

FILE NO. 041350

ORDINANCE NO. 11-05

[Ordinance amending and adding to Section 184.78 of the Public Works Code make findings regarding banners, create five categories of permitted banners, generally prohibit banners in residential districts, ~~restrict banners in certain neighborhood commercial and residential commercial districts~~, provide installer name and service phone numbers on banners, provide for administrative and inspection fees for banners indexed beginning in fiscal year 2005-2006 to the Consumer Price Index, provide penalties for the violation of Section 184.78, and provide for the posting of bonds by banner installers.]

Ordinance amending and adding to Section 184.78 of the Public Works Code make findings as to the purposes served by banners, to create five categories of permitted banners, to generally prohibit banners in residential districts, to ~~restrict banners in certain neighborhood commercial and residential commercial districts~~, to require installer name and service phone numbers on all banners, to provide for processing and inspection fees for banner permits, to index those fees, beginning in fiscal year 2005-2006, to the Consumer Price Index, to provide appropriate penalties for violations of Section 184.78, and to provide that bonds may be required to be posted prior to receipt of a banner permit.

Note: Additions are single-underline italics Times New Roman; deletions are ~~strikethrough italics Times New Roman~~. Board amendment additions are double underlined. Board amendment deletions are ~~strikethrough normal~~.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The San Francisco Public Works Code is hereby amended by amending Section 184.78, to read as follows:

Sec. 184.78. **BANNERS.**

(a) Findings: The Board of Supervisors hereby finds that:

(1) Banners placed on the upper portion of City-owned utility poles are an important medium for providing notice to San Francisco residents, as well as those who work in and visit San

1 Francisco, about City-sponsored, City-funded, and City-wide special events, City convention facility
2 events, and the locations of the City's diverse neighborhoods.

3 (2) Because of the significant economic benefits that the City gains from tourism, San
4 Francisco has a strong interest in fostering tourism by promoting City-sponsored, City-funded and
5 City-wide special events, and in providing notice of the locations of the City's varied and distinct
6 neighborhoods.

7 (3) Because of the significant economic benefits that the City gains from the events held at
8 the City's convention facilities, San Francisco has a strong interest in fostering, promoting and
9 identifying those events conducted at the City's convention facilities.

10 (4) Increasing awareness of City-sponsored City-funded and City-wide special events, and
11 San Francisco's diverse neighborhoods also fosters civic pride.

12 (5) By adopting this section the Board does not intend to create a public forum on the upper
13 portion of City-owned utility poles, it has decided to make the upper portion of City-owned utility poles
14 available for the installation of banners that announce City-sponsored events, City-funded events, City-
15 wide special events, City convention facility events, or City neighborhoods in order to achieve its goals
16 of promoting tourism and civic pride, and providing public notice.

17 (ab) Subject to the conditions and limitations imposed by this Section, the
18 Department is authorized to adopt rules and regulations governing the posting of banners
19 consistent with the terms of this Article. In enacting such regulations, the Department shall
20 consider the need to protect the safety of pedestrians, vehicles and other property and the
21 need to promote aesthetics on the City's streets and sidewalks. With respect to City-wide
22 special event banners or City convention facility banners, the Department of Public Works shall not
23 discriminate on the basis of the viewpoint in a banner in its administration and interpretation of this
24 Section and any rules or regulations adopted under this Section.
25

1 (c) Only the following banners may be posted on City-owned utility poles: City-sponsored
2 banners, City-funded event banners, City-wide event banners, City convention facility banners, and
3 City neighborhood banners.

4 (1) A "city-sponsored banner" is a banner announcing an event or series of related events
5 conducted by the City or any of its departments, boards, commissions or agencies, or announcing a
6 facility operated by the City or any of its departments, boards, commissions.

7 (2) A "city-funded event banner" is a banner announcing an event or series of related
8 events which event or series of events have received funding of \$5,000 or more from the City or any of
9 its departments, boards, commissions or agencies.

10 (3) A "city-wide special event banner" is a banner announcing an event or series of related
11 events of interest to a significant portion of the residents of San Francisco and/or tourists, which is not
12 a purely commercial enterprise, and where

13 (a) the proceeds, if any, will directly benefit either a federal, state, or local government
14 agency or a charitable non-profit organization that maintains tax-exempt status under to Internal
15 Revenue Code Section 501(c)(3) or

16 (b) the event or series of events will take place on City-owned property and further a public
17 purpose.

18 (4) A "city convention facility banner" is a banner installed on any City-owned utility pole
19 located on streets proximate to the City's convention center facilities that announces an event currently
20 being held at a City-owned convention center facility. Those streets are: Third Street between Folsom
21 and Mission (west side only), Folsom Street between Third and Fourth (north side only), Howard Street
22 between Third and Fifth (both sides), Mission Street between Third and Fourth (south side only),
23 Fourth Street between Mission and Howard (both sides), Fourth Street between Howard and Folsom
24 (east side only), and Grove Street between Polk and Larkin (both sides). A "city convention facility
25 banner" may only be installed proximate to the City-owned convention center facility at which the

1 event the banner announces is currently being held. A "city convention facility banner" may only be
2 installed 10 days prior an event, and may not remain posted for more than 10 days after an event. The
3 Department shall give requests for a "city convention facility banner" priority over other requests for
4 banners on City-owned utility poles directly adjacent to any part of the City's convention center
5 facilities.

6 (5) A "city neighborhood banner" is a banner demarking a neighborhood in San Francisco,
7 placed in that neighborhood, and identifying the neighborhood's name, such as, for example: the
8 Tenderloin, or Pacific Heights.

9 (6) For the purposes of this Section, an "event or series of related events of interest to a
10 significant portion of the residents of San Francisco" is any event or series of related events that take
11 place in the City and that reasonably expect an in-person attendance of 500 or more people for a single
12 event or 1000 or more people for a series of events. Expected attendance may be demonstrated by
13 attendance at that same event or series of related events in previous years, attendance at a similar
14 event or series of related events in previous years, by attendance projections for an event or series of
15 events based on sales of tickets or subscriptions to the event or series of related events or, for an event
16 or series of events that is being organized for the first time, by another reasonable measure of expected
17 in-person attendance to be determined by the Department of Public Works.

18 ~~If the Department enacts rules and regulations that are based upon the content of the~~
19 ~~message in the banner, the Department must show that the rule or regulation is necessary to serve a~~
20 ~~compelling governmental interest; is narrowly tailored to achieve that end; and is the least restrictive~~
21 ~~means to further the articulated interest. If the Department enacts rules and regulations that are not~~
22 ~~based on the content of the message in the banner, the Department must show that the rule or~~
23 ~~regulation is narrowly tailored to serve a significant government interest and leaves open ample~~
24 ~~alternative channels of communication.~~

1 (d) Under the findings made in Section 184.58, no banner may be posted on the historic and
2 decorative lamp posts listed in Section 184.58 ,with the exception of those historic and decorative lamp
3 posts in the "Mission Street Corridor" located on Mission Street between Sixteenth and Twenty-Fourth
4 Streets, where banners may be posted.

5 (be) No banner shall be affixed to more than one structure so that it spans the area
6 between two or more structures or spans a street unless and until the party responsible for the
7 posting of such banner first obtains a permit from the Department for the purpose of enabling
8 that Department to ensure that the banner is posted in a safe manner and that the party has
9 obtained adequate insurance coverage for any risk posed by such posting, according to
10 guidelines established by the Director; and provided that, if any part of the banner is to be
11 attached to non-City property, upon filing the permit application, the party shall be notified that
12 the consent of the private owner should be obtained before posting the banner.

13 (ef) Notwithstanding anything in this Code that may be to the contrary, the Director is
14 authorized to permit the posting of banners on the historic lamp posts lining Market Street, an
15 area known as the "Path of Gold," and more fully described in Section 184.58, subject to the
16 following conditions:

17 (1) The Director may issue a permit only for a single ~~an~~ event: (A) that results in the
18 closure of all or a portion of Market Street's Path of Gold and (B) for which the event sponsor
19 has already obtained the necessary City approvals for such closure; and

20 (2) Banners shall not be posted for longer than 30 days prior to an event, nor
21 remain posted for longer than 10 days after an event.

22 (g) The following shall apply to all Banners:

23 (1) Banners identifying the name of a commercial sponsor must limit that
24 identification to a logo or business name only, located in the top or bottom portion of the banner, and
25 comprising no more than 15% of the total area of the banner.

1 (2) Banners shall not be installed for longer than 30 days prior to the event or series of
2 events, nor remain posted for longer than 10 days after the event or series of events.

3 (3) Banners shall be limited in size to 36 inches in width by 72 inches in length.

4 (4) An application for a banner permit may be submitted to the Department no
5 earlier than 90 days prior to the first day for which the banner permit is sought.

6 (h) No banners may be installed in R (residential) districts, ~~excepting RM-4 (residential-~~
7 mixed high density) districts as defined in the San Francisco Planning Code, Article 2.

8 (i) ~~— No double-wide banners shall be permitted on sidewalks except the P (public~~
9 ~~use) district in which City Hall is located.~~

10 (j) ~~— Banners in NC-1 (Neighborhood Commercial Cluster), NC-2 (Small-Scale~~
11 ~~Neighborhood Commercial Districts), NC-3 (Moderate-Scale Neighborhood Commercial~~
12 ~~Districts), Neighborhood Commercial Individual Area Districts, and RC (Residential-~~
13 ~~Commercial Combined Districts) as defined in San Francisco Planning Code, Article 2 and~~
14 ~~Article 7, may only be installed within 50 feet of the intersection of two streets.~~

15 (k) All banners shall bear the name of the installer of the banner and a local or toll-free
16 phone number, labeled "Service Number," where citizens may contact or leave word for the installer of
17 the banner regarding maintenance or repair problems with any banner bearing the installer's service
18 phone number. This required text shall be imprinted and maintained on the face or edge of the banner
19 and shall be a minimum of 2 inches in height.

20 (jl) Each applicant for a banner permit shall pay to the Department of Public Works
21 a processing fee of \$65 for the first 20 banners sought to compensate the Department for the cost of
22 processing and administering the permit. An applicant shall pay a fee of \$65 for each 20 additional
23 banners sought per application. Processing fees for banner requests under 20 banners shall be
24 prorated.

25 (km) Each applicant for a banner permit shall pay to the Department of Public Works

1 an inspection fee of \$130 for the first 20 banners approved to compensate the Department for the cost
2 of enforcing the banner permits. Applicants shall pay an inspection fee of \$130 for each 20 additional
3 banners, or fraction thereof, approved.

4 (ln) The procedures to review and adjust the fees specified in Section 184.78(k) and Section
5 184.78(l) shall be the procedures for fee review and adjustment set forth in Section 2.1.2 of the Public
6 Works Code.

7 (me) Any person violating the provisions of this Section or any regulations
8 promulgated by the Department of Public Works pursuant to this Section, shall be guilty of an
9 infraction. Each banner determined to be an infraction is punishable by (1) a fine of \$100 for a first
10 violation; (2) a fine not exceeding \$200 for a second violation within one year; (3) a fine not exceeding
11 \$500 and revocation of the permittee's banner permits for a third violation within one year.

12 (np) In addition, a fee equal to the cost of the time and materials expended by the Department
13 of Public Works may be imposed by the Department of Public Works for investigation of banners being
14 maintained without or in violation of a valid permit Payment of the fees shall be directly to the
15 Department of Public Works.

16 (1) The person responsible for payment of the fee may appeal the amount of the
17 investigation fee to the Board of Appeals, subject to its filing fees and rules.

18 (2) The nonpayment of such fee or fine, or the continued existence of a condition in
19 violation of this Section, shall be grounds for the Director of Public Works to deny a permit for a
20 banner to the responsible owner or applicant until such penalty has been paid and the condition
21 corrected.

22 (oq) At his or her discretion, the Director of the Department of Public Works may
23 require that a performance bond, not to exceed \$25,000 be posted before a banner permit is granted to
24 any permittee who has violated this Section, or any of the regulations promulgated by the Department
25

1 of Public Works pursuant to this Section, more than three times within the year proceeding the banner
2 permit request.

3 (p) Six months after the effective date of this legislation an appropriate committee of
4 the Board of Supervisors shall hold a hearing to review the status of the City's banner
5 program.

6
7 Section 2. Severability

8 If any provision of this ordinance or the application thereof to any person or
9 circumstances is held invalid or unconstitutional, such invalidity or unconstitutionality shall not
10 affect other provisions or applications of this ordinance which can be given effect without the
11 invalid or unconstitutional provision or application. To this end, the provisions of this
12 ordinance shall be deemed severable. If any category of exemptions for banners set forth in
13 subsections (c)(1), (c)(2), (c)(3) or (c)(4) is declared invalid on the grounds that the City
14 should provide an expanded right of expression, the Board's intent is that the category be
15 eliminated entirely and that only remaining valid exceptions, if any, remain in effect.

16
17 Section 3. The Planning Department concluded environmental review of this ordinance
18 pursuant to the California Environmental Quality Act. Documentation of that review is on file
19 with the Clerk of the Board of Supervisors in File No. 041350.

20
21 APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

22
23 By: 
Sarah Ellen Owsowitz
24 Deputy City Attorney



City and County of San Francisco

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

Tails

Ordinance

File Number: 041350

Date Passed:

Ordinance amending and adding to Section 184.78 of the Public Works Code make findings as to the purposes served by banners, to create five categories of permitted banners, to generally prohibit banners in residential districts, to require installer name and service phone numbers on all banners, to provide for processing and inspection fees for banner permits, to index those fees, beginning in fiscal year 2005-2006, to the Consumer Price Index, to provide appropriate penalties for violations of Section 184.78, and to provide that bonds may be required to be posted prior to receipt of a banner permit.

January 4, 2005 Board of Supervisors — AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

Ayes: 10 - Alioto-Pier, Ammiano, Dufty, Elsbernd, Gonzalez, Ma, Maxwell, McGoldrick, Peskin, Sandoval
Excused: 1 - Daly

January 4, 2005 Board of Supervisors — PASSED ON FIRST READING AS AMENDED

Ayes: 10 - Alioto-Pier, Ammiano, Dufty, Elsbernd, Gonzalez, Ma, Maxwell, McGoldrick, Peskin, Sandoval
Excused: 1 - Daly

January 11, 2005 Board of Supervisors — FINALLY PASSED

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval

File No. 041350

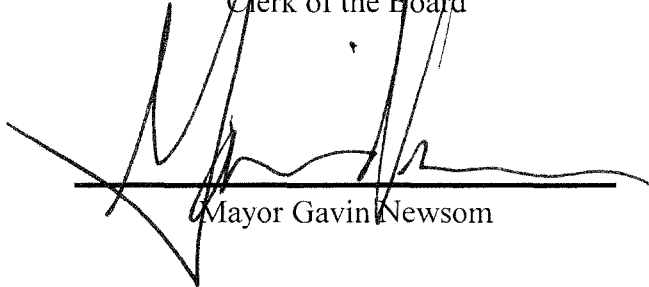
I hereby certify that the foregoing Ordinance
was **FINALLY PASSED** on January 11, 2005
by the Board of Supervisors of the City and
County of San Francisco.



Gloria L. Young
Clerk of the Board

JAN 11 2005

Date Approved



Mayor Gavin Newsom