

1 [Police Foot Patrols.]

2  
3 **Ordinance adopting Section 10A.1 of the San Francisco Administrative Code to**  
4 **establish a one-year pilot program requiring foot patrols in crime-impacted areas within**  
5 **the boundaries of Northern, Park, Tenderloin, Mission, Ingleside, Taraval, Southern,**  
6 **Central, Richmond and Bayview Police District Stations, and require reporting and**  
7 **review on the effectiveness of the foot patrols.**

8 Note: Additions are *single-underline italics Times New Roman*;  
9 deletions are ~~*strikethrough italics Times New Roman*~~.  
10 Board amendment additions are double underlined.  
11 Board amendment deletions are ~~strikethrough normal~~.

12 Be it ordained by the People of the City and County of San Francisco:

13 Section 1. Findings. A police foot patrol program has multiple potential benefits,  
14 including increasing police visibility and presence; deterring criminal and disorderly conduct  
15 and reducing the incidence of crime; increasing police knowledge of and involvement with the  
16 patrolled community; increasing community familiarity and confidence in the police;  
17 encouraging community cooperation with police services and operations; enhancing citizens'  
18 sense of safety; and generating information relevant to preventing and solving crime. A police  
19 foot patrol program may have particular benefit in commercial and high-crime areas.

20 The San Francisco Police Department currently staffs certain police foot patrols  
21 throughout the City. In order to review and assess the effectiveness of a police foot patrol  
22 program, the Board of Supervisors hereby implements a formal pilot foot patrol program at  
23 each of the ten Police District Stations, with defined patrol areas, conditions and reporting  
24 requirements. This pilot program is designed to provide data to assist the City in evaluating  
25 the effectiveness of a foot patrol program and in determining what additional actions to take, if  
any, regarding a police foot patrol program in the City and County.

1           Section 2. The San Francisco Administrative Code is hereby amended by adding  
2 Section 10A.1, to read as follows:

3           **Sec. 10A.1. PILOT FOOT PATROL PROGRAM.**

4           (a) **Foot Patrols at Park and, Northern, Tenderloin, Mission, Ingleside, Taraval,**  
5 **Southern, Central, Richmond and Bayview Stations.**

6           (1) *The officer in charge at Park Police Station shall assign no fewer than one officer in two*  
7 *of the three daily watches (days, swing, nights), for a total of two officers per twenty-four hour period,*  
8 *or an officer or officers for the equivalent number of hours, to walk a foot beat. The officer in*  
9 *charge shall select from among the following foot beats, based on his or her assessment of the most*  
10 *critical and immediate need for a physical police presence to address and prevent crime. Officers*  
11 *shall walk in the following neighborhoods. Streets and locations are provided solely for the*  
12 *purpose of describing the neighborhoods. Foot beat officers are not required to walk on all*  
13 *the listed streets, and may walk on other streets within the general area of the neighborhood.*

14           (A) ~~PARK STATION 1 (Western Addition)~~ WESTERN ADDITION (Park Station 1):  
15 *bounded by Geary Blvd. on the North, Pierce St. on the East, Fulton Page St. on the South, and*  
16 *Divisadero Broderick St. on the West, with particular attention to Kimbell Playground, and Alamo*  
17 *Square.*

18           (B) ~~PARK STATION 2 (Haight, Upper Market, Panhandle)~~ HAIGHT, UPPER  
19 *MARKET, PANHANDLE (Park Station 2): bounded by Fell St. on the North, Baker Divisadero St.*  
20 *on the East, Haight St. on the South, and Stanyan St. on the West, with particular attention to Kezar*  
21 *Dr., Alvord Lake, Buena Vista Park and Panhandle Park.*

22           (C) ~~PARK STATION 3 (Inner Sunset)~~ INNER SUNSET (Park Station 3): bounded by  
23 *Lincoln Way on the North, 3<sup>rd</sup> Avenue on the East, Parnassus St. on the South, and 8<sup>th</sup> 10<sup>th</sup> Avenue on*  
24 *the West. (The Captains of Park and Taraval Stations shall consult with each other at least*  
25

1 once per week, or more frequently as needed, regarding foot patrol coverage for the Inner  
2 Sunset commercial and residential corridor.)

3 (2) The officer in charge at Northern Police Station shall assign no fewer than one officer in  
4 two of the three daily watches (days, swing, nights), for a total of two officers per twenty-four hour  
5 period, or an officer or officers for the equivalent number of hours, to walk a foot beat. The  
6 officer in charge shall select from among the following foot beats, based on his or her assessment of the  
7 most critical and immediate need for a physical police presence to address and prevent crime;

8 Officers shall walk in the following neighborhoods. Streets and locations are provided solely  
9 for the purpose of describing the neighborhoods. Foot beat officers are not required to walk  
10 on all the listed streets, and may walk on other streets within the general area of the  
11 neighborhood.

12 (A) NORTHERN STATION 1 (Hayes Valley)-HAYES VALLEY (Northern Station 1):  
13 bounded by Fulton St. on the North, Gough St. on the East, Hayes St. on the South, and Fillmore St. on  
14 the West, with particular attention to Rose Page mini-park and the Hayes Valley Community Center.

15 (B) NORTHERN STATION 2 (Western Addition)-WESTERN ADDITION (Northern  
16 Station 2): bounded by Ellis Geary St. on the North, Laguna St. on the East, McAllister St. on the  
17 South, and Pierce St. on the West, with particular attention to Rosa Parks Elementary School and  
18 Senior Center, the Buchanan St. Mall, Ella Hill Hutch Community Center, the African-American Arts  
19 & Cultural Center, Jefferson Park, Fillmore-Turk mini-park, Jefferson Square, Hayward  
20 Playground and Buchanan YMCA.

21 (C) NORTHERN STATION 3 (Lower Haight)-LOWER HAIGHT (Northern Station 3):  
22 bounded by Page St. on the North, Laguna St. on the East, Laussat St. on the South, and Divisadero St.  
23 on the West, with particular attention to Koshland Park.

1            (D) NORTHERN STATION 4 (Japantown) JAPANTOWN (Northern Station 4):  
2            bounded by Post St. on the North, Laguna St. on the East, Geary Blvd. on the South and Scott St. on the  
3            West, with particular attention to the Japantown Cultural & Trade Center, Hamilton Recreation Center  
4            & Playground, and Japanese Peace Plaza.

5            (3) The officer in charge at the Tenderloin, Mission, Ingleside, Taraval, Southern,  
6            Central, Richmond and Bayview Police Stations shall assign to a foot beat no fewer than one  
7            officer in two of the three daily watches (days, swing, nights), for a total of two officers per  
8            twenty-four hour period, or an officer or officers for the equivalent number of hours, at each  
9            station. The officer in charge shall select the area to be covered by the foot beat, based on  
10           his or her assessment of the most critical and immediate need for a physical police presence  
11           to address and prevent crime.

12           (3-4) The Captains of Northern and, Park, Tenderloin, Mission, Ingleside, Taraval,  
13           Southern and Bayview each of the District Stations shall consult with each other and with the  
14           Captains of the Richmond and Taraval Stations at least once per week, or more frequently as  
15           needed, regarding crime and crime trends within the areas covered by their respective stations. The  
16           Captains of Northern and, Park, Tenderloin, Mission, Ingleside, Taraval, Southern and  
17           Bayview Stations shall take information gained from these consultations into account, and shall  
18           coordinate with each other, in determining which beats, during which watches, to staff.

19           (4-5) The officer in charge of Northern and, Park, Tenderloin, Mission, Ingleside,  
20           Taraval, Southern and Bayview at each of the District Stations shall assign at least one officer  
21           to walk a beat during the swing and night shifts staff the foot beats described above, except  
22           where an emergency prevents such staffing. Foot patrol officers shall not be called off their foot beat  
23           except in an emergency. If a foot patrol that is required by this ordinance is not staffed or is shortened  
24           due to a foot patrol officer being called off his or her beat, the Station Captain shall make a report, in  
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1 writing, to the Chief of Police. The report shall include the beat not staffed or shortened by the call-off  
2 of the assigned officer, and the reasons therefore.

3 (6) The Police Department, in its discretion, may staff a foot beat with two or more  
4 officers, where additional staffing would increase officer safety or enhance the effectiveness of  
5 the foot patrol.

6 (7) Notwithstanding the detailed street descriptions in Sections 10A.1(a)(1) and  
7 10A.1(a)(2), above, the officers in charge at Park and Northern Stations during any shift in  
8 which a foot patrol is staffed shall have discretion to determine the specific route based on  
9 community needs and evolving or emerging patterns of criminal activity or suspected criminal  
10 activity.

11 (b) Requirements for Officers and Supervisors. Foot patrols shall be managed to identify  
12 and reduce the incidence of crime in the areas most heavily impacted by crime.

13 (1) Officers assigned to foot patrols shall:

14 (A) Make every effort to be known in the community through constant interactions with  
15 residents. In particular, officers on foot patrol should establish a periodic physical police presence at  
16 schools, community centers, senior centers, homeless shelters, churches and other places of worship,  
17 housing authority developments, after school program locations, and other locations where seniors,  
18 children and youth gather.

19 (B) Identify and address crime and nuisance problems that impact the quality of life and the  
20 level of fear of neighborhood residents. Foot patrol officers should work with neighborhood residents  
21 and City agencies to identify and eliminate any structural, physical, or other features that may hide or  
22 encourage crime or criminal activity.

23 (C) Foster collaboration and open communication between police officers and community  
24 members, including neighborhood groups, merchants, faith-based groups, schools, and neighborhood  
25

1 leaders.

2 (D) Encourage residents' involvement in activities that contribute to crime prevention,  
3 including neighborhood watch activities, neighborhood clean-up and beautification, and crime  
4 prevention educational programs.

5 (2) The Captains of Park and, Northern, Tenderloin, Mission, Ingleside, Taraval,  
6 Southern and Bayview at each of the District Stations, and other commissioned officers as  
7 appropriate, shall:

8 (A) Work with foot patrol officers and the community to develop policing priorities and  
9 strategies – including prevention, intervention and enforcement – that are specific to the neighborhood  
10 and the needs of its residents.

11 (B) Assist in the recruitment, orientation, training and evaluation of officers assigned to foot  
12 patrols.

13 (C) Establish and oversee the reporting and tracking systems required by this Section.

14 (c) **Citywide study, Reporting and Review.**

15 (1) The Police Department shall compile data regarding all reported crime within the foot  
16 beats described in Section 10A.1(Aa), by type, during the one year period of this pilot program. The  
17 Captains of Park and, Northern, Tenderloin, Mission, Ingleside, Taraval, Southern and  
18 Bayview at each of the District Stations shall also keep detailed records of the foot beats actually  
19 staffed, including time, date and officer or officers assigned.

20 The Police Department shall compile and maintain records of (i) redeployment or  
21 reassignment of staff between stations, or from sector cars to foot patrols within a station, in  
22 response to the requirements of this ordinance, and (ii) response times to priority calls for  
23 service (A and B calls) at Park, Northern, Tenderloin, Mission, Ingleside, Taraval, Southern  
24 and Bayview each of the District Stations, during the one year period of this pilot program.

1           The Captains of Park and, Northern, Tenderloin, Mission, Ingleside, Taraval, Southern  
2 and Bayview at each of the District Stations shall report the data on the incidence of crime and, the  
3 staffing of foot beats and response times to calls for service, at each monthly community meeting  
4 held in the District Station.

5           (2) Six months and one year from the effective operative date of this ordinance, the  
6 Police Department shall submit to the Board of Supervisors, the Police Commission and the Mayor's  
7 Office of Criminal Justice a comprehensive report analyzing the effectiveness of this pilot program in  
8 reducing crime within the areas described by the foot beats in Section 10A.1(Aa). The report shall  
9 include:

10           (A) all reported incidents of crime within those foot beats, by type, during the reporting  
11 period, compared with a relevant period prior to establishment of this pilot program, and

12           (B) an analysis of the actual staffing of the beats during the reporting period,

13           (C) an analysis of response times to priority calls for service (A and B calls) during  
14 the reporting period, compared with a relevant period prior to the establishment of this pilot  
15 program, and

16           (D) an analysis of the rate of crime throughout the City, compared with a relevant  
17 period prior to the establishment of this pilot program.

18           In addition, at six months and one year from the operative date of this ordinance, the  
19 Mayor's Office of Criminal Justice shall submit to the Board of Supervisors and the Police  
20 Commission a comprehensive community survey on public safety issues, such as the  
21 Community Survey on Public Safety developed and implemented by the San Francisco Safety  
22 Network.

23           (3) The Police Department, in consultation with the Controller's Office and the  
24 Mayor's Office of Criminal Justice, shall engage in a comprehensive study of the need for and  
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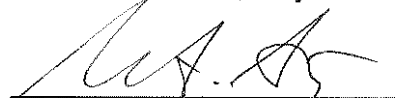
1 the efficacy of foot patrols throughout all areas of the City. With an emphasis on areas  
2 experiencing high incidents of crime, and in particular violent crime, the Police Department  
3 shall identify those foot patrols that will best serve the goal of deterring crime and enhancing  
4 police-community relations. There shall be at least one foot beat in the area covered by each  
5 and every District Station. The Police Department shall report its findings to the Board of  
6 Supervisors and the Police Commission as part of the six-month report required by Section  
7 10A.1(c)(2). The Board of Supervisors shall hold a hearing on the feasibility of adopting a  
8 Citywide foot patrol program.

9 (d) **General Welfare Clause.** In undertaking the enforcement of this ordinance, the City is  
10 assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on  
11 its officers and employees, an obligation for breach of which it is liable in money damages to any  
12 person who claims that such breach proximately caused injury.

13 (e) **One-Year Sunset.** This ordinance shall expire by operation of law one year from the  
14 effective operative date of the ordinance. Upon the expiration of this ordinance, the City Attorney  
15 shall cause it to be removed from the published code.

16 (f) **Operative Date.** This ordinance shall become operative on January 1, 2007.

17  
18 APPROVED AS TO FORM:  
19 DENNIS J. HERRERA, City Attorney

20 By:   
21 Molly S. Stump  
22 Deputy City Attorney  
23  
24  
25





# City and County of San Francisco

City Hall  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102-4689

## Tails

## Ordinance

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**File Number:** 061453

**Date Passed:** December 15, 2006

Ordinance adopting Section 10A.1 of the San Francisco Administrative Code to establish a one-year pilot program requiring foot patrols in crime-impacted areas within the boundaries of Northern, Park, Tenderloin, Mission, Ingleside, Taraval, Southern, Bayview, Central and Richmond Police District Stations, and require reporting and review on the effectiveness of the foot patrols.

NOTE: This action requires a two-thirds vote. The Board may not amend the ordinance and may only vote in favor or in opposition to the veto override.

The Board of Supervisors must act on the veto override within 30 days of the date of the veto. The Mayor vetoed the ordinance on December 15, 2006. Therefore, the Board will lose the ability to override the veto unless it votes on the veto override on or before January 14, 2007.

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October 17, 2006 Board of Supervisors — AMENDED

Ayes: 6 - Daly, Dufty, Ma, Maxwell, McGoldrick, Sandoval

Noes: 5 - Alioto-Pier, Ammiano, Elsbernd, Mirkarimi, Peskin

October 17, 2006 Board of Supervisors — REFERRED: Select Committee on Ending Gun and Gang Violence

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval

November 21, 2006 Board of Supervisors — PASSED ON FIRST READING

Ayes: 7 - Ammiano, Dufty, Ma, Maxwell, Mirkarimi, Peskin, Sandoval

Noes: 2 - Alioto-Pier, Elsbernd

Absent: 1 - McGoldrick

Excused: 1 - Daly

December 5, 2006 Board of Supervisors — FINALLY PASSED

Ayes: 7 - Ammiano, Daly, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval

Noes: 3 - Alioto-Pier, Elsbernd, Jew

Excused: 1 - Dufty


December 15, 2006 Mayor — VETOED

January 9, 2007 Board of Supervisors - Mayor's Veto Overridden

Ayes: 8 - Peskin, Sandoval, Ammiano, Daly, Dufty, Maxwell, McGoldrick  
Noes: 3 - Alioto-Pier, Elsbernd, Jew

File No. 061453

I hereby certify that the foregoing Ordinance was **FINALLY PASSED** on December 5, 2006 by the Board of Supervisors of the City and County of San Francisco.

  
\_\_\_\_\_  
Gloria L. Young  
Clerk of the Board

  
\_\_\_\_\_  
Date Approved

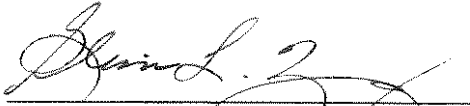
  
\_\_\_\_\_  
Mayor Gavin Newsom

The foregoing measure, having been passed by the Board of Supervisors at the meeting of December 5, 2006, was referred to his Honor, the Mayor, in accordance with the provisions of Section 3.103 of the Charter and was returned by him under the date of December 15, 2006, with his disapproval and veto thereon.

The Board of Supervisors, on January 9, 2007 overrode the Mayor's veto by the required 2/3 vote, by the following vote:

Ayes: 8- Peskin, Sandoval, Ammiano, Daly, Dufty, Maxwell, McGoldrick, Mirkarimi

Noes: 3 – Alioto-Pier, Elsbernd, Jew



Gloria L. Young, Clerk of the Board