2810 in a manner that is not inconsistent with this subsection, Section 2811 of the Business and Tax Regulations Code, and Articles XIIIA and XIIIC of the California Constitution, as may be amended from time to time.
- (i) The references in subsection (h) to the LHCB, Shelter Monitoring Committee, and Oversight Committee do not change their character as bodies created by ordinance. Accordingly, they are not subject to provisions in the Charter or Municipal Code that apply exclusively to bodies enumerated in the Charter or created by the Charter, including but not limited to Charter Sections 4.101.1 and 4.101.5.
- —(j) Within one year of the effective date of the ordinance adopted by the Board of Supervisors in compliance with subsection (h), the City Attorney shall cause subsections (h) (j) of this Section 4.133 to be removed from the Charter.

SECTION 29. Repealing Section 4.134 of the Charter.

Section 4.134 of the San Francisco Charter is hereby repealed:

SEC. 4.134. SMALL BUSINESS COMMISSION.

- (a) There shall be a Small Business Commission to oversee the San Francisco Office of Small Business. The Commission shall consist of seven members, who shall serve at the pleasure of the appointing authority. The Mayor shall appoint four members of the Commission; the Board of Supervisors shall appoint the remaining three members. The Mayor shall designate two of his or her initial appointments to serve for two-year terms; the Board of Supervisors shall designate one of its initial appointments to serve a two-year term. Thereafter, all commissioners shall serve for four year terms.
- (b) At least five of the individuals appointed to the Commission shall be owners, operators, or officers of San Francisco small businesses. One of the individuals appointed to the Commission may be either a current or former owner, operator, or officer of a San Francisco small business. One member of the Commission may be an officer or representative of a neighborhood economic development organization or an expert in small business finance.
- Pursuant to Government Code Section 87103, individuals appointed to the Commission under this Section are intended to represent and further the interest of the particular industries, trades, or professions specified herein. Accordingly, it is found that for purposes of persons who hold such office, the specified industries, trades, or professions are tantamount to and constitute the public generally within the meaning of Government Code Section 87103.
- (c) The Mayor and the Board of Supervisors shall select Commission members who reflect the diversity of neighborhood and small business interests in the City.

SECTION 30. Repealing Section 4.135 of the Charter.

Section 4.135 of the San Francisco Charter is hereby repealed:

SEC. 4.135. HISTORIC PRESERVATION COMMISSION.

- GENERAL. There is hereby created a Historic Preservation Commission, which shall advise the City on historic preservation matters, participate in processes that involve historic or cultural resources, and take such other actions concerning historic preservation as may be prescribed by ordinance. The Historic Preservation Commission shall consist of seven members nominated by the Mayor and subject to approval by a majority of the Board of Supervisors.
- The term and tenure of all members sitting on the Landmarks Preservation Advisory Board, ereated under Article 10 of the Planning Code, as of the effective date of this section shall terminate on December 31, 2008. Of the original appointments to the Historic Preservation Commission, four shall be for a four-year term and three for a two-year term as follows; the odd-numbered seats shall be for four-year terms and the even-numbered seats shall be for two-year terms. After the expiration of the original terms, all appointments shall be for four-year terms, provided however, that a member may holdover until a successor has been nominated by the Mayor and approved by the Board of Supervisors. There shall be no limit on the number of terms a member may serve.
- The original nominations shall be made no later than 31 days after the date of the election creating this section. If the Mayor fails to nominate an original appointment within said period,

the nomination for the original appointment may be made by the President of the Board of Supervisors, subject to the approval of a majority of the Board of Supervisors.

- Within 60 days of the expiration of a term or other vacancy the Mayor shall nominate a qualified person to fill the vacant seat for the term, or the remainder of the term, subject to approval by a majority of the Board of Supervisors who shall hold a public hearing and vote on the nomination within 60 days of the Mayor's transmittal of the nomination to the Clerk of the Board of Supervisors. If the Mayor fails to make such nomination within 60 days, the nomination may be made by the President of the Board of Supervisors, subject to the approval of a majority of the Board of Supervisors. The appointment shall become effective on the date the Board of Supervisors adopts a motion approving the nomination or after 60 days from the date the Mayor transmits the nomination to the Clerk of the Board of Supervisors if the Board of Supervisors fails to act.
- Members may be removed by the appointing officer only pursuant to Section 15.105.
- QUALIFICATIONS. In addition to the specific requirements set forth below, members of the Historic Preservation Commission shall be persons specially qualified by reason of interest, competence, knowledge, training and experience in the historic, architectural, aesthetic, and cultural traditions of the City, interested in the preservation of its historic structures, sites and areas, and residents of the City. Six of the members of the Historic Preservation Commission shall be specifically qualified in the following fields:
- 1. Seats 1 and 2: licensed architects meeting the Secretary of the Interior's Professional Qualifications Standards for historic architecture;
- 2. Seat 3: an architectural historian meeting the Secretary of the Interior's Professional Qualifications Standards for architectural history with specialized training and/or demonstrable experience in North American or Bay Area architectural history;
- -3. Seat 4: an historian meeting the Secretary of the Interior's Professional Qualifications Standards for history with specialized training and/or demonstrable experience in North American or Bay Area history;
- 4. Seat 5: an historic preservation professional or professional in a field such as law, land use, community planning or urban design with specialized training and/or demonstrable experience in historic preservation or historic preservation planning.
- -5. Seat 6 shall be specially qualified in one of the following fields or in one of the fields set forth for Seats 1, 2, or 3;
- a. A professional archeologist meeting the Secretary of the Interior's Professional Qualification Standards for Archeology;
- b. A real estate professional or contractor who has demonstrated a special interest, competence, experience, and knowledge in historic preservation;
- c. A licensed structural engineer with at least four years of experience in seismic and structural engineering principals applied to historic structures; or
- d. A person with training and professional experience with materials conservation.
- Seat 7 shall be an at large seat subject to the minimum qualifications set forth above.

LANDMARK AND HISTORIC DISTRICT DESIGNATIONS. The Historic Preservation Commission shall have the authority to recommend approval, disapproval, or modification of landmark designations and historic district designations under the Planning Code to the Board of Supervisors. The Historic Preservation Commission shall send recommendations regarding landmarks designations to the Board of Supervisors without referral or recommendation of the Planning Commission. The Historic Preservation Commission shall refer recommendations regarding historic district designations to the Planning Commission, which shall have 45 days to review and comment on the proposed designation, which comments, if any, shall be forwarded to the Board of Supervisors together with the Historic Preservation Commission's recommendation. Decisions of the Historic Preservation Commission to disapprove designation of a landmark or historic district shall be final unless appealed to the Board of Supervisors.

CERTIFICATES OF APPROPRIATENESS. The Historic Preservation Commission shall approve, disapprove, or modify certificates of appropriateness for work to designated landmarks or within historic districts. For minor alterations, the Historic Preservation Commission may delegate this function to staff, whose decision may be appealed to the Historic Preservation Commission.

For projects that require multiple planning approvals, the Historic Preservation Commission must review and act on any Certificate of Appropriateness before any other planning approval action. For projects that (1) require a conditional use permit or permit review under Section 309, et seq., of the Planning Code and (2) do not concern an individually landmarked property, the Planning Commission may modify any decision on a Certificate of Appropriateness by a 2/3 vote, provided that the Planning Commission shall apply all applicable historic resources provisions of the Planning Code.

—For projects that are located on vacant lots, the Planning Commission may modify any decision on a Certificate of Appropriateness by a two-thirds vote, provided that the Planning Commission shall apply all applicable historic resources provisions of the Planning Code.

The Historic Preservation Commission or Planning Commission's decision on a Certificate of Appropriateness shall be final unless appealed to the Board of Appeals, which may modify the decision by a 4/5 vote; provided, however, that if the project requires Board of Supervisors approval or is appealed to the Board of Supervisors as a conditional use, the decision shall not be appealable to the Board of Appeals, but rather to the Board of Supervisors, which may modify the decision by a majority vote.

SIGNIFICANT OR CONTRIBUTORY BUILDING AND CONSERVATION DISTRICT DESIGNATIONS IN THE C-3 DISTRICTS. The Historic Preservation Commission shall have the authority to recommend approval, disapproval, or modification of Significant or Contributory building and Conservation District designations under the Planning Code to the Board of Supervisors. The Historic Preservation Commission shall send recommendations regarding Significant or Contributory Buildings to the Board of Supervisors without referral or recommendation of the Planning Commission. The Historic Preservation Commission shall refer recommendations regarding Conservation District designations to the Planning Commission, which shall have 45 days to review and comment on the proposed designation, which comments, if any, shall be forwarded to the Board of Supervisors together with the Historic Preservation Commission to disapprove

designation of a Significant or Contributory building or Conservation District shall be final unless appealed to the Board of Supervisors.

ALTERATION OF SIGNIFICANT OR CONTRIBUTORY BUILDINGS OR BUILDINGS IN CONSERVATION DISTRICTS IN THE C 3 DISTRICTS. The Historic Preservation Commission shall have the authority to determine if a proposed alteration is a Major Alteration or a Minor Alteration. The Historic Preservation Commission shall have the authority to approve, disapprove, or modify applications for permits to alter or demolish designated Significant or Contributory buildings or buildings within Conservation Districts. For Minor Alterations, the Historic Preservation Commission may delegate this function to staff, whose decision may be appealed to the Historic Preservation Commission.

For projects that require multiple planning approvals, the Historic Preservation Commission must review and act on any permit to alter before any other planning approval action. For projects that (1) require a conditional use permit or permit review under Section 309, et seq., of the Planning Code and (2) do not concern a designated Significant (Categories I and II) or Contributory (Category III only) building, the Planning Commission may modify any decision on a permit to alter by a 2/3 vote, provided that the Planning Commission shall apply all applicable historic resources provisions of the Planning Code.

For projects that are located on vacant lots, the Planning Commission may modify any decision on a permit to alter by a two-thirds vote, provided that the Planning Commission shall apply all applicable historic resources provisions of the Planning Code.

The Historic Preservation Commission's or Planning Commission's decision on a permit to alter shall be final unless appealed to the Board of Appeals, which may modify the decision by a 4/5 vote; provided, however, that if the project requires Board of Supervisors approval or is appealed to the Board of Supervisors as a conditional use, the decision shall not be appealable to the Board of Appeals, but rather to the Board of Supervisors, which may modify the decision by a majority vote.

MILLS ACT CONTRACTS. The Historic Preservation Commission shall have the authority to recommend approval, disapproval, or modification of historical property contracts to the Board of Supervisors, without referral or recommendation of the Planning Commission.

PRESERVATION ELEMENT OF THE GENERAL PLAN. The Historic Preservation Commission shall recommend to the Planning Commission a Preservation Element of the General Plan and shall periodically recommend to the Planning Commission proposed amendments to such Preservation Element of the General Plan. Other objectives, policies, and provisions of the General Plan and special area, neighborhood, and other plans designed to carry out the General Plan, and proposed amendments thereto, that are not contained within such Preservation Element but that concern historic preservation shall be referred to the Historic Preservation Commission for its comment and recommendations prior to action by the Planning Commission. When the Planning Commission recommends to the Board of Supervisors for approval or rejection proposed amendments to the General Plan that concern historic preservation, any recommendation or comments of the Historic Preservation Commission on such proposed amendments shall be forwarded to the Board of Supervisors for its information.

REFERRAL OF CERTAIN MATTERS. The following matters shall, prior to passage by the Board of Supervisors, be submitted for written report by the Historic Preservation Commission

regarding effects upon historic or cultural resources: ordinances and resolutions concerning historic preservation issues and historic resources; redevelopment project plans; waterfront land use and project plans; and such other matters as may be prescribed by ordinance. If the Planning Commission is required to take action on the matter, the Historic Preservation Commission shall submit any report to the Planning Commission as well as to the Board of Supervisors; otherwise, the Historic Preservation Commission shall submit any report to the Board of Supervisors.

OTHER DUTIES. For proposed projects that may have an impact on historic or cultural resources, the Historic Preservation Commission shall have the authority to review and comment upon environmental documents under the California Environmental Quality Act and the National Environmental Policy Act. The Historic Preservation Commission shall act as the City's local historic preservation review commission for the purposes of the Certified Local Government Program, may recommend properties for inclusion in the National Register of Historic Places, and may review and comment on federal undertakings where authorized under the National Historic Preservation Act. The Historic Preservation Commission shall review and comment upon any agreements proposed under the National Historic Preservation Act where the City is a signatory prior to any approval action on such agreement. The Historic Preservation Commission shall have the authority to oversee and direct the survey and inventory of historic properties.

Once a quorum of members of the Historic Preservation Commission has been originally appointed and approved, the Historic Preservation Commission shall assume any powers and duties assigned to the Landmarks Preservation Advisory Board until the Municipal Code has been amended to reflect the creation of the Historic Preservation Commission.

BUDGET, FEES, DEPARTMENT HEAD, AND STAFF. The provisions of Charter subsections 4.102(3), 4.102(4), 4.102(5), and 4.102(6) shall not apply to the Historic Preservation Commission. The Historic Preservation Commission may review and make recommendations on the Planning Department budget and on any rates, fees, and similar charges with respect to appropriate items coming within the Historic Preservation Commission's jurisdiction to the department head of the Planning Department or the Planning Commission. The department head of the Planning Department shall assume the powers and duties that would otherwise be executed by an Historic Preservation Commission department head. The Planning Department shall render staff assistance to the Historic Preservation Commission.

SECTION 31. Repealing Section 4.137 of the Charter.

Section 4.137 of the San Francisco Charter is hereby repealed:

SEC. 4.137. SHERIFF'S DEPARTMENT OVERSIGHT.

- (a) Establishment of Oversight Board.
- (1) The Sheriff's Department Oversight Board ("SDOB") is hereby established. The SDOB shall consist of seven members. The Board of Supervisors shall appoint four members (to Seats 1, 2, 3, and 4), and the Mayor shall appoint three members (to Seats 5, 6, and 7). Seat 4 shall be held by a person with experience in labor representation.
- (2) Members shall serve four-year terms, beginning at noon on March 1, 2021; provided, however, the term of the initial appointees to Seats 1, 3, and 5 shall expire at noon on March 1, 2023, whereas the term of the initial appointees to Seats 2, 4, 6, and 7 shall expire at noon on March 1, 2025.

- (3) No person may serve more than three successive terms as a member. No person having served three successive terms may serve as a member until at least four years after the expiration of the third successive term. Service for a part of a term that is more than half the period of the term shall count as a full term; further, this subsection (a)(3) makes no distinction between the two-year terms referenced in subsection (a)(2) and four-year terms.
- (4) Members may be removed from office only for official misconduct under Article XV.
- (5) All members shall complete a training and orientation on custodial law enforcement, constitutional policing, and Sheriff's Department ("SFSD") policies and procedures, within 90 days of assuming office for their first term. The Sheriff or the Sheriff's designee shall prescribe the content of and shall administer the training and orientation regarding SFSD patrol and custodial law enforcement, policies and procedures. SFSD shall develop the training content based on guidelines recommended by the National Association of Civilian Oversight for Law Enforcement ("NACOLE") or successor association, the Bar Association of San Francisco or successor association, and/or the American Civil Liberties Union, and SFSD shall consult with the Department of Police Accountability, Public Defender, and the District Attorney in developing the training content.
- (b) SDOB Powers and Duties. The SDOB shall:
- (1) Appoint, and may remove, the Inspector General in the Sheriff's Department Office of Inspector General ("OIG"), established in subsection (d).
- (2) Evaluate the work of the OIG, and may review the Inspector General's individual work performance.
- (3) Compile, evaluate, and recommend law enforcement custodial and patrol best practices.
- (4) Conduct community outreach and receive community input regarding SFSD operations and jail conditions, by holding public meetings and soliciting input from persons incarcerated in the City and County.
- (5) Prepare and submit a quarterly report to the Sheriff and Board of Supervisors regarding the SDOB evaluations and outreach, and OIG reports submitted to SDOB.
- (6) By March 1 of each year, prepare and present to the Board of Supervisors or a committee designated by the President of the Board, an annual report that includes a summary of SDOB evaluations and outreach, and OIG reports submitted to SDOB, for the prior calendar year.
- (c) In performing its duties, the SDOB may hold hearings, issue subpoenas to witnesses to appear and for the production of evidence, administer oaths, and take testimony.
- (d) Establishment of Office of Inspector General. There is hereby established the Sheriff's Department Office of Inspector General ("OIG"), which shall be a department under the SDOB, and separate from the Sheriff's Department. The OIG shall be headed by the Inspector General, appointed by the SDOB as set forth in subsection (b)(1). The Inspector General shall be exempt from civil service selection, appointment, and removal procedures.
- (e) OIG Powers and Duties. The OIG shall:
- (1) Receive, review, and investigate complaints against SFSD employees and SFSD contractors; provided, however, that the OIG shall refer complaints alleging criminal misconduct

to the District Attorney, and refer complaints alleging violations of ethics laws to the Ethics Commission.

- (2) Investigate the death of any individual in the custody of the SFSD. The OIG shall refer evidence of criminal misconduct regarding any death in custody to the District Attorney. Notwithstanding such a referral, the OIG may continue to investigate a death in custody unless OIG's investigation will interfere with a criminal investigation conducted by the District Attorney, or any law enforcement agency to which the District Attorney may refer the evidence of criminal misconduct.
- (3) Recommend disciplinary action to the Sheriff where, following an investigation pursuant to subsection (e)(1) or (e)(2), the OIG determines that an employee's actions or omissions violated law or SFSD policy; provide notice of and a copy of the recommendation, the reasons for the recommendation, and supporting records, to the extent permitted by State or federal law, to the employee; and make available to the public any records and information regarding OIG's disciplinary recommendations to the extent permitted by State or federal law.
- (4) Develop and recommend to the Sheriff an SFSD use of force policy and a comprehensive internal review process for all use of force and critical incidents.
- (5) Prepare and submit a quarterly report to the Sheriff and the SDOB regarding OIG investigations that includes the number and type of complaints under subsection (e)(1) filed; trend analysis; the outcome of the complaints; any determination that the acts or omissions of an employee or contractor, in connection with the subject matter of a complaint under subsection (e)(1), or a death in custody under subsection (e)(2), violated law or SFSD policy; the OIG's recommendations, if any, for discipline; the outcome of any discipline recommendations; and the OIG's policy recommendations under subsection (e)(4).
- (6) Monitor SFSD operations, including the provision of services to incarcerated individuals, through audits and investigations, to ensure compliance with applicable laws and policies.
- (f) In performing its duties, the OIG may hold hearings, issue subpoenas to witnesses to appear and for the production of evidence, administer oaths, and take testimony. The OIG also may request and the Sheriff shall require the testimony or attendance of any employee of the SFSD.
- (g) Cooperation and Assistance from City Departments. In carrying out their duties, the SDOB and OIG shall receive prompt and full cooperation and assistance from all City departments, officers, and employees, including the Sheriff and SFSD and its employees, which shall, unless prohibited by State or federal law, promptly produce all records and information requested by the SDOB or OIG, including but not limited to (1) personnel and disciplinary records of SFSD employees, (2) SFSD criminal investigative files, (3) health information pertaining to incarcerated individuals; and (4) all records and databases to which the SFSD has access, regardless of whether those records pertain to a particular complaint or incident. The Sheriff also shall, unless prohibited by State or federal law, allow the OIG unrestricted and unescorted access to all facilities, including the jails. The SDOB and OIG shall maintain the confidentiality of any records and information it receives or accesses to the extent required by local, State, or federal law governing such records or information.

In carrying out their duties, the SDOB and OIG shall cooperate and collaborate with organizations that contract with SFSD to provide legal services to incarcerated individuals.

- (h) Budget and Staffing. Subject to the fiscal, budgetary, and civil service provisions of the Charter, the OIG staff shall include no fewer than one investigator for every 100 sworn SFSD employees. No SDOB or OIG staff, including the Inspector General, shall have been employed previously by a law enforcement agency or a labor organization representing law enforcement employees.
- (i) Nothing in this Section 4.137 shall prohibit, limit, or otherwise restrict the Sheriff or the Sheriff's designee from investigating the conduct of an employee or contractor of the SFSD, or taking disciplinary or corrective action permitted by City or State law.
- (j) Nothing in this Section 4.137, including but not limited to subsections (f) and (g), is intended to or shall be interpreted to abrogate, interfere with, or obstruct the independent and constitutionally and statutorily designated duties of the Sheriff, including the Sheriff's duty to investigate citizens' complaints against SFSD personnel and the duty to operate and manage the jails, the California Attorney General's constitutional and statutory responsibility to oversee the Sheriff, or other applicable State law. In carrying out their duties, the SDOB and OIG shall cooperate and coordinate with the Sheriff so that the Sheriff, the SDOB, and the OIG may properly discharge their respective responsibilities.

SECTION 32. Repealing Section 4.139 of the Charter.

Section 4.139 of the San Francisco Charter is hereby repealed:

SEC. 4.139. SANITATION AND STREETS COMMISSION.

- (a) Purpose. There is hereby established a Sanitation and Streets Commission. The Commission shall set policy directives and provide oversight for the Department of Sanitation and Streets.
- (b) Membership and Terms of Office.
- (1) The Commission shall consist of five members, appointed as follows:
- Seats 1 and 2 shall be appointed by the Mayor subject to confirmation by the Board of Supervisors. Each nomination shall be the subject of a public hearing and vote within 60 days. If the Board of Supervisors fails to act on a nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed confirmed. Seat 1 shall be held by a person who is a small business owner. Seat 2 shall be held by a person with experience in project management.
- Seat 3 shall be appointed by the Controller subject to confirmation by the Board of Supervisors. The nomination shall be the subject of a public hearing and vote within 60 days. If the Board of Supervisors fails to act on a nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed confirmed. Seat 3 shall be held by a person who has a background in finance and audits.
- Seats 4 and 5 shall be appointed by the Board of Supervisors. Seat 4 shall be held by a person who has a background in either urban forestry, urban design, or environmental services. Seat 5 shall be held by a person with significant experience in cleaning and maintaining public spaces.
- (2) Members of the Commission shall serve four-year terms; provided, however, the term of the initial appointees in Seats 1 and 4 shall be two years.
- (3) Members may be removed at will by their respective appointing officer.

- (c) Duties. With regard to the Department of Sanitation and Streets, beginning three months after the Transition Date in subsection (d), the Commission shall exercise all the powers and duties of boards and commissions set forth in Sections 4.102, 4.103, and 4.104, and may take other actions as prescribed by ordinance. In addition, the Commission shall:
- (1) review and evaluate data regarding street and sidewalk conditions, including but not limited to data collected by the Department, and annual reports generated by the Controller;
- (2) establish minimum standards of cleanliness for the public right of way, and set baselines for services to be administered by the Department;
- (3) approve all contracts proposed to be entered into by the Department, provided that the Commission may delegate this responsibility to the Director of the Department, or the Director's designee;
- (4) perform an annual cost analysis evaluating whether there are inefficiencies or waste in the Department's administration and operations; and
- (5) perform an annual review on the designation and filling of Department positions, as exempt, temporary, provisional, part-time, seasonal or permanent status, the number of positions that are vacant, and at the Commission's discretion, other data regarding the Department's workforce. This function shall not in any way limit the roles of the Civil Service Commission or the Department of Human Resources under the Charter.

(d) Transition provisions.

- (1) The Commission shall come into existence on the Transition Date, which shall be established by the Board of Supervisors by written motion adopted by a majority vote of its members, provided that the Transition Date shall be no earlier than July 1, 2022. The Board of Supervisors shall vote on a written motion to establish the Transition Date no later than January 1, 2022. If the Board of Supervisors fails to adopt such a motion by January 1, 2022, the Clerk of the Board of Supervisors shall place such a motion on the agenda of a Board of Supervisors meeting at least once every three months thereafter until such time as the Board of Supervisors adopts a motion establishing the Transition Date. The Mayor, Board of Supervisors, and Controller shall make initial appointments to the Commission by no later than three months before the Transition Date. The terms of all five members shall commence at noon on the Transition Date.
- (2) The Commission shall have its inaugural meeting by no later than 30 days after three members of the Commission have assumed office.
- (3) The Director of Public Works or person serving in an acting capacity as Director of Public Works, at the time the Commission comes into existence, shall perform the duties of the Director of the Department of Sanitation and Streets in an acting capacity until the Commission appoints a new Director in accordance with the Charter provisions governing appointment of a department head serving under a commission.

SECTION 33. Amending Section 4.140 of the Charter.

Section 4.140 of the San Francisco Charter is hereby amended to read as follows:

SEC. 4.140. DEPARTMENT OF PUBLIC WORKS.

(a) Responsibilities of Department. There shall be a Department of Public Works (the "Department"). On January 1, 2023, the Department shall assume the responsibilities of the

Department of Sanitation and Streets as they existed on December 31, 2022, and shall retain the existing responsibilities of the Department of Public Works. The Department shall be headed by a Director of Public Works appointed by the Mayor as provided in Sections 3.100(19) and 4.102(5).

Except as otherwise provided in the Charter or pursuant to Section 4.132, in addition to any other duties assigned by ordinance, the Department shall have the following duties: the design, building, repair, and improvement of the City's infrastructure, including City-owned buildings and facilities and the public right of way; maintenance of the public right of way, including street sweeping, and litter abatement; the provision and maintenance of City trash receptacles and removal of illegal dumping and graffiti in the public right of way; and planting and maintenance of street trees pursuant to Section 16.129.

- (b) Nothing in this Section 4.140 shall relieve property owners of their legal responsibilities set by City or State law, including as those laws may be amended in the future.
- (c) Transition.
- (1) Notwithstanding subsection (a), the Director of Public Works or person serving in an acting capacity as Director of Public Works on December 31, 2022, shall continue to serve in that capacity beginning on January 1, 2023. If at that time there is a person in an acting capacity serving as the Director of Public Works, or if at any time the position of Director of Public Works is vacant for any reason, the position shall be filled in accordance with the Charter provisions governing appointment of a department head. This subsection (c)(1) does not modify the powers vested in the Public Works Commission to remove the Director of Public Works in accordance with Section 4.102(6).
- (2) By no later than June 30, 2023, the Director of Public Works shall submit to the Board of Supervisors a proposed ordinance amending the Municipal Code to conform to Sections 4.139, 4.140, and 4.141 and the repeal of Section 4.138.

SECTION 34. Repealing Section 4.141 of the Charter.

Section 4.141 of the San Francisco Charter is hereby repealed:

SEC. 4.141. PUBLIC WORKS COMMISSION.

- (a) Purpose. There is hereby established a Public Works Commission. The Commission shall set policy directives and provide oversight for the Department of Public Works.
- (b) Membership and Terms of Office.
- (1) The Commission shall consist of five members, appointed as follows:
- Seats 1 and 5 shall be appointed by the Board of Supervisors. Seat 1 shall be held by a registered professional engineer licensed in the State of California, with a background in civil, mechanical, or environmental engineering, and Seat 5 shall be an at large position.
- Seats 2 and 4 shall be appointed by the Mayor subject to confirmation by the Board of Supervisors. Each nomination shall be the subject of a public hearing and vote within 60 days. If the Board of Supervisors fails to act on a nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed confirmed. Seat 2 shall be held by a registered architect licensed in the State of California, and Seat 4 shall be an at large position.

- Seat 3 shall be held by a person with a background in finance with at least 5 years in auditing experience, appointed by the Controller subject to confirmation by the Board of Supervisors. The nomination shall be the subject of a public hearing and vote within 60 days. If the Board of Supervisors fails to act on a nomination within 60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the nominee shall be deemed confirmed.
- (2) Members of the Commission shall serve four-year terms; provided, however, the term of the initial appointees in Seats 1, 3, and 5 shall be two years.
- (3) Commissioners may be removed from office at will by their respective appointing authority.
- (c) Powers and Duties.
- (1) With regard to the Department of Public Works, beginning on September 1, 2022, the Commission shall exercise all the powers and duties of boards and commissions set forth in Sections 4.102, 4.103, and 4.104, and may take other actions as prescribed by ordinance.
- (2) The Commission shall oversee the Department's performance, including evaluation of data collected by the Department, the Controller, and other City agencies.
- (3) The Commission shall approve all contracts proposed to be entered into by the Department, provided that the Commission may delegate this responsibility to the Director of Public Works, or the Director's designee.
- (4) The Commission shall require the Director of Public Works, or the Director's designee, to provide the Commission with proof of adequate performance of any contract entered into by the Department for public works involving the City's infrastructure or public right of way, based on written documentation including documentation that the building official has issued a building or site permit and a final certificate of occupancy.
- (5) The Commission shall perform an annual review on the designation and filling of Department positions, as exempt, temporary, provisional, part time, seasonal or permanent status, the number of positions that are vacant, and at the Commission's discretion, other data regarding the Department's workforce. This function shall not in any way limit the roles of the Civil Service Commission or the Department of Human Resources under the Charter.

(d) Transition provisions.

- (1) The Mayor, Board of Supervisors, and Controller shall make initial appointments to the Commission by no later than the Appointment Deadline, which shall be either noon on June 1, 2022, or an earlier date established by the Board of Supervisors by written motion adopted no later than January 1, 2022 by a majority vote of its members. The Commission shall come into existence either at noon on the 31st day after the Appointment Deadline, or at noon on the date that three members of the Commission have assumed office, whichever is later. The terms of all five members shall commence at noon on the 31st day after the Appointment Deadline, regardless of when the Commission comes into existence.
- (2) The Commission shall have its inaugural meeting by no later than three months after the terms of the initial members begin.
- (3) The Director of Public Works at the time the Commission comes into existence shall remain in that position unless removed from it in accordance with the Charter provisions governing

removal of a department head serving under a commission. If a person is serving in an acting capacity as Director at the time the Commission comes into existence, the preceding sentence applies, except that the position shall also be considered vacant for purposes of the next sentence. If the position of Director is vacant for any reason, including removal of the incumbent Director, the position shall be filled in accordance with the Charter provisions governing appointment of a department head serving under a commission. In that event, a person removed from the position under the first sentence of this subsection may be considered for appointment to the position.

SECTION 35. Amending Section 5.102 of the Charter.

Section 5.102 of the San Francisco Charter is hereby amended to read as follows:

SEC. 5.102. CITY MUSEUMS.

When the term "museums" is used in this Article, unless otherwise specified, it refers to both the Asian Art Museum of San Francisco and The Fine Arts Museums of San Francisco.

Trustees and commissioners of the museums are exempt from the requirement of Section 4.101(2b) of this Charter, except that at least a majority of The Fine Arts Museum Board of Trustees shall be residents of the City and County. Members shall serve for three-year terms, and may be removed by the Mayor-only pursuant to Section 15.105. Members shall serve without compensation.

The governing boards of the museums shall adopt by-laws providing for the conduct of their affairs, including the appointment of an executive committee which shall have authority to act in such matters as are specified by the governing board.

The governing boards of the museums shall appoint and may remove a director and such other executive and administrative positions as may be necessary. Appointees to such positions need not be residents of the City and County. Notwithstanding any other provision of this Charter, the governing boards may accept and utilize contributions to supplement or pay for the salaries and benefits of these appointees in order to establish competitive compensation, provided that only compensation established pursuant to the salary provisions of this Charter shall be considered for Retirement System purposes.

The governing boards of the museums may insure any loaned exhibit and agree to indemnification and binding arbitration provisions necessary to insuring exhibitions without action of the Board of Supervisors so long as such agreement entails no expense to the City and County beyond ordinary insurance expense. The Recreation and Park Department shall maintain and care for the grounds of the Museums.

SECTION 36. Amending Section 5.103 of the Charter.

Section 5.103 of the San Francisco Charter is hereby amended to read as follows:

SEC. 5.103. ARTS COMMISSION DEPARTMENT.

The Arts Commission shall consist of fifteen members appointed by the Mayor, pursuant to Section 3.100, for four year terms. Eleven members shall be practicing arts professionals including two architects, a landscape architect, and representatives of the performing, visual, literary and media arts; and four members shall be lay members. The President of the Planning Commission, or a member of the Commission designated by the President, shall serve ex officio. Members may be removed by the Mayor.

The <u>Mayor Commission</u> shall appoint and may remove a director of the <u>Arts Department</u>. The <u>Department Commission</u> shall encourage artistic awareness, participation and expression; education in the arts; assist independent local groups with the development of their own programs; promote the employment of artists and those skilled in crafts, in the public and private sectors; provide liaison with state and federal agencies to ensure increased funding for the arts from these agencies as well as represent arts issues and policy in the respective governmental bodies; promote the continued availability of living and working space for artists within the City and County; and enlist the aid of all City and County governmental units in the task of ensuring the fullest expression of artistic potential by and among the residents of San Francisco.

In furtherance of the foregoing the Arts Commission Department shall:

- 1. Approve the designs for all public structures, any private structure which extends over or upon any public property and any yards, courts, set-backs or usable open spaces which are an integral part of any such structures;
- 2. Approve the design and location of all works of art before they are acquired, transferred or sold by the City and County, or are placed upon or removed from City and County property, or are altered in any way; maintain and keep an inventory of works of art owned by the City and County; and maintain the works of art owned by the City and County;
- 3. Promote a neighborhood arts program to encourage and support an active interest in the arts on a local and neighborhood level, assure that the City and County-owned community cultural centers remain open, accessible and vital contributors to the cultural life of the City and County, establish liaison between community groups and develop support for neighborhood artists and arts organizations; and
- 4. Supervise and control the expenditure of all appropriations made by the Board of Supervisors for the advancement of the visual, performing or literary arts.

Nothing in this section shall be construed to limit or abridge the powers or exclusive jurisdiction of the charitable trust departments or the California Academy of Sciences or the Library DepartmentCommission over their activities; the land and buildings set aside for their use; or over the other assets entrusted to their care.

References in this Charter to an "Arts Commission" shall mean the Arts Department.

SECTION 37. Amending Section 5.106 of the Charter.

Section 5.106 of the San Francisco Charter is hereby amended to read as follows:

SEC. 5.106. WAR MEMORIAL AND PERFORMING ARTS CENTER.

The governing board of the War Memorial and Performing Arts Center shall consist of eleven trustees appointed by the Mayor, pursuant to Section 3.100, for four-year terms. In making appointments the Mayor shall give due consideration to veterans and others who have a special interest in the purposes for which the Center exists. Members may be removed by the Mayor-only pursuant to Section 15.105.

The governing board shall appoint and may remove a director.

SECTION 38. Repealing Section 7.102 of the Charter.

Section 7.102 of the San Francisco Charter is hereby repealed:

SEC. 7.102. JUVENILE PROBATION.

- The Juvenile Probation Commission shall consist of seven members who shall be appointed by the Mayor, pursuant to Section 3.100, for staggered four year terms. Two of the members shall be appointed from lists of eligibles submitted to the Mayor by the Superior Court. The Juvenile Probation Department shall be a part of the executive branch.
- Members may be removed by the Mayor only pursuant to Section 15.105.
- Any member may serve concurrently as a member of the Juvenile Justice Commission created by state law and as a member of the Juvenile Probation Commission herein created.
- The Chief Juvenile Probation Officer, assistants and deputies shall have the powers and duties conferred upon such Chief Juvenile Probation Officers, assistants and deputies by state law; and they shall perform all of the duties prescribed by such laws, and such additional duties as may be prescribed by ordinances of the Board of Supervisors.

SECTION 39. Amending Section 8.102 of the Charter.

Section 8.102 of the San Francisco Charter is hereby amended to read as follows:

SEC. 8.102. PUBLIC LIBRARIES.

Libraries including the Library Commission and the Library Department shall be a part of the executive branch.

The Commission shall consist of seven members appointed by the Mayor, pursuant to Section 3.100, for four year terms. Members may be removed by the Mayor. All references to a "Library Commission" in this Charter shall refer to the Library Department or any appointive board or commission designated by the Board of Supervisors pursuant to section 4.100, subsection (e), (f), or (g), of this Charter.

SECTION 40. Amending Section 8A.101 of the Charter.

Section 8A.101 of the San Francisco Charter is hereby amended to read as follows:

SEC. 8A.101. MUNICIPAL TRANSPORTATION AGENCY.

- (a) There shall be a Municipal Transportation Agency. The Agency shall include a Board of Directors and a Director of Transportation. The Agency shall include the Municipal Railway and the former Department of Parking and Traffic, as well as any other departments, bureaus or operating divisions hereafter created or placed under the Agency. There shall also be a Citizens Advisory Committee to assist the Agency.
- (b) The Board of Supervisors shall have the power, by ordinance, to abolish the Taxi Commission created in Section 4.133, and to transfer the powers and duties of that commission to the Agency under the direction of the Director of Transportation or his or her designee. In order to fully integrate taxi-related functions into the Agency should such a transfer occur, the Agency shall have the same exclusive authority over taxi-related functions and taxi-related fares, fees, charges, budgets, and personnel that it has over the Municipal Railway and parking and traffic fares, fees, charges, budgets, and personnel. Once adopted, Agency regulations shall thereafter supercede all

previously-adopted ordinances governing motor vehicles for hire that conflict with or duplicate such regulations.

- (c) Any transfer of functions occurring as a result of the above provisions shall not adversely affect the status, position, compensation, or pension or retirement rights and privileges of any civil service employees who engaged in the performance of a function or duty transferred to another office, agency, or department pursuant to this measure.
- (d) Except as expressly provided in this Article, the Agency shall comply with all of the restrictions and requirements imposed by the ordinances of general application of the City and County, including ordinances prohibiting discrimination of any kind in employment and contracting, such as Administrative Code Chapters 12B et seq., as amended from time to time. The Agency shall be solely responsible for the administration and enforcement of such requirements.
- (e) The Agency may contract with existing City and County departments to carry out any of its powers and duties. Any such contract shall establish performance standards for the department providing the services to the Agency, including measurable standards for the quality, timeliness, and cost of the services provided. All City and County departments must give the highest priority to the delivery of such services to the Agency.
- (f) The Agency may not exercise any powers and duties of the Controller or the City Attorney and shall contract with the Controller and the City Attorney for the exercise of such powers and duties.

SECTION 41. Amending Section 8A.102 of the Charter.

Section 8A.102 of the San Francisco Charter is hereby amended to read as follows:

SEC. 8A.102. GOVERNANCE AND DUTIES.

(a) The Agency shall be governed by a board of seven directors. The first and third appointments to fill full terms on the Board of Directors following the expiration of terms existing on the effective date of this subsection shall be designated Seats 1 and 3. The remaining seats shall be designated Seats 2, 4, 5, 6, and 7. Seats 2, 4, 5, 6, and 7 shall be appointed by the Mayor pursuant to Section 3.100(18) and confirmed after public hearing by the Board of Supervisors. Seats 1 and 3 shall be appointed by the Board of Supervisors. All initial appointments must be made by the Mayor and submitted to the Board of Supervisors for confirmation no later than February 1, 2000. The Board of Supervisors shall act on those initial appointments no later than March, 1, 2000 or those appointments shall be deemed confirmed.

At least four of the directors must be regular riders of the Municipal Railway, and must continue to be regular riders during their terms. The directors must possess significant knowledge of, or professional experience in, one or more of the fields of government, finance, or labor relations. At least two of the directors must possess significant knowledge of, or professional experience in, the field of public transportation. During their terms, all directors shall be required to ride the Municipal Railway on the average once a week.

Directors shall serve four-year terms, provided, however, that two of the initial appointees shall serve for terms ending March 1, 2004, two for terms ending March 1, 2003, two for terms ending March 1, 2002, and one for a term ending March 1, 2001. Initial terms shall be designated by the

Mayor. No person may serve more than three terms as a director. A director may be removed only for cause pursuant to Article XV. The directors shall annually elect a chair. The chair shall serve as chair at the pleasure of the directors. Directors shall receive reasonable compensation for attending meetings of the Agency which shall not exceed the average of the two highest compensations paid to the members of any board or commission with authority over a transit system in the nine Bay Area counties.

(b) The Agency shall:

- 1. Have exclusive authority over the acquisition, construction, management, supervision, maintenance, extension, operation, use, and control of all property, as well as the real, personal, and financial assets of the Agency; and have exclusive authority over contracting, leasing, and purchasing by the Agency, provided that any Agency contract for outside services shall be subject to Charter Sections 10.104(12) and 10.104(15) and that the Agency may not transfer ownership of any of the real property of the City and County without approval from the Board of Directors and the Board of Supervisors;
- 2. Have exclusive authority to enter into such arrangements and agreements for the joint, coordinated, or common use with any other public entity owning or having jurisdiction over rights-of-way, tracks, structures, subways, tunnels, stations, terminals, depots, maintenance facilities, and transit electrical power facilities;
- 3. Have exclusive authority to make such arrangements as it deems proper to provide for the exchange of transfer privileges, and through-ticketing arrangements, and such arrangements shall not constitute a fare change subject to the requirements of Sections 8A.106 and 8A.108;
- 4. Notwithstanding any restrictions on contracting authority set forth in the Administrative Code, have exclusive authority to enter into agreements for the distribution of transit fare media and media for the use of parking meters or other individual parking services;
- 5. Have exclusive authority to arrange with other transit agencies for bulk fare purchases, provided that if passenger fares increase as a result of such purchases, the increase shall be subject to review by the Board of Supervisors pursuant to Sections 8A.106 and 8A.108;
- 6. Notwithstanding Section 2.109, and except as provided in Sections 8A.106 and 8A.108, have exclusive authority to fix the fares charged by the Municipal Railway, rates for off-street and on-street parking, and all other, rates, fees, fines, penalties and charges for services provided or functions performed by the Agency;
- 7. Notwithstanding any provision of the San Francisco Municipal Code (except requirements administered by the Department of Public Works governing excavation, street design and official grade) have exclusive authority to adopt regulations that control the flow and direction of motor vehicle, bicycle and pedestrian traffic, including regulations that limit the use of certain streets or traffic lanes to categories of vehicles and that limit the speed of traffic; and to design, select, locate, install, operate, maintain and remove all official traffic control devices, signs, roadway features and pavement markings that control the flow of traffic with respect to streets and highways within City jurisdiction, provided that:
- (i) Notwithstanding the authority established in subsection 7, the Board of Supervisors may by ordinance establish procedures by which the public may seek Board of Supervisors review of any Agency decision with regard to the installation or removal of a stop sign or the creation or elimination of a bicycle lane. In any such review, the Agency's decision shall stand unless the

Board of Supervisors reverses the decision of the Agency not later than 60 days after submission of a request to the Board of Supervisors.

- (ii) Nothing in this subsection 7 shall modify the authority of ISCOTT, or any successor body, over the temporary use or occupancy of public streets, or the authority of the Board of Supervisors to hear appeals regarding the temporary use or occupancy of public streets, however nothing in this subsection shall be construed to prohibit the Board of Supervisors from dissolving or restructuring the ISCOTT as it deems appropriate.
- (iii) Nothing in subsection 7 shall modify the power of the Board of Supervisors to establish civil offenses, infractions and misdemeanors.
- (iv) Notwithstanding the authority established in subsection 7, to the extent state law contemplates that Agency action authorized by subsection 7 be effectuated by ordinance, such action shall be effectuated by resolution of the Board of Directors and shall be subject to referendum in accordance with Article 14, and, if a referendum petition contains the requisite number of signatures, the Board of Supervisors shall have the power to reconsider or repeal the action as provided in Article 14.
- 8. Have exclusive authority to adopt regulations limiting parking, stopping, standing or loading as provided by state law and to establish parking privileges and locations subject to such privileges for categories of people or vehicles as provided by state law; to establish parking meter zones, to set parking rates, and to select, install, locate and maintain systems and equipment for payment of parking fees, provided that:
- (i) Notwithstanding the authority established in subsection 8, the Board of Supervisors may by ordinance establish procedures by which the public may seek Board of Supervisors review of any Agency decision with regard to the creation or elimination of any preferential parking zone, the creation or elimination of any parking meter zone, the adoption of any limitation on the time period for which a vehicle may be parked, or reservation of any parking space for persons with a disability that qualifies for parking privileges under state law. In any review of a decision of the Agency pursuant to this section, the Agency's decision shall stand unless the Board of Supervisors reverses the decision of the Agency not later than 60 days after submission of a request to the Board of Supervisors.
- (ii) Nothing in subsection 8 shall modify the power of the Board of Supervisors to establish civil offenses, infractions and misdemeanors.
- (iii) Notwithstanding the authority established in subsection 8, to the extent state law contemplates that any Agency action authorized by subsection 8 be effectuated by ordinance, such action shall be effectuated by resolution of the Board of Directors and, if a referendum petition contains the requisite number of signatures, shall be subject to referendum in accordance with Article 14, and the Board of Supervisors shall have the power to reconsider or repeal the action as provided in Article 14.
- 9. Have exclusive authority to establish policies regarding and procure goods and services for the enforcement of regulations limiting parking, stopping, standing or loading and the collection of parking-related revenues and, along with the Police Department, have authority to enforce parking, stopping, standing or loading regulations;
- 10. Be responsible for chairing the Interdepartmental Staff Committee on Traffic and Transportation (ISCOTT) or any successor body, however nothing in this subsection shall be

construed to prohibit the Board of Supervisors from dissolving or restructuring the ISCOTT as it deems appropriate;

- 11. Be responsible for cooperating with and assisting the Police Department in the promotion of traffic safety; studying and responding to complaints related to street design, traffic control devices, roadway features and pavement markings; collecting compiling and analyzing traffic data and traffic accident data and planning improvements to improve the safety of the City's roadways; and conducting traffic research and planning;
- 12. Have exclusive authority to apply for, accept, and expend state, federal, or other public or private grant funds for Agency purposes;
- 13. To the maximum extent permitted by law, with the concurrence of the Board of Supervisors, and notwithstanding the requirements and limitations of Sections 9.107, 9.108, and 9.109, have authority without further voter approval to incur debt for Agency purposes and to issue or cause to be issued bonds, notes, certificates of indebtedness, commercial paper, financing leases, certificates of participation or any other debt instruments. Upon recommendation from the Board of Directors, the Board of Supervisors may authorize the Agency to incur on behalf of the City such debt or other obligations provided: 1) the Controller first certifies that sufficient unencumbered balances are expected to be available in the proper fund to meet all payments under such obligations as they become due; and 2) any debt obligation, if secured, is secured by revenues or assets under the jurisdiction of the Agency.
- 14. Have the authority to conduct investigations into any matter within its jurisdiction through the power of inquiry, including the power to hold public hearings and take testimony, and to take such action as may be necessary to act upon its findings; and
- 15. Exercise such other powers and duties as shall be prescribed by ordinance of the Board of Supervisors.
 - (c) The Agency's Board of Directors shall:
- 1. Appoint a Director of Transportation, who shall serve at the pleasure of the Board. The Director of Transportation shall be employed pursuant to an individual contract. His or her compensation shall be comparable to the compensation of the chief executive officers of the public transportation systems in the United States which the Board of Directors, after an independent survey, determine most closely resemble the Agency in size, mission, and complexity. In addition, the Board of Directors shall provide an incentive compensation plan consistent with the requirements of Section 8A.104(k) under which a portion of the Director's compensation is based on achievement of service standards adopted by the Board of Directors.
- 2. Appoint an executive secretary who shall be responsible for administering the affairs of the Board of Directors and who shall serve at the pleasure of the Board.
- 23. In addition to any training that may be required by City, State or federal law, attend a minimum of four hours of training in each calendar year, provided by the City Attorney and the Controller regarding the legal and financial responsibilities of the Board and the Agency.
- (d) The Director of Transportation shall appoint all subordinate personnel of the Agency, including deputy directors. The deputy directors shall serve at the pleasure of the Director of Transportation.

- (e) Upon recommendation of the City Attorney and the approval of the Board of Directors, the City Attorney may compromise, settle, or dismiss any litigation, legal proceedings, claims, demands or grievances which may be pending for or on behalf of, or against the Agency relative to any matter or property solely under the Agency's jurisdiction. Unlitigated claims or demands against the Agency shall be handled as set forth in Charter Section 6.102. Any payment pursuant to the compromise, settlement, or dismissal of such litigation, legal proceedings, claims, demands, or grievances, unless otherwise specified by the Board of Supervisors, shall be made from the Municipal Transportation Fund.
- (f) The Agency's Board of Directors, and its individual members, shall deal with administrative matters solely through the Director of Transportation or his or her designees. Any dictation, suggestion, or interference by a director in the administrative affairs of the Agency, other than through the Director of Transportation or his or her designees, shall constitute official misconduct; provided, however, that nothing herein contained shall restrict the Board of Directors' powers of hearing and inquiry as provided in this Section.
- (g) Notwithstanding any provision of Chapter 6 or 21 of the Administrative Code establishing any threshold amount for exercise of executive authority to execute contracts, or any successor provision of the San Francisco Municipal Code, the Agency's Board of Directors may adopt threshold amounts under which the Director of Transportation and his or her designees may approve contracts.
- (h) Except provided in this Article, the Agency shall be subject to the provisions of this Charter applicable to boards, commissions, and departments of the City and County, including Sections 2.114, 3.105, 4.101, 4.103, 4.104, 4.113, 6.102, 9.118, 16.100, and A8.346. Sections 4.102, 4.126, and 4.132 shall not be applicable to the Agency.
- (i) The Mayor shall appoint a Director of Transportation, pursuant to section 3.100(19), who shall serve at the pleasure of the Mayor. The Director of Transportation shall be employed pursuant to an individual contract. His or her compensation shall be comparable to the compensation of the chief executive officers of the public transportation systems in the United States which the Board of Directors, after an independent survey, determine most closely resemble the Agency in size, mission, and complexity. In addition, the Board of Directors shall provide an incentive compensation plan consistent with the requirements of Section 8A.104(k) under which a portion of the Director's compensation is based on achievement of service standards adopted by the Board of Directors.

SECTION 42. Amending Section 8A.106 of the Charter.

Section 8A.106 of the San Francisco Charter is hereby amended to read as follows: SEC. 8A.106. BUDGET.

The Agency shall be subject to the provisions of Article IX of this Charter except:

(a) No later than May 1 of each even-numbered year, after professional review, and public hearing and after receiving the recommendations of the Citizens' Advisory Council, the Agency shall submit its proposed budget with annual appropriation detail in a form approved by the Controller for each of the next two fiscal years to the Mayor and the Board of Supervisors for their review and consideration. The Agency shall propose a budget that is balanced without the need for additional funds over the Base Amount, but may include fare increases and decreases, and reductions or abandonment of service. The Mayor shall submit the budget to the Board of

Supervisors, without change. Should the Agency request additional general fund support over the Base Amount, it shall submit an augmentation request for those funds in the standard budget process and subject to normal budgetary review and amendment under the general provisions of Article IX.

- (b) At the time the budget is adopted, the Agency shall certify that the budget is adequate in all respects to make substantial progress towards meeting the performance standards established pursuant to Section 8A.103 for the fiscal year covered by the budget.
- (c) No later than August 1, the Board of Supervisors may allow the Agency's budget to take effect without any action on its part or it may reject but not modify the Agency's budget by a seven-elevenths' vote. Any fare change, route abandonment, or revenue measure proposed in the budget shall be considered accepted unless rejected by a seven-elevenths' vote on the entire budget. Should the Board reject the budget, it shall make additional interim appropriations to the Agency from the Municipal Transportation Fund sufficient to permit the Agency to maintain all operations through the extended interim period until a budget is adopted. Any request for appropriation of General Fund revenues in excess of the Base Amount shall be approved, modified, or rejected under the general provisions of Article IX.
- (d) No later than May 1 of each odd-numbered year, the Agency shall submit any budget amendment that may be required to increase appropriations over those approved in the two year budget or as may be required by law, provided that such budget amendment shall establish a detailed plan with appropriation detail only for those anticipated revenues and expenditures exceeding those approved in the two year budget or as otherwise required by law. The Agency may submit to the Board of Supervisors such additional budget amendments or modifications during the term of the budget, including but not limited to amendments reflecting fare changes, route abandonments and revenue measures, as may be required in the discretion of the Agency. The Board of Supervisors may allow any budget amendment to take effect without any action on its part or it may reject but not modify the budget amendment by a seven-elevenths' vote taken within 30 days after its submission to the Board of Supervisors.
- (e) Notwithstanding any other provisions of this Charter or requirements of the Annual Salary Ordinance, the Controller may authorize the Agency to move funds within its budget and hire personnel without specific Controller approval so long as the Agency's periodic and verifiable projections of spending by the Agency show the Controller that the Agency's spending will be within the approved budget. However, should the projections show that the Agency spending is likely to exceed its budget, the Controller may impose appropriate controls in his or her discretion to keep the Agency within budget.

SECTION 43. Amending Section 8A.107 of the Charter.

Section 8A.107 of the San Francisco Charter is hereby amended to read as follows:

SEC. 8A.107. MUNICIPAL TRANSPORTATION QUALITY REVIEW.

- (a) The Agency shall biennially contract with a nationally recognized management or transportation consulting firm with offices in the City and County for an independent review of the quality of its operations. The contract shall be competitively bid and approved by the Controller and Board of Supervisors. The review shall contain:
- 1. A detailed analysis of the extent to which the Agency has met the goals, objectives, and performance standards it is required to adopt under Section 8A.103, and the extent to which the

Agency is expected to meet those goals, objectives, and performance standards in the two fiscal years for which the review is submitted, and independent verification of the Agency's reported performance under the performance measures adopted pursuant to Section 4 of this measure; and

- 2. Such recommendations for improvement in the operation of the Agency as the firm conducting the review deems appropriate.
- (b) The results of the review shall be presented promptly to the Citizens' Advisory Council, the Agency, the Board of Supervisors, and the Mayor by the reviewing firm; and the Citizens' Advisory Council, the Agency, and the Board of Supervisors shall each promptly hold at least one public hearing thereon.

SECTION 44. Repealing Section 8A.111 of the Charter.

Section 8A.111 of the San Francisco Charter is hereby repealed:

SEC. 8A.111. CITIZENS' ADVISORY COUNCIL.

The Agency shall establish a Citizens' Advisory Council of fifteen members which shall consist of one person appointed by each member of the Board of Supervisors and four members appointed by the Mayor. Each member must be a resident of the City and County. No fewer than ten members of the Council must be regular riders of the Municipal Rail way. At least two members must use the Municipal Railway's paratransit system, and at least three of the members must be senior citizens over the age of 60. The membership of the Council shall be reflective of the diversity and neighborhoods of the City and County. The Council may provide recommendations to the Agency with respect to any matter within the jurisdiction of the Agency and shall be allowed to present reports to the Agency's board of directors. The members of the Council shall be appointed to four-year terms and shall serve at the pleasure of their appointing power. Staggered terms for the initial appointees to the Council shall be determined by lot.

SECTION 45. Amending Section 8B.123 of the Charter.

Section 8B.123 of the San Francisco Charter is hereby amended to read as follows:

(A) Planning and Reporting

The Public Utilities Commission shall annually hold public hearings to review, update and adopt:

- (1) A Long-Term Capital Improvement Program, covering projects during the next 10-year period; including cost estimates and schedules.
- (2) A Long-Range Financial Plan, for a 10-year period, including estimates of operation and maintenance expenses, repair and replacement costs, debt costs and rate increase requirements.
- (3) A Long-Term Strategic Plan, setting forth strategic goals and objectives and establishing performance standards as appropriate.

The Capital Improvement Program and Long-Range Financial Plan shall serve as a basis and supporting documentation for the Commission's capital budget, the issuance of revenue bonds, other forms of indebtedness and execution of governmental loans under this Charter.

(B) Citizens' Advisory Committee

The Board of Supervisors, in consultation with the General Manager of the Public Utilities Commission, shall establish by ordinance a Citizens' Advisory Committee to provide

recommendations to the General Manager of the Public Utilities Commission, the Public Utilities Commission and the Board of Supervisors.

SECTION 46. Amending Section 8B.125 of the Charter.

Section 8B.125 of the San Francisco Charter is hereby amended to read as follows:

SEC. 8B.125. RATES.

Notwithstanding Charter sections 2.109, 3.100 and 4.102 or any ordinance (including, without limitation, Administrative Code Appendix 39), the Public Utilities Commission shall set rates, fees and other charges in connection with providing the utility services under its jurisdiction, subject to rejection – within 30 days of submission – by resolution of the Board of Supervisors. If the Board of Supervisors fails to act within 30 days the rates shall become effective without further action.

In setting retail rates, fees and charges the Commission shall:

- 1. Establish rates, fees and charges at levels sufficient to improve or maintain financial condition and bond ratings at or above levels equivalent to highly rated utilities of each enterprise under its jurisdiction, meet requirements and covenants under all bond resolutions and indentures, (including, without limitation, increases necessary to pay for the retail water customers' share of the debt service on bonds and operating expenses of any state financing authority such as the Regional Water System Financing Authority), and provide sufficient resources for the continued financial health (including appropriate reserves), operation, maintenance and repair of each enterprise, consistent with good utility practice;
- 2. Retain an independent rate consultant to conduct rate and cost of service studies for each utility at least every five years;
 - 3. Set retail rates, fees and charges based on the cost of service;
- 4. Conduct all studies mandated by applicable state and federal law to consider implementing connection fees for water and clean water facilities servicing new development;
- 5. Conduct studies of rate-based conservation incentives and/or lifeline rates and similar rate structures to provide assistance to low income users, and take the results of such studies into account when establishing rates, fees and charges, in accordance with applicable state and federal laws;
 - 6. Adopt annually a rolling 5-year forecast of rates, fees and other charges; and
- 7. Establish a Rate Fairness Board consisting of seven members: the City Administrator or his or her designee; the Controller or his or her designee; the Director of the Mayor's Office of Public Finance or his or her designee; two residential City retail customers, consisting of one appointed by the Mayor and one by the Board of Supervisors; and two City retail business customers, consisting of a large business customer appointed by the Mayor and a small business customer appointed by the Board of Supervisors.

— The Rate Fairness Board may:
i. Review the five-year rate forecast;
ii. Hold one or more public hearings on annual rate recommendations before the Public
Utilities Commission adopts rates:

- iii. Provide a report and recommendations to the Public Utilities Commission on the rate proposal; and
- iv. In connection with periodic rate studies, submit to the Public Utilities Commission rate policy recommendations for the Commission's consideration, including recommendations to reallocate costs among various retail utility customer classifications, subject to any outstanding bond requirements.
- These provisions shall be effective January 3, 2003 for the setting of retail rates, fees and charges related to the clean water system. If the voters approve bonds for the Public Utilities Commission's Capital Improvement Program at the November 5, 2002 election then the provisions of this section shall take effect on July 2, 2006 for the setting of retail rates, fees and charges related to the water system. If the voters do not approve such bonds then this section will take effect on January 3, 2003.

SECTION 47. Amending Section 12.202 of the Charter.

Section 12.202 of the San Francisco Charter is hereby amended to read as follows:

SEC. 12.202. MEMBERSHIP IN HEALTH SERVICE SYSTEM.

- (a) The members of the System shall consist of all officers and permanent employees of the City and County, the Unified School District, the Community College District, and such other officers, employees, dependents and retirees as provided by ordinance.
- (b) Notwithstanding subsection (a), and except as otherwise explicitly provided in this Charter, or as necessary to comply with federal or state law, the members of the System shall not include any person appointed or reappointed to serve on an appointive board or commission, after the effective date of this subsection, solely by virtue of that appointment. The foregoing sentence shall not be construed to exclude an individual from the System if that person is otherwise eligible, such as an officer or permanent employee who is also appointed to serve on a board or commission in accordance with applicable law.

SECTION 48. Amending Section 14.103 of the Charter.

Section 14.103 of the San Francisco Charter is hereby amended to read as follows:

SEC. 14.103. RECALL.

- (a) An elected official of the City and County, the City Administrator, the Controller, or any member of the Airports Commission—the Board of Education, the governing board of the Community College District, or the Ethics Commission or the Public Utilities Commission—may be recalled by the voters as provided by this Charter and by the laws of the State of California, except that no recall petitions shall be initiated with respect to any officer who has held office for less than six months.
- (b) Upon certifying the sufficiency of the recall petition's signatures, the Director of Elections shall immediately call a special municipal election on the recall, to be held not less than 105 nor more than 120 days from the date of its calling unless it is within 105 days of a general

municipal or statewide election, in which event the recall shall be submitted at such general municipal or statewide election.

SECTION 49. Amending Section 15.105 of the Charter.

Section 15.105 of the San Francisco Charter is hereby amended to read as follows: SEC SEC. 15.105. SUSPENSION AND REMOVAL.

- (a) ELECTIVE AND CERTAIN APPOINTED OFFICERS. Any elective officer, and any member of the Airport Commission, Asian Art Commission, Civil Service Commission, Commission on the Status of Women, Golden Gate Concourse Authority Board of Directors, Health Commission, Human Services Commission, Juvenile Probation Commission, Municipal Transportation Agency Board of Directors, Port Commission, Public Utilities Commission, Recreation and Park Commission, Fine Arts Museums Board of Trustees, War Memorial and Performing Art Center Board of Trustees, Board of Education or Community College Board is subject to suspension and removal for official misconduct as provided in this section. Such officer may be suspended by the Mayor and the Mayor shall appoint a qualified person to discharge the duties of the office during the period of suspension. Upon such suspension, the Mayor shall immediately notify the Ethics Commission and Board of Supervisors thereof in writing and the cause thereof, and shall present written charges against such suspended officer to the Ethics Commission and Board of Supervisors at or prior to their next regular meetings following such suspension, and shall immediately furnish a copy of the same to such officer, who shall have the right to appear with counsel before the Ethics Commission in his or her defense. The Ethics Commission shall hold a hearing not less than five days after the filing of written charges. After the hearing, the Ethics Commission shall transmit the full record of the hearing to the Board of Supervisors with a recommendation as to whether the charges should be sustained. If, after reviewing the complete record, the charges are sustained by not less than a three-fourths vote of all members of the Board of Supervisors, the suspended officer shall be removed from office; if not so sustained, or if not acted on by the Board of Supervisors within 30 days after the receipt of the record from the Ethics Commission, the suspended officer shall thereby be reinstated.
- (b) BUILDING INSPECTION COMMISSION, PLANNING COMMISSION, BOARD OF APPEALS, ELECTIONS COMMISSION, AND ETHICS COMMISSION, SHERIFF'S DEPARTMENT OVERSIGHT BOARD, AND ENTERTAINMENT COMMISSION. Members of the Building Inspection Commission, the Planning Commission, the Board of Appeals, the Elections Commission, and the Ethics Commission, the Sheriff's Department Oversight Board, and the Entertainment Commission may be suspended and removed pursuant to the provisions of subsection (a) of this section except that the Mayor may initiate removal only of the Mayor's appointees and the appointing authority shall act in place of the Mayor for all other appointees.
- (c) REMOVAL FOR CONVICTION OF A FELONY CRIME INVOLVING MORAL TURPITUDE.
 - (1) Officers Enumerated in Subsections (a) and (b).
- (A) An appointing authority must immediately remove from office any official enumerated in subsections (a) or (b) upon:
- (i) a court's final conviction of that official of a felony crime involving moral turpitude; and

- (ii) a determination made by the Ethics Commission, after a hearing, that the crime for which the official was convicted warrants removal.
- (B) For the purposes of this subsection, the Mayor shall act as the appointing authority for any elective official.
- (C) Removal under this subsection is not subject to the procedures in subsections (a) and (b) of this section.
 - (2) Other Officers and Employees.
- (A) At will appointees. Officers and employees who hold their positions at the pleasure of their appointing authority must be removed upon:
 - (i) a final conviction of a felony crime involving moral turpitude; and
- (ii) a determination made by the Ethics Commission, after a hearing, that the crime for which the appointee was convicted warrants removal.
- (B) For cause appointees. Officers and employees who by law may be removed only for cause must be removed upon:
 - (i) a final conviction of a felony crime involving moral turpitude; and
- (ii) a determination made by the Ethics Commission, after a hearing, that the crime for which the appointee was convicted warrants removal.
- (3) Penalty for Failure to Remove. Failure to remove an appointee as required under this subsection shall be official misconduct.

(d) DISQUALIFICATION.

- (1) (A) Any person who has been removed from any federal, state, County or City office or employment upon a final conviction of a felony crime involving moral turpitude shall be ineligible for election or appointment to City office or employment for a period of ten years after removal.
- (B) Any person removed from any federal, state, County or City office or employment for official misconduct shall be ineligible for election or appointment to City office or employment for a period of five years after removal.
- (2) (A) Any City department head, board, commission or other appointing authority that removes a City officer or employee from office or employment on the grounds of official misconduct must invoke the disqualification provision in subsection (d)(1)(B) and provide notice of such disqualification in writing to the City officer or employee.
- (B) Upon the request of any former City officer or employee, the Ethics Commission may, after a public hearing, overturn the application of the disqualification provision of subsection (d)(1)(B) if: (i) the decision that the former officer or employee engaged in official misconduct was not made after a hearing by a court, the Board of Supervisors, the Ethics Commission, an administrative body, an administrative hearing officer, or a labor arbitrator; and (ii) if the officer or employee does not have the right to appeal his or her restriction on holding future office or employment to the San Francisco Civil Service Commission.
- (e) OFFICIAL MISCONDUCT. Official misconduct means any wrongful behavior by a public officer in relation to the duties of his or her office, willful in its character, including any failure, refusal or neglect of an officer to perform any duty enjoined on him or her by law, or conduct that

falls below the standard of decency, good faith and right action impliedly required of all public officers and including any violation of a specific conflict of interest or governmental ethics law. When any City law provides that a violation of the law constitutes or is deemed official misconduct, the conduct is covered by this definition and may subject the person to discipline and/or removal from office.

SECTION 50. Amending Section 16.107 of the Charter.

Section 16.107 of the San Francisco Charter is hereby amended to read as follows:

SEC. 16.107. PARK, RECREATION AND OPEN SPACE FUND.

- (a) Establishment of Fund. There is hereby established the Park, Recreation and Open Space Fund ("Fund") to be administered by the Recreation and Park Department ("Department") as directed by the Recreation and Park Commission ("Commission"). Monies in the Fund shall be expended or used solely by the Department, subject to the budgetary and fiscal provisions of the Charter, to provide park and recreational services and facilities. The Department embraces socioeconomic and geographic equity as a guiding principle and commits to expending the funds across its open space and recreational programs to provide park and recreational access to all of San Francisco's diverse neighborhoods and communities.
- (b) Annual Set-aside. The City will continue to set aside from the annual tax levy, for a period of forty-five years starting with the fiscal year 2000-2001 and through and including fiscal year 2045-2046, an amount equivalent to an annual tax of two and one-half cents (\$0.025) for each \$100 assessed valuation. Beginning in fiscal year 2016-2017, revenues from the set-aside, together with interest, shall be deposited into the Park, Recreation and Open Space Fund. Revenues from the set-aside shall be in addition to the baseline appropriation required by subsection (c).

The Controller shall set aside and maintain such an amount, together with any interest earned thereon, in the Fund, and any amount unspent or uncommitted at the end of the fiscal year shall be carried forward to the next fiscal year and, subject to the budgetary and fiscal limitations of this Charter, shall be appropriated then or thereafter for the purposes specified in this Section 16.107.

- (c) Baseline Maintenance of Effort. The annual set-aside shall be used exclusively to increase the aggregate City appropriations to and expenditures by the Recreation and Park Department for Department purposes. To this end, beginning in fiscal year 2016-2017 and thereafter through fiscal year 2045-2046, the City shall not reduce the baseline general fund support amount appropriated to the Department below the amount appropriated in fiscal year 2015-2016, as calculated by the Controller, except that the baseline amount shall be adjusted as follows:
- (1) Each year in fiscal years 2016-2017 through 2025-2026, the City shall increase the baseline appropriation by \$3 million over the prior year.
- (2) Each year in fiscal years 2026-2027 through 2045-2046, the City shall adjust the baseline by the percentage increase or decrease in aggregate City discretionary revenues, as determined by the Controller, based on calculations consistent from year to year. In determining aggregate City discretionary revenues, the Controller shall only include revenues received by the City which are unrestricted and may be used at the option of the Mayor and the Board of Supervisors for any lawful City purpose. Additionally, in determining aggregate City discretionary revenues, the Controller shall not include revenues received by the City under the increased rates in Business and Tax Regulations Code Sections 953.1(g), 953.2(h), 953.3(h), 953.4(e), 953.5(d), 953.6(f), 953.7(d), and 953.8(i) adopted by the voters at the general municipal election on November 3,

2020, and shall not include revenues received by the City under Article 36 of the Business and Tax Regulations Code adopted by the voters at the general municipal election on November 3, 2020. The Controller is authorized to increase or reduce budgetary appropriations as required by this subsection (c) to align the baseline amount to the amount required by formula based on actual revenues received during the fiscal year.

- (3) The City may suspend growth in the baseline funding pursuant to subsection (c)(1) in fiscal year 2016-2017 if the City's projected budget deficit for that year at the time of the Joint Report or Update to the Five Year Financial Plan as prepared jointly by the Controller, the Mayor's Budget Director, and the Board of Supervisors' Budget Analyst exceeds 200 million. For fiscal year 2017-2018 through fiscal year 2045-2046, the City may suspend growth in baseline funding pursuant to subsections (c)(1) and (c)(2) when the projected budget deficit for the upcoming fiscal year at the time of the Joint Report or Update to the Five Year Financial Plan as prepared jointly by the Controller, the Mayor's Budget Director, and the Board of Supervisors' Budget Analyst exceeds \$200 million adjusted annually by changes in aggregate City discretionary revenues.
- (4) Monies from the baseline appropriation required by this subsection (c) shall not be appropriated or expended for services provided to the Recreation and Park Department by other City departments and agencies unless: (A) the City department or agency charged the Recreation and Park Department for that service in fiscal year 2015-2016 and the amount the Recreation and Park Department paid the City department or agency for that service was included in the baseline amount for fiscal year 2015-2016, although increases in the cost of such services may be paid out of the baseline appropriation, or (B) the Recreation and Park Department requests or agrees to a new service from a City department or agency.
- (5) At the end of the fiscal year 2015-2016 and every year thereafter, any excess general fund Departmental revenue, including any Department expenditure savings or revenue surpluses deposited prior to fiscal year 2015-2016, shall be reserved to be used for one-time Departmental expenditures. "General fund Departmental revenue" is defined as all revenues credited to the Department's general fund budget other than the baseline contribution defined in subsection (c).
- (d) The City shall implement its efforts to increase revenues in a manner consistent with the City's policy of charging City residents a lower fee than that charged nonresidents for the use and enjoyment of Department property.
- (e) Revenue Bond Authority. Notwithstanding the limitations set forth in Sections 9.107, 9.108, and 9.109 of this Charter, the Commission may request, and upon recommendation of the Mayor the Board of Supervisors may authorize, the issuance of revenue bonds or other evidences of indebtedness, or the incurrence of other obligations, secured by the Park, Recreation and Open Space Fund for acquisition, construction, reconstruction, rehabilitation and/or improvement of real property and/or facilities and for the purchase of equipment.
- (f) Fund Expenditures on Commission Property. Any real property acquired with monies from the Fund, including the proceeds of obligations issued pursuant to subsection (e), above, shall be placed under the jurisdiction of the Commission within the meaning of Section 4.113. Fund expenditures to improve, construct, reconstruct or rehabilitate real property shall be limited to property under the jurisdiction of the Commission or property under the jurisdiction of another City department or public agency and subject to an agreement with the Department for its use, management and maintenance.

- (g) Use and Allocation of the Fund. Each year, the Commission shall adopt a budget for the allocation and expenditure of the Fund in compliance with the budget and fiscal provisions of the Charter. The annual budget for allocation of the Fund that is adopted by the Commission and submitted by the Mayor to the Board of Supervisors shall include:
- (1) Allocations for after-school recreation programs, urban forestry, community gardens, volunteer programs, and a significant natural areas management program in the amounts allocated for each of those programs from the Park and Open Space Fund in the Department's fiscal year 2015-2016 budget, to the extent that such programs are not so funded in the Department's operating budget or in the budget of another City department.
- (2) An allocation necessary to ensure that 3% of the monies to be deposited in the Fund during the upcoming fiscal year pursuant to subsection (b), above, be available at the start of the fiscal year as an undesignated contingency reserve. No later than September 1, 2017, the Commission shall adopt a policy for expenditures from the contingency reserve. Thereafter, the Commission shall submit a report to the Mayor and the Board of Supervisors on any expenditures from the contingency reserve during the previous budget cycle along with its proposed budget for allocation of the Fund.
- (3) An allocation of not less than 5% of the monies to be deposited in the Fund during the upcoming fiscal year pursuant to subsection (b), above. These monies shall be dedicated to the acquisition of real property identified in the Capital Expenditure Plan discussed in subsection (h)(3), below. Any portion of these monies that remains unspent or uncommitted at the end of any fiscal year shall be carried forward, with interest thereon, to the next fiscal year for the purposes set forth herein.
- (4) An allocation, as a separate line item, of funds required for preparation, monitoring, and evaluation of the plans required under subsection (h).

Prior to the adoption of the annual budget by the Recreation and Park Commission, the Department, in conjunction with the Parks, Recreation, and Open Space Advisory Committee ("Advisory Committee") discussed in subsection (i), below, shall conduct two public hearings in the evenings or on weekends to permit the public to comment on the Department's full budget and programming allocations.

The Board of Supervisors shall consider and apply the Planning and Reporting Measures, including equity metrics, required in subsection (h) when reviewing and approving the Department's budget.

- (h) Planning and Reporting Measures. The Commission shall adopt several long-term plans that include, but are not limited to, the following:
- (1) Metrics. The Department shall develop, and the Commission shall adopt, a set of equity metrics to be used to establish a baseline of existing Recreation and Park services and resources in low-income neighborhoods and disadvantaged communities, compared to services and resources available in the City as a whole. Following Commission approval, the Department shall submit its Equity Metrics to the Mayor and the Board of Supervisors.
- (2) Strategic Plan. By February 1, 2017, and every five years thereafter, the Department shall prepare, for Commission consideration and approval, a five-year Strategic Plan that establishes or reaffirms the mission, vision, goals and objectives for the Department. The Strategic Plan shall include an equity analysis of Recreation and Park services and resources, using the equity metrics

adopted under subsection (h)(1), and shall include strategies to mitigate any equity deficiencies identified in the Plan.

The Department shall submit the proposed Strategic Plan to the Parks, Recreation, and Open Space Advisory Committee for its review and comment before submitting the Plan—to the Commission for its approval. Following Commission approval of the Strategic Plan, the Department shall submit the Strategic Plan to the Mayor and the Board of Supervisors. The Board of Supervisors shall consider and by resolution express its approval or disapproval of the Plan, but may not modify the Plan. If the Board expresses its disapproval of the Plan or makes recommendations regarding the Plan to the Department, the Department may modify and resubmit the Plan.

The Department will use the approved Strategic Plan to guide its work over each five-year period. Every two years after the approval of a Strategic Plan, the Department shall report to the Commission on the Department's progress under the Plan and, subject to the Commission's approval, may amend the Plan as appropriate. Following Commission approval of any amendments to the Strategic Plan, the Department may submit the amended Strategic Plan to the Mayor and the Board of Supervisors.

(3) Capital Expenditure Plan. By January 15, 2017 and for each annual or biennial budgetary cycle thereafter, as determined under Charter Section 9.101, the Department shall prepare, for Commission consideration and approval, an annual Capital Expenditure Plan that addresses the development, renovation, replacement and maintenance of capital assets, and the acquisition of real property projected during the life of the Department's five-year Strategic Plan. The Capital Expenditure Plan shall include an equity analysis of Recreation and Park capital expenditures, using the equity metrics adopted under subsection (h)(1), and shall include strategies to mitigate any equity deficiencies identified in the Plan. The Capital Expenditure Plan shall further address irrigation, water conservation, and urban forestry on park lands.

The Department shall submit the proposed Capital Expenditure Plan to the Parks, Recreation, and Open Space Advisory Committee for its review and comment before submitting the Plan to the Commission for its approval. Following Commission approval, the Department shall submit the Capital Expenditure Plan to the Mayor and the Board of Supervisors. The Board of Supervisors shall consider and by resolution express its approval or disapproval of the Plan, but may not modify the Plan. If the Board expresses its disapproval of the Plan or makes recommendations regarding the Plan to the Department, the Department may modify and resubmit the Plan.

The Department shall further cooperate in the development of the City's Capital Expenditure Plan under Administrative Code Section 3.20, as amended, or any successor legislation.

(4) Operational Plan. By February 1, 2017, and for each annual or biennial budgetary cycle thereafter, as determined under Charter Section 9.101, the Department shall prepare, for Commission consideration and approval, an Operational Plan. The Department shall base the Operational Plan on the then-current Strategic Plan, and the Operational Plan shall be in addition to the Department's budget. The Department shall include in the Operational Plan a statement of the objectives and initiatives within the Strategic Plan that the Department plans to undertake and/or accomplish during the next budgetary period, including performance indicators and targets. The Operational Plan shall include an equity analysis of Recreation and Park services and resources, using the equity metrics adopted under subsection (h)(1). Each Operational Plan shall further include an assessment of the Department's progress on the previous Operational Plan.

The Department shall submit the proposed Operational Plan to the Parks, Recreation, and Open Space Advisory Committee for its review and comment before submitting the Plan to the Commission for its approval. Following Commission approval, the Department shall submit the Operational Plan to the Mayor and the Board of Supervisors.

The Commission shall establish a community input process, which shall include the Parks, Recreation, and Open Space Advisory Committee discussed in section (i), below, through which citizens of the City and County of San Francisco will provide assistance to the Commission as it develops criteria and establishes the plans required by this subsection. Prior to the adoption of any Strategic Plan, the Department shall conduct at least five hearings in locations distributed geographically throughout the City to receive and to consider the public's comments upon the plan. The Commission shall ensure that at least two of these hearings are held in the evenings or on weekends for the public's convenience.

In the fourth year of each Strategic Plan under subsection (h)(2), the Controller's City Services Auditor shall conduct a performance audit of the Department to assess the Department's progress under the Strategic Plan and to inform the development of the Department's next Strategic Plan. The audit shall include an analysis of the Department's compliance with the planning and reporting measures in this subsection (h). The costs of the audit may be charged to the baseline established in subsection (c).

If the audit finds that the Department has not complied with the requirements in this subsection (h), the Board of Supervisors may place up to 5% of the baseline appropriation under subsection (c) for the next fiscal year on reserve, pending subsequent release of the reserve by Board action upon finding progress toward these requirements. The preceding sentence is not intended to modify the Board's authority under the fiscal and budgetary provisions of the Charter.

The Commission may modify any deadlines contained in this subsection (h) by resolution adopted by a two-thirds vote of its members, and a resolution adopted by the Board of Supervisors and approved by the Mayor.

- (i) Parks, Recreation, and Open Space Advisory Committee. The Board of Supervisors shall establish, by ordinance, a Parks, Recreation, and Open Space Advisory Committee, such as the committee established in Park Code Section 13.01, as amended, or any successor legislation.
- —(j)—Equity Fund. The City shall establish an Equity Fund to accept and expend private gifts, grants, and donations received by the Department and intended to support initiatives and programs addressing unmet program and capital needs identified in the equity analyses required under subsection (h).
- (kj) Environmental and Design Guidelines. The Department shall maintain written environmental and design guidelines for new facilities, parks, and open spaces and the renovation or rehabilitation of existing facilities, parks, and open spaces.
- (<u>lk</u>) Capital Projects. Notwithstanding the provisions of Section 3.104 of this Charter, the Commission shall have the authority to prepare and approve the plans, specifications and estimates for all contracts and orders, and to award, execute and manage all contracts and orders, for capital projects on real property under its jurisdiction or management. Capital projects supported by the Fund, other than those projects identified by the Department as long-term projects, must be fully constructed within three years of the initial budget allocation for those projects. Long-term projects

must be fully constructed within five years of the initial budget allocation. Any exceptions to this provision must be authorized by a two-thirds vote of the Commission.

- (ml) In addition to the requirements set forth by this Section 16.107, all expenditures from the Fund shall be subject to the budget and fiscal provisions of the Charter.
- (<u>mm</u>) This Section 16.107 shall expire by operation of law at the end of fiscal year 2045-2046 and the City Attorney shall cause it to be removed from future editions of the Charter unless the Section is extended by the voters.

SECTION 51. Amending Section 16.108-1 of the Charter.

Section 16.108-1 of the San Francisco Charter is hereby amended to read as follows:

SEC. 16.108-1. <u>CONSTRUCTION AND IMPLEMENTATIONCHILDREN</u>, <u>YOUTH AND THEIR FAMILIES OVERSIGHT AND ADVISORY COMMITTEE</u>.

(a) Creation. There shall be a Children, Youth and Their Families Oversight and Advisory Committee ("Oversight and Advisory Committee") to review the governance and policies of the Department of Children, Youth and Their Families ("DCYF"), to monitor and participate in the administration of the Children and Youth Fund as provided in Charter Section 16.108 ("Fund"), and to take steps to ensure that the Fund is administered in a manner accountable to the community.

(b) Responsibilities.

- (1) The Oversight and Advisory Committee shall develop recommendations for DCYF and the Fund regarding outcomes for children and youth services, the evaluation of services, common data systems, a process for making funding decisions, program improvement and capacity building of service providers, community engagement in planning and evaluating services, leveraging dollars of the Fund and the use of the Fund as a catalyst for innovation. The Oversight and Advisory Committee shall promote and facilitate transparency in the administration of the Fund.
- (2) As provided in Section 16.108, the Oversight and Advisory Committee shall review and approve the planning process for the Community Needs Assessment ("CNA") and the final CNA, the Services and Allocation Plan, and DCYF's overall spending plan (including, as separate items, approval of the departmental budget and of DCYF's proposed grants as a package), and shall review the annual Data and Evaluation Report. Nothing in this Section shall limit the authority of the Mayor and the Board of Supervisors to propose, amend, and adopt a budget under Article IX of the Charter.
- (3) The Oversight and Advisory Committee shall participate in the evaluation of the Director of DCYF, assist in recruitment for the Director when the position is vacant, and may recommend candidates to the Mayor.
- (4) The Oversight and Advisory Committee shall establish and maintain a Service Provider Working Group as provided in subsection (e).
- (5) The Oversight and Advisory Committee shall meet at least six times a year.
- (c) Composition. The Oversight and Advisory Committee shall have eleven members. The Mayor shall appoint members for Seats 1 through 6. The Board of Supervisors shall appoint members for Seats 7 through 11. The Mayor and the Board of Supervisors shall appoint the initial members of the Committee by July 1, 2015. The terms of the initial appointees to the Committee

shall commence on the date of the first meeting of the Committee, which may occur when at least eight members have been appointed and are present.

- (d) **Implementation.** The Board of Supervisors shall further provide by ordinance for the membership, structure, functions, appointment criteria, terms and support of the Oversight and Advisory Committee. The Board of Supervisors shall adopt such legislation to be effective by July 1, 2015.
- (e) Service Provider Working Group. The Oversight and Advisory Committee shall create a Service Provider Working Group ("Working Group") to advise the Oversight and Advisory Committee on funding priorities, policy development, the planning cycle, evaluation design and plans, and any other issues of concern to the Working Group related to the Fund or the responsibilities of DCYF or other departments receiving monies from the Fund. The Working Group shall engage a broad cross-section of service providers in providing information, education and consultation to the Oversight and Advisory Committee. All members of the Working Group shall be actively providing services to children, youth and their families. The Working Group shall be supported by DCYF staff, and shall meet at least four times a year. The Oversight and Advisory Committee shall appoint two initial co-chairs of the Working Group, who shall be responsible for developing the structure of the Working Group and facilitating the meetings. After the terms of the initial co-chairs expire, the Working Group shall select its own chairs. Working Group meetings shall be open and encourage widespread participation.
- (a) All references in Section 16.108 of this Charter to a "Children, Youth and Their Families Oversight and Advisory Committee" or to an "Oversight and Advisory Committee" shall hereafter refer to the DCYF or to any agency or commission designated by the Board of Supervisors in any ordinance adopted pursuant to Section 4.101, subdivisions (e), (f), or (g), of this Charter.
- (b) To the extent that subsections (i)(1)(B), (i)(2)(A), or (i)(2)(D) of Section 16.108 require that the DCYF provide copies of reports or other materials to the Health Commission, the Human Services Commission, the Youth Commission, the Juvenile Probation Commission, or the Commission on the Status of Women, and to the extent those commissions are not retained or reconstituted by the Board of Supervisors pursuant to section 4.100, subsection (e), (f), or (g), of this Charter, the DCYF shall instead provide copies to such other departments or appointive boards or commissions as are appropriate and consistent with the purposes of Section 16.108.

SECTION 52. Amending Section 16.123-4 of the Charter.

Section 16.123-4 of the San Francisco Charter is hereby amended to read as follows:

SEC. 16.123-4. UNIVERSAL ACCESS TO EARLY EDUCATION.

- (a) Universal Access to Early Education. It shall be the goal of the City and County of San Francisco to provide all children between the ages of three and five years who are City residents the opportunity to attend quality early education programs, giving priority to four year old children. It is the goal of the people in adopting this measure to expand such access beginning no later than September 1, 2015, building upon the work of the City's existing Preschool for All program. This portion of the Fund may also be used to support the development of services for children from birth to three years old.
- (b) Planning Process. No later than January 1, 2016, the OECE, in consultation with the San Francisco Child Care Planning and Advisory Council, the First Five Commission, the San Francisco Unified School District, the San Francisco Human Services Agency, the San Francisco

Department of Children, Youth and Their Families, and community stakeholders, shall submit to the Board of Supervisors a proposal for expanding quality universal early education for San Francisco. The Board of Supervisors shall approve the plan by resolution; if the Board does not approve the plan, it may refer the plan back to the OECE for revision.

In preparing the plan, the OECE may consult with the First Five Commission to develop universal early education funding guidelines consistent with the findings of the 2012-2013 Child Care Planning and Advisory Council's San Francisco Child Care Needs Assessment, the 2012 San Francisco Citywide Plan for Early Education, First 5 San Francisco's 2013 Evaluations of the Preschool for All program, the San Francisco Unified School District's 2014 Kindergarten Readiness Data, and the Office of Early Care and Education's 2014 Financing Study.

The plan shall include goals for the quality of early care and education programs, shall align with emerging developments in state and/or federal early care and education policy, and shall address the professional development needs of center-based and family child care providers. "Professional development" as used in this Section 16.123-4 includes education, technical assistance and coaching, training, and supports, and shall be aligned with the City's goals for early care and education program quality. Additionally, in preparing the plan, the OECE shall develop guidelines designed to meet neighborhood-specific needs, including school readiness, subsidy availability, children's dual language development, facility development, parent engagement and education, inclusion of children with special needs, and provider support for both family child care homes and child care centers. Such funding guidelines also shall address the unmet need for universal early education and child care slots in specific City neighborhoods.

The plan shall also include an equity analysis of services and resources for children and families. The OECE Citizens' Advisory Committee shall develop a set of equity metrics to be used to compare existing services and resources in low-income and disadvantaged communities with services and resources available in the City as a whole.

Following the Board of Supervisors' approval of the plan, the OECE, in collaboration with the San Francisco Unified School District and First Five Commission, shall develop an evaluation plan for tracking the results of the City's investments in early care and education.

- (c) Annual Disbursements. For Fiscal Year 2014-2015, the City shall appropriate one-third of the money in the Public Education Enrichment Fund to the First Five Commission for universal preschool programs administered by the Commission. Beginning July 1, 2015, the City each year shall appropriate one-third of the money in the Public Education Enrichment Fund to the OECE for early education programs to be administered by that office or entity or its successor.
- (d) Citizens Advisory Committee. No later than March 1, 2015, the Board of Supervisors shall establish, by ordinance, a Citizens Advisory Committee to provide recommendations to the OECE on universal access to early education and the funds appropriated under this Section.

SECTION 53. Repealing Section 16.127-1 of the Charter.

Section 16.127-1 of the San Francisco Charter is hereby repealed:

SEC. 16.127-1. OUR CHILDREN, OUR FAMILIES COUNCIL; PREAMBLE.

- (a) San Francisco has historically shown great concern and compassion for its most vulnerable residents - its children. The City and the community have demonstrated this commitment through

the adoption of progressive, innovative and creative ideals supporting the well-being of San Francisco's children and families.

- (b) To continue its legacy as a champion of children, it is imperative for San Francisco to further invest in the City's children and families.
- (c) The people of the City and County of San Francisco previously supported the passage of the unprecedented Children's Amendment in 1991 and 2000 and the Public Education Enrichment Fund in 2004. While these initiatives dedicated funding to services, the level of unmet needs in providing critical programming and services still falls short.
- (d) In order to advance a Citywide vision and long-term set of goals, City leaders, departments, the San Francisco Unified School District ("SFUSD"), and community partners must come together to align needs with services, coordinate across agencies, and develop a strategy.
- (e) The Our Children, Our Families Council, comprised of department heads from the City and SFUSD, and community stakeholders, will build a platform that will place children and families at the center of every policy decision.
- (f) With the renewal of the Children and Youth Fund and the Public Education Enrichment Fund in November 2014, the City must seize this opportunity to develop a long term Citywide vision, create a set of strategies, coordinate services, and identify shared goals to not only ensure that all children and families already here are able to thrive, but to encourage other families to live here.
- (g) The percentage of children under the age of 18 in San Francisco has steadily declined. As of 2010, 13.4 percent of the City's total population was under the age of 18, the lowest percentage of any major city nationwide.
- (h) Families continue to leave San Francisco, especially those families in the low to moderate income brackets.
- (i) San Francisco's children population is declining, with over 10 percent of 1 to 4 year olds moving out of the City annually and fewer children moving in.
- (j) The declining numbers of children and families in the City cost the community financially as less money is spent on the local economy.
- (k) This measure will put in place a collaborative approach around the following points of unity:
- (1) Ensuring equity, and giving priority to children and youth with the highest needs;
- (2) Empowering parents, youth, and community stakeholders by giving them a voice in the implementation of this Citywide vision; and,
- (3) Building public trust through transparency and accountability meeting the needs of children and families.

SECTION 54. Repealing Section 16.127-2 of the Charter.

Section 16.127-2 of the San Francisco Charter is hereby repealed:

SEC. 16.127-2. OUR CHILDREN, OUR FAMILIES COUNCIL; CREATION.

There shall be an Our Children, Our Families Council ("the Council") to advise the City on the unmet needs, services, and basic needs infrastructure of children and families in San Francisco through the creation of a Children and Families Plan for the City.

SECTION 55. Repealing Section 16.127-3 of the Charter.

Section 16.127-3 of the San Francisco Charter is hereby repealed:

SEC. 16.127-3. OUR CHILDREN, OUR FAMILIES COUNCIL; PURPOSE.

In order to advance a Citywide vision centered on the needs of children and families, City leaders and departments, SFUSD, and community partners must come together to coordinate their efforts across agencies and develop a strategy for achieving shared goals. The purpose of the Children and Families Plan to be developed by the Council will be to create an aligned and connected system of programs and services, in order to strengthen the City's ability to best serve children, youth and their families, with the specific goals of promoting coordination among and increased accessibility to such programs and services, and enhancing their overall effectiveness.

SECTION 56. Repealing Section 16.127-4 of the Charter.

Section 16.127-4 of the San Francisco Charter is hereby repealed:

SEC. 16.127-4. OUR CHILDREN, OUR FAMILIES COUNCIL; COMPOSITION.

The Mayor shall chair the Council, and shall invite the Superintendent of SFUSD to serve as cochair of the Council. Other members of the Council shall include the heads of City departments with responsibilities for services to children and families, members of the community, and stakeholders. The Mayor shall also invite the heads of SFUSD divisions identified by the Superintendent to serve as members of the Council.

SECTION 57. Repealing Section 16.127-5 of the Charter.

Section 16.127-5 of the San Francisco Charter is hereby repealed:

SEC. 16.127-5. OUR CHILDREN, OUR FAMILIES COUNCIL; RESPONSIBILITIES.

- (a) In order to ensure that all children in every neighborhood, especially those neighborhoods with the greatest needs, have access to the resources to achieve, the Council will be responsible for developing a Citywide vision, Citywide shared priorities, Citywide program goals, and Citywide best practices for addressing those needs.
- (b) The San Francisco Children and Families Plan. The Council shall craft a San Francisco Children and Families Plan ("the Plan") and identify relevant goals and strategies to align and coordinate the services to children and families provided by City departments, SFUSD, and community partners and to maximize support for children and families. The Plan shall consider the following elements:
- (1) Ease of access for children, youth and families in receiving services;
- (2) Educational milestones developed by SFUSD and youth development milestones developed by the Department of Children, Youth, and Their Families ("DCYF") and the Council;
- (3) Existing quality of service benchmarks established by City and SFUSD departments;
- (4) Framework for a basic needs infrastructure, including, but not limited to, housing, transit, and job placement resources; and

- (5) Fairness in prioritizing the delivery of services to the children and families with the most need.
- The Plan shall also include an equity analysis of services and resources for children, youth, and families. The Council shall develop a set of equity metrics to be used to compare existing services and resources in low-income and disadvantaged communities with services and resources available in the City as a whole. The Council may draw upon metrics used by departments including DCYF and the Office of Early Care and Education (or any successor agency).
- (c) No later than May 1, 2016, and every fifth year thereafter, the Council shall develop and adopt a set of proposed Citywide outcomes for services to children and families, including an outcomes framework responsive to the evolving needs of the community. No later than July 1, 2016, and every fifth year thereafter, the Council shall prepare and adopt a Children and Families Plan for the City, which shall include a comprehensive assessment of City policies and programs, both public and private, addressing the needs of children and families in San Francisco, and policy-level recommendations for making the City more supportive of children and families. The Council shall emphasize solicitation and incorporation of community input in the development of the initial Plan and subsequent Plans.
- (d) No later than October 1, 2017, and each year thereafter, the Board of Supervisors shall conduct a noticed public hearing to review the Council's performance and the City's overall progress under the current Plan and to update interested parties on the status of the next Plan.
- (e) All City Departments shall consider the Plan in developing their own strategic plans to make the City more supportive of children and families.
- (f) Planning. Following the adoption of implementing legislation under Section 16.126-71, the Mayor shall appoint members to the Council and the Council shall convene to make initial decisions regarding staffing, organization, and implementation. The Council shall also begin planning for the start of the five year planning cycle in Fiscal Year 2016-2017. The Council may recommend, and the Board of Supervisors may approve by ordinance, changes to the due dates and timelines provided in this Section 16.127-5.
- (g) Coordination of Stakeholders. The Council shall ensure that various community groups, agencies, and organizations responsible for providing support, including the City, SFUSD, and community partners, work together in aligned, coherent, and effective ways.
- (h) Coordination of Departments. The Council shall facilitate cooperation and coordination between relevant departments of the City and SFUSD to maximize alignment and improve outcomes for children and youth. The Council shall oversee development and implementation of a data-sharing agreement between SFUSD and relevant City departments. The Council, in cooperation with the Board of Supervisors, the San Francisco Board of Education, and community groups, shall work to ensure that funds spent to benefit children and families are targeted to those most in need of specific services and that the funds are used strategically to leverage and complement existing and anticipated federal, state, and local resources.
- (i) Continued Autonomy of City and SFUSD. The Council will be a policy coordinating body dedicated to improving coordination between the City and its departments, SFUSD and its departments, and community based organizations funded by those agencies. While the Council will make recommendations to the City and SFUSD, the City and SFUSD will each retain its full independence and authority regarding programmatic and funding decisions.

— (j) Evaluation. Every five years, the Controller shall review the Council's operations and the Plan. The Controller shall submit the results of the review to the Council, the Board of Supervisors, and the Board of Education. The Council shall consider the results of the Controller's review in the preparation of the next Plan. The Council shall also report to the general public on the Council's efforts and achievements through the creation of an annual San Francisco Children and Families First Progress Report. The Progress Report shall provide the results of the efforts of the City, SFUSD, and the community to serve children and families under the Plan, measured against quantifiable standards and metrics and in light of the Council's previously adopted goals and priorities.

SECTION 58. Repealing Section 16.127-6 of the Charter.

Section 16.127-6 of the San Francisco Charter is hereby repealed:

SEC. 16.127-6. OUR CHILDREN, OUR FAMILIES COUNCIL; STAFFING.

- (a)—Staffing Support. Subject to the fiscal and budgetary provisions of the Charter, the City shall provide staff to the Council ("Council Staff") for administrative, organizational, policy, and research support. Funding for Council Staff shall come from the General Fund; provided, however, that SFUSD, participating City departments, and members of the public may provide additional support and contributions.
- (b) Staff Roles and Responsibilities. Subject to the direction of the Council, Council Staff shall:
- (1) Provide administrative, organizational, policy, planning, and research support to the Council and its outcomes framework;
- (2) Engage department heads from the City and SFUSD to coordinate the implementation of services:
- (3) Provide support for the Council, including developing a joint data-sharing agreement between the City and SFUSD, monitoring the planning cycle, providing technical support, and developing policy briefs on key issues relevant to implementation of the Plan;
- (4) Support the development of an inventory of all Citywide services for children and youth, including state and federally funded programs; and,
- (5) Support the development of the Children and Families First Progress Report.
- —(c) Funding. It shall be the policy of the City to provide sufficient funding and administrative support for the Council and Council Staff to perform these functions. Funding for administrative support for the Council shall come from the General Fund; provided, however, that SFUSD, participating City departments, and members of the public may provide additional support and contributions.

SECTION 59. Repealing Section 16.127-7 of the Charter.

Section 16.127-7 of the San Francisco Charter is hereby repealed:

SEC. 16.127-7. OUR CHILDREN, OUR FAMILIES COUNCIL: IMPLEMENTATION.

The Board of Supervisors shall further provide by ordinance for the membership, structure, functions and support of the Council, consistent with the provisions of Sections 16.126-1 through 16.126-61.

SECTION 60. Amending Section 16.128-11 of the Charter.

Section 16.128-11 of the San Francisco Charter is hereby amended to read as follows:

SEC. 16.128-11. CONSTRUCTION AND IMPLEMENTATION ADVISORY COMMITTEE.

(a) Creation. There shall be a Dignity Fund Oversight and Advisory Committee ("Oversight and Advisory Committee") to monitor and participate in the administration of the Dignity Fund as provided in Charter Sections 16.128 1 *et seq.*, and to take steps to ensure that the Fund is administered in a manner accountable to the community.

(b) Responsibilities.

- (1) The Oversight and Advisory Committee shall develop recommendations for DAAS and the Fund regarding outcomes for services to Seniors and Adults with Disabilities, the evaluation of services, common data systems, a process for making funding decisions, program improvement and capacity building of service providers, community engagement in planning and evaluating services, leveraging dollars of the Fund, and the use of the Fund as a catalyst for innovation. The Oversight and Advisory Committee shall promote and facilitate transparency and accountability in the administration of the Fund and in the planning and allocation process.
- (2) As provided in Section 16.128 6, the Oversight and Advisory Committee shall provide input into the planning process for the Community Needs Assessment ("CNA") and the final CNA, the Services and Allocation Plan, and the over all spending plan for the Fund to be presented to the Disability and Aging Services Commission, and shall review the annual Data and Evaluation Report. Nothing in this Section 16.128-11 shall limit the authority of the Mayor and the Board of Supervisors to propose, amend, and adopt a budget under Article IX of the Charter.
- (3) The Oversight and Advisory Committee shall establish and maintain a Service Provider Working Group as provided in subsection (e).
- (4) The Oversight and Advisory Committee shall meet at least six times a year.
- (c) Composition. The Oversight and Advisory Committee shall have 11 members. The Disability and Aging Services Commission shall appoint two of its members to the Oversight and Advisory Committee. The Advisory Council to the Department of Disability and Aging Services shall appoint three of its members to the Oversight and Advisory Committee. And the Long Term Care Council shall appoint three of its members to the Oversight and Advisory Committee. The Mayor shall appoint the remaining three at large members of the Oversight and Advisory Committee, subject to rejection by the Board of Supervisors within 30 days following transmittal of the Notice of Appointment.
- The appointing authorities shall appoint the initial members by February 1, 2017. The terms of the initial appointees to the Committee shall commence on the date of the first meeting of the Committee, which may occur when at least eight members have been appointed and are present.
- (d) **Implementation.** The Board of Supervisors shall further provide by ordinance for the membership, structure, functions, appointment criteria, terms, and administrative and clerical support of the Oversight and Advisory Committee. The Board of Supervisors shall adopt such legislation to be effective by January 1, 2017.
- (e) Service Provider Working Group. The Oversight and Advisory Committee shall create a Service Provider Working Group ("Working Group") to advise the Oversight and Advisory

Committee on funding priorities, policy development, the planning cycle, evaluation design and plans, and any other issues of concern to the Working Group related to the Fund or the responsibilities of DAAS or other departments receiving monies from the Fund. The Working Group shall engage a broad cross section of service providers in providing information, education, and consultation to the Oversight and Advisory Committee. All members of the Working Group shall be actively providing services to Seniors, Adults with Disabilities, and their caregivers. DAAS staff shall provide administrative and clerical support to the Working Group. The Working Group shall meet at least four times a year. The Oversight and Advisory Committee shall appoint two initial co-chairs of the Working Group, who shall be responsible for developing the structure of the Working Group and facilitating the meetings. After the terms of the initial co-chairs expire, the Working Group shall select its own chairs. Working Group meetings shall be open to the public and encourage widespread participation.

- (a) All references in Sections 16.128-1 to 16.128-10 of this Charter to a "Dignity Fund Oversight and Advisory Committee" or to an "Oversight and Advisory Committee" shall hereafter refer to the Department of Disability and Aging Services, or to any agency or commission designated by the Board of Supervisors in any ordinance adopted pursuant to Section 4.101, subdivisions (e), (f), or (g), of this Charter.
- (b) To the extent that subsections (b) or (c)(1) of Section 16.128-6 require that the DAAS provide copies of reports or other materials to the Health Commission, the Human Services Commission, the Veterans Affairs Commission, or the Commission on the Status of Women, and to the extent those commissions are not retained or reconstituted by the Board of Supervisors pursuant to section 4.100, subsection (e), (f), or (g), of this Charter, the DAAS shall instead provide copies to such other departments or appointive boards or commissions as are appropriate and consistent with the purposes of Section 16.108.

SECTION 61. Repealing Section 18.111 of the Charter.

Section 18.111 of the San Francisco Charter is hereby repealed:

SEC. 18.111. ASIAN ART MUSEUM STATUS.

During such time as the Asian Art Museum is located in a wing of the M. H. de Young Memorial Museum, the Commission shall control and manage the collections housed in that wing as provided for in the July 2, 1969 Management Agreement between the Committee of Asian Art and Culture and the Board of Trustees of the de Young Museum, a copy of which is on file with the Clerk of the Board of Supervisors.

SECTION 62. Amending Section A8.400 of the Charter.

Section A8.400 of the San Francisco Charter is hereby amended to read as follows:

A8.400 GENERAL RULES FOR ESTABLISHING AND PAYING COMPENSATION

- (a) (1) The Board of Supervisors shall have power and it shall be its duty to fix by ordinance from time to time, as provided in Section 8.401, all salaries, wages and compensations of every kind and nature, except pension or retirement allowances, for the positions, or places of employment, of all officers and employees of all departments, offices, boards and commissions of the City and County in all cases where such compensations are paid by the City and County.
- (2) Except as otherwise explicitly provided in this Charter, or as necessary to comply with federal or state law, no person appointed to serve on an appointive board or commission, after the

effective date of this subsection, shall be permitted any compensation solely by virtue of that appointment. The foregoing sentence shall not be construed to exclude an individual from compensation if that person is otherwise eligible, such as an officer or permanent employee who is also appointed to serve on a board or commission in accordance with applicable law.

- (b) The Board of Supervisors shall have power by ordinance to provide the periods when salaries and wages earned shall be paid provided, that until such ordinance becomes effective, all wages and salaries shall be paid semi-monthly. No salary or wage shall be paid in advance. It shall be official misconduct for any officer or employee to present or approve a claim for full-time or continuous personal service other than in the manner provided by this Charter.
- (c) All personal services shall be paid by warrants on the basis of a claim, bill, timeroll or payroll approved by the head of the department or office employing such service. The claims, bills or payrolls, hereinafter designated as payrolls, for salaries, wages or compensation for personal services of all officers, assistants and employees of every class or description, without regard to the name or title by which they are known, for each department or office of the City and County shall be transmitted to the department of human resources before presentation to the controller.
- (d) The human resources director shall verify that all persons whose names appear on payrolls have been legally appointed to or employed in positions legally established under this Charter. In performing such verification said director may rely upon the results of electronic data processing. Said director shall direct his attention to exception reports produced by such processing; he shall approve or disapprove each item thereon and transmit said exception reports to the controller. The controller shall not draw his warrant for any claim for personal services, salary, wages or compensation which has been disapproved by the said director.
- (e) For the purpose of the verification of claims, bills, timerolls, or payrolls, contractual services represented by teams or trucks hired by any principal executive or other officer of the City and County shall be considered in the same manner as personal service items and shall be included on payrolls as approved by said principal executive or other officers, and shall be subject to examination and approval by the human resources director and the controller in the same manner as payments for personal services.
- (f) The salary, wage or other compensation fixed for each officer and employee in, or as provided by this Charter, shall be in full compensation for all services rendered, and every officer and employee shall pay all fees and other moneys received by him, in the course of his office or employment, into the City and County treasury.
- (g) No officer or employee shall be paid for a greater time than that covered by his actual service; provided, however, that the basic amount of salary, wage or other compensation, excluding premium pay differentials of any type whatsoever of any officer or employee who may be called upon for jury service in any municipal, state or federal court, shall not be diminished during the term of such jury service. There shall, however, be deducted from the amount of basic salary, wage or other compensation, excluding any pay premium differentials of any type whatsoever payable by the City and County to the officer or employee for such period as such officer or employee may be absent on account of jury service, any amounts which the officer or employee may receive on account of such jury service. Any absence from regular duty or

employment while on jury duty shall be indicated on timerolls by an appropriate symbol to be designated by the controller.

- (h) Notwithstanding any other limitation in the Charter to the contrary, and subject to meet and confer obligations of state law, the Mayor may request that the Board of Supervisors enact, and the Board shall then have the power to so enact, an ordinance entitling City officers or employees called to active duty with a United States military reserve organization to receive from the City the following as part of the individual's compensation: for a period to be specified in the ordinance, the difference between the amount of the individual's military pay and the amount the individual would have received as a City officer or employee had the employee worked his or her normal work schedule, including any merit raises which otherwise would have been granted during the time the individual was on active duty. Any such ordinance shall be subject to the following limitations and conditions:
- 1. The individual must have been called into active service for a period greater than 30 consecutive days.
- 2. The purpose for such call to active service shall be extraordinary circumstances and shall not include scheduled training, drills, unit training assemblies, or similar events.
- 3. The amounts authorized pursuant to such an ordinance shall be offset by amounts required to be paid pursuant to any other law in order that there be no double payments.
- 4. Any individual receiving compensation pursuant to such an ordinance shall execute an agreement providing that if such individual does not return to City service within 60 days of release from active duty, or if the individual is not fit for employment at that time, within 60 days of return to fitness for employment, then that compensation shall be treated as a loan payable with interest at a rate equal to the greater of (i) the rate received for the concurrent period by the Treasurer's Pooled Cash Account or (ii) the minimum amount necessary to avoid imputed income under the Internal Revenue Code of 1986, as amended from time to time, and any successor statute. Such loan shall be payable in equal monthly installments over a period not to exceed 5 years, commencing 90 days after the individual's release from active service or return to fitness for employment, as the case may be.
- 5. Such an ordinance shall not apply to any active duty served voluntarily after the time that the individual is called to active service.
 - 6. Such ordinance shall not be retroactive.

SECTION 63. Amending Section A8.420 of the Charter.

Section A8.420 of the San Francisco Charter is hereby amended to read as follows:

A8.420 ESTABLISHMENT OF AND MEMBERSHIP IN HEALTH SERVICE SYSTEM

(a) A health service system is hereby established. Said system shall be administered by the human resources department subject to the approval of the health service board. The members of the system shall consist of all permanent employees, which shall include officers of the City and County, of the San Francisco Unified School District, and of the Parking Authority of the City and County of San Francisco and such other employees as may be determined by ordinance, subject to such conditions and qualifications as the Board of Supervisors may impose, and such employees as may be determined by collective bargaining agreement. Any employee who adheres to the faith or teachings of any recognized religious sect, denomination or organization and, in accordance

with its creed, tenets or principles, depends for healing upon prayers in the practice of religion shall be exempt from the system upon filing annually with the human resources department an affidavit stating such adherence and dependence and disclaiming any benefits under the system. The human resources department shall have the power to exempt any person whose compensation exceeds the amount deemed sufficient for self coverage and any person who otherwise has provided for adequate medical care. Any claim or request for exemption denied by the human resources department may be appealed to the health services board.

(b) Notwithstanding subsection (a), and except as otherwise explicitly provided in this Charter, or as necessary to comply with federal or state law, the members of the System shall not include any person appointed or reappointed to serve on an appointive board or commission, after the effective date of this subsection, solely by virtue of that appointment. The foregoing sentence shall not be construed to exclude an individual from the System if that person is otherwise eligible, such as an officer or permanent employee who is also appointed to serve on a board or commission in accordance with applicable law.

SECTION 64. Amending Section A8.441 of the Charter.

Section A8.441 of the San Francisco Charter is hereby amended to read as follows:

A8.441 AUTHORIZATION TO TRANSFER VACATION CREDITS

(a) Employees of the City and County of San Francisco may transfer their vested vacation allowance credits to other employees of the City and County of San Francisco who have been determined to be catastrophically ill by the employee's head of department, in accord with the definition of catastrophic illness previously adopted by the Health Commission or to be provided by the Board of Supervisors by ordinanceHealth Commission, and who have exhausted their vacation allowance, sick leave and compensatory time off, provided that such transfer may be made only in compliance with the terms and conditions established by the Board of Supervisors.

By ordinance, the Board of Supervisors may extend such vacation credit transfer rights to City employees for use as family leave to care for catastrophically-ill spouses, domestic partners or other dependents as defined in the Internal Revenue Code (26 U.S.C. sec. 152), as amended from time to time.

(b) The Board of Supervisors is hereby empowered to enact any and all ordinances necessary to administer, interpret and regulate the provisions of this section.

SECTION 65. Repealing Section D3.750 of the Charter.

Section D3.750 of the San Francisco Charter is hereby repealed:

D3.750 AMENDMENT OF CHARTER PROVISIONS; TRANSITION

The amendments of Section 4.121 and of provisions of this Appendix D, adopted at the June 7, 2022 election, shall become operative on July 1, 2023; provided, however, that the new process for nominating and confirming members to the Building Inspection Commission, along with the change in qualifications for members accompanying that new process, as specified in Section 4.121 as amended, shall commence sufficiently in advance of July 1, 2023 such that members may be appointed under the new process and be prepared to assume office on that date.

SECTION 66. Repealing Section D3.750-1 of the Charter.

Section D3.750-1 of the San Francisco Charter is hereby repealed:

D3.750-1 TERMS OF OFFICE OF BUILDING INSPECTION COMMISSION

The terms of office of all members of the Commission who hold office as of July 1, 2023 shall expire at noon on that date, at which time the terms of office for members of the Commission appointed pursuant to the new process for nominating and confirming members as referenced in Section D3.750 shall commence. In order to stagger the terms, three members (appointees to Seats 3 and 4, as designated by the Mayor when nominated; and the appointee to Seat 7, as designated by the President of the Board of Supervisors when nominated) shall initially serve one year terms, and four members (appointees to Seats 1 and 2, as designated by the Mayor when nominated; and appointees to Seats 5 and 6, as designated by the President of the Board of Supervisors when nominated) shall initially serve two year terms. All subsequent terms of office for all members of the Commission shall be two years.

SECTION 67. Amending Section D3.750-2 of the Charter.

Section D3.750-2 of the San Francisco Charter is hereby amended to read as follows:

D3.750-2 DIRECTOR OF BUILDING INSPECTION

The Director of Building Inspection shall be the department head and appointing officer of the Department of Building Inspection and shall be qualified by either technical training or administrative experience in the enforcement of building and other construction codes. The Director shall serve as the building official of the City and County.

The Director shall not serve as an officer or member of any standing or ad hoc committee of any building industry or code development or enforcement organization or public agency other than the City and County of San Francisco without the prior approval of the <u>MayorCommission</u>.

SECTION 68. Amending Section D3.750-3 of the Charter.

Section D3.750-3 of the San Francisco Charter is hereby amended to read as follows:

D3.750-3 CODE PUBLICATION

The Commission Department of Building Inspection shall have the sole authority to contract for the publication of the San Francisco Housing, Building, Mechanical, Electrical, and Plumbing Codes, and any amendments thereto. Other provisions of this Charter and the Administrative Code notwithstanding, the selection of a publisher shall be based on the lowest retail cost to the public of a complete set of these codes.

SECTION 69. Repealing Section D3.750-4 of the Charter.

Section D3.750-4 of the San Francisco Charter is hereby repealed:

D3.750-4 APPROVAL OF BUDGETS

The Director shall submit a proposed department budget for each upcoming fiscal year for approval by the Commission. The proposed budget shall be compiled in such detail as shall be required on uniform blanks furnished by the controller. The Commission must hold at least two public hearings on the respective budget proposal.

The final budget for the Department of Building Inspection must be approved by a favorable vote of at least five commissioners.

SECTION 70. Repealing Section D3.750-5 of the Charter.

Section D3.750-5 of the San Francisco Charter is hereby repealed:

D3.750-5 TECHNICAL BOARDS AND ADVISORY COMMITTEES

The technical boards and advisory committees established in the Building Code by ordinance of the Board of Supervisors shall continue in existence as boards and committees within the Department of Building Inspection. Members of the boards and committees shall be appointed by the commission. Incumbents legally appointed to these respective bodies prior to the commission's assumption of management of the department shall serve at the pleasure of the commission.

SECTION 71. Interpretation.

- (a) This Initiative must be interpreted so as to be consistent with all federal and state laws, rules, and regulations. It is the intent of the voters that the provisions of this Initiative be interpreted or implemented in a manner that facilitates the purposes set forth in this Initiative. The title of this Initiative and the captions preceding the sections of this Initiative are for convenience of reference only. Such title and captions shall not define or limit the scope or purpose of any provision of this Initiative. The use of the terms "including," "such as" or words of similar import when following any general term, statement or matter shall not be construed to limit such term, statement or matter to the specific items or matters, whether or not language of non-limitation is used. Rather, such terms shall be deemed to refer to all other items or matters that could reasonably fall within the broadest possible scope of such statement, term or matter.
- (b) The fact that a provision of the Charter is amended by this measure to repeal or modify the creation or authorization for a given a commission shall not be deemed to bar the Board of Supervisors from retaining or reestablishing the body provided for in this section pursuant to section 4.100, subsection (e), (f) or (g), of the Charter.

SECTION 72. Severability.

If any provision of this Initiative, or part thereof, is for any reason held to be invalid or unconstitutional, the remaining provisions shall not be affected, but shall remain in full force and effect, and to this end the provisions of this Initiative are severable. The voters declare that this Initiative, and each section, sub-section, sentence, clause, phrase, part, or portion thereof, would have been adopted or passed irrespective of the fact that any one or more sections, sub-sections, sentences, clauses, phrases, part, or portion is found to be invalid. If any provision of this Initiative is held invalid as applied to any person or circumstance, such invalidity does not affect any application of this Initiative that can be given effect without the invalid application.

SECTION 73. Conflicting Ballot Measures.

(a) In the event that this Initiative and another measure or measures relating to the structure and powers of appointive boards and commissions shall appear on the same municipal election ballot, the provisions of such other measures shall be deemed to be in conflict with this Initiative. In the event that this Initiative shall receive a greater number of affirmative votes, the provisions of this Initiative shall prevail in their entirety, and each and every provision of the other measure or measures that conflict, in whole or in part, with this Initiative shall be null and void in their entirety. In the event that the other measure or measures shall receive a greater number of

affirmative votes, the provisions of this Initiative shall take effect to the maximum extent permitted by law.

- (b) Notwithstanding subdivision (a), the We Need SF to Work Initiative shall not be deemed a conflicting measure but shall be deemed complementary hereto, and to the extent both that the voters approve both that measure and this measure at the same election, and both measures amend the same Charter section, the voters intended that the amendments of both measures shall be given full effect. To the extent that cannot plausibly be done, because there is a conflict between the measures that cannot be reconciled, it is the intent of the voters that this Initiative shall prevail over the We Need SF to Work Initiative. The fact that a given provision of this Initiative does become operative immediately upon the Initiative's effective date, as provided in Section 74 hereof, shall not preclude corresponding amendments contained in the We Need SF to Work Initiative from taking effect as provided in that measure.
- (c) Notwithstanding subdivision (a), a measure that imposes a tax or approves bonds, and which provides for oversight of the spending of the tax proceeds or of the expenditure of bond proceeds by an advisory committee, including but not limited to the existing Citizens General Obligation Bond Oversight Committee, shall not be deemed a conflicting measure, but the voters hereby express their intention that the Board of Supervisors may transfer the duties and functions of the advisory committee established by that tax or bond measure to another appointive board or commission in accordance with Section 4 of this Initiative, or transfer other duties and functions to an advisory committee established by that tax or bond measure, except to the extent otherwise prohibited by law, and notwithstanding the fact that the advisory committee is approved by a vote of the people.

SECTION 74. Effective Date.

If a majority of the voters vote in favor of the Initiative, the Initiative shall go into effect in accordance with California Elections Code § 9269 and Government Code §§ 34459-34460.

SECTION 75. Operative Dates.

Sections 1-10, 12-13, 16-18, 22, 33, 35, 37, 41-43, 47-49, 61-63, and 71-77 of this Initiative shall become operative immediately upon the effective date of the measure pursuant to Section 74 hereof. The remaining sections of this Initiative shall become operative on the date specified in section 4.100, subsection (b)(1), of the Charter, as added by Section 4 of this Initiative.

SECTION 76. Amendment.

Pursuant to Article XI, section 3, of the California Constitution, the provisions of this Initiative may only be amended by a vote of the People.

SECTION 77. Effect on Current Terms.

No change to the method of appointing commissioners adopted by this measure shall be construed to cut short the term of any currently serving commissioner on the following commissions: the Public Utilities Commission, the Municipal Transportation Agency Board of Directors, the Airport Commission, the Fire Commission, the Police Commission, the Planning Commission, the Disability and Aging Services Commission, the Board of Appeals, and the Recreation and Park Commission.

ACKNOWLEDGEMENT OF PROPONENT

I, Kanishka Cheng, acknowledge that it is a misdemeanor under state law (California

Elections Code Section 18650) to knowingly or willfully allow the signatures on an initiative

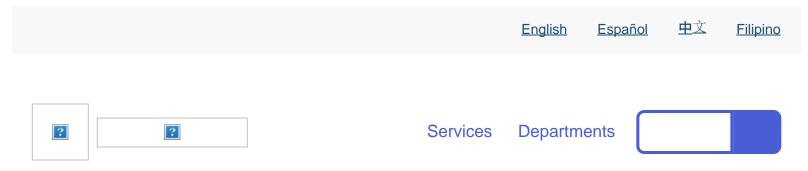
petition to be used for any purpose other than qualification of the proposed measure for the ballot.

I certify that I will not knowingly or willfully allow the signatures for this initiative to be used

for any purpose other than qualification of the measure for the ballot.

(Signature of Proponent)

Dated this 22nd day of January, 2024



Proposition E: Creating a Task Force to Recommend Changing, Eliminating, or Combining

City Commissions

This measure requires 50%+1 affirmative votes to pass

Ballot Simplification Committee digest (PDF)

Legislative digest (PDF)

Legal text (PDF)

Controller analysis (PDF)

Proponent argument author(s): Supervisor Aaron Peskin

Proponent argument author(s) contact information: None

submitted

Proponent argument (PDF)

Proponent's rebuttal to opponent's argument (PDF)

Paid argument(s) in favor (PDF)

Opponent argument author(s): Larry Marso

Opponent argument author(s) contact information:

lmarso@gmail.com 415-271-1781

Opponent argument (PDF)

Challenge to Opponent argument (PDF)

Challenge to Opponent argument (PDF)

Opponent's rebuttal to proponent's argument (PDF)

Paid arguments against (PDF)

Last updated September 3, 2024

Department

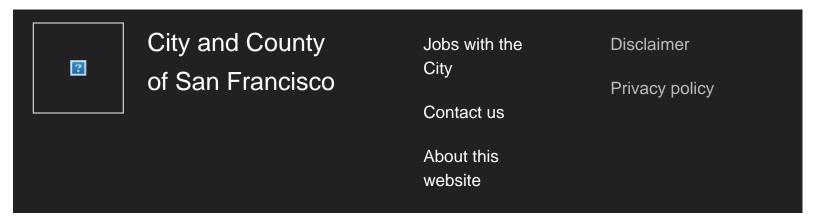
Department of Elections

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AMENDED IN COMMITTEE 7/1/2024

FILE NO. 240547

(SECOND DRAFT)

[Char	ter Amendmen	t - Com	missio	on Reform
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2

1

Describing and setting forth a proposal to the voters at an election to be held on November 3 5, 2024, to amend the Charter of the City and County of San Francisco to establish the 4 Commission Streamlining Task Force charged with making recommendations to the 5 Mayor and the Board of Supervisors about ways to modify, eliminate, or combine the 6 City's appointive boards and commissions to improve the administration of City 7 government; require the City Attorney to prepare a Charter Amendment to implement the 8 Task Force's recommendations relating to Charter commissions, for consideration by the 9 Board of Supervisors; and authorize the Task Force to introduce an ordinance to effectuate 10 its recommendations relating to appointive boards and commissions codified in the 11

Municipal Code, which ordinance shall go into effect within 90 days unless rejected by a

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SECTION 1. FINDINGS.

two-thirds vote of the Board of Supervisors.

- (a) The City and County of San Francisco has long been a place that values public service, creativity, political activism, and civic engagement. And the City's system of participatory government reflects those values. San Francisco is led not only by elected officials and professional City staff, but also by hundreds of City residents who volunteer their time to serve on City boards and commissions (together referred to in this Section as "commissions"), such as the Planning Commission, the Disability and Aging Services Commission, and the Human Rights Commission.
- (b) San Francisco's commissions leverage the perspectives, lived experiences, and expertise of the City's residents, and ensure that important policy decisions are not made behind closed doors by a powerful few, but through a public and participatory process that is informed by the very people whom those decisions will impact.

- (c) San Francisco's commissions have been in existence as long as the City has had a Charter. The first commission the Police Commission was established in 1878, followed by the Civil Service Commission in 1900, and the Public Utilities Commission in 1932. Since then, the voters have amended the City Charter numerous times to establish policy and oversight bodies that have helped shape city policies and programs.
- (d) In addition to providing policy guidance, many commissions perform essential government functions that are required by law. For example, the Historic Preservation Commission acts as the City's local historic preservation review commission for the purposes of the federal Certified Local Government Program; the Health Commission serves as the governing body of General Hospital and Laguna Honda Hospital; the Board of Appeals affords due process to permit applicants wishing to appeal a permit decision; and the Building Inspection Commission helps to craft and enforce the safety standards of the Building Code. These and other functions performed by commissions cannot be summarily eliminated without creating significant uncertainty and disorder.
- (e) Currently, there are over 100 commissions that perform work on behalf of the City or provide non-binding guidance to City officials and departments. Many of these bodies have existed for decades, without review or evaluation of their efficacy, or updates to maximize their utility. Some commissions have fulfilled their original mandate; some have outlived their useful purpose; and others perform work that duplicates the efforts of other City bodies. As the City enters a period in which it will have to make difficult budget choices, it is time to undertake a comprehensive, evidence-based review of the City's commissions to identify those bodies that add value to the City, those that can be consolidated, streamlined, or improved, and those whose time has passed.
- (f) This measure establishes a clear pathway for that review, starting with a study conducted by the Budget and Legislative Analyst of the annual financial cost of supporting the

City's commissions. The measure will also establish a Task Force of experts in City
management and operations. This Task Force will not only have the authority to make
recommendations to the Mayor and Board of Supervisors about how to change the current
commission system, but will also have the power to introduce legislation to effectuate those
recommendations. Recommendations could include changes to the structure, staffing, and
meeting requirements of individual commissions, with the goal of improving the commissions
efficacy.

- (g) This measure's creation of an expert Task Force to analyze and make recommendations to optimize the number, functions, and structure of City commissions, is consistent with recommendations from the 2023-2024 Civil Grand Jury Report, entitled "Commission Impossible," as well as the Rose Institute of State and Local Government's "Re-Assessing San Francisco's Government Design," which concluded it is not possible to determine the optimal number of City commissions without an exhaustive review, and encouraged the City to "[c]onsider a system-wide evaluation of the City's commission system" as its main recommendation.
- (h) Making significant changes to a system of government is no easy feat. And it cannot be done effectively by establishing arbitrary limits on the number of citizen-led commissions. But it is time for San Francisco to make tough choices, which requires looking at which parts of our current system of government work, and which don't. This measure provides a roadmap for that inquiry, and an expedited path to effective change.

SECTION 2. CHARTER AMENDMENT.

The Board of Supervisors hereby submits to the qualified voters of the City and County, at an election to be held on November 5, 2024, a proposal to amend the Charter of the City and County, to read as follows:

1	NOTE:	Unchanged Charter text is in plain font.
2		Additions are <u>single-underline italics Times New Roman font</u> . Deletions are <u>strike-through italics Times New Roman font</u> .
3		Asterisks (* * * *) indicate the omission of unchanged Charter subsections.
4		
5	The Charter	of the City and County of San Francisco is hereby amended by revising
6	Sections 2.105, 4.1	00, and adding new Section 4.100.1, to read as follows:
7		
8	SEC. 2.105	. ORDINANCES AND RESOLUTIONS.
9	The Board	d of Supervisors shall meet and transact its business according to rules which
10	it shall adopt.	
11	The Board	d of Supervisors shall act only by written ordinance or resolution, except that
12	it may act by motion	on on matters over which the Board of Supervisors has exclusive jurisdiction.
13	All legislative acts	shall be by ordinance. An ordinance or resolution may be introduced before
14	the Board of Super	visors by a member of the Board, a committee of the Board-or, the Mayor, or
15	the Commission St	reamlining Task Force subject to the limitations set forth in Section 4.100.1,
16	and shall be referre	d to and reported upon by an appropriate committee of the Board. An
17	ordinance or resolu	tion may be prepared in committee and reported out to the full Board for
18	action, consistent v	with the public notice laws of the City. Except as otherwise provided in this
19	Charter, passage of	an ordinance or a resolution shall require the affirmative vote of a majority of
20	the members of the	Board.
21	* * * *	
22		
23	SEC. 4.100	. GENERAL.
24	In additio	n to the office of the Mayor, the executive branch of the City and County shall
25	be composed of de	partments, appointive boards, commissions, and other units of government

1	that perform the sovereign powers of the City and County. To the extent law permits, each
2	appointive board, commission, or other unit of government of the City and County established by
3	State or Federal law shall be subject to the provisions of this Article <u>IV</u> and this Charter.
4	
5	SEC. 4.100.1. COMMISSION STREAMLINING TASK FORCE.
6	(a) Establishment of the Task Force. By no later than February 1, 2025, a
7	Commission Streamlining Task Force ("Streamlining Task Force") shall be convened for the
8	purpose of advising the Mayor and the Board of Supervisors on ways to eliminate, consolidate,
9	or limit the powers and duties of appointive boards and commissions for the more effective,
10	efficient, and economical administration of City and County government, and introducing one or
11	more ordinances to effectuate its recommendations. The Streamlining Task Force shall have the
12	powers and duties set forth herein, and shall expire by operation of law 24 months after its first
13	meeting.
14	The City Administrator shall provide administrative support to the Streamlining Task
15	Force. The Controller and the City Administrator shall provide professional and technical
16	assistance to the Streamlining Task Force. All City and County officials, departments, and other
17	agencies, and all appointive boards and commissions, shall cooperate with the Streamlining
18	Task Force as it performs its responsibilities under this Section 4.100.1.
19	For purposes of this Section 4.100.1, an "appointive board" or "commission" includes
20	any body that meets the definition of a "legislative body," under California Government Code §
21	54952, whether denominated a "board," "commission," "council," "committee," "task force,"
22	"advisory body," or otherwise.
23	(b) Composition of the Streamlining Task Force. The Streamlining Task Force
24	shall consist of five members. Seat 1 shall be held by the City Administrator or the City
25	Administrator's designee, who must be an employee of the Office of the City Administrator. Sear

1	2 shall be held by the Controller or the Controller's designee, who must be an employee of the
2	Office of the Controller. Seat 3 shall be held by the City Attorney or the City Attorney's
3	designee, who must be an employee of the Office of the City Attorney. Seat 4 shall be held by a
4	representative of organized labor representing the public sector, appointed by the President of
5	the Board of Supervisors. Seat 5 shall be held by an individual with expertise in open and
6	accountable government, appointed by the Mayor. The Mayor's appointment shall not be
7	subject to rejection by the Board of Supervisors under Charter Section 3.100(18). Members in
8	seats 4 and 5 shall serve at the pleasure of their appointing authority.
9	(c) Budget and Legislative Analyst Report. The Streamlining Task Force shall
10	undertake a comprehensive review of the City and County's appointive boards and commissions,
11	including those created by voter-approved ordinance. To inform that review, by no later than
12	September 1, 2025, the Budget and Legislative Analyst shall prepare and submit to the
13	Streamlining Task Force, the Mayor, and the Clerk of the Board of Supervisors a report that
14	assesses for each appointive board or commission established in the Charter (1) the annual
15	financial cost to the City to operate the body, including but not limited to the costs of City staff
16	time spent to support, brief, meet with, develop materials for, or otherwise enable the functioning
17	of the body; and (2) the projected financial impact of eliminating the appointive board or
18	commission, or consolidating it with another body. The report shall also include an estimate of
19	the average annual financial cost to the City of operating an appointive board or commission
20	that is established by ordinance for the purpose of providing non-binding advice to City officials
21	on a given topic.
22	(d) Streamlining Task Force Report and Recommendations. By no later than
23	February 1, 2026, the Streamlining Task Force shall prepare and submit to the Mayor and the
24	Clerk of the Board of Supervisors a report containing the Streamlining Task Force's
25	recommendations as to which existing appointive boards and commissions, if any, should be

1	eliminated in their entirety, consolidated, revised to limit their powers and/or duties, or revised
2	to expand their powers and/or duties as a result of a consolidation.
3	For each recommendation made pursuant to this subsection (d), the Streamlining Task
4	Force shall provide a rationale; analyze whether any function(s) performed by the appointive
5	board or commission that is recommended to be eliminated, consolidated, or revised are
6	required by law or essential to the effective operation of City and County government; and
7	identify the City and County officers, departments, or other units of government that could
8	assume responsibility for any legally required or essential function(s).
9	(e) Effectuation of Recommendations.
10	By no later than March 1, 2026, the City Attorney shall prepare a draft Charter
11	Amendment to implement the Streamlining Task Force's recommendations relating to
12	commissions established in the Charter, and shall submit such draft to the Clerk of the Board of
13	Supervisors. By no later than April 1, 2026, the Streamlining Task Force's report and
14	recommendations and the draft Charter Amendment shall be the subject of a hearing before the
15	Board of Supervisors. Any Supervisors(s) wishing to seek voter approval of the draft Charter
16	Amendment, or a modified version thereof, shall be required to introduce the Charter
17	Amendment for consideration by the Board of Supervisors, consistent with the process and
18	deadlines set forth in the Municipal Elections Code and the Board's Rules of Order at that time.
19	During its tenure, the Streamlining Task Force shall have the authority to introduce one
20	or more ordinances to effectuate its recommendations relating to the elimination, consolidation,
21	or revision of any appointive board or commission established by ordinance, other than any
22	appointive board or commission that was established or amended by the adoption of an
23	ordinance approved by the voters and cannot be amended or rescinded without voter approval.
24	Such ordinance(s) shall go into effect 90 days after the date of introduction unless before the

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1	xpiration of the 90-day period two-thirds of all members of the Board of Supervisors vote	to
2	isapprove the ordinance.	

(f) Expiration. This Section 4.100.1 shall expire by operation of law on January 31, 2027, and the City Attorney shall cause it to be removed the Charter thereafter.

SECTION 3. SEVERABILITY.

If any provision of this measure, or part thereof is for any reason held to be invalid or unconstitutional, the remaining provisions shall not be affected, but shall remain in full force and effect, and to this end the provisions of this measure are severable. The voters declare that this measure, and each section, sub-section, sentence, clause, phrase, part, or portion thereof, would have been adopted or passed irrespective of the fact that any one or more sections, sub-sections, sentences, clauses, phrases, part, or portion is found to be invalid. If any provision of this measure is held invalid as applied to any person or circumstance, such invalidity does not affect any application of this measure that can be given effect without the invalid application.

SECTION 4. CONFLICTING BALLOT MEASURES.

This measure is intended as the voters' only decision in this election on the composition of City appointive boards and commissions. In the event that this measure and another measure or measures relating to the structure and powers of appointive commissions and advisory bodies shall appear on the same municipal election ballot, the provisions of such other measures shall be deemed to be in conflict with this measure. In the event that this measure shall receive a greater number of affirmative votes, the provisions of this measure shall prevail in their entirety, and each and every provision of the other measure or measures that conflict, in whole or in part, with this measure shall be null and void in their entirety. In the event that the other measure or

1	measures shall receive a greater number of affirmative votes than this measure, the provisions of
2	this measure shall take effect to the maximum extent permitted by law.
3	APPROVED AS TO FORM: DAVID CHIU, City Attorney
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6	By:/s/ ANNE PEARSON
7	Deputy City Attorney
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PUBLIC UTILITIES REVENUE BOND OVERSIGHT COMMITTEE CITY AND COUNTY OF SAN FRANCISCO

DRAFT MINUTES

Public Utilities Commission Building 525 Golden Gate Ave., 3rd Floor Tuolumne Conference Room San Francisco, CA 94102

Tuesday, August 13, 2024 - 9:00 AM Regular Meeting

Mission: The Revenue Bond Oversight Committee (RBOC) monitors the expenditure of revenue bond proceeds related to the repair, replacement, upgrade and expansion of the SFPUC's water, power and sewer infrastructure. The RBOC provides independent oversight to ensure transparency and accountability. The RBOC's goal is to ensure that SFPUC revenue bond proceeds are spent for their intended purposes in accordance with legislative authorization and other applicable laws.

1. Call to Order, Roll Call, and Agenda Changes

Seat 1	Vacant
Seat 2	Lars Kamp
Seat 3	Jason Leung
Seat 4	Claire Veuthey, Vice Chair
Seat 5	Vacant
Seat 6	Abby Veeser
Seat 7	Reuben Holober, Chair

Chair Holober called the meeting to order at 9:07 a.m. On the call of the roll, Chair Holober, Vice Chair Veuthey, and Members Kamp, Leung, and Veeser were noted present. A quorum was present.

There were no agenda changes.

2. Public Comment

Speakers: None.

3. RBOC: Audit Update

Hunter Wang (City Services Auditor, Office of the Controller) shared that the Controller's office has been impacted by the recent challenging budget season, which recently ended. The ongoing audit is delayed, but the City Service Auditor is working on sample documentation for the fieldwork phase. The first draft report is now projected for completion near the end of November 2024. Eugene Yano (Yano Accountancy Corporation) and Katherine Ortega (Office of the City Attorney) answered questions raised throughout the discussion.

Public Comment: None.

There was no action taken.

4. RBOC: Planning for Future Audits

RBOC members took note that the planning for future audits is impacted by the December 2024 sunset date for the committee. As a consequence, RBOC may defer planning for future audits until the future of RBOC beyond December 31, 2024 is clarified.

Public Comment: None.

There was no action taken.

5. RBOC: Memorandum of Understanding – Amendment No. 1 – Office of the Controller – Audit and Technical Services

Hunter Wang (City Services Auditor, Office of the Controller) provided an overview of the proposed amendment to the ongoing Memorandum of Understanding (MOU) for the audit and technical services provided by the City Services Auditor, and requested that RBOC approve the proposed amendment. The proposed amendment would extend the term of the MOU to June 30, 2025, and month-to-month thereafter until either party terminates with 30 days written notice. Katherine Ortega (Office of the City Attorney) recommended an adjustment to the proposed amendment, to clarify that the MOU would be extended through June 30, 2025, or the sunset date of RBOC, whichever is later.

Public Comment: None.

Vice Chair Veuthey, seconded by Member Veeser, moved to approve Amendment No. 1 to the Memorandum of Understanding between RBOC and the Office of the Controller for the audit and technical Services provided by the City Services Auditor, incorporating the adjustment suggested by the City Attorney. The motion PASSED by the following vote:

Ayes: 5 - Kamp, Leung, Veuthey, Veeser, Holober

Action: MOU Amendment No. 1 APPROVED

6. SFPUC: Wastewater Revenue Bond Sale

Nikolai Sklaroff (San Francisco Public Utilities Commission) provided a <u>presentation</u> updating RBOC on the July 31, 2024 sale of San Francisco Wastewater Revenue Bonds, 2024 Series ABCD, and answered questions raised throughout the discussion.

Public Comment: None.

There was no action taken.

7. Minutes Approval – May 14, 2024 RBOC Meeting

There were no changes.

Public Comment: None.

Member Kamp, seconded by Vice Chair Veuthey, moved to approve the May 14, 2024, meeting minutes. The motion PASSED by the following vote:

Ayes: 5 - Kamp, Leung, Veuthey, Veeser, Holober

Action: Minutes APPROVED

8. Announcements, Comments, Questions, and Future Agenda Items

Chair Holober shared a desire to agendize a discussion item related to the future sunset date of RBOC. Katherine Ortega (Office of the City Attorney) answered questions raised throughout the discussion.

Public Comment: None.

RBOC has scheduled the following meeting dates in 2024:

- October 8, 2024;
- November 12, 2024; and
- December 10, 2024.

RBOC is tracking the following topics and issues as potential Future Agenda Items:

- A. SFPUC: State Federal Loan Updates;
- B. SFPUC: Staff Report: Environmental Justice;
- C. RBOC: Acquiring consultant to examine expected performance of completed projects;
- D. SFPUC: Discussion of Finding 2 of the <u>SFPUC Performance Audit of Select Revenue</u> Bond Expenditures dated December 23, 2021

Finding 2: "The Quality Assurance Audit Function Was Not Operational From June 2017 Through November 2020;"

(May be scheduled as a follow-up to the May 9, 2023 meeting)

- E. SFPUC: Water Enterprise Update (May be scheduled in Spring 2025)
- F. RBOC Sunset Date

9. Adjournment

There being no further business, the meeting adjourned at 10:03 a.m.

N.B. The Minutes of this meeting set forth all actions taken by the Revenue Bond Oversight Committee on the matters stated but not necessarily in the chronological sequence in which the matters were taken up.

Approved: Draft

Public Utilities Revenue Bond Oversight Committee