[Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; Formula Retail]

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act, and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco: Section 1. Findings.

(a) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 *et seq.*). Said determination is on file with the Clerk of the Board of

Supervisors in File No. 170419, and is incorporated herein by reference. The Board affirms this determination.

- (b) On July 19, 2017, the Planning Commission, in Resolution No. 19966, adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. 170419, and is incorporated herein by reference.
- (c) Pursuant to Planning Code Section 302, this Board finds that this Planning Code Amendment will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolution No. 19966, and the Board incorporates such reasons herein by reference.

Section 2. The Planning Code is hereby amended by revising Sections 121.1, 151, 151.1, 155, 249.25, 249.49, 253.1, 303.1, 722, and 780.3, to read as follows:

SEC. 121.1. DEVELOPMENT OF LARGE LOTS, NEIGHBORHOOD COMMERCIAL DISTRICTS.

(a) Purpose. In order to promote, protect, and maintain a scale of development which that is appropriate to each district and compatible with adjacent buildings, new construction or significant enlargement of existing buildings on lots of the same size or larger than the square footage stated in the table below shall be permitted only as Conditional Uses.

District	Lot Size Limit	
* * *	* * * *	
North Beach	<i>5,0002,500</i> sq. ft.	

Supervisor Peskin
BOARD OF SUPERVISORS

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Table 151.1
OFF-STREET PARKING PERMITTED AS ACCESSORY

Use or Activity	Number of Off-Street Car Parking Spaces				
	or Space Devoted to Off-Street Car				
	Parking Permitted				
RESIDENTIAL USES					
* * *	* * *				
Dwelling Units and SRO Units in NCT, RC,	P up to one car for each two Dwelling or				
RCD. RSD, Chinatown Mixed Use Districts,	SRO Units; Cup to 0.75 cars for each				
and the Broadway, and North Beach	Dwelling Unit, subject to the criteria and				
Neighborhood Commercial Districts, except as	procedures of Section 151.1 (e); NP above				
specified below	0.75 cars for each Dwelling Unit.				
Dwelling Units and SRO Units in the Telegraph	P up to 0.5 parking spaces for each Dwelling				
Hill - North Beach Residential Special Use	Unit, subject to the controls and procedures of				
<u>District</u>	Section 249.49(c) and Sections 155(r) and				
	155(t); NP above.				
Dwelling Units and SRO Units in the Broadway	P up to 0.5 parking spaces for each Dwelling				
and North Beach Neighborhood Commercial	Unit, C up to 0.75 cars for each Dwelling Unit;				
Districts outside of the boundaries of the	NP above 0.75 cars for each Dwelling Unit,				
<u>Telegraph Hill - North Beach Residential Special</u>	subject to the controls and procedures of				
<u>Use District</u>	Sections 155(r), 155(t) and Section 151.1(e).				
* * *	* * * *				

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SEC. 155. GENERAL STANDARDS AS TO LOCATION AND ARRANGEMENT OF OFF-STREET PARKING, FREIGHT LOADING AND SERVICE VEHICLE FACILITIES.

* * * *

(t) Garage Additions in the North Beach Neighborhood Commercial District, North Beach-Telegraph Hill Residential Special Use District, and Chinatown Mixed Use **Districts.** Notwithstanding any other provision of this Code to the contrary, a mandatory discretionary review hearing by the Planning Commission is required in order to install a garage in an existing or proposed structure of four-two units or more in the North Beach NCD, the North Beach-Telegraph Hill Residential SUD, and the Chinatown Mixed Use Districts: Section 311 notice is required for a building of less than four units. In approving order to approve the installation of the any garage in these districts, the Commission City shall find that: (1) the proposed garage opening/addition of off-street parking will not cause the elimination or reduction of ground-story retail or commercial space; the "removal" or "conversion of residential unit," as those terms are defined in Section 317 of this Code; (2) the proposed garage opening/addition of off-street parking will not substantially eliminate or decrease the livability of a square footage of any dwelling unit without increasing the floor area in a commensurate amount; (3) the building has not had two or more evictions with each eviction associated with a separate unit(s) within the past ten years, and (4) the garage would not front on an Alley pursuant to Section 155(r)(2) of this Code or on a public right-of-way narrower than 41 feet, and (5) the proposed garage/addition of off-street parking is consistent with the Priority Policies of Section 101.1of this Code. Prior to the Commission hearing, or prior to the issuance of notification under Section 311(c)(2) or 312 of this Code, the Planning Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) above, which the Department shall independently verify, and the Department shall determine whether The Department shall also have made a determination that the project complies with subsection (4)

above. If the project sponsor does not provide such signed affidavit, or the garage would front on an Alley or on a public right-of-way narrower than 41 feet, the Department shall disapprove the application and no Planning Commission hearing shall be required.

SEC. 249.49. TELEGRAPH HILL - NORTH BEACH RESIDENTIAL SPECIAL USE DISTRICT.

- (a) **Purposes**. To regulate <u>the amount of</u> off street parking and <u>limit</u> the installation of garages in <u>existing all</u> residential structures in order to ensure that they do not <u>significantly</u> increase the level of automobile traffic, increase pollution, <u>cause the removal of on-street parking spaces</u>, or impair pedestrian use on narrow public rights-of-way in the District, and to <u>preserve existing affordable housing by</u> prevent<u>ing the ability to add parking from providing the addition of off-site parking, which provides</u> an incentive to convert existing <u>affordable</u> residential buildings from rental buildings to <u>market-rate</u> tenancies-in-common housing.
 - (c) Controls.
- (2) Installation of a Parking Garage. Installation of a garage in an existing <u>or</u> <u>proposed</u> residential building of <u>four-two</u> or more units requires a mandatory discretionary review hearing by the Planning Commission; <u>Section 311 Notice is required for a building of less</u> <u>than four units</u>. In <u>approving order to approve the</u> installation of <u>the any</u> garage <u>in these districts</u>, the Commission shall find that: (1) the proposed garage opening/addition of off-street parking will not cause <u>the elimination or reduction of ground-story retail or commercial space; the "removal" or "conversion of residential unit," as those terms are defined in Section <u>317</u> of this Code; (2) the proposed garage opening/addition of off-street parking will not <u>substantially eliminate or</u> decrease the <u>livability of a square footage of any</u> dwelling unit <u>without increasing the floor area in a</u></u>

commensurate amount; (3) the building has not had two or more "no-fault" evictions, as defined in 37.9(a)(78)-(1316) of the San Francisco Administrative Code, with each eviction associated with a separate unit(s) within the past 10ten years, with each eviction associated with a separate unit(s), (4) the garage would not front on an Alley pursuant to Section 155(r)(2) of this Code or on a public right-of-way narrower than 41 feet, and (5) the proposed garage or addition of off-street parking installation is consistent with the Priority Policies of Section 101.1 of this Code.

Prior to the Planning Commission hearing, or prior to issuance of any required notification under Section 311(e)(2) or 312 of this Code, the Planning Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) above, which the Department shall independently verify, and the Department shall determine whether. The Department shall also have made a determination that the project complies with (4) and (5) above. If the project sponsor does not provide such signed affidavit, or the garage would front on an Alley or public right-of-way narrower than 41 feet, the Department shall disapprove the application and no Planning Commission hearing shall be required.

SEC. 253.1. REVIEW OF PROPOSED BUILDINGS AND STRUCTURES IN THE BROADWAY NEIGHBORHOOD COMMERCIAL DISTRICT.

- (b) In authorizing any such proposal for a building or structure exceeding 40 feet in height, the Planning Commission shall find, in addition to the criteria of Section 303(c), that the proposal is consistent with the expressed purposes of this Code, of the Broadway Neighborhood Commercial District, and of the height and bulk districts, set forth in Sections 101, 714 and 251 of this Code, and that the following criteria are met:
- (1) The height of the new or expanding development will be compatible with the individual neighborhood character and the height and scale of the adjacent buildings.

(2) The height and bulk of the new or expanding development will be designed to allow maximum sun access to nearby parks, plazas, and major pedestrian corridors.

(3) The architectural and cultural character and features of existing buildings shall be preserved and enhanced. The Historic Preservation Commission or its staff shall review any proposed alteration of historic resources and must determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings. For purposes of this section, "historic resources" shall include Article 10

Landmarks and buildings located within Article 10 Historic Districts, buildings and districts identified in surveys adopted by the City, buildings listed or potentially eligible for individual listing on the National or California Registers, and buildings located within listed or potentially eligible National Register or California Register historic districts. The Planning Department shall also consult materials available through the California Historical Resources Information System (CHRIS) and Inventory to determine eligibility.

SEC. 722. NORTH BEACH NEIGHBORHOOD COMMERCIAL DISTRICT.

Table 722. NORTH BEACH NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE

ACCOUNT TO THE PARTY OF THE PAR	Zoning Category	§	North Beach NCD Controls						
		References							
***************************************	BUILDING STANDARDS								
AND THE PROPERTY OF THE PROPER	* * *								
	Street Frontage and Public Realm								
	* * *								

1	Vehicular Access Restrictions	§§ 155(r) and	Prohibited on Columbus Avenue between					
2		(t)	Washington and North Point Streets,					
3			Grant Avenue between Columbus					
4			Avenue and Filbert Street, and Green					
5			Street between Grant Avenue and					
6			Columbus/Stockton Streets, and Alleys in					
7			the NBNCD and Telegraph Hill-NB					
8			Residential SUD. Mandatory					
9			discretionary review required to install					
10			garages in buildings with <i>four two</i> or more					
11			units.					
12	Miscellaneous							
13	Lot Size (Per Development)	§§ 102, 121.1	P up to 4,999 <u>2,499</u> square feet; C 5,000					
14			2,500 square feet and above					
15	* * * *							
16	NON-RESIDENTIAL STANDARDS AND USES							
17	* * * *							
18	Controls by Story							
19	Sales and Service Use Category		<u> 1st</u>	<u>2nd</u>	<u>3rd+</u>			
20	* * *							
21								

(1) NORTH BEACH OFF-STREET PARKING, RESIDENTIAL (Section 155(t))

<u>§102</u>

<u>NP</u>

<u>C</u>

<u>C</u>

Services, Health

22

23

24

25

Boundaries: North Beach NCD, North-Beach Telegraph Hill SUD
Controls:

- (a) Installing a garage in an existing <u>or proposed</u> residential building of <u>four two</u> or more units requires a mandatory Discretionary Review by the Planning Commission; <u>Section 311</u> notice is required for a building of less than four units. In <u>approving order to approve the</u> installation of <u>the any garage in these districts</u>, the <u>Commission City</u> shall find that:
- (i) the proposed garage opening/addition of off-street parking will not cause <u>the</u> <u>elimination or reduction of ground-story retail or commercial space; the "removal" or "conversion of residential unit," as those terms are defined in Section 317 of this Code;</u>;
- (ii) the proposed garage opening/addition of off-street parking will not *substantially* <u>eliminate or</u>-decrease the *livability of a square footage of any* dwelling unit *without increasing the floor area in a commensurate amount*;
- (iii) the building has not had two or more "no-fault" evictions; as defined in Sections 37.9(a)(78)-(1316) of the San Francisco Administrative Code, with each eviction associated with a separate unit(s) within the past 10ten years;
- (iv) the garage would not front on <u>an Alley pursuant to Section 155(r)(2) of this Code or</u>
 on a public right-of-way narrower than 41 feet, and
- (v) the proposed garage/addition of off-street parking *installation* is consistent with the Priority Policies of Section 101.1 of this Code.
- (b) Prior to *seheduling the Planning Commission hearing, or prior to* issuance of *any required* notification under Section 311(*e*)(2) *or* 312 of this Code, the *Planning* Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) (i) (ii) and (iii) above, which the Department shall independently verify, and the Department shall determine whether:

 The Department shall also have made a determination that. The Department shall also have made a determination that the project complies with (4) and (5) (iv) and (v) above. If the project sponsor

does not provide such affidavit or the Department determines that the garage would violate

subsection (iv) above, the Department shall disapprove the application and no Planning Commission

hearing shall be required.

SEC. 780.3. NORTH BEACH SPECIAL USE DISTRICT.

- (a) **Purposes**. In order to (1) preserve and maintain the mix and variety of neighborhood-serving retail sales and personal services of a type that supplies commodities or offers personal services to residents of North Beach and nearby neighborhoods; (2), to preserve and maintain the District's small-scale, fine grain storefronts; (3), and to protect and encourage upper-story Residential Uses; (4) preserve and enhance the architectural and cultural heritage of North Beach; and (5) preserve the contributions of Legacy Businesses to the history and identity of North Beach, there shall be a North Beach Special Use District applicable to the North Beach Neighborhood Commercial District, as designated on the Sectional Map SU01 of the Zoning Map of the City and County of San Francisco.
- (b) **Definitions**. The following definition <u>s applies shall apply</u> only to the North Beach Special Use District:
- manufacturing and processing of foods on the premises for retail and/or wholesale sales and also provides a customer service counter for sale of such manufactured or processed food directly to the consumer. It may have seating as a minor and incidental use that occupies less than 15% of the Occupied Floor Area of the establishment. It includes, but is not limited to bakeries, coffee roasters, confectionaries, chocolatiers, makers of homemade ice cream and handmade gelato or sorbet. It shall not provide any alcohol sales for consumption on or off the premises.

- (2) Legacy Business. A business as defined under Administrative Code Section 2A.242 and included in the Legacy Business Registry.
- (3) Historic Buildings. "Historic buildings" shall include Planning Code Article 10

 Landmarks and buildings located within Article 10 Historic Districts, buildings and districts identified

 by surveys adopted by the City, buildings listed or potentially eligible for individual listing on the

 National or California Registers, and buildings located within listed or potentially eligible National

 Register or California Register historic districts. The Planning Department shall also consult

 materials available through the California Historical Resources Information System (CHRIS) and

 Inventory to determine eligibility.
 - (c) **Controls.** The following provisions shall apply within such district:
- (6) Legacy Business. Unless otherwise prohibited by this Section 780.3, Section 722, or any other section of this Code, any new Non-Residential Use proposed where the immediately prior Commercial Use was a Legacy Business shall require Conditional Use authorization pursuant to Section 303 of this Code.
- (7) Architectural and Cultural Heritage of North Beach. Section 101.1 of the Planning Code includes the priority policy that historic buildings be preserved. The architectural and cultural character and features of existing historic buildings shall be preserved and enhanced. The Historic Preservation Commission or its staff shall review any proposed alterations to historic buildings, as defined in subsection 780.3(b)(3), and must determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings.
- (8) Additional Controls: The following additional controls shall apply in the North

 Beach Special Use District. (1) A Planned Unit Development shall not be permitted; (2) Large-Scale

 Urban Agriculture uses shall not be permitted; (3) Hours of Operation shall not be permitted from 2

a.m. to 6 a.m.; (4) Unless otherwise prohibited or limited by this Section 780.3, Section 722, or any other section of this Code, active commercial uses, as defined in Planning Code Section 145.4(c), shall be required at the Ground Floor; and (5) A Health Service use, as defined in Section 102 of this Code, shall be prohibited on the ground floor. On the second floor and above, a Health Service use shall require Conditional Use authorization pursuant to Section 303 of this Code.

(9) Conditional Use Authorizations. In addition to the findings required under Section 303 of this Code, for any use or project within the District that is subject to Conditional Use authorization under this Section 780.3, Section 722, or any other section of this Code, the Planning Commission shall find that the proposed project supports the purposes of the North Beach SUD set forth in this Section 780.3.

Section 3. The proposed ordinance in Board File No. 170419 initially proposed to revise the definition of Formula Retail in Planning Code Section 303.1. On September 11, 2017, the Board of Supervisors' Land Use and Transportation Committee amended the proposed ordinance to remove the proposed changes to Section 303.1. Accordingly, Section 303.1 and the proposed changes to that Section have been deleted from this ordinance.

Section 34. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4<u>5</u>. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal

Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, Gity Attorney

By:

Deputy City Attorney

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City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Date Passed: September 26, 2017

Ordinance

File Number: 170419

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; and affirming the Planning Department's determination under the California Environmental Quality Act, and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

September 11, 2017 Land Use and Transportation Committee - DUPLICATED

September 11, 2017 Land Use and Transportation Committee - AMENDED

September 11, 2017 Land Use and Transportation Committee - RECOMMENDED AS AMENDED

September 19, 2017 Board of Supervisors - AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

Ayes: 7 - Breed, Fewer, Kim, Peskin, Ronen, Sheehy and Yee Excused: 4 - Cohen, Farrell, Safai and Tang

September 19, 2017 Board of Supervisors - PASSED ON FIRST READING AS AMENDED

Ayes: 7 - Breed, Fewer, Kim, Peskin, Ronen, Sheehy and Yee

Excused: 4 - Cohen, Farrell, Safai and Tang

September 26, 2017 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Breed, Cohen, Farrell, Fewer, Kim, Peskin, Ronen, Safai, Sheehy, Tang and Yee

File No. 170419

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 9/26/2017 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

Mavor

Date Approved