FILE NO. 230657

[Funding Reallocation - Our City, Our Home Homelessness Gross Receipts Tax - Services to Prevent Homelessness - \$16,360,0001 Ordinance reallocating approximately \$16.360.000\$60,000 in unencumbered unappropriated earned interest revenues from the Our City, Our Home Fund to allow the City to use such revenues from the Homelessness Gross Receipts Tax for certain types of services to prevent homelessness; temporarily suspending the limit on funding for short-term rental subsidies; and finding that these changes are the reallocation is necessary to achieve the purposes of the Our City, Our Home Fund pursuant to Business and Tax Regulations Code, Section 2811. Unchanged Code text and uncodified text are in plain Arial font. NOTE: Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables. Be it ordained by the People of the City and County of San Francisco: Section 1. Background and Findings. In November 2018, the voters approved Proposition C and imposed a (a) Homelessness Gross Receipts Tax to fund programs to prevent and address homelessness. As stated in the measure, "San Francisco is experiencing a housing crisis of historic proportions that has led to a major humanitarian and public health crisis in large-scale homelessness for which the City has insufficient resources to address." (b) Recognizing the scope of the crisis, the voters identified a range of purposes for the tax, the proceeds of which the City deposits in the Our City, Our Home ("OCOH") Fund. Among other things, the tax is intended to help the City house the homeless; expand the

number of shelter beds; eliminate waiting periods for shelter; decrease the visible presence of homeless people and tent encampments on City streets; move unhoused people into stable housing; fund legal assistance, rent subsidies, mental health services, and substance abuse services to keep people housed; reduce overall costs for the City; and fund certain specified programs. The purposes of November 2018 Proposition C are codified at Business and Tax Regulations Code Section 2802.

(c) To achieve these purposes, Business and Tax Regulations Code Section 2810 identifies four eligible programs that the City may spend OCOH funds on – Permanent Housing, Homeless Shelters, Homelessness Prevention, and Mental Heath Treatment for Homeless Individuals – and identifies a maximum or minimum percentage of the total OCOH Fund balance that each eligible program receives. Section 2810 further states that OCOH funds shall be appropriated subject to the budgetary and fiscal provisions of the Charter, and that any amounts remaining in the OCOH Fund at the end of a fiscal year shall be held in the OCOH Fund to be added to amounts available for appropriation on eligible programs in any future year. In Section 2811, the voters also authorized the Board of Supervisors to amend the measure, by ordinance, by a two-thirds vote and only to further the findings and intent summarized above in subsection (b).

(d) The City is fully funding all of the programs recommended by the OCOH Oversight Committee, which makes recommendations for the use of the Fund. And yet, there is a significant unencumbered balance in the Fund, in large part because the <u>expenditures</u> <u>from the Fund could not occur while the City was successfully defending the measure against</u> <u>legal challenge. This balance has generated significant interest income. City has obtained</u> <u>approximately \$94 million in state and federal funds for permanent housing for families and</u> <u>transitional age youth.</u> The original percentage allocations in Section 2810 are based on the total Fund balance and did not anticipate these additional revenues this interest, and as <u>it</u> <u>accrues</u>Fund revenues sit unspent, thousands are still on the streets without adequate shelter. In April 2023, the City published a new citywide Strategic Plan that concludes it is necessary to urgently fund shelter, prevention, and housing resources to significantly reduce homelessness in the next five years. The Board of Supervisors finds that to achieve the purposes of November 2018 Proposition C, the City must meet the crisis where it is currently most acute, and hereby approves, for the next two fiscal years only, a lifting of the cap on <u>short-term rental subsidies of five years or less, and a</u> reallocation of certain un<u>appropriated</u>encumbered and future <u>interest</u> revenues so it can spend these <u>interest</u> revenues during the next two fiscal years on shelter <u>and</u>, homelessness prevention, limitedtime rental assistance, and other forms of permanent housing, as generally set forth in the Strategic Plan.

(e) In approving this one-time reallocation of <u>interest earnings and lifting of certain</u> <u>spending caps funds</u> for the next two fiscal years, the Board of Supervisors does not intend to otherwise adjust the percentage allocations for OCOH expenditures in future fiscal years. The reallocation is intended to supplement and enhance the effectiveness of the programs already funded on recommendation of the OCOH Oversight Committee.

Section 3. Under the authority in Business and Tax Regulations Code Section 2811, for fiscal years 2023-2024 and 2024-2025, the expenditures under Section 2810 shall remain unchanged except as follows:

(a) Expenditures on short-term rental subsidies may exceed the percentage specified in Section 2810(b)(3)(A)(i); and,

(b) Up to \$16,360,000 of interest earned in the Fund during Fiscal Years 2023-24, 2024-25, and prior Fiscal years, which would otherwise have accrued to affordable housing for transitional age youth (\$3,444,000), affordable housing for families (\$4,305,000), and

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1	mental health programs (\$8,610,000), shall instead be allocated to the shelter and prevention
2	<u>categories as follows:</u>
3	(i) \$1,340,000 to shelter in fiscal year 2023-24;
4	(ii) \$6,482,000 to shelter in fiscal year 2024-25;
5	(iii) \$4,643,000 to prevention in fiscal year 2023-24; and
6	(iv) \$3,894,000 to prevention in fiscal year 2024-25.
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8	Section 3. Under the authority in Business and Tax Regulations Code Section 2811,
9	for fiscal year 2023-2024:
10	(a) Expenditures under Section 2810(b)(3)(A) on permanent housing, not limited to
11	supporting homeless youth aged 18 through 29 and homeless families with children under
12	age 18 at the time of entry into housing, may be \$3,418,500 more than the percentages
13	specified in Sections 2810(b)(3)(A) and 2810(b)(3)(A)(i);
14	(b) Expenditures under Section 2810(b)(3)(B) on homeless shelters and hygiene
15	programs may be \$8,140,000 more than the percentage specified in Section 2810(b)(3)(B);
16	(c) Expenditures under Section 2810(b)(3)(C) on homelessness prevention may be
17	9,082,000 more than the percentage specified in Section 2810(b)(3)(C);
18	(d) Expenditures under Section 2810(b)(3)(A) on permanent housing that supports
19	homeless youth aged 18 through 29 may be \$11,798,000 below the percentage specified in
20	Section 2810(b)(3)(A); and
21	(e) Expenditures under Section 2810(b)(3)(A) on permanent housing that supports
22	homeless families with children under age 18 at the time of entry into housing may be
23	\$8,842,500 below the percentage specified in Section 2810(b)(3)(A).
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Section 4. Under the authority in Business and Tax Regulations Code Section 2811, for fiscal year 2024-2025:

(a) Expenditures under Section 2810(b)(3)(A) on permanent housing, not limited to supporting homeless youth aged 18 through 29 and homeless families with children under age 18 at the time of entry into housing, may be \$3,418,500 more than the percentages specified in Sections 2810(b)(3)(A) and 2810(b)(3)(A)(i);

(b) Expenditures under Section 2810(b)(3)(B) on homeless shelters and hygiene programs may be \$13,440,000 more than the percentage specified in Section 2810(b)(3)(B);

(c) Expenditures under Section 2810(b)(3)(C) on homelessness prevention may be \$11,088,000 more than the percentage specified in Section 2810(b)(3)(C);

(d) Expenditures under Section 2810(B)(3)(A) on permanent housing that supports homeless youth aged 18 through 29 may be \$20,157,500 below the percentage specified in Section 2810(b)(3)(A); and

(e) Expenditures under Section 2810(b)(3)(A) on permanent housing that supports homeless families with children under age 18 at the time of entry into housing may be \$19,202,000 below the percentage specified in Section 2810(b)(3)(A).

Section <u>45</u>. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section <u>56</u>. Undertaking for the General Welfare. In enacting and implementing this ordinance, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it

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is liable in money damages to any person who claims that such breach proximately caused injury.

Section <u>6</u>7. Severability. If any section, subsection, sentence, clause, phrase, or word of this ordinance, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the ordinance. The Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this ordinance or application thereof would be subsequently declared invalid or unconstitutional.

Section $\underline{78}$. No Conflict with Federal or State Law. Nothing in this ordinance shall be interpreted or applied so as to create any requirement, power, or duty in conflict with any federal or state law.

APPROVED AS TO FORM: DAVID CHIU, City Attorney

By: /s/ MANU PRADHAN Deputy City Attorney

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City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File Number: 230657

Date Passed: July 25, 2023

Ordinance reallocating approximately \$16,360,000 in unappropriated earned interest revenues from the Our City, Our Home Fund to allow the City to use such revenues from the Homelessness Gross Receipts Tax for certain types of services to prevent homelessness; temporarily suspending the limit on funding for short-term rental subsidies; and finding that these changes are necessary to achieve the purposes of the Our City, Our Home Fund pursuant to Business and Tax Regulations Code, Section 2811.

June 15, 2023 Budget and Appropriations Committee - CONTINUED

June 28, 2023 Budget and Appropriations Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

June 28, 2023 Budget and Appropriations Committee - CONTINUED AS AMENDED

- July 12, 2023 Budget and Appropriations Committee RECOMMENDED
- July 18, 2023 Board of Supervisors PASSED ON FIRST READING

Ayes: 11 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

July 25, 2023 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

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I hereby certify that the foregoing Ordinance was FINALLY PASSED on 7/25/2023 by the Board of Supervisors of the City and County of San Francisco.

Dve 44

Angela Calvillo Clerk of the Board

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London N. Breed Mayor

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Date Approved