AMENDED IN COMMITTEE 12/4/2024 RESOLUTION NO. 620-24

FILE NO. 241100

Lot 300/301]

Resolution finding the proposed lease and development of Pier 45 Shed A and the former Shed C area, and portions of Seawall Lot 300/301, generally located along the Embarcadero at the terminus of Taylor Street, fiscally feasible under Administrative Code, Chapter 29, and endorsing the term sheet.

[Finding of Fiscal Feasibility and Term Sheet Endorsement - Port and Fisherman's Wharf Revitalized, LLC - Lease and Development of Pier 45 Sheds A and C and Portions of Seawall

WHEREAS, Charter, Section B3.581 empowers the Port Commission with the authority and duty to use, conduct, operate, maintain, manage, regulate, and control the lands within Port jurisdiction; and

WHEREAS, Pier 45 Sheds A and C is a pier site located along and bayward of the Embarcadero at the terminus of Taylor Street in the Fisherman's Wharf neighborhood, and portions of Seawall Lot ("Triangle Lot") 300/301 are located on the east side of the Embarcadero bounded by Taylor Street, Powell Street, Jefferson Street; and

WHEREAS, Pier 45 and SWL 300/301 (collectively, the "Site") are within the Port's Fisherman's Wharf sub-areas under the Port's Waterfront Land Use Plan; and

WHEREAS, On February 15, 2023, the Port received an unsolicited proposal from Fisherman's Wharf Revitalized, LLC (the "Developer") to lease and develop portions of Seawall Lot 300/301 (commonly known as the Triangle Parking Lot) and Pier 45 Sheds A and C in Fisherman's Wharf (the "Proposal"); and

WHEREAS, In response to the Proposal, the Port Commission directed staff to pursue a stakeholder process consistent with the Waterfront Plan to elicit public feedback and staff conducted multiple community meetings; and

WHEREAS, On May 20, 2023, the Port issued a Request for Information ("RFI") to seek feedback on whether there was comparable development interest in the Site, and subsequently, the Port Commission adopted Resolution No. 23-37 authorizing Port staff in consultation with the City Attorney's Office, to seek Board of Supervisors approval to waive any applicable requirements of the City's policy regarding competitive solicitation for development opportunities with respect to the Proposal and commence negotiations of an Exclusive Negotiation Agreement ("ENA"); and

WHERAS, On September 12, 2023, the Board of Supervisors adopted Resolution No. 425-23, waiving the competitive solicitation procedures and urging the Port to take all actions necessary to negotiate and enter into an ENA with the Developer; and

WHEREAS, The Port Commission, on October 10, 2023, approved Resolution

No. 23-47, authorizing Port staff to enter into the ENA with Developer for the proposed lease and development of the Site; and

WHEREAS, After entering into the ENA, the Developer further refined conceptual plans for the Project and conducted community outreach on each iteration of those plans; and

WHEREAS, Based upon community feedback, the Developer redesigned the Project to provide space for the fishing industry consistent with current uses as part of a mixed-use development that celebrates, highlights, incorporates, and directly supports the fishing and seafood industry of Fisherman's Wharf and increases public access to and enjoyment of the Bay; and

WHEREAS, The Developer is proposing a mixed-use project (the "Project") that includes (i) at Pier 45 Sheds A and C, fishing industry space in Shed A and C for storage and other uses, a fresh seafood market, and an experiential museum with an events center and theater that celebrates the seafood industry, and, (ii) at portions of the Triangle East/Seawall Lot 300/301 Phase I, a public plaza and open space, a new beverage center retail, short-term

rentals, and a visitor's center, all as further described in the Port Memorandum dated October 4, 2024 on file with the Clerk of the Board of Supervisors in File No. 241100; and

WHEREAS, On January 23, 2024, pursuant to Resolution No. 24-10, the Port Commission endorsed the Term Sheet that described the fundamental deal terms for the Project (the "Term Sheet") and directed Port staff to present the Term Sheet to the Board of Supervisors for endorsement and to submit a request that the Board of Supervisors review the proposed Project under San Francisco Administrative Code, Chapter 29 and determine whether the project is fiscally feasible and responsible; and

WHEREAS, The initial estimated total Project cost of \$548.0 million will be funded by a combination of public and private sources including Developer equity, debt, and public sources including an Infrastructure Financing District and a Community Facilities District; and

WHEREAS, The Project will require an estimated \$185.9 million in critical horizontal infrastructure including seawall strengthening, seismic improvements, pier apron improvements, and public space enhancements; and

WHEREAS, Due to the sizeable cost of the pier infrastructure and resilience improvements the Term Sheet contemplates providing Developer a rent credit of \$1.5 million annually for 15 years for Pier 45, up to a maximum of \$22.5 million; and

WHEREAS, The Port and Developer agree to work in collaboration to identify additional public sources of capital from Federal, State and local grants, infrastructure and resilience funding related to the San Francisco Waterfront Flood Study Project and other government or tax sources to improve the financial feasibility of the project given the sizeable infrastructure investment; and

WHEREAS, As part of ongoing efforts, the Port and Developer will work with the U.S. Army Corps of Engineers ("USACE") on coordination related to the Project and other

resilience work related to coastal flood defenses, the San Francisco Waterfront Flood Study, or other relevant efforts; and

WHEREAS, The Controller finds that the Project is fiscally feasible; and

WHEREAS, The Term Sheet is on file with the Clerk of Supervisors in File No. 241100 and is incorporated herein by reference; and

WHEREAS, The construction cost of the Project will exceed \$25 million and more than \$1 million in public monies will be used for the predevelopment, planning or construction costs of the Project, thus triggering review by the Board of Supervisors to determine the fiscal feasibility of the Project under Administrative Code, Section 29.1; and

WHEREAS, Pursuant to Administrative Code, Section 29.3, the Port and Developer have submitted to the Board of Supervisors a general description of the Project, the general purpose of the Project, and a fiscal plan; and

WHEREAS, Pursuant to Administrative Code, Section 29.2, prior to submittal to the Planning Department of an environmental evaluation application ("Environmental Application") required under Administrative Code, Chapter 31 and the California Environmental Quality Act ("CEQA") related to the Project, it is necessary for the Port to procure from the Board of Supervisors a determination that the plan to undertake and implement the Project is fiscally feasible and responsible; and

WHEREAS, The Board of Supervisors has reviewed and considered the general description of the Project, the general purpose of the Project, the fiscal plan, and the Term Sheet; and

WHEREAS, The Term Sheet is not itself a binding agreement that commits the City, including the Port, or the Developer to proceed with the approval or implementation of the Project; rather, the Project will first satisfy environmental review requirements under CEQA and will be subject to public review in accordance with the processes of the City and other

government agencies with approval rights over the Project before any binding agreements, entitlements or other regulatory approvals required for the Project will be considered; and

WHEREAS, The Board of Supervisors wishes to ensure the Port considers the project's impact on the commercial fishing fleets, charter boats, buyers, and processors and urges the Port to seek input from the these stakeholders with solutions to address outstanding issues, including but not limited to storage space, vehicular and pedestrian traffic in Pier 45 and areas impacting the commercial fishing industry in connection with the Lease Disposition and Development Agreement (LDDA) or any related agreement for the project; now, therefore, be it

RESOLVED, That the Board of Supervisors finds that the plan to undertake and implement the Project is fiscally feasible and responsible as set forth in San Francisco Administrative Code, Chapter 29 ("Fiscal Feasibility Finding"); and, be it

FURTHER RESOLVED, That pursuant to San Francisco Administrative Code, Chapter 29, the Environmental Application may now be filed with the Planning Department and the Planning Department may now undertake environmental review of the Project as required by Administrative Code, Chapter 31 and CEQA; and, be it

FURTHER RESOLVED, That the Board of Supervisors endorses the Term Sheet and urges the Port:

- (1) To seek assistance from the Office of Economic and Workforce Development ("OEWD"), the City Attorney's Office, and other City officials as appropriate, to make evaluation and further negotiation of the proposed Project among its highest priorities;
- (2) To work with OEWD, other City officials, and the Developer to identify additional sources of capital to fund critical pier and public infrastructure;
- (3) If necessary due to fiscal feasibility constraints or complications arising from resilience infrastructure work, to explore changes to the Project to move forward viable

opportunities at Pier 45 and/or SWL 300/301, if approved by the Port Commission in its sole and absolute discretion; and, be it

FURTHER RESOLVED, That the Board of Supervisors' endorsement of the Term Sheet and its Fiscal Feasibility Finding do not commit the Board of Supervisors, the Port, or any other public agency with jurisdiction over any part of the Project to approve the terms of final leases or other transaction documents or grant any entitlements to the Developer, nor does either the Term Sheet endorsement or Fiscal Feasibility Finding foreclose the possibility of considering alternatives to the Project or imposing mitigation measures, or deciding not to grant entitlement or approve or implement the Project, after conducting and completing appropriate environmental review under CEQA, and while the Term Sheet identifies certain essential terms of a proposed transaction with the Port, it does not set forth all of the material terms and conditions of any final transaction documents; and, be it

FURTHER RESOLVED, That the Board of Supervisors will not take any discretionary actions committing the City to implement the Project, and the provisions of the Term Sheet are not intended to and will not become contractually binding on the City, unless and until: (1) the Planning Department has reviewed and considered environmental documentation prepared in compliance with Administrative Code, Chapter 31 and CEQA for the Project and has determined that the environmental documentation complies with Administrative Code, Chapter 31 and CEQA; (2) the Port Commission has adopted appropriate CEQA findings in compliance with CEQA and has approved the terms of the final transactions documents for the Project incorporating the Term Sheet provisions; and (3) the Board of Supervisors has adopted appropriate CEQA findings in compliance with CEQA and approved the terms of the final leases and any other property transfers for the Project.



City and County of San Francisco Tails

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Resolution

File Number: 241100

Date Passed: December 10, 2024

Resolution finding the proposed lease and development of Pier 45 Shed A and the former Shed C area, and portions of Seawall Lot 300/301, generally located along the Embarcadero at the terminus of Taylor Street, fiscally feasible under Administrative Code, Chapter 29, and endorsing the term sheet.

December 04, 2024 Budget and Finance Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

December 04, 2024 Budget and Finance Committee - RECOMMENDED AS AMENDED

December 10, 2024 Board of Supervisors - ADOPTED

Ayes: 10 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai and Walton

File No. 241100

I hereby certify that the foregoing Resolution was ADOPTED on 12/10/2024 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

London N. Breed Mayor

Date Approved