 Ordinance amending the Administrative Code to expand the scope of the Language Access Ordinance to apply to all City Departments that provide information or services directly to the public, revise complaint procedures, and enhance the annual departmental compliance plan requirement.

NOTE:  

 Unchanged Code text and uncodified text are in plain Arial font.  
 Additions to Codes are in single-underline italics Times New Roman font.  
 Deletions to Codes are in strikethrough italics Times New Roman font.  
 Board amendment additions are in double-underlined Arial font.  
 Board amendment deletions are in strikethrough Arial font.  
 Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Chapter 91 of the Administrative Code is hereby amended by adding new Sections 91.3 and 91.134, revising existing Sections 91.1-91.18, and renumbering those Sections so that the Chapter consists of Sections 91.1-91.189, to read as follows:

SEC. 91. PURPOSE AND FINDINGS.

 (a) Title. This Chapter 91 shall be known as the “Language Access Ordinance.”

 (b) Findings.

 (1) The Board of Supervisors finds that San Francisco provides an array of services that can be made accessible to persons who are not proficient in the English language. The City of San Francisco is committed to improving the accessibility of these services and providing equal access to them.
(2) The Board finds that despite a long history of commitment to language access as embodied in federal, state and local law, beginning with the landmark Civil Rights Act of 1964, there is a still a significant gap in the provision of governmental services to limited-English language speakers.

(3) In 1973, the California State Legislature adopted the Dymally-Alatorre Bilingual Services Act, which required state and local agencies to provide language services to non-English speaking people who comprise 5% or more of the total state population and to hire a sufficient number of bilingual staff.

(4) In 1999, the California State Auditor concluded that 80% of state agencies were not in compliance with the Dymally-Alatorre Act, and many of the audited agencies were not aware of their responsibility to translate materials for non-English speakers.

(5) In 2001, in response to these findings, the San Francisco Board of Supervisors enacted the Equal Access to Services Ordinance, which required major departments to provide language translation services to limited-English proficiency individuals who comprise 5% or more of the total city population.

(6) Eight years later, The Board enacted a number of significant changes to the Ordinance in 2009 and renamed it the Language Access Ordinance. Since the Language Access Ordinance was amended in 2009, City Departments have made significant progress in providing improved access to services. The Board finds, however, that differential access to City services still exists due to significant gaps remain in language access consistency, quality, budgeting and implementation across Departments. In language services, lack of protocols for departments to procure language services, low budgetary prioritization by departments for language services.

(7) The Board finds that the lack of gaps in language services access can seriously affects San Francisco’s ability to serve all of its residents. A 2006 survey by The United States Census Bureau’s 2008-2012 American Community Survey found reveals that 45.36% of San
Franciscans are foreign-born and 45.2% over the age of five speak a language other than English at home. City residents speak more than 28 different languages. More than 112 languages are spoken in the San Francisco Bay Area, with at least 28 different languages spoken in the City alone. Three languages currently have at least 10,000 or more Limited English Persons: Chinese, Spanish and Tagalog. Among the 2421% of the total City population who self-identify as limited-English speakers, 50.7% are Chinese speakers, 23.7% are Spanish speakers, 6% are Tagalog speakers, 5% are Russian speakers, and 3.8% are Vietnamese speakers. 4% speak Tagalog.

SEC. 91.2. DEFINITIONS.

As used in this Chapter 91, the following capitalized terms shall have the following meanings:

“Advisory Body” shall mean a body other than a City Board or City Commission that is created by ordinance for the purpose of providing policy advice to the Board of Supervisors, the Mayor, or City Departments.

(a) “Annual Compliance Plan” is set forth in Section 91.1110 of this Chapter.

(b) “Bilingual Employee” shall mean a City employee who is proficient in the English language and in one or more non-English Language who is fluent in both English and a second language and who is able to conduct the department’s business in both languages. A bilingual employee shall include a City employee who (i) is in a classification that provides information or direct services to the public requiring language proficiency in English and a second language; or (ii) is either a certified interpreter or translator by the Department of Human Resources or accredited training or academic institution; or (iii) receives premium pay and regularly and continuously uses the second language in his or her city employment; or (iv) is self-designated as competent in a second language for purposes of sporadic translation services.

(c) “City” shall mean the City and County of San Francisco.
“City Boards” shall mean all boards listed in Campaign and Governmental Conduct Code section 3.1-103(a)(1).

“City Commissions” shall mean all commissions listed in Campaign and Governmental Conduct Code section 3.1-103(a)(1).

(f) “Commission” shall mean the Immigrant Rights Commission.
(e) “Concentrated Number of Limited English Speaking Persons” shall mean either 5% percent of the population of the District in which a Covered Department Facility is located or 5% percent of those persons who use the services provided by the Covered Department Facility. The Office of Civic Engagement and Immigrant Affairs (“OCEIA”) shall determine annually whether 5% percent or more of the population of any District in which a Covered Department Facility is located are Limited English Speaking Persons who speak a shared language other than English. The Office of Civic Engagement and Immigrant Affairs OCEIA shall make this determination by referring to the best available data from the United States Census Bureau or other reliable source and shall certify its determination to all City Departments and the Commission no later than December 1 January 31st of each year. Each Department shall determine annually whether 5% percent or more of those persons who use the Department’s services at a Covered Department Facility are Limited English Speaking Persons who speak a shared language other than English using either of the following methods specified in Section 91.2(k) of this Chapter and report that determination in the Department’s Annual Compliance Plan.

Departments shall make this determination using one of the following methods:

(1) Conducting an annual survey of all contacts with the public made by the Department during a period of at least two weeks, at a time of year in which the Department’s public contacts are to the extent possible typical or representative of its contacts during the rest of the year, but before developing its Annual Compliance Plan required by Section 91.11 of this Chapter; or

(2) Analyzing information collected during the Department’s intake process for all clients, including walk-ins and scheduled appointments. The information gathered using either method shall also be broken down by Covered Department Facility to determine whether 5% percent
or more of those persons who use the Department’s services at a Covered Department Facility are
Limited English Speaking Persons who speak a shared language other than English; or

(3) Analyzing and calculating the total annual number of requests for telephonic
language translation services categorized by language that Limited English Speaking Persons make to
the Department based on the Department’s telephonic translation services monthly bills, official
telephone logs, or any other reasonable method used for data collection.

(ff) “Covered Department Facility” shall mean any Department building, office, or
location that provides direct services to the public and serves as the workplace for 5 or more
full-time City employees.

(g) “Department(s)” shall mean both Tier 1 Departments and Tier 2 Departments, shall mean
any City Department, agency or office with a service or program that provides information or services
directly to the public, or interacts with the public.

(h) “Department’s Service or Program” shall mean anything a City Department, agency, or
office provides that involves direct services to the public as part of ongoing operations and those direct
services directly administered by the Department, agency, or office for program beneficiaries and
participants. Activities include, but are not limited to, information provided to or communication with
the public, spaces or department facilities used by the public, and programs that provide direct services
to the public.

“Direct Services to the Public” shall mean any service that requires City employees to provide
responses to inquiries about official documents, licenses, financial matters, and benefits that are
related to the public’s health, safety, and general welfare.

“Districts” shall refer to the 11 geographical districts by which the people of the City
elect the members of the City’s Board of Supervisors. If the City should abandon the district
election system, the Commission shall have the authority to draw 11 district boundaries for the
purposes of this Chapter that are approximately equal in population.
“Emerging Language Population” shall mean at least 2.5% but less than 5% percent of the population who use a Department’s services, or at least 5,000 but less than 10,000 City residents, who speak a shared language other than English.

“Language Access Services” shall mean translation and interpretation services for both verbal and written communication.

(a) “Limited English Speaking Person” shall mean an individual who does not speak English well or is otherwise unable to communicate effectively in English because English is not the individual’s primary language.

(b) “OCEIA” shall mean the Office of Civic Engagement & Immigrant Affairs or any successor agency.

(c) “Public Contact Position” shall mean a position, a primary job responsibility of which, consists of meeting, contacting, and dealing with the public in the performance of the duties of that position.

(d) “Substantial Number of Limited English Speaking Persons” shall mean either 10,000 Limited English Speaking City residents, who speak a shared language other than English, or 5 percent of those persons who use the Department’s services. The Office of Civic Engagement and Immigrant Affairs OCEIA shall determine annually whether at least 10,000 Limited English speaking City residents speak a shared language other than English. OCEIA The Office of Civic Engagement and Immigrant Affairs shall make this determination by referring to the best available data from the United States Census Bureau or other reliable source and shall certify its determination to Departments and the Commission no later than December 31st of each year. Each Department shall determine annually whether 5 percent or more of those Limited English Speaking Persons who use the Department’s services Citywide speak a shared language other than English. Prior to certifying any new language as set forth in this subsection, OCEIA shall comply
with the provisions in Chapter 91.1615(e). Departments shall make this determination using one of
the following methods:

(1) Conducting an annual survey of all contacts with the public made by the
Department during a period of at least two weeks, at a time of year in which the Department's public
contacts are to the extent possible typical or representative of its contacts during the rest of the year,
but before developing its Annual Compliance Plan required by Section 91.1110 of this Chapter; or

(2) Analyzing information collected during the Department's intake process. The
information gathered using either method shall also be broken down by Covered Department Facility
to determine whether 5 percent or more of those persons who use the Department's services at a
Covered Department Facility are Limited English-Speaking Persons who speak a shared language
other than English for purposes of Section 91.2(e) of this Chapter; or

(3) Analyzing and calculating the total annual number of requests for telephonic
language translation services categorized by language that Limited English-Speaking Persons make to
the Department garnered from monthly bills generated by telephonic translation services vendors
contracted by Department.

(l) "Tier 1 Departments" shall mean the following City departments: Adult Probation
Department, Department of Elections, Department of Human Services, Department of Public Health,
District Attorney's Office, Department of Emergency Management, Fire Department, Human Services
Agency, Juvenile Probation Department, Municipal Transportation Agency, Police Department, Public
Defender's Office, Residential Rent Stabilization and Arbitration Board, Sheriff's Office.—Beginning
July 1, 2010, the following departments shall be added to the list of Tier 1 Departments: San Francisco
International Airport, Office of the Assessor-Recorder, City Hall Building Management, Department of
Building Inspection, Department of the Environment, San Francisco Public Library, Mayor's Office of
Economic and Workforce Development, Planning Department, Department of Public Works, Public

Supervisors Tang, Yee, Mar, Kim
BOARD OF SUPERVISORS
Utilities Commission, Recreation and Park Department, Office of the Treasurer and Tax Collector, and
the San Francisco Zoo.

(m) "Tier 2 Departments" shall mean all City departments not specified as Tier 1 Departments
that furnish information or provide services directly to the public.

SEC. 91.3. SCOPE.

This Chapter 91 ordinance shall apply to any Department, agency, or office program or
service that provides direct services to the public.

SEC. 91.43. ACCESS TO LANGUAGE SERVICES: UTILIZATION OF BILINGUAL
EMPLOYEES.

(a) Utilizing sufficient Bilingual Employees in Public Contact Positions, Tier 1
Departments shall provide information and services to the public in each language spoken by
a Substantial Number of Limited English Speaking Persons or to the public served by a
Covered Department Facility in each language spoken by a Concentrated Number of Limited
English Speaking Persons. Tier 1 Departments comply with their obligations under this
Section 91.4 if they provide the same level of service to Limited English Speaking Persons as
they provide English speakers.

(b) Tier 1 Departments need only may consider implement the hiring Bilingual
Employees for public contact positions made available through retirement or normal
attrition requirements in the Language Access Ordinance by filling public contact positions
made vacant by retirement or normal attrition. Nothing herein shall be construed to authorize
the dismissal of any City employee in order to carry out the Language Access Ordinance.

(c) All Departments shall inform Limited English Speaking Persons who seek services, in their
native tongue, of their right to request translation services from all City Departments.
(c) Prior to July 1, 2016, this Section 91.4 shall not apply to Departments that are required under Section 91.12(a) to submit their initial Compliance Plans on October 1, 2016. Thereafter, this Section shall apply to all City Departments.

SEC. 91.54. TRANSLATION OF MATERIALS AND SIGNAGE.

(a) Tier 1. Except as provided in subsection 91.5(g), Departments shall translate the following written materials that provide vital information to the public about the Department's services or programs into the language(s) spoken by a Substantial Number of Limited English Speaking Persons: applications or forms to participate in a Department's program or activity or to receive its benefits or services; written notices of rights to, determination of eligibility for, award of, denial of, loss of, or decreases in benefits or services, including the right to appeal any Department's decision; written tests that do not assess English language competency, but test competency for a particular license or skill for which knowledge of written English is not required; notices advising Limited English Speaking Persons of free language assistance; materials, including publicly-posted documents, explaining a Department's services or programs; complaint forms; or any other written documents related to direct services to the public that could impact that have the potential for important consequences for the community or an individual seeking services from or participating in a program of a City Department. Notwithstanding the requirements of this subsection 91.5(a), translation of public hearing notices, agendas, and minutes shall be governed by Section 91.7 of this Chapter.

(b) Tier 2. Departments shall translate all publicly-posted documents that provide information (1) regarding Department services or programs, or (2) affecting a person's rights to, determination of eligibility for, award of, denial of, loss of, or decreases in benefits or services into the language(s) spoken by a Substantial Number of Limited English Speaking Persons.
(be) Departments that post signage that provides information to the public with respect to the Department’s Service or Program shall make good faith efforts to translate those materials in the languages as prescribed by a Substantial Number of Limited English Speaking Persons; elsewhere in this Chapter 91;

(cd) Departments required to translate materials under this Section 91.5 shall prioritize the translation of written materials by giving highest priority to materials that affect public safety and critical services.

(de) Departments required to translate materials under the provisions of this Section 91.5 shall post notices in the public areas of their facilities in the relevant language(s) indicating that written materials in the language(s) and staff who speak the language(s) are available. The notices shall be posted prominently and shall be readily visible to the public.

(ed) Departments required to translate materials under the provisions of this Section 91.5 shall ensure that their translations are accurate and appropriate for the target audience. Translations should match literacy levels of the target audience.

(fe) Each Department shall designate a staff member with responsibility for ensuring that all translations of the Department’s written materials meet the accuracy and appropriateness standard set in Subsection (efd) of this Section 91.5. Departments are encouraged to have their staff check the quality of written translations, but where a Department lacks biliterate personnel, the responsible staff member shall obtain quality checks from external translators. Departments may contact OCEIA for assistance in locating a qualified translator or translation equipment. Departments are also encouraged to solicit feedback on the accuracy and appropriateness of translations from bilingual staff at community groups whose clients receive services from the Department.

(f) The newly added Tier 1 Departments as set forth in Section 91.2(l) shall comply with the requirements of this Section by January 31, 2011.
(g) Prior to July 1, 2016, subsection 91.5(a) shall not apply to Departments that are required under Section 91.12(a) to submit their initial Compliance Plans on October 1, 2016. Thereafter, Section 91.5(a) shall apply to all City Departments. But prior to July 1, 2016, any Department not subject to subsection 91.5(a) shall translate into the language(s) spoken by a Substantial Number of Limited English Speaking Persons all publicly-posted documents that provide information (1) regarding the Department’s services or programs, or (2) affecting a person’s rights to, determination of eligibility of, award of, denial of, loss of, or decreases in benefits or services.

SEC. 91.65. DISSEMINATION OF TRANSLATED MATERIALS FROM THE STATE AND FEDERAL GOVERNMENT.

If the State or federal government or any agency thereof makes available to a Department written materials in a language other than English, the Department shall maintain an adequate stock of the translated materials and shall make them readily available to persons who use the Department’s services.

SEC. 91.76. PUBLIC MEETINGS AND HEARINGS.

(a) City Boards, City Commissions, advisory bodies and City Departments shall not automatically translate meeting notices, agendas, or minutes upon written request. When a City Boards, City Commissions, and advisory bodies receives a written request for translated meeting minutes, the body shall translate the meeting minutes only after the body adopts them and within a reasonable time thereafter.

(b) City Boards, City Commissions, advisory bodies, and City Departments shall provide oral interpretation or translation services in the language the member of the public requests at any public meeting or hearing, if requested at least 48 hours in advance of the meeting or hearing.
(e) City Boards, City Commissions and City Departments shall translate meeting minutes if: (1) requested; (2) after the legislative body adopts the meeting minutes; and (3) within a reasonable time period thereafter.

SEC. 91.78. RECORDED TELEPHONIC MESSAGES.

All Departments with recorded telephonic messages about the Department’s operation or services shall maintain such messages in each language spoken by a Substantial Number of Limited English Speaking Persons, or where applicable, a Concentrated Number of Limited English Speaking Persons. Such Departments are encouraged to include in the telephonic messages information about business hours, office location(s), services offered and the means of accessing such services, and the availability of language assistance. If the Department is governed by a Commission, the messages shall include the time, date, and place of the Commission’s meetings. The requirements of this Section 91.8 shall apply only to recordings prepared by a Department to provide general information to the public about the Department’s operations and services, and shall not apply to voicemail recordings on City employees’ telephone lines.

SEC. 91.89. CRISIS SITUATIONS.

All Tier I Departments involved in health-related emergencies, refugee relief, disaster-related activities, and all other crisis situations shall work with OCEIA the Office of Civic Engagement and Immigrant Affairs to include language service protocols in the Department’s Annual Compliance Plan. During crisis, emergency, and public safety situations, all Departments involved shall prioritize Language Access Services and to the extent feasible ensure bilingual staff are present and available to assist Limited English Speaking Persons with critical needs. If the crisis, emergency or public safety
situations require the posting of warning signs, the Department shall translate those signs in the
required languages.

SEC. 91.910. COMPLAINT PROCEDURE.

(a) Complaint Process. OCEIA shall be responsible for accepting, investigating, and resolving
complaints from persons alleging violations of this Chapter 91. A person alleging that a Department
violated a provision of this Chapter may submit a complaint to OCEIA by either: (1) completing and
submitting a complaint form; or (2) calling OCEIA and speaking with an employee who will document
the complaint. Within 5 days of receiving the complaint, OCEIA shall notify the Department and
commence an investigation. OCEIA shall resolve all complaints within 30 days of their receipt unless
OCEIA finds good cause to extend the time resolving the complaint. OCEIA shall make a record of the
resolution of the complaint and what action, if any, was undertaken by the Department in response to
the complaint to ensure the Department’s compliance with this Chapter 91.

Departments shall allow persons to make complaints alleging violation of this Chapter in the
Department in each language spoken by a Substantial Number of Limited English Speaking Persons.
The Complaints may be made by telephone or by completing a complaint form.

(b) Departments shall document actions taken to resolve each complaint and maintain copies
of complaints and documentation of their resolution for a period of not less than 5 years. A copy of
each complaint shall be forwarded to the Commission and the Office of Civic Engagement and
Immigrant Affairs within 30 days of its receipt.

(b) Department’s and City Board, City Commission, and Advisory Body’s eComplaint
Procedure. If a Department or a City Board, a City Commission or a Advisory Body receives a
complaint from an individual, it shall immediately forward a copy of the complaint to OCEIA. The
Department In addition, it shall cooperate in good faith with OCEIA in resolving the complaint within
the applicable time frame.
(c) Annual Tracking of Complaints. OCEIA shall track the number of complaints received each
year and maintain copies of all complaints and documentation of their resolution for a period of not
less than 5 years.

(d) Quarterly Reports. On a quarterly basis, OCEIA shall submit a report to the Commission
containing the following information: (1) the number of complaints filed during that quarter, including
an analysis of individual cases with departmental trends; (2) the number of complaints filed for
the year-to-date; (3) a comparison of those numbers with the filings for the previous year; and (4) a
brief description of the nature of each complaint filed, including the Department named in the
complaint, the violation alleged, the proposed intervention, whether the complaint was resolved or
remains open, and what, if any, measures were implemented by the Department in response to the
complaint.

SEC. 91.4011. ANNUAL COMPLIANCE PLAN.

Using information collected during the preceding fiscal year beginning July 1 and ending June
30, each Tier 1 Department shall draft an Annual Compliance Plan containing including all of
the following information, as well as any additional information OCEIA requires:

(a) A description of the Department's language access policy;

(b) The language services offered by the Department;

(ca) The number and percentage of people who are Limited English Speaking Persons
who actually use the Tier 1 Department's services Citywide, listed by language other than
English, using either one a method described in the definition of Concentrated Number of Limited
English Speaking Persons in Section 91.2(k) of this Chapter. Departments must include a
description of the methodology or data collection system used to make this determination;

(b) The number and percentage of limited English-speaking residents of each District in which
a Covered Department Facility is located and persons who use the services provided by a Covered
Department Facility, listed by language other than English, using either method in Section 91.2(k) of this Chapter:

(e) A demographic profile of the Tier 1 Department's clients;

(d) The number of Public Contact Positions in the Tier 1 Department;

(de) The number of bilingual employees in Public Contact Positions, their titles, certifications of bilingual capacity, office locations, the language(s) other than English that the persons speak; excluding those bilingual employees who are self-designated as competent in a second language other than English;

(ef) The name and contact information of the Tier 1 Department's language access coordinator liaison;

(fg) A description of any use of telephone-based interpretation services, including the number of times telephone-based interpretation services were used, and the language(s) for which they were used, and the number of times bilingual employees provided in-person interpretation services;

(gh) An narrative explanatory assessment of the procedures used to facilitate communication with Limited English Speaking Persons, which shall include, but is not limited to, an evaluation assessment of the adequacy of the following procedures (1) the content of recorded telephonic messages provided to the public and the language of the message; (2) telephone requests for translation or interpretation services; (3) in-person requests for translation or interpretation services; and (4) public notices of the availability of translation or interpretation services upon request;

(hi) Ongoing employee development and training strategy to maintain well trained bilingual employees and general staff. Employee development and training strategy should include a description of quality control protocols for bilingual employees; and a description of language service protocols for Limited English Speaking Persons individuals in crisis situations as outlined in Section 91.28;
(j) A numerical assessment of the additional bilingual employees in Public Contact Positions needed to meet the requirements of Section 91.3 of this Chapter;

(i) If the Department determines that additional bilingual employees are needed assessments indicate a need for additional Bilingual Employees in Public Contact Positions to meet the requirements of Section 91.43 of this Chapter, the Department must provide a description of the Tier I Department's plan for meeting those requirements, the positions, including the number of estimated vacancies in Public Contact Positions;

(ii) The name, title, and language(s) other than English spoken (if any) by the staff member designated with responsibility for ensuring the accuracy and appropriateness of translations for each language in which services must be provided under this Chapter 91;

(km) A list of the Tier I Department's written materials required to be translated under this Chapter 91, the language(s) into which they have been translated, and the persons who have reviewed the translated material for accuracy and appropriateness;

(n) A description of the Tier I Department's procedures for accepting and resolving complaints of an alleged violation of this Chapter consistent with Section 91.9;

(lo) A copy of the Tier 1 Department's written policies on providing services to Limited English Speaking Persons, which Departments are annually obligated to review and to provide an updated copy to OCEIA;

(mp) A list of goals for the upcoming year and, for all Annual Compliance Plans except the first, an assessment of the Tier 1 Department's success at meeting last year's goals;

(nq) Annual budget allocation and strategy, including the total annual expenditures from the previous fiscal year for services that are related to language access including:

(1) Compensatory pay for bilingual employees who perform bilingual services, excluding regular annual salary expenditures;

(2) Telephonic translation interpretation services provided by City vendors;
(3) Document translation services provided by City vendors;

(4) On-site language interpretation services provided by City vendors;

(5) The total projected budget to support progressive implementation of the Department's language service plan;

(or) A summary of changes between the Department's previous Annual Compliance Plan submittal and the current submittal, including but not limited to: (1) an explanation of strategies and procedures that have improved the Department's language services from the previous year; and (2) an explanation of strategies and procedures that did not improve the Department's language services and proposed solutions to achieve the overall goal of this Language Access Ordinance; and

(ps) Any other information requested by the Commission OCEIA deems appropriate necessary for the implementation of this Chapter 91.

SEC. 91.112. COMPLIANCE PLANS SUBMITTALS, LANGUAGE ACCESS ORDINANCE SUMMARY REPORT, AND RECOMMENDATIONS FOR EMERGING LANGUAGE POPULATIONS.

(a) Compliance Plans Submittals. The Director of each Tier 1 Department shall approve and electronically file an annually file electronic copies of the Annual Compliance Plan by December 31st with the Mayor's Office, the Commission, and the Office of Civic Engagement and Immigrant Affairs. All of the following entities shall submit their 2014-2015 Annual Compliance Plan on October 1, 2015, and thereafter October 1st of each year: Adult Probation Department, City Hall Building Management, Department of Building Inspection, Department of Elections, Department of the Environment, Department of Emergency Management, Department of Human Services, Department of Public Health, Department of Public Works, District Attorney's Office, Fire Department, Human Services Agency, Juvenile Probation Department, Mayor's Office of Economic and Workforce.
Development, Municipal Transportation Agency, Office of the Assessor Recorder, Office of the Treasurer and Tax Collector, Planning Department, Police Department, Public Defender’s Office, Public Utilities Commission, Recreation and Park Department, Residential Rent Stabilization and Arbitration Board, San Francisco International Airport, San Francisco Public Library, San Francisco Zoo, and Sheriff’s Office shall submit their 2014-2015 Annual Compliance Plan on October 1, 2015, and thereafter October 1st of each year. All other Departments shall file their initial Compliance Plan on October 1, 2016, and thereafter October 1st of each year. The Director of each Department or his or her designee shall approve and electronically file submit an Annual Compliance Plan that includes the required data and budget information with OCEIA.

(b) Language Access Ordinance Summary Report. Inclusion of Emerging Language Populations in a written report to the Board. By March 1st of each year, the Office of Civic Engagement and Immigrant Affairs Beginning on February 1, 2016, and annually thereafter, OCEIA shall submit to the Commission and the Clerk of the Board of Supervisors a Language Access Ordinance Summary Report which compiles and summarizes in a written report to the Clerk of the Board of Supervisors all departmental Annual Compliance Plans. OCEIA shall also include in the Language Access Ordinance Summary Report a current determination of: (1) the total number of Limited English Speaking Persons in the City; (2) the number of Limited English Speaking Persons in the City delineated according to language spoken; and (3) the number of Limited English Speaking Persons for each District delineated according to language spoken.

(c) OCEIA may include in the Summary Report In the written report of the Clerk of the Board, the Office of Civic Engagement and Immigrant Affairs may recommended appropriate changes to all departmental Annual Compliance Plans in order to meet the needs of Emerging Language Populations. Emerging language populations is defined as at least 2.5 percent of the population who use the Department’s services or 5,000 City residents who speak a shared language other than English.
(de) By June 30th of each year, OCEIA the Office of Civic Engagement and Immigrant Affairs may request a joint public hearing with the Board of Supervisors and the Commission to assess the adequacy of the City’s ability to provide the public with access to language services.

(d) The Office of Civic Engagement of Immigrant Affairs shall keep a log of all complaints submitted and report quarterly to the Commission.

(e) By October 1, 2015, each Department required under subsection 91.12(a) to file an initial Compliance Plan on October 1, 2016 shall provide a written update to OCEIA regarding the Department’s plans to ensure future compliance with Section 91.4 and Section 91.5(a) of this Chapter. The written update shall be in a format prescribed by OCEIA and shall include any information requested by OCEIA regarding the Department’s plans.

SEC. 91.213. RECRUITMENT.

It shall be the policy of the City to publicize job openings for Departments’ Public Contact Positions as widely as possible including, but not limited to, in ethnic and non-English language media.

SEC. 91.14. DEPARTMENT RESPONSIBILITIES.

In addition to the duties and responsibilities provided elsewhere in this Chapter 91, Departments shall:

(a) Inform Limited English Speaking Persons who seek services, in their native tongue, of their right to request translation services;

(b) Create and maintain a language access policy and review it annually;

(c) Designate a language access coordinator; and
(d) Cooperate with OCEIA in the investigation of all alleged violations of this Chapter; and

(de) Use good faith efforts to comply with the provisions of this Chapter 91 Ordinance. Departments shall prioritize Language Access Services and comply with the provisions of this Chapter 91 Ordinance that are readily achievable. Over time, Departments shall fully comply with the provisions of this Chapter 91 Ordinance.

SEC. 91.1315. COMMISSION RESPONSIBILITIES.

The Commission is responsible for evaluating the requirements set forth in this Chapter 91. The Commission's duties monitoring and facilitating compliance with this Chapter. Its duties shall include: (a) reviewing all OCEIA reports; (b) reviewing complaints and OCEIA's resolution of them; (c) recommending policy changes, including revisions to this Chapter or to the Rules and Regulations adopted under Section 91.16 of this Chapter; (d) identifying new trends that may present new challenges for language access; (e) identifying new practices that further the objectives of this Chapter; and (f) conducting public hearings related to items (a) through (e). conducting outreach to Limited English Speaking Persons about their rights under this Chapter; reviewing complaints about alleged violations of this Chapter forwarded from Departments; working with Departments to resolve complaints; maintaining copies of complaints and their resolution for not less than 8 years, organized by Department; coordinating a language bank for Departments that choose to have translation done outside the Department and need assistance in obtaining translators; and reviewing Annual Compliance Plans.

SEC. 91.1416. OFFICE OF CIVIC ENGAGEMENT AND IMMIGRANT AFFAIRS’ RESPONSIBILITIES.
Subject to the budgetary and fiscal provisions of the Charter, the City may adequately fund the OCEIA Office of Civic Engagement and Immigrant Affairs to provide a centralized infrastructure for the City’s language services and monitor and facilitate Departmental compliance with this Chapter 91. OCEIA may. The Office of Civic Engagement shall: responsibilities include the following:

(a) Provide technical assistance for language services for all Departments, including yearly trainings for department staff;

(b) Coordinate language services across Departments, including but not limited to maintaining a directory of qualified language service providers for the City Departments to utilize and carry out their responsibilities under this Chapter 91, maintaining Language Access Services, translations, and interpretations contracts for all City Departments, maintaining an inventory of translation equipment, and providing assistance to Departments, the Board of Supervisors, and the Mayor’s Office in identifying bilingual staff;

(c) Compiling and maintaining a central repository for all Departments’ translated documents;

(d) Providing Departments with model Annual Compliance Plans; and

(e) If OCEIA determines that at least 10,000 City residents who are Limited English Speaking Persons share a language other than English and makes its determination pursuant to Section 91.2, it shall notify all affected Departments and post that determination on its website for 120 days prior to certifying the new language. During that time period, OCEIA may conduct a study to confirm that at least 10,000 City residents who are Limited English Speaking Persons share a language other than English. If OCEIA conducts such a study, the 120 days shall commence the day the study is published. The certification of a new language shall take effect until after the conclusion of the process described in this subsection(e).
(f) Maintain a complaint form on OCEIA’s website in all certified languages spoken by a
Substantial Number of Limited English Speaking Persons; and

(g) Investigate potential violations of this Chapter;

(h) Investigate Reviewing complaints of alleged Departmental violations of this
Chapter, with quarterly reports to the Commission working with Departments to resolve such
complaints, and notifying complainants of the resolution;

(i) Maintain copies of complaints and their resolution for 5 years;

(j) Prepare a quarterly report regarding complaints for submission to the Commission;

and

(k) Prepare an Annual Summary Compliance Plan Report that summarizes the
complaints and resolutions for submission to the Commission.

SEC. 91.1517. RULES AND REGULATIONS.

In order to effectuate the terms of this Chapter, the Commission may adopt rules and
regulations consistent with this Chapter.

SEC. 91.1618. ENFORCEMENT.

OCEIA shall be responsible for enforcement of this Chapter. OCEIA may investigate potential
violations of this Chapter. OCEIA may attempt to resolve noncompliance with this Chapter by any
Department through informal processes, including mediation and conference and conciliation. If after
an investigation and attempt to resolve an incidence of Department non-compliance, OCEIA
the Commission is unable to resolve the matter, it shall transmit a written finding of non-
compliance, specifying the nature of the non-compliance and the recommended corrective
measures, to the Department, the Department of Human Resources, the Commission, the
Mayor, and the Board of Supervisors.

SEC. 91.1719. SEVERABILITY.

If any of the provisions of this Chapter 91 or the application thereof to any person or
outcome is held invalid, the remainder of this Chapter, including the application of such
part or provisions to persons or circumstances other than those to which it is held invalid, shall
not be affected thereby and shall continue in full force and effect. To this end, the provisions
of this Chapter are severable.

SEC. 91.182019. DISCLAIMERS.

(a) By providing the public with equal access to language services, the City and
County of San Francisco is assuming an undertaking only to promote the general welfare. It is
not assuming, nor is it imposing on its officers and employees, an obligation for breach of
which it is liable in money damages to any person who claims that such breach proximately
caused injury.

(b) The obligations set forth in the Language Access Ordinance are directory and the
failure of the City to comply shall not provide a basis to invalidate any City action.

(c) The Language Access Ordinance shall be interpreted and applied so as to be
consistent with Title VI and VII of the Civil Rights Act of 1964, California's Fair Employment
and Housing Act, and Article X of the San Francisco Charter and so as not to impede or
impair the City's obligations to comply with any court order or consent decree.

Section 2. Effective Date. This ordinance shall become effective 30 days after
enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the “Note” that appears under the official title of the ordinance.

APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: ALICIA CABRERA
Deputy City Attorney

n:\legana\as2014\1400476\00990243.doc
File Number: 141149  Date Passed: March 03, 2015

Ordinance amending the Administrative Code to expand the scope of the Language Access Ordinance to apply to all City Departments that provide information or services directly to the public, revise complaint procedures, and enhance the annual departmental compliance plan requirement.

February 12, 2015 Rules Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

February 12, 2015 Rules Committee - RECOMMENDED AS AMENDED

February 24, 2015 Board of Supervisors - AMENDED
Ayes: 11 - Avalos, Breed, Campos, Christensen, Cohen, Farrell, Kim, Mar, Tang, Wiener and Yee

February 24, 2015 Board of Supervisors - PASSED ON FIRST READING AS AMENDED
Ayes: 11 - Avalos, Breed, Campos, Christensen, Cohen, Farrell, Kim, Mar, Tang, Wiener and Yee

March 03, 2015 Board of Supervisors - FINALLY PASSED
Ayes: 11 - Avalos, Breed, Campos, Christensen, Cohen, Farrell, Kim, Mar, Tang, Wiener and Yee

File No. 141149

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 3/3/2015 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo
Clerk of the Board

Mayor

Date Approved