

# Department of Public Health Order of the Health Officer

## ORDER OF THE HEALTH OFFICER No. C19-07v

ORDER OF THE HEALTH OFFICER
OF THE CITY AND COUNTY OF SAN FRANCISCO
DIRECTING ALL INDIVIDUALS IN THE COUNTY TO CONTINUE
STAYING SAFER AT THEIR PLACES OF RESIDENCE TO THE
EXTENT THEY CAN EXCEPT FOR IDENTIFIED NEEDS AND
ACTIVITIES, AND TO FOLLOW HEALTH RISK REDUCTION
MEASURES OUTSIDE THEIR RESIDENCES; URGING GOVERNMENT
AGENCIES TO PROVIDE SHELTER AND SANITATION FACILITIES
TO INDIVIDUALS EXPERIENCING HOMELESSNESS; REQUIRING
ALL BUSINESSES AND RECREATION FACILITIES THAT ARE
ALLOWED TO OPERATE TO IMPLEMENT HEALTH RISK
REDUCTION MEASURES; AND DIRECTING ALL BUSINESSES,
FACILITY OPERATORS, AND GOVERNMENTAL AGENCIES TO
CONTINUE THE TEMPORARY CLOSURE OF ALL OPERATIONS
THAT ARE NOT YET SAFE ENOUGH TO RESUME

## (STAY SAFER AT HOME)

DATE OF ORDER: April 14, 2021, updated April 15, 2021

This Order generally allows reopenings of businesses and activities consistent with the State's assignment of the County to the orange tier (tier 3), based on moderate transmission of the virus, subject to certain further San Francisco safety restrictions based on local health conditions.

Note: Appendixes C-1 (Section B.28) and C-2 (Section B.13) were updated on April 15, 2021 consistent with gathering-related updates from the State of California issued April 15, 2021.

Please read this Order carefully. Violation of or failure to comply with this Order is a misdemeanor punishable by fine, imprisonment, or both. (California Health and Safety Code § 120295, et seq.; California Penal Code §§ 69, 148(a)(1); and San Francisco Administrative Code § 7.17(b).)

Summary: On February 25, 2020 the Mayor of the City and County of San Francisco (the "County") declared a state of emergency to prepare for coronavirus disease 2019 ("COVID-19"). On March 5, 2020 the County recorded its first reported case of COVID-19. On March 16, 2020 the County and five other Bay Area counties and the City of Berkeley, working together, were the first in the State to implement shelter-in-place orders in a collective effort to reduce the impact of the virus that causes COVID-19. Since that time, we have come to learn that the virus can be transmitted in the air through



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any further need to amend those orders, with those listed orders otherwise remaining in effect until the specific listed order or this Order is extended, rescinded, superseded, or amended in writing by the Health Officer. This Order does not prohibit amendment of those orders separately. This Order also does not alter the end date of any other Health Officer order or directive having its own end date or which continues indefinitely.

### 15. Copies.

The County must promptly provide copies of this Order as follows: (1) by posting on the Department of Public Health website (<a href="www.sfdph.org/healthorders">www.sfdph.org/healthorders</a>); (2) by posting at City Hall, located at 1 Dr. Carlton B. Goodlett Pl., San Francisco, CA 94102; and (3) by providing to any member of the public requesting a copy. Also, the owner, manager, or operator of any facility that is likely to be impacted by this Order is strongly encouraged to post a copy of this Order onsite and to provide a copy to any member of the public asking for a copy.

#### 16. Severability.

If any provision of this Order or its application to any person or circumstance is held to be invalid, the remainder of the Order, including the application of such part or provision to other persons or circumstances, shall not be affected and shall continue in full force and effect. To this end, the provisions of this Order are severable.

#### IT IS SO ORDERED:

Susan Philip, MD, MPH,
Acting Health Officer of the
City and County of San Francisco

Dated: April 14, 2021, updated April 15, 2021

#### Attachments:

- Appendix A Social Distancing Protocol for Businesses (revised April 14, 2021)
- Appendix B Construction Project Safety Protocol (revised April 14, 2021)
- Appendix C-1 Additional Businesses (revised April 14, 2021, updated April 15, 2021)
- Appendix C-2 Additional Activities (revised April 14, 2021, updated April 15, 2021)

#### Order No. C19-07v – Appendix C-1: Additional Businesses Permitted to Operate

#### [Revised April 14, 2021, updated April 15, 2021]

#### A. General Requirements

The "Additional Businesses" listed below may operate, subject to the requirements set forth in the Order and to any additional requirements set forth below or in separate industry-specific guidance by the Health Officer. These businesses were selected based on current health-related information, the risk criteria set forth in Section 3 of the Order, and the overall impact that allowing these businesses to resume or expand operation will have on mobility and volume of activity in the County.

To mitigate the risk of transmission to the greatest extent possible, before resuming operations, each Additional Business must:

- Comply with all of the "General Requirements for Businesses and Business Activities" set forth in Section 4 of the Order, including, without limitation, the requirement to prepare, post, implement, and distribute to their Personnel a Social Distancing Protocol checklist as specified in Section 4.d and Appendix A of the Order for each of their facilities in the County where Personnel or members of the public will be onsite;
- Prepare, post, implement, and distribute to their Personnel a written health and safety plan checklist that addresses all applicable best practices set forth in relevant Health Officer directives; and
- Comply with any relevant state guidance and local directives. If a conflict exists between state guidance and local public heath directives related to the COVID-19 pandemic, the most restrictive provision shall be followed, as further provided in Section 10 of the Order.

Businesses that operate outdoors may, subject to any applicable permit requirements, conduct their operations in a tent, canopy, or other shelter, as long as the shelter complies with: (1) the California Department of Public Health's November 25, 2020 guidance regarding "Use of Temporary Structures for Outdoor Business Operations" (available at <a href="https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Use-of-Temporary-Structures-for-Outdoor-Business-Operations.aspx">https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Use-of-Temporary-Structures-for-Outdoor-Business-Operations.aspx</a>); and (2) SFDPH's guidance on "Safer Ways to Use New Outdoor Shared Spaces for Allowed Activities During COVID-19" (available at <a href="https://www.sfdph.org/dph/files/ig/Guidance-Shared-Outdoor-Spaces.pdf">https://www.sfdph.org/dph/files/ig/Guidance-Shared-Outdoor-Spaces.pdf</a>).

Unless otherwise provided in this Order or an industry-specific Health Officer directive, the capacity limit does **not** include staff or other Personnel of a business. The health-related basis for selection of Additional Businesses and the specific requirements for risk mitigation are generally summarized below.

#### **B.** List of Additional Businesses

For purposes of the Order, Additional Businesses include the following, subject to the stated limitations and conditions:

(1)	Retail Stores for Goods	2
(2)	Manufacturing, Warehousing and Logistical Support	. 4

#### Order No. C19-07v – Appendix C-1: Additional Businesses Permitted to Operate

#### [Revised April 14, 2021, updated April 15, 2021]

#### (28) Conferences, Meetings, and Receptions

- a. <u>Basis for Addition</u>. Given the significant decrease in COVID-19 case and hospitalization rates and the increase in COVID-19 vaccination rates, outdoor private events and smaller indoor private gatherings in conference rooms or other large meeting areas can be held subject to certain rules that reduce the risk of transmission. When capacity limits are imposed, physical distancing between Households is maintained, participants are either fully vaccinated or tested before the event, and everyone uses a Face Covering at all times (except when a participant is eating or drinking as allowed by the dining rules and directive), the risks of such gatherings can be mitigated.
- b. <u>Description and Conditions to Operate</u>. Private events including conferences, meetings, and receptions may resume subject to the following conditions:
  - 1. <u>General Rules Applicable to All Private Events.</u> All private events are subject to the following requirements as well as the additional requirements for indoor or outdoor events, as applicable, set forth in Sections 2 and 3, below:
    - i. Face Coverings must be worn at all times except when actively eating or drinking;
    - ii. Guests from different Households must be seated at least six feet away from each other;
  - iii. All guests must have purchased tickets or, as an alternative, the host must maintain a defined guest list;
  - iv. A seating chart or assigned seating is required;
  - v. Intermingling of attendees at separate events is prohibited;
  - vi. Food and beverage service is allowed per the safety rules for outdoor or indoor dining, as applicable;
  - vii. If the event intends to sell or provide food and/or beverage to the public, a

    Temporary Food Facility permit must be obtained from the Department of Public

    Health Environmental Health Branch. All required applications for permits must
    be submitted at least 21 days prior to the event to ehtempevents@sfdph.org for
    approval. For more information, please visit

    https://www.sfdph.org/dph/EH/Food/Permits/permitSpecEvents.asp;
- vii.viii. If the private event occurs at a Business (as defined in Section 8.e of this Order), then the Business must post a Social Distancing Protocol checklist and comply with all Social Distancing Protocol requirements listed in Appendix A of this Order. For clarity, the term "Business" includes any organization, house of worship, or non-profit entity as well as commercial entities; and
- <u>viii.ix.</u> Sufficient time must be allocated between events to prevent mixing across attendees.
  - 2. <u>Outdoor private events</u>. Outdoor private events are subject to the following additional conditions:

### Order No. C19-07v – Appendix C-1: Additional Businesses Permitted to Operate

#### [Revised April 14, 2021, updated April 15, 2021]

- i. Capacity is limited to 100 guests; people total (including personnel and volunteers, except that fully vaccinated workers do not count toward this capacity limit);
- ii. The number of guests may be increased to up to 300 people total (including personnel and volunteers, except that fully vaccinated workers do not count toward this capacity limit) if all Personnel and guests age 12 and up provide proof either that they are fully vaccinated or that they have a negative COVID-19 test (PCR test taken not more than 72 hours before the event or antigen test taken not more than 24 hours before the event).
- 3. <u>Indoor private events</u>. Indoor private events are subject to the following additional conditions:
  - i. Capacity is limited to 150 guests.people total (including personnel and volunteers, except that fully vaccinated workers do not count toward this capacity limit).
  - ii. All Personnel and guests age 12 and up must provide proof either that they are fully vaccinated or that they have a negative COVID-19 test (PCR test taken not more than 72 hours before the event or antigen test taken not more than 24 hours before the event).
- iii. If food or beverages will be sold or provided at the event, at least one of the following ventilation strategies must be employed: (1) all available windows and doors accessible to fresh outdoor air are kept open; (2) fully operational HVAC system; and (3) appropriately sized Portable Air Cleaners (as defined in the Ventilation Guidance) in each room.

(Added April 14, 2021); Revised April 15, 2021)

#### [Revised April 14, 2021, updated April 15, 2021]

#### A. General Requirements

The "Additional Activities" listed below may resume, subject to the requirements set forth in the Order and to any additional requirements set forth below or in separate guidance by the Health Officer. These activities were selected based on current health-related information, the risk criteria set forth in Section 3 of the Order, and the overall impact that allowing these activities to resume will have on mobility and volume of activity in the County.

The health-related basis for selection of Additional Activities and the specific requirements for risk mitigation are generally summarized below.

Activities that are permitted to operate outdoors may, subject to any applicable permit requirements, conduct their operations under a tent, canopy, or other shelter, as long as the shelter complies with: (1) the California Department of Public Health's November 25, 2020 guidance regarding "Use of Temporary Structures for Outdoor Business Operations" (available at <a href="https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Use-of-Temporary-Structures-for-Outdoor-Business-Operations.aspx">https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Use-of-Temporary-Structures-for-Outdoor-Business-Operations.aspx</a>); and (2) SFDPH's guidance on "Safer Ways to Use New Outdoor Shared Spaces for Allowed Activities During COVID-19" (available at <a href="https://www.sfdph.org/dph/files/ig/Guidance-Shared-Outdoor-Spaces.pdf">https://www.sfdph.org/dph/files/ig/Guidance-Shared-Outdoor-Spaces.pdf</a>).

## **B.** List of Additional Activities

For purposes of the Order, Additional Activities include the following based on the summarized health risk related rationale:

(1)	Outdoor Museums, Outdoor Historical Sites, and Outdoor Public Gardens	2
(2)	Golf, Tennis and Pickleball	3
(3)	Dog Parks	3
(4)	Small Outdoor Gatherings	4
(5)	Libraries for Curbside Pickup and Return	4
(6)	Youth and Adult Sports, Recreation, Dance and Exercise	5
(7)	Swimming Pools	6
(8)	Drive-In Gatherings	7
(9)	Religious Activities	7
(10)	Political Activity	9
(11)	Outdoor Playgrounds	11
(12)	Outdoor Arts, Music and Theater Performances and Festivals	11
(13)	Small Indoor Gatherings	12

#### [Revised April 14, 2021, updated April 15, 2021]

- vi. The gathering must comply with all of the relevant requirements set forth in Health Officer Directive No. 2020-19, including as that directive may be amended in the future, regarding outdoor gatherings; and
- vii. All participants must comply with any requirements—including permitting requirements and conditions—imposed by applicable public authorities.

(Added September 14, 2020; Revised September 30, 2020, December 4, 2020, January 27, 2021, March 2, 2021, and March 23, 2021; Non-substantive revisions October 20, 2020 and April 14, 2021)

## (11) Outdoor Playgrounds

- a. <u>Basis for Addition</u>. Although taking children to a playground may involve mixing of Households, individuals can wear Face Coverings at all times and maintain at least six feet of physical distance from members of other Households except for short interactions. No inherently risky activities involving the removal of Face Coverings are involved. Also, outdoor activities carry a lower risk of transmission than indoor interactions and activities, and risk of transmission can be reduced through health protocols.
- b. <u>Description and Conditions</u>. Outdoor public playgrounds may open subject to the following conditions:
  - 1. Face Coverings must be worn by all people in the playground at all times, subject to the limited exceptions in Health Officer Order No. C19-12 (e.g., for young children), including as that order is amended in the future;
  - 2. All people (including children and adults) in the playground must maintain at least six feet of physical distance from people other than those in their same Household;
  - 3. Outdoor public playground operators and all people (including children and adults) in playgrounds must comply with all of the relevant requirements set forth in the California Department of Public Health's Guidance on Outdoor Playgrounds and other Outdoor Recreational Facilities, available at <a href="https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Outdoor-Playgrounds">https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Outdoor-Playgrounds</a> and other Outdoor Recreational Facilities.aspx.

(Added September 30, 2020; Revised November 3, 2020, April 14, 2021; Suspended December 4, 2020; Reinstated and revised December 9, 2020)

#### (12) Outdoor Arts, Music and Theater Performances and Festivals

a. <u>Basis for Addition</u>. Although outdoor festivals involve mixing of Households, individuals can wear Face Coverings at all times, except when eating and drinking, and maintain at least six feet of physical distance from others outside their Household at all

#### [Revised April 14, 2021, updated April 15, 2021]

times. Also, outdoor activities carry a lower risk of transmission than indoor interactions and activities, and risk of transmission can be reduced through health protocols.

b. <u>Description and Conditions</u>. Outdoor organized and supervised arts, music, and theater performances and festivals without assigned seating may resume subject to the limitations and conditions set forth in Health Officer Directive No. 2021-02, including as that directive is amended in the future.

The organizer must submit a health and safety plan to DPH at least five business days in advance of the event, but does not need to obtain approval of the plan before proceeding with the event. In the event SFDPH identifies deficiencies in the plan, SFDPH will follow up with the organizer but approval by the Health Officer is not required. An optional plan template, including the basic information that all plans must contain, is available at <a href="www.sfdph.org/dph/alerts/covid-guidance/2021-02-HSP-Arts-Music-Outdoors.pdf">www.sfdph.org/dph/alerts/covid-guidance/2021-02-HSP-Arts-Music-Outdoors.pdf</a>.

Alternatively, outdoor arts, music and theater festivals may use a reservation and assigned seating system and follow the larger capacity and other safety rules for live outdoor performances (*see* Appendix C-1, Section 27), above or private events (*see* Appendix C-1, Section 28).

If the event intends to sell or provide food and/or beverage to the public, a Temporary Food Facility permit must be obtained from the Department of Public Health Environmental Health Branch. All required applications for permits must be submitted at least 21 days prior to the event to ehtempevents@sfdph.org for approval. For more information, please visit https://www.sfdph.org/dph/EH/Food/Permits/permitSpecEvents.asp.

(Added March 23, 2021; Revised April 14, 2021 and April 15, 2021)

#### (13) **Small Indoor Gatherings**

- a. Basis for Addition. Given the significant decrease in COVID-19 case and hospitalization rates and the increase in COVID-19 vaccination rates, small gatherings can be done indoors subject to certain rules that reduce the risk of transmission. Even with protections such as physical distancing and use of Face Coverings at all times, such gatherings that do not involve fully vaccinated people are strongly discouraged at this time and should occur instead outdoors to the greatest extent possible in accordance with the outdoor gathering rules (such as for allowed outdoor religious services or other outdoor activities covered by this Order and Health Officer directives). For small indoor gatherings to occur as allowed by this section, the rules listed below must be followed for each type of small indoor gathering to reduce the risk of harm from such gatherings.
- b. <u>Indoor Gatherings Allowed by Any Order or Directive of the Health Officer: Description</u> and Conditions. Indoor gatherings involving people from different Households may

## [Revised April 14, 2021, updated April 15, 2021]

occur with safety modifications as allowed by any order or directive of the Health Officer (for example, for indoor religious services as allowed by this Order and Health Officer Directive No. 2020-34).

- c. <u>Small Private Indoor Gatherings</u>: <u>Description and Conditions</u>. Limited indoor gatherings of people from different Households ("Small Private Indoor Gatherings") may occur in private settings as listed in this Section. Small Private Indoor Gatherings are not allowed in any Business unless otherwise indicated below.
  - 1. <u>Small Private Indoor Gatherings with Face Coverings.</u> Small indoor gatherings with Face Coverings may occur in private settings with these safety restrictions:
    - i. The gathering may only occur in a private setting. Generally, this includes Residences, as defined in Section 3.b of this Order, but can also occur in other settings where privacy is maintained for the entire gathering. By way of example, renting a room at a restaurant, hotel, or other Business is not considered "private" if wait staff or facility Personnel are present in the room at any time during the gathering.
    - ii. The gathering is limited to the lesser of 25 people or 25% capacity. For Residences or other private spaces that do not have a known capacity limit, the gathering is limited to number of people (up to 25) who can safely maintain physical distance of at least six feet between Households.
    - iii. Every person must wear a Face Covering at all times during the gathering unless exempt from wearing a Face Covering by the Face Covering Order (Order No. C19-12, including as that order is amended in the future). For this reason, no food or beverages may be consumed during the gathering.
    - iv. Physical distance of six feet from other people not in the same Household should be maintained during the gathering.
    - v. Indoor areas should maximize ventilation whenever possible, including by opening windows and external doors to improve airflow in the area of the gathering.
    - vi. If anyone planning to attend the gathering has any symptom of COVID-19, they should not participate in the gathering, and others from the same Household should consider avoiding the gathering. A list of COVID-19 symptoms is available online at <a href="https://www.sfcdcp.org/covid19symptoms">www.sfcdcp.org/covid19symptoms</a>.
    - vii. Such Except for small indoor gatherings that do not involve involving people who are fully vaccinated people as provided in Section 2 below, such gatherings are strongly discouraged at this time and should occur instead outdoors to the greatest extent possible in accordance with the outdoor gathering rules.
  - 2. <u>Small Private Indoor Gatherings with people who are fully vaccinated for COVID-19.</u> Small Private Indoor Gatherings with fully vaccinated people where some individuals may potentially remove Face Coverings may occur after the State of California allows

#### [Revised April 14, 2021, updated April 15, 2021]

them. The specific situations that wouldconsistent with guidance from the State of California. The State of California's guidance is available online as follows:

For fully vaccinated people:

https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/COVID-19-Public-Health-Recommendations-for-Fully-Vaccinated-People.aspx

For gatherings involving unvaccinated people (including with fully vaccinated people):

 $\frac{https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Guidance-for-the-Prevention-of-COVID-19-Transmission-for-Gatherings-November-2020.aspx}{}$ 

Anyone participating in such a gathering must comply with the State of California's guidance, including as that guidance is updated in the future. In addition, the specific situations that allow for the removal of Face Coverings are outlined by the United States Centers for Disease Control and Prevention ("CDC") at: <a href="https://www.cdc.gov/coronavirus/2019-ncov/vaccines/fully-vaccinated-guidance.html">www.cdc.gov/coronavirus/2019-ncov/vaccines/fully-vaccinated-guidance.html</a>. Such gatherings must abide by all safety precautions outlined by that CDC guidance as well as the following restrictions:

- i. The gathering may only occur in a private setting. Generally, this includes Residences, as defined in Section 3.b of this Order, but can also occur in other settings where privacy is maintained for the entire gathering. By way of example, renting a room at a restaurant, hotel, or other Business is not considered "private" if wait staff or facility Personnel are present in the room at any time during the gathering.
- ii. For Residences, the gathering is limited to 25 people. For other settings, the gathering is limited to the lesser of 25 people or 25% capacity for the room in which the gathering is held.
- 3. <u>Small Indoor Gatherings: Description and Conditions</u>. Limited indoor gatherings of people from different Households may occur in non-private settings as listed in this Section. Such Small Indoor Gatherings must comply with the following rules.
  - i. If the gathering occurs at any Business (as defined in Section 8.e of this Order), then the Business must post a Social Distancing Protocol checklist and comply with all Social Distancing Protocol requirements listed in Appendix A of this Order. For clarity, the term "Business" includes any organization, house of worship, or non-profit entity as well as commercial entities.
  - ii. The gathering is limited to the lesser of 25 people or 25% capacity for the room in which the gathering is being held.
  - iii. Every person must wear a Face Covering at all times during the gathering unless exempt from wearing a Face Covering by the Face Covering Order (Order No. C19-12, including as that order is revised in the future). For this reason, no food or beverages may be consumed during the gathering. (But if the Business complies with other rules regarding dining, such as the allowance

### [Revised April 14, 2021, updated April 15, 2021]

of food for outdoor gatherings under Directive No. 2020-19 or operation of a dining establishment under Directive No. 2020-16, eating and drinking may occur under those rules.)

- iv. Physical distance of six feet from other people not in the same Household should be maintained during the gathering.
- v. Indoor areas should maximize ventilation whenever possible, including by opening windows and external doors to improve airflow in the area of the gathering.
- vi. For clarity, Small Indoor Gatherings allowed under this section include but are not limited to gatherings held by Adult Day Programs and senior/community centers. The Department of Public Health has published a check-list to help Adult Day Programs and senior/community centers prepare for allowing Small Indoor Gatherings, which is available online at <a href="https://www.sfdph.org/dph/files/ig/senior-centers-adult-day-programs-checklist.pdf">www.sfdph.org/dph/files/ig/senior-centers-adult-day-programs-checklist.pdf</a>.
- vii. The gathering must also comply with the State of California's guidance for gatherings, which is available online at <a href="https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Guidance-for-the-Prevention-of-COVID-19-Transmission-for-Gatherings-November-2020.aspx">https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Guidance-for-the-Prevention-of-COVID-19-Transmission-for-Gatherings-November-2020.aspx</a>.

(Added March 23, 2021; Revised April 14, 2021 and April 15, 2021)